

### CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021





Department: National Treasury REPUBLIC OF SOUTH AFRICA







#### Published by National Treasury

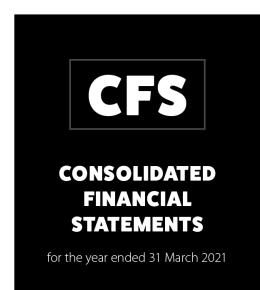
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#### **Consolidated Financial Statements**

Annual Financial Statements 31 March 2021 is also available on www.treasury.gov.za ISBN: 978-0-621-49953-7 | RP: 362/2021 Layout: National Treasury Communications







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### national treasury

Department: National Treasury REPUBLIC OF SOUTH AFRICA





CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

### ACCOUNTING OFFICER'S APPROVAL AND REVIEW

### **ACCOUNTING OFFICER'S APPROVAL**

For the year ended 31 March 2021

The Consolidated Financial Statements are prepared on the going concern basis. They are based on accounting policies, which have been consistently applied and supported by reasonable and prudent judgements of estimates. The Consolidated Financial Statements have been approved by the Accounting Officer and the Acting Accountant-General on 3 December 2021.

Dondo Mogajane Director-General Accounting Officer

Maree

Karen Maree Acting-Accountant-General

For the year ended 31 March 2021

### 1. Mandate

Section 8(1) (a) of the Public Finance Management Act, 1999 (Act No. 1 of 1999) (PFMA), requires that the National Treasury (NT) prepares and tables the Consolidated Financial Statements (CFS) in accordance with generally recognised accounting practice (grap) for:

- i) National departments;
- ii) Public entities under the ownership control of the national executive;
- iii) Constitutional institutions;
- iv) The South African Reserve Bank;
- v) The Auditor-General; and
- vi) Parliament.

The mandatory CFS for government for the year ended 31 March 2021 as required by section 8(1) (a) of the PFMA as amended is hereby presented.

The Minister of Finance granted exemption in terms of Section 92 of the PFMA to the National Treasury from the provisions of section 8(1) of the PFMA to the extent that it requires preparing one set of consolidated Annual Financial Statements (AFS) for national departments and public entities. Due to the significantly different accounting bases being applied by departments and entities (modified cash and accrual), the Minister has allowed the National Treasury to prepare separate sets of consolidated financial statements for departments and public entities respectively. The CFS are prepared for both the national departments and public entities and submitted for audit ensuring compliance with the principles of GRAP 35 on Consolidated and Separate Financial Statements for the 2021 financial year.

Besides being mandated by legislation, CFS is meant to provide a summary of national government's financial resources and their application for the benefit of the people of the Republic of South Africa. Due to different accounting bases being used by national departments and public entities, separate sets of consolidated information are prepared and published as such in this report to ensure credible and meaningful presentation of financial information. National departments report on a modified cash basis of accounting whereas public entities are on accrual basis. Public entities include constitutional institutions, national public entities listed in the PFMA, the South African Reserve Bank and the Auditor General of South Africa. The public entities that are consolidated also include unlisted public entities that are accountable to parliament.

In a drive to improve public accountability, National Treasury is facilitating the transition from reporting on the modified cash basis of accounting to reporting on the accrual basis of accounting. Under the modified cash basis of accounting, transactions and other events are recognised when cash is received or paid, while disclosure notes, which are recognised on accrual basis, are provided in the annual financial statements (AFS) such as provisions, accruals, property plant and equipment (PPE), public private partnership (PPP), lease commitments, contingent liabilities and so on. Under the accrual basis of accounting, transactions and other events are recognised when earned or incurred and not when cash is received or paid.

Prior to the 2013/14 financial year, the departments' accounting framework was set out in the Departmental Financial Reporting Framework Guide (DFRFG) which was prepared, updated and published by the OAG on annual basis. The reporting framework comprised of accounting policies for the recognition and measurement of information in the primary statements and the disclosure notes. It also contained the format or the template for the presentation of information in the primary statements, as well as the disclosure notes.

With effect from the 2013/14 financial year, and as part of the cash-to-accrual process, the OAG developed and published two separate but related documents referred to as the Modified Cash Standard (MCS) and the Accounting Manual for departments (AMD). These are the accounting framework for departments.

For the year ended 31 March 2021

The MCS sets out the principles of the modified cash framework in a format ordinarily used by other public sector accounting standard setters such as Accounting Standards Board (ASB). The Accounting Manual on the other hand, provides detailed guidance on the principles stated in the MCS.

Modified Cash Standard (MCS) for departments sets out the principles for the recognition, recording, measurement, presentation and disclosure of information required in terms of the prescribed formats. Under the modified cash basis of accounting, only certain elements are recognised in the Statement of Financial Position and Statement of Financial Performance. To ensure a complete view of the financial position and performance of a department for the purposes of fair presentation, and without changing the basis of accounting, this Standard also prescribes disclosure requirements for additional information relating to elements that do not qualify for recognition.

In developing the Standard the OAG considers and makes use of pronouncements issued by the Accounting Standards Board (ASB); the International Public Sector Accounting Standards Board (IPSASB); the International Accounting Standards Board (IASB); and other organisations that develop financial reporting, accounting and auditing requirements for the public sector. In addition, the OAG also considered the best practices, both locally and internationally; the capacity of departments to comply with the reporting requirements; and the systems used by departments in preparing and collating the information required to comply with the reporting requirements.

Government is also in the process of formalising the accounting reporting framework in terms of section 89 of the PFMA and section 216(1)(a) of the Constitution. Currently there are 38 standards that are effective as approved by the Minister of Finance. The effective Standards of GRAP are 1-14, 16-21, 23-27, 31-32, 34-38, 100 and 103-110. The Standards of GRAP approved, but for which the Minister of Finance has not yet determined an effective date are GRAP 25 and GRAP 104. In 2009/10 financial year, public entities started to apply fully the standards of GRAP for the first time. The standards applied by the entities are reflected in Directive 5-GRAP Reporting Framework as issued by the ASB.

Entities are required to comply with GRAP 24 Presentation of Budget Information in Financial Statements, which requires a comparison of budget amounts and the actual amounts arising from execution of the budget to be included in the financial statements of entities that are required to, or elect to, make publicly available their approved budget(s) and for which they are, therefore, held publicly accountable. As there is no publicly available budget that is reconcilable with the group of entities for the purposes of the National Public Entity Consolidation, it is deemed inappropriate to present a comparison between actual and budget information at this level of consolidation. GRAP 24 is therefore not relevant to this set of CFS.

The South African national government is structured into five main segments commonly referred to as clusters, mainly to address government priorities and policies.

These clusters are:

- 1. Central Government and Administration
- 2. Financial and Administration Services
- 3. Social Services
- 4. Justice and Protection Services
- 5. Economic Services and Infrastructure Development.

This Accounting Officer's Review includes an Executive Summary and Review of Operating Results. The review of operating results reflects monetary values presented in the CFS in accordance with paragraph 18.2 of the Treasury Regulations. It is also a descriptive report clarifying the amounts presented. The CFS therefore provides information not only on the financial performance but also on the government's ability to meet current and future obligations.

For the year ended 31 March 2021

### 2. Consolidation Process

#### 2.1 Goals for consolidation and this report

The CFS should provide information on financial performance as well as national government's ability to meet current and future obligations by:

- presenting the consolidated monetary values of national government (assets, liabilities, revenue and expenditure)
- improving the users' understanding of public sector financial management to enhance the achievement of the government's social objectives and priorities
- creating uniformity in the presentation and analysis of public sector financial information.

#### 2.2 Scope of consolidation

#### SCOPE

GRAP 35 requires that the entity that prepares consolidated financial statements establishes whether it controls an entity before consolidating it. It uses criteria such as: is the controlling entity exposed or has rights to variable benefits from its involvement with the other entity and does it have the ability to affect the nature and amount of those benefits through its power over the other entity. These control indicators must be presently exercisable. For this set of consolidated financial statements, there is no specific identifiable controlling entity as envisaged in GRAP 35.

The motivation behind preparing these financial statements is not to show what is directly controlled, but rather to present a combined view of entities considered to be a part of government as envisaged by the PFMA. In accordance with the definition of a public entity in the PFMA, the Accountant-General has determined that accountability to Parliament (or the legislature) for the use of public funds must be the driver and considers this to be the primary criterion for including entities in the consolidation, with ownership control by government being assumed to exist in such cases. Consequently, if an entity has a legal or constructive obligation to account to Parliament on its finances, it is deemed to also be under the control of the National (Provincial) Executive, and shall be included in the national (provincial) government consolidation. This approach is expected to prudently ensure a more complete consolidation.

#### ACCOUNTING POLICIES

Accounting policies of entities are adjusted to be on a uniform basis where the effect thereof is deemed to be material to the consolidated financial statements.

#### Treatment of Government Business Enterprise (GBE's)

The National Treasury currently adheres to guidance provided in IPSAS 6 which assists with determining whether the National Treasury is able to exert control over the GBE's. Based on the criteria provided in this standard for control, the National Treasury believes that GBE's are controlled by government and are therefore consolidated in full.

#### Elimination

All material balances and transactions between entities included in the CFS are eliminated. For departments, the AFS template makes provision in the Annexures for departments to disclose these inter-entity transactions and balances. For public entities, the Office of the Accountant General (OAG) developed an inter-entity elimination template that is completed by each entity, authorised and then submitted to the National Treasury.

For the year ended 31 March 2021

#### **Process**

The CFS has been prepared in accordance with accounting policies, which have been applied consistently in all material respects, unless otherwise indicated and meaningful. Additional information is disclosed to enhance the usefulness of the CFS and to comply with the statutory requirements of the PFMA where appropriate.

The responsibility for the integrity and objectivity of the accompanying CFS for the year ended 31 March 2021, and all information contained in this report rests with the OAG, a division within the National Treasury as well as the Director-General of the National Treasury.

The OAG has developed and maintained policies, procedures and internal controls, deemed appropriate, in order to provide assurance that the financial information is a reliable reflection of the consolidated national departments' and consolidated entities' financial position as at 31 March 2021.

Parliament reports on the accrual basis of accounting using the GRAP framework. Parliament's GRAP based financial statements were converted to modified cash basis of accounting and consolidated with national departments.

The public entity list per schedule 1, 2 and 3 of the PFMA was used as a basis from which public entities that were consolidated, however some public entities and trading entities, which are not listed but fall within the scope based on accountability to parliament, were consolidated.

The OAG is tasked with, amongst others, the responsibility to develop standard reporting formats (including AFS templates), Modified Cash Standards and Accounting Manual for Departments, used by departments in preparing their annual financial statements. The AFS template is updated annually to meet the requirements of the policies set by the OAG. The AFS templates are then completed by all national departments and Parliament and forwarded to NT, where these are consolidated using a consolidation model. The latter exercise is performed twice annually based on unaudited information by 30 June, and finally based on audited information by 31 August. The process for public entity consolidation is similar. Both sets of statements are forwarded to the AGSA firstly to comply with the legislation (PFMA) and secondly for audit.

To improve the consolidation process, AFS templates are published earlier in the year and training is provided to departments on the AFS template, Modified Cash Standards and Accounting Manual Departments for the preparation of AFS. Training is also provided to the public entities on the latest GRAP standards as approved by the Minister and on completing the consolidation AFS template.

The NT is grateful for the efforts of the national departments, public entities and the OAG in the preparation of the CFS for 2020/21.

For the year ended 31 March 2021



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

# EXECUTIVE SUMMARY

### **EXECUTIVE SUMMARY**

For the year ended 31 March 2021

The 2020/21 financial year was one of the most difficult of the democratic era and certainly a major blow to the domestic and global economy. The emergence of the COVID-19 pandemic resulted in one of the worst economic recessions in a century. The COVID-19 shock is estimated to have led to a 6.4 per cent contraction in the South African GDP growth in 2020/21. The economy has started to recover in response to improved global conditions and the easing of lockdown restrictions – and in the months ahead, a mass vaccine rollout will support a full reopening of the economy. Despite the combined effect of the sharp contraction in 2020 and lingering structural constraints to growth, South Africa's real GDP is expected to return to pre-pandemic levels late in 2022. GDP growth of 3.3 per cent is projected for 2021, moderating to an average of 1.9 per cent in 2022 and 2023. The effects of COVID-19 on the South African economic growth translated into a record unemployment rate of 34.4 per cent in the second quarter of 2021. The global economy is expected to recover moderately from its recent slowdown, supported by additional policy stimulus and the expected roll-out of the COVID 19 vaccines. Although improved growth in developing countries is expected to support the recovery over the long term, the aggregate growth forecast for South Africa's main trading partners has been revised down over the next three years.

To support economic recovery by reducing financial pressure on households and business, Government decided not to introduce measures to increase tax revenue in the 2021 Budget. The previously announced tax increases amounting to R40 billion were withdrawn. As a result, tax revenue estimates for 2020/21 have been revised down by R213.2 billion, which is below the 2020 Budget estimate, but R99.6 billion above the 2020 MTBPS estimate. Lower revenue collection has a knock-on effect, reducing projections over the three-year spending period ahead.

Compensation of employees continues to account for the largest portion of total spending, at 31.2 per cent over the medium term. Government remains committed to achieving fiscal sustainability, measured as stabilisation of the debt-to-GDP ratio, by moderating spending as a share of GDP and reducing the wage bill as a share of overall spending. The 2020 Budget proposed compensation reductions totalling R160.2 billion for 2020/21 to 2022/23, relative to the pre-Budget baseline. The 2020 MTBPS proposed further downward adjustments to compensation, amounting to R143.2 billion for 2021/22 to 2023/24. These reductions can be achieved through a combination of modifications to cost-of-living adjustments, pay progression and other benefits.

The main budget primary deficit narrows from 5.7 per cent of GDP in 2020/21 to 0.2 per cent of GDP in 2024/25, and gross government debt stabilises at 78.1 per cent of GDP in 2025/26. The consolidated deficit is projected to narrow from 7.8 per cent of GDP in 2021/22 to 4.9 per cent of GDP in 2024/25. Public entities, social security funds and provinces are projected to have a combined cash surplus over the medium term, partially offsetting the main budget deficit.

Government's gross borrowing requirement consists of the budget deficit and maturing loans. As a result of the COVID-19 pandemic the gross borrowing increased from R415.7billion in 2019/20 to R618.3billion in 2020/21. Domestic bonds issuances in 2020/21 amounted to R523.4 billion, R185 billion higher than the Budget estimate.

Given the continuing pandemic, the fiscal framework provides short-term support to low-income households and funding for the health policy response. Changes since the 2020 MTBPS include three-month extensions of the special COVID-19 social relief of distress grant and the Unemployment Insurance Fund's Temporary Employer/Employee Relief Scheme, and funding for the public employment initiative and for provincial hospitals in 2021/22. Up to R10.3 billion is provided for vaccine rollout for the current year and over the next two years. Given uncertainty around vaccination campaign costs, the contingency reserve was increased from R5 billion to R12 billion in 2021/22 in the 2021 Budget. These interventions do not add to longer-term expenditure. In the Second Special Appropriation Bill of 2021, government announced a fiscal relief package amounting to R37.9 billion in the current fiscal year. This included extending the special COVID-19 social relief of distress grant to end in March 2022 as well as the employment tax incentive which was expanded from 1 August to 30 November at a cost of R5 billion in lost tax revenue.

In 2020/21, the largest areas of spending by function are learning and culture (R384.4billion), social development (R365,7billion) and health (R248.2billion). Over the medium term, the fastest-growing areas of expenditure are economic development and community development. Slow growth in learning and culture, health, and peace and security reflect the effect of proposed wage bill reductions on these labour-intensive functions. The social

wage accounts for nearly 60 per cent of consolidated non-interest spending over the MTEF period. Healthcare, education and social protection make up the bulk of this amount.

The detailed performance of national government with regards to revenue, expenditure and borrowing is discussed in the 2020/21 review of operation results.



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

## REVIEW OF OPERATING RESULTS

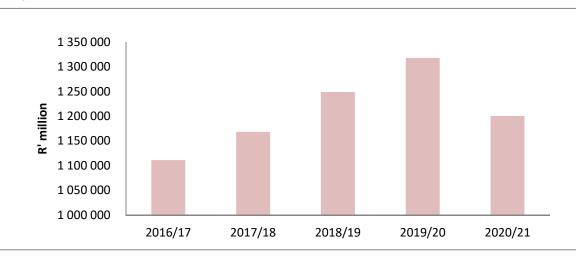
For the year ended 31 March 2021

### Total revenue

#### Table 1: Total revenue

| Year Ended 31 March              | Actual    | Actual    | Actual    | Actual    | Actual    |
|----------------------------------|-----------|-----------|-----------|-----------|-----------|
| R' million                       | 2016/17   | 2017/18   | 2018/19   | 2019/20   | 2020/21   |
| Taxes, Levies & Duties           | 1 111 136 | 1 168 400 | 1 248 857 | 1 317 827 | 1 200 564 |
| Departmental revenue             | 25 973    | 36 828    | 24 063    | 26 811    | 36 131    |
| Local & foreign aid assist.      | 1 930     | 1 508     | 1 719     | 4 448     | 2 209     |
| Other                            | 2 887     | 5 320     | 7 884     | 1 957     | 4 491     |
| Total Revenue                    | 1 141 926 | 1 212 055 | 1 282 523 | 1 351 043 | 1 243 395 |
| Year on year increase in revenue | 6%        | 6%        | 6%        | 5%        | -8%       |

Total revenue decreased by -8% in 2020/21 against an increase of 5% in the preceding year. This is due to the under collection of tax revenue that occurred as a result of the negative impact of the Covid19 pandemic on the economy and ensuing restrictions of trade during the lockdown periods. The bulk of the income, in the form of taxes, levies and duties, is collected by the South African Revenue Service (SARS). Other sources of income include departmental revenue and local & foreign aid assistance. SARS collected a total of R1.322 trillion in taxes but only paid R1.200 trillion to the National Revenue Fund (NRF). The difference between the total of taxes collected and the net revenue surrendered to the NRF is made up of transfers of ring-fenced taxes.



#### Graph 1: Total taxes, levies and duties

The following is a reconciliation of SARS Revenue to the amount paid to the National Revenue Fund (NRF):

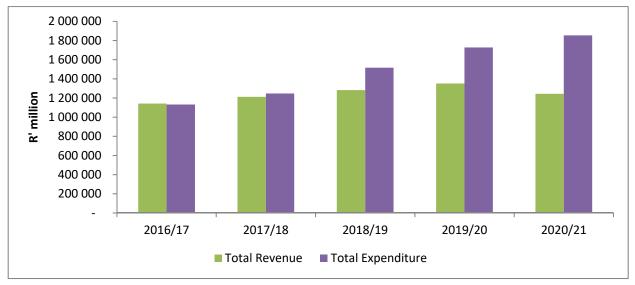
#### Table 2: Reconciliation of SARS Revenue to the National Revenue Fund

| Year Ended 31 March                         | Actual    | Actual    |  |
|---|-----------|-----------|--|
| R' million                                  | 2019/20   | 2020/21   |  |
| SARS Revenue                                | 1 430 427 | 1 322 860 |  |
| Less: South African Customs Union Agreement | 50 280    | 63 395    |  |
| Less: Payment to UIF                        | 18 205    | 16 715    |  |
| Less: Amount payable by SARS to UIF         | 1 896     | 1 681     |  |
| Less: Payment to RAF                        | 42 633    | 40 560    |  |
| Less: Amount payable by SARS to RAF         | (414)     | (54)      |  |
| Net Revenue as reflected by NT              | 1 317 828 | 1 200 564 |  |

As noted, taxes levies and duties makeup the largest portion of total revenue at 97% and has remained at this percentage since 2016/17. Revenue other than taxes, levies and duties showed an increase of 22.5% in the current year against an increase of 0.2% in the prior year. For a detailed analysis of Departmental Revenue and Aid Assistance constituents, refer to Notes 3 and 6 of the Notes to the Consolidated Financial Statements.

For the year ended 31 March 2021

| Year Ended 31 March<br><i>R' million</i> | Actual<br>2016/17 | Actual 2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--|-------------------|----------------|-------------------|-------------------|-------------------|
| Taxes, Levies & Duties                   | 1 111 136         | 1 168 400      | 1 248 857         | 1 317 827         | 1 200 564         |
| Other                                    | 30 790            | 43 656         | 33 161            | 33 215            | 42 831            |
| Total Revenue                            | 1 141 926         | 1 212 055      | 1 282 018         | 1 351 043         | 1 243 395         |
| Total Expenditure                        | 1 131 758         | 1 247 051      | 1 516 072         | 1 727 659         | 1 853 663         |

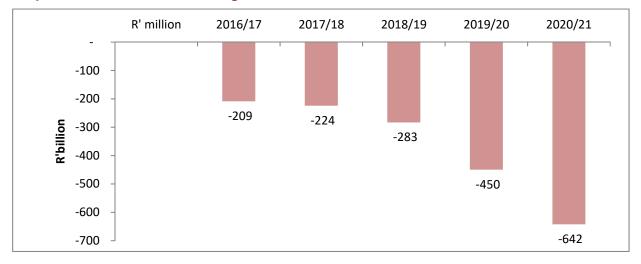


#### Graph 2: Revenue vs. Expenditure

Illustrated above is revenue versus expenditure for National Government. In 2020/21, total revenue has decreased by -8% whilst total expenditure has shown a slight increase of 7%.

| Year Ended 31 March<br><i>R' million</i> | Actual<br>2016/17                            | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--|--|-------------------|-------------------|-------------------|-------------------|
| Surplus/ (Deficit) for the year          | (198 525)                                    | (224 444)         | (283 351)         | (449 563)         | (642 454)         |
| Movement                                 | <u>`                                    </u> | <u> </u>          | 26%               | <b>`</b> 59%́     | 43%               |

For the year ended 31 March 2021



#### Graph 3: Deficit net of revaluation gains/losses

As depicted in the graph above, the budget has been in deficit for the past five years, resulting from the sharp decline in nominal GDP and associated tax revenues, higher borrowings and assistance to financially distressed state owned companies over the period. The global economic effects of the Covid-19 pandemic in 2020 have also been far reaching and in South Africa has led to a large increase in unemployment and income losses. The COVID-19 pandemic disrupted the plans of state-owned companies and public sector institutions, curtailing revenue growth and growing operational costs, being the key driver in the sharp decline in 2020/21 tax revenue. Government adopted a balanced and prudent fiscal framework strategy that is designed to promote economic recovery and stabilize public finances to a sustainable position. Government have avoided adding to the tax burden and withdrew previously announced tax increases of R40 billion.

The COVID-19 shock is estimated to have led to a 7.2 per cent contraction in GDP growth in 2020 with GDP only expected to recover to pre-pandemic levels in late 2023. The 2021 MTBPS provides continued support to the economy and public health in the short term, funding a massive and free Covid-19 vaccination programme, without adding to long-term spending pressures. While exercising continued restraint in spending, public money is allocated to learning and culture, health, and social development, improving the composition of spending by shifting expenditure growth to investment rather than consumption. These proposed measures are expected to narrow the consolidated budget deficit from 7.5 per cent of GDP in 2020/21 to 0.8 per cent of GDP in 2023/24.

### Total expenditure

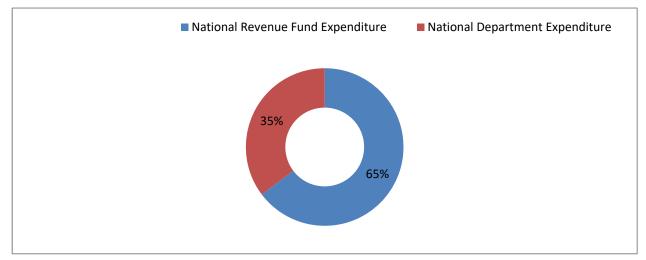
#### **Table 3: Total Expenditure**

| Year Ended 31 March<br><i>R' million</i> | Actual<br>2016/17 | Actual 2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--|-------------------|----------------|-------------------|-------------------|-------------------|
| National Revenue Fund Expenditure        | 579 685           | 1 427 452      | 1 524 987         | 1 722 764         | 1 871 291         |
| National Department Expenditure          | 736 715           | 792 517        | 844 879           | 932 166           | 1 019 972         |
| Total Expenditure                        | 1 316 400         | 2 219 969      | 2 369 866         | 2 654 930         | 2 891 263         |
| Movement in expenditure                  | 10%               | 69%            | 7%                | 12%               | 9%                |

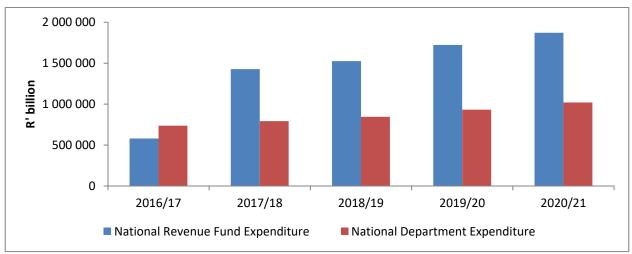
Total expenditure increased by 9% (2019/20: 12%). Total expenditure is made up of National Departments' expenditure plus NRF expenditure. National Departments' expenditure remains at an average of 35% of total expenditure. Included in National Departments' expenditure are transfers to provinces and municipalities of R231 billion (2019/20: R213 billion). These are further analysed under the section on Transfers and Subsidies.

For the year ended 31 March 2021

#### Graph 4: NRF expenditure vs. National Departments expenditure







#### National revenue fund expenditure

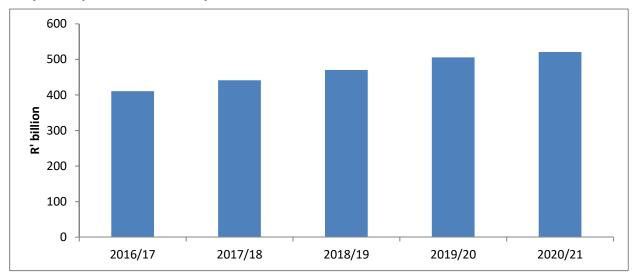
#### Equitable share transfers to provinces

The National Revenue Fund's (NRF) expenditure includes debt-service costs and equitable share transfers to provinces. Equitable share transfers to provinces represents amounts distributed to provincial departments to perform their assigned functions.

|                                   | p. e    |         |         |         |         |
|-----------------------------------|---------|---------|---------|---------|---------|
| Year ended 31 March               | Actual  | Actual  | Actual  | Actual  | Actual  |
| R' million                        | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Equitable Shares – Provinces      | 410 698 | 441 331 | 470 287 | 505 554 | 520 717 |
| Movement in Prov Equitable shares | 8%      | 7%      | 7%      | 7%      | 3%      |

Table 4: Equitable share transfers to provinces

For the year ended 31 March 2021



#### Graph 6: Equitable transfers – provinces

There was a 3% increase in equitable share transferred to provinces in the current financial year. Last year, government announced that it would not implement the final increase of the three-year public-service wage agreement. Because most government employees are employed in provinces, the impact of this decision is most noticeable in provincial transfers.

Transfers to provinces amounted to R520 billion in the current financial year (2019/20: R506 billion), which is 28% of NRF expenditure (2019/20: 29%).

#### Debt-service costs

Government incurs debt to finance its gross borrowing requirement consisting of the budget deficit and maturing debt. The stock of debt is also influenced by market variables such as interest, inflation and exchange rates. On this debt, government pays interest and other cost to raise and manage this debt.

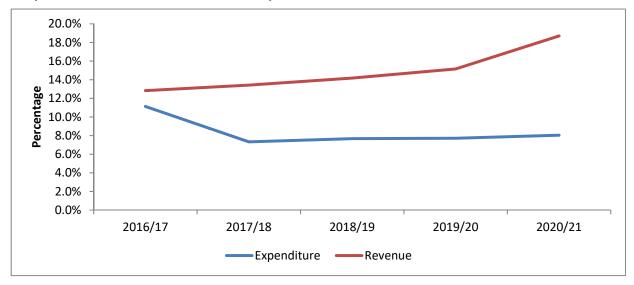
Tax revenues for 2020/21 were R213.2 billion lower than projected in the 2020 Budget. During the year under review, government also increased its borrowing in order to finance measures to contain and mitigate the effects of the pandemic. As a result of the lower tax revenue and increased borrowing, government debt is projected to stabilise only after the medium term while rising debt-service costs consumed R232.6 billion, or 13.4 per cent of main budget revenue in 2020/21.

| Year ended 31 March      | Actual  | Actual  | Actual  | Actual  | Actual  |
|--------------------------|---------|---------|---------|---------|---------|
| R' million               | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Domestic                 | 135 652 | 150 825 | 167 438 | 187 276 | 213 517 |
| Foreign                  | 10 844  | 11 819  | 14 411  | 17 493  | 19 078  |
| Total debt-service costs | 146 496 | 162 644 | 181 849 | 204 769 | 232 596 |
| Increase in costs        | 15%     | 11%     | 12%     | 13%     | 14%     |

#### Table 5: Debt-service costs

Borrowing in the domestic capital markets remains the major source of financing. Borrowing in the international capital markets is used to finance government's foreign currency commitments and to maintain benchmarks in major currencies. In 2020/2021, given unfavourable conditions, government did not issue any bonds in the global capital markets. Instead, government raised US\$5.6 billion from the International Monetary Fund, the New Development Bank, and the African Development bank. Of this amount, US\$4.6 billion was converted into local currency to partially finance Rand-denominated financial commitments.

For the year ended 31 March 2021



#### Graph 7: Debt-service costs as a % of expenditure and revenue

#### Table 6: Actual Expenditure vs. Adjusted Appropriation 2020/21

|  |                          | Actual<br>Expenditure     |                        |          |
|--|--------------------------|---------------------------|------------------------|----------|
|  |                          | excluding<br>unauthorised |                        |          |
|  |                          | expenditure               |                        |          |
| Name of Department   | Appropriation            | funded by NRF             | Variance               | %        |
| Name of Department   | <b>R'000</b><br>572 920  | <b>R'000</b><br>517 827   | <b>R'000</b><br>55 093 | 10%      |
| Presidency   | 572 920<br>2 015 845     |                           | 55 093<br>2            | 0%       |
| Parliament   | 2 015 845<br>106 942 787 | 2 015 843<br>103 305 842  | ∠<br>3 636 945         | 0%<br>3% |
| Cooperative Governance and Traditional Affairs<br>Government Communication and Information | 725 140                  | 712 110                   | 3 636 945<br>13 030    | 3%<br>2% |
|  |                          | -                         |                        | 2%<br>4% |
| Home Affairs   | 8 787 408                | 8 470 259                 | 317 149                |          |
| International Relations and Cooperation  | 6 314 968<br>227 407     | 6 245 944                 | 69 024                 | 1%       |
| School of Government   |                          | 221 603                   | 5 804                  | 3%       |
| National Treasury  | 34 525 673               | 34 081 507                | 444 166                | 1%       |
| Planning Monitoring and Evaluation   | 399 974                  | 387 139                   | 12 835                 | 3%       |
| Public Enterprise  | 77 606 906               | 77 503 400                | 103 506                | 0%       |
| Public Service and Administration  | 468 895                  | 430 586                   | 38 309                 | 8%       |
| Public Service Commission  | 273 780                  | 261 156                   | 12 624                 | 5%       |
| Public Works   | 7 724 379                | 7 531 034                 | 193 345                | 3%       |
| Statistics S A   | 3 131 573                | 2 691 314                 | 440 259                | 14%      |
| Traditional Affairs  | 161 685                  | 137 523                   | 24 162                 | 15%      |
| Basic Education  | 23 394 972               | 22 900 625                | 494 347                | 2%       |
| Higher Education and Training  | 94 094 944               | 93 697 479                | 397 465                | 0%       |
| Health   | 58 052 596               | 57 504 323                | 548 273                | 1%       |
| Social Development   | 230 807 298              | 228 922 702               | 1 884 596              | 1%       |
| Women  | 620 976                  | 602 401                   | 18 575                 | 3%       |
| Civilian Secretariat for Police  | 137 168                  | 131 544                   | 5 624                  | 4%       |
| Correctional Services  | 25 596 837               | 25 027 099                | 569 738                | 2%       |
| Defence  | 54 201 287               | 54 086 190                | 115 097                | 0%       |
| Independent Police Investigative Directorate   | 340 976                  | 340 939                   | 37                     | 0%       |
| Justice and Constitutional Development   | 18 666 284               | 17 885 482                | 780 802                | 4%       |
| Military Veterans  | 480 342                  | 429 263                   | 51 079                 | 11%      |
| Office of the Chief Justice  | 1 188 121                | 1 071 872                 | 116 249                | 10%      |
| Police   | 99 560 894               | 95 483 143                | 4 077 751              | 4%       |
| Agriculture, Land Reform and Rural Development   | 15 247 613               | 14 093 031                | 1 154 582              | 8%       |
| Communications and Digital Technologies  | 3 280 928                | 3 164 625                 | 116 303                | 4%       |

For the year ended 31 March 2021

|                                       | Appropriation | Actual<br>Expenditure<br>excluding<br>unauthorised<br>expenditure<br>funded by NRF | Variance   | %   |
|---------------------------------------|---------------|--|------------|-----|
| Name of Department                    | R'000         | R'000  | R'000      |     |
| Employment and Labour                 | 3 299 305     | 3 103 090  | 196 215    | 6%  |
| Environmental ,Forestry and Fisheries | 9 937 801     | 8 293 509  | 1 644 292  | 17% |
| Human Settlements                     | 29 079 019    | 28 775 537   | 303 482    | 1%  |
| Minerals Resources and Energy         | 7 567 050     | 7 184 949  | 382 101    | 5%  |
| Science and Innovation                | 7 278 287     | 7 165 265  | 113 022    | 2%  |
| Small Business Development            | 2 277 803     | 2 249 195  | 28 608     | 1%  |
| Sports, Arts and Culture              | 5 310 738     | 5 175 516  | 135 222    | 3%  |
| Tourism                               | 1 426 860     | 1 392 249  | 34 611     | 2%  |
| Trade, Industry and Competition       | 9 273 272     | 9 039 714  | 233 558    | 3%  |
| Transport                             | 57 354 735    | 57 073 815   | 280 920    | 0%  |
| Water and Sanitation                  | 16 994 291    | 14 502 613   | 2 491 678  | 15% |
| Total                                 | 1 024 776 817 | 1 003 291 430  | 21 485 387 | 2%  |

The above table shows amounts appropriated to departments in the 2020/21 financial year against actual expenditure incurred by departments excluding unauthorised expenditure funded by NRF.

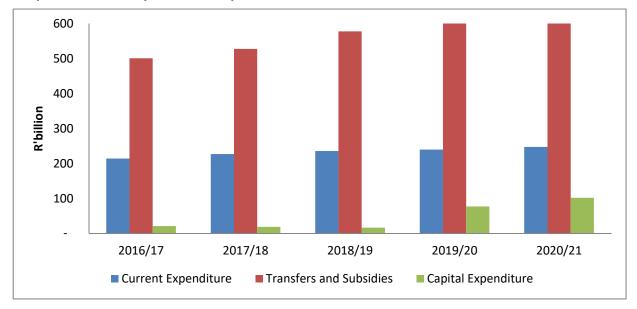
#### National department's expenditure

#### Table 7: National department's expenditure

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual    |
|-------------------------|---------|---------|---------|---------|-----------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21   |
| Current Expenditure     | 214 371 | 227 132 | 235 792 | 239 948 | 247 631   |
| Transfers and Subsidies | 501 456 | 528 171 | 578 398 | 651 928 | 670 502   |
| Capital Expenditure     | 20 888  | 18 701  | 16 262  | 77 047  | 101 792   |
| Total                   | 736 715 | 774 004 | 830 451 | 968 923 | 1 019 926 |
| Movement in expenditure | 2%      | 5%      | 7%      | 17%     | 5%        |

National departments' expenditure has increased to R1,019 billion from R968 million in the prior year. This represents a 5% increase, as compared to the 17% increase in the prior year, with the highest increase in capital expenditure which increased by 24.3% in the 2020/21 financial year. The bulk of National Department's expenditure is attributable to transfers and subsidies. Transfers and subsidies are further analysed in Note 13 of the Notes to The Consolidated Financial Statements.

For the year ended 31 March 2021



#### Graph 8: National department's expenditure

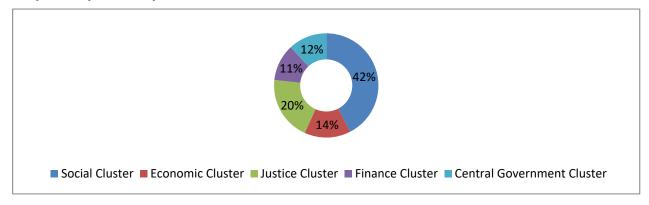
The South African national government is structured into five main segments, commonly referred to as clusters, aimed at addressing government priorities and policies. The National expenditure per cluster is presented in the table and graph below:

| Year Ended 31 March        | Actual  | Actual  | Movement |  |
|----------------------------|---------|---------|----------|--|
| R' billion                 | 2019/20 | 2020/21 |          |  |
| Social Cluster             | 399     | 432     | 8,4%     |  |
| Economic Cluster           | 131     | 146     | 11,7%    |  |
| Justice Cluster            | 205     | 203     | -1,0%    |  |
| Finance Cluster            | 91      | 116     | 27,8%    |  |
| Central Government Cluster | 105     | 121     | 14,8%    |  |
| Total                      | 932     | 1 019   |          |  |

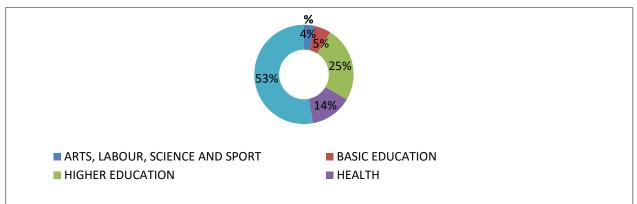
The Social cluster remains the largest spender of all clusters with expenditure of R432 billion (2019/20: R399 billion) accounting for 42% of national departments' expenditure in 2020/21. The smallest spender is the Finance cluster with expenditure of R116 billion (2019/20: R91 billion), accounting for 11% of national departments' expenditure in 2020/21. There was an 8.4% increase in Social cluster expenses due to an increase in social grants spending and a 27% increase in the Finance cluster expenditure mainly due to the purchase of equity by the Department of Public Enterprises.

For the year ended 31 March 2021

#### Graph 9: Expenditure per cluster 2020/21



#### Graph 10: Expenditure per Social cluster 2020/21



Within the Social Cluster, the Department of Social development was the biggest spender. This department incurred total expenditure of R229 billion amounting to 53% of social cluster expenditure.

Of the R229 billion, 99.6% was transfers and subsidies, the major recipients of which were households. Social assistance remains government's most direct means of combating poverty. In this regard, social grants account for an estimated 85.5% (R202.2 billion per year on average) of the department's total budget over the MTEF period.

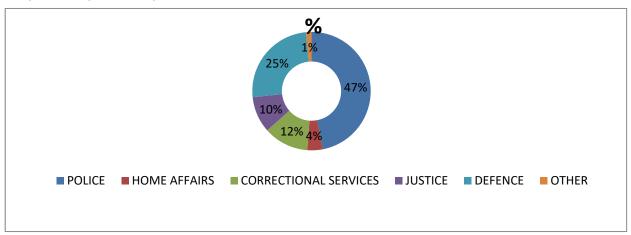
Over the medium term, social development spending is the second-largest spending priority, accounting for 18.9 per cent of consolidated government expenditure. Over the MTEF period, the budgets for provincial departments of social development include R2.3 billion in allocations earmarked for specific purposes. This includes R1.2 billion to continue to employ social workers and R603.3 million for programmes to mitigate the social effects of HIV, gender-based violence and substance abuse.

The COVID-19 pandemic has had a massive impact on the South African health system. As at 16 February 2021, the country had 1.5 million confirmed cases and over 137 000 excess deaths as reported by the South African Medical Research Council. During 2020/21, government responded by allocating approximately R20 billion to the health sector, enabling it to expand prevention, screening, testing and hospital capacity. Expenditure by Department of Health over the medium term will make up 14.2 per cent of total government spending, declining from R247 billion in 2020/21 to R245 billion in 2023/24. Reductions to the health sector, mostly focused on compensation spending, are estimated at about R50.3 billion over the 2021 MTEF period. Health departments are required to increase efficiency, for example, by generating savings through centralised procurement of certain goods, reducing variations in unit costs in HIV programmes and improving management of overtime costs.

For the year ended 31 March 2021

Over the medium term, the learning and culture function accounts for R1.23 trillion or 23.5 per cent of consolidated expenditure. The department of Higher Education and Training will continue to focus on: transforming universities and increasing student financial aid, improving the performance of TVET colleges, developing artisans, and improving the community education and training sector. Over the MTEF period there is slower growth in subsidies and grants for universities, technical and vocational education and training colleges, and the National Student Financial Aid Scheme will require a review of student enrolment growth and bursary allowances. Institutions will need to contain costs, including staff numbers and salaries, and develop ways of using information and communication technology more effectively to enhance blended learning.

#### Graph 11: Expenditure per Justice cluster 2020/21



The second largest spending cluster is the Justice and Protection Services cluster. A substantial amount of this cluster's spending goes towards the compensation of employees amounting to R143 billion (70%). The cluster has the largest staff complement of all clusters, with the cluster's employees constituting 83% of National departments' employees.

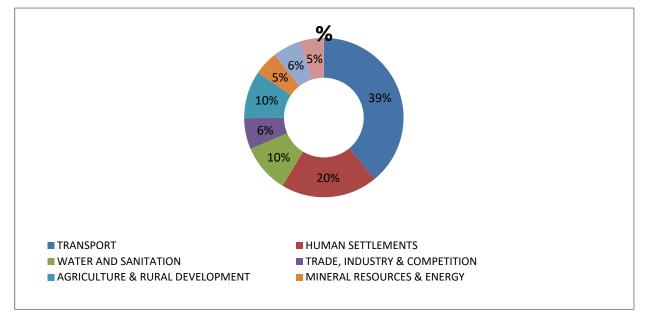
The largest spender within the Justice and Protection services cluster is the Department of Police at 47% of the total cluster expenses. Unsurprisingly, due to the labour-intensive nature of policing, a large component of its spending is compensation of employees at 79% of total cost of that department.

The second largest spender in the Justice and Protection services cluster is the Department of Defence at 25%. The spending focus of the Department was on the Landward Defence programme, whose focus is on providing prepared and supported landward defence capabilities for the defence and protection of South Africa. The compensation of employees increased by 2.9% from the previous year.

The Department of Correctional Services is the third largest spender in this cluster at 12%, with compensation of employees being the largest cost at 69% of its total expenditure.

For the year ended 31 March 2021





The third largest spending cluster is the Economic Cluster. The Department of Transport remains the highest spending department in the cluster at 39% of the total cluster expenditure. The highest expenditure item for this department being transfers and subsidies at R53 billion (2019/20: R62 billion) accounting for 94% of the department's budget. Of the R53 billion spent, R10 billion were allocated to its public entities, these entities accounted for 20% of the total transfers and subsidies budget for the department.

The following are some expenditure analyses of the main components that will drive public sector infrastructure spending over the medium term:

The Department of transport's total expenditure is expected to increase at an average annual rate of 8.1 per cent, from R57.4 billion in 2020/21 to R72.5 billion in 2023/24. The majority of the department's expenditure is directed towards rail infrastructure, maintenance, operations and inventories, with the balance reserved for the South African National Roads Agency for upgrading and maintenance of the national road network; and provinces and municipalities for the construction, operations and maintenance of transport infrastructure and services. Over the MTEF period, transfers account for an estimated R205.2 billion of the department's budget.

The Department of Human Settlements' main focus will be on facilitating the development of integrated human settlements, upgrading informal settlements, providing affordable rental housing, and providing affordable housing finance. Despite Cabinet-approved budget reductions of R486.8 million over the MTEF period, mainly on compensation of employees and transfers to public entities, expenditure is expected to increase at an average annual rate of 5.3%, from R29.1 billion in 2020/21 to R34 billion in 2023/24.

The Department of Water and Sanitation continues to focus on integrated water resources management, infrastructure planning and development; and regulating water services. Expenditure is expected to increase at an average annual rate of 2 per cent, from R17 billion in 2020/21 to R18 billion in 2023/24. Transfers and subsidies account for 54.5 per cent (R28.6 billion) of the department's total expenditure over the MTEF period. The remaining expenditure over the same period is on payments for capital assets (R13.2 billion) and good and services (R5.2 billion).

For the year ended 31 March 2021

#### National department's current expenditure

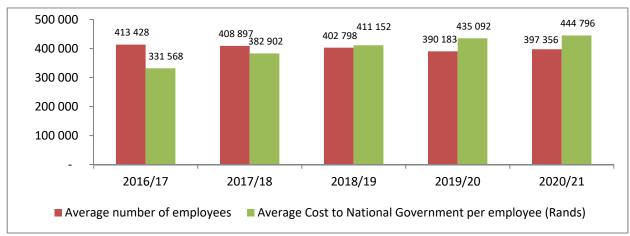
#### Table 9: Major items of current Expenditure

| Year Ended 31 March<br><i>R' million</i> | Actual<br>2016/17 | Actual 2017/18 | Actual 2018/19 | Actual 2019/20 | Actual 2020/21 |
|--|-------------------|----------------|----------------|----------------|----------------|
| Compensation of employees                | 147 802           | 156 567        | 165 611        | 169 765        | 176 743        |
| Goods and Services                       | 65 439            | 69 429         | 69 913         | 69 006         | 69 470         |

#### Table 10: Compensation of employees

| Year Ended 31 March                     | Actual  | Actual  | Actual  | Actual  | Actual  |
|---|---------|---------|---------|---------|---------|
| R' million                              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Total Compensations costs (R' million)  | 137 079 | 156 567 | 165 611 | 169 765 | 176 743 |
| Average number of employees             | 413 428 | 408 897 | 402 798 | 390 183 | 397 356 |
| Average Cost to National Government per |         |         |         |         |         |
| employee (Rands)                        | 331 568 | 382 902 | 411 152 | 435 092 | 444 796 |

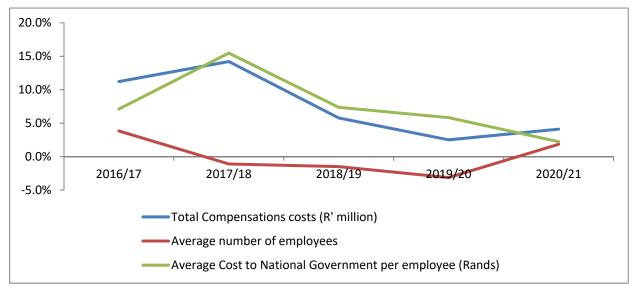
The above information illustrates the costs to national government departments and excludes provincial departments. The average number of employees at national departments has increased from 390 183 in 2019/20 to 397 356 in 2020/21, an increase of 1.8%. Compensation, in Rand terms has grown from R169 billion in 2019/20 to R176 billion in 2020/21 thus resulting in a 4.1% increase (2019/20: 2.5%).



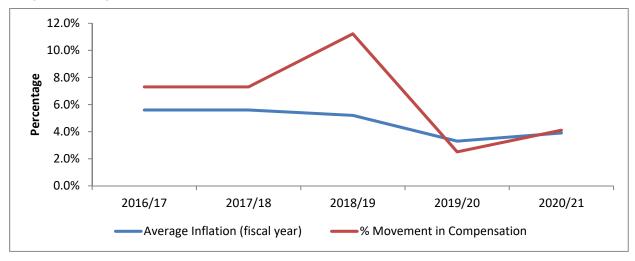
#### Graph 13: Compensation of employees

For the year ended 31 March 2021

#### Graph 14: Year on year movement - compensation of employees



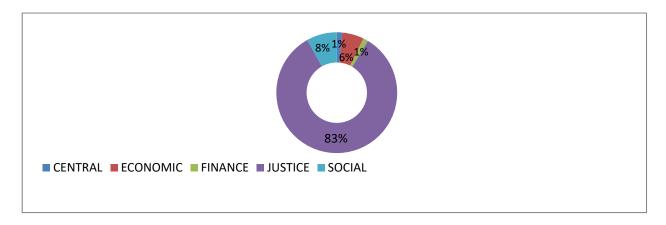
#### Graph 15: Compensation % increase vs. inflation



The graphs above also indicate the percentage movement in compensation of employees against the inflation rate over the same period. It depicts a negative correlation of the two over the past five years with the exception of 2019/20 when the inflation rate was slightly above the percentage movement in compensation.

For the year ended 31 March 2021

#### Graph 16: Average number of employees per cluster



The majority of national departments employees are employed in the Justice and Protection Services cluster numbering 330 787 (2019/20: 337 922) which equates to 83% of the total employees for the year under review (2019/20: 87%). The Justice and Protection Services cluster includes, amongst others, the following departments which each employ a large number of civil servants:

#### Table 11: Average number of employees

| Year Ended 31 March                 | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------------------|---------|---------|---------|---------|---------|
| Department                          | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Department of Police                | 193 630 | 191 760 | 190 144 | 189 518 | 183 369 |
| Department of Defence               | 77 386  | 76 616  | 74 349  | 73 609  | 73 065  |
| Department of Correctional Services | 38 226  | 39 634  | 39 108  | 40 309  | 39 451  |

#### **Department of Police**

The Department of Police employs the most number of staff in national government and as a result, their expenditure on compensation to employees is R75 billion and accounts to 43% of total compensation costs.

#### **Department of Correctional Services**

Spending on compensation of employees increased by 2% in 2020/21, with a decrease in the number of employees from 40 309 to 39 451 in the current year.

#### **Department of Defence**

The department's staff compliment has marginally decreased from 73 609 in the prior year to approximately 73 065 in 2020/21. Spending on compensation increased by 2.9% in the current year.

#### **Performance awards**

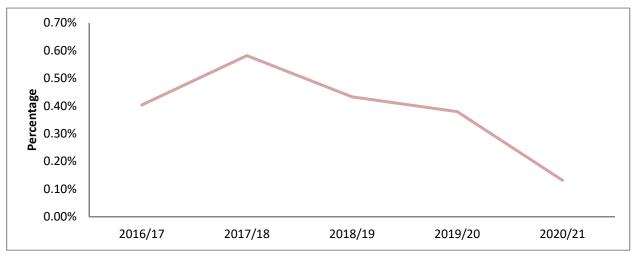
#### Table 12: Performance awards

| Year Ended 31 March                       | Actual  | Actual  | Actual  | Actual  | Actual  |
|---|---------|---------|---------|---------|---------|
| Description                               | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Performance Awards (R mil)                | 859,992 | 779,07  | 717     | 644     | 233     |
| Total Compensation of Employees           | 147 802 | 156 567 | 165 611 | 169 765 | 176 743 |
| Performance awards as a % of Compensation | 0,40%   | 0,58%   | 0,43%   | 0,38%   | 0,13%   |
| Movement in Performance Awards            | -0,11%  | 0,18%   | -0,15%  | -0,05%  | -0,25%  |
| Movement in Compensation costs            | 11,22%  | 7,82%   | 5,78%   | 2,51%   | 4,11%   |

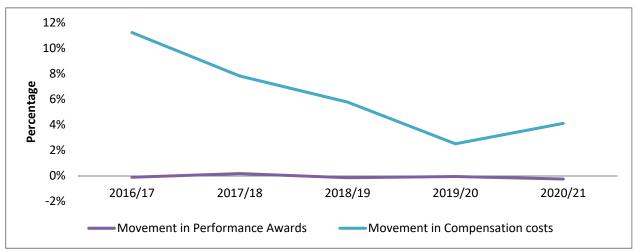
For the year ended 31 March 2021

During the 2020/21 financial year, the performance awards decreased substantially from R644 million to R233 million. Performance awards make up 0.13% of compensation (0.38% in 2019/20). Refer to the graphs below showing performance awards as a percentage of compensation and the movement in performance awards versus movement in compensation.









#### Training and staff development costs

Training and staff development costs are included in the goods and services costs but it is more appropriate to discuss these costs under compensation of employees as they have a direct relation to employee benefits/costs.

| Year Ended 31 March             |         |         |         |         |         |  |  |  |
|---------------------------------|---------|---------|---------|---------|---------|--|--|--|
| R million                       | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |  |  |  |
| Training & Staff Development    | 753     | 1 425   | 1 770   | 1 406   | 823     |  |  |  |
| Total Compensation of Employees | 147 802 | 156 567 | 165 611 | 169 765 | 176 743 |  |  |  |
| Training as a % of Compensation | 0,51%   | 0,91%   | 1,07%   | 0,83%   | 0,47%   |  |  |  |

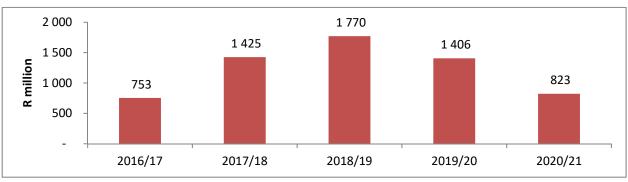
#### Table 13: Training and staff development

As can be noted in the graphs 19 and 20 below, training and staff development costs had an increasing trend since 2016/17 until 2018/19. In the current year, training and development cost decreased by 71% in the current year from R1.4 million in the year 2019/20 to R823 million in the year 2020/21. As a component of compensation,

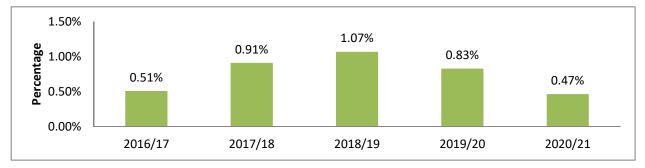
For the year ended 31 March 2021

the ratio decreased from 0.83% to 0.47%. The Department of Environmental Affairs currently accounts for the highest spending on training costs at R216 million (2019/20: R417 million).





#### Graph 20: Training as a % of compensation of employees costs

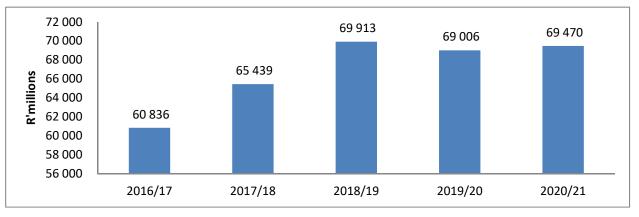


For the year ended 31 March 2021

#### Table 14: Goods and services

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Goods and Services      | 60 836  | 65 439  | 69 913  | 69 006  | 69 470  |
| Movement in expenditure | 4,2%    | 7,6%    | 6,8%    | -1,3%   | 0,7%    |

#### Graph 21: Goods and services



The major items making up goods and services are disclosed in the table below:

#### Table 15: Major items of goods and services

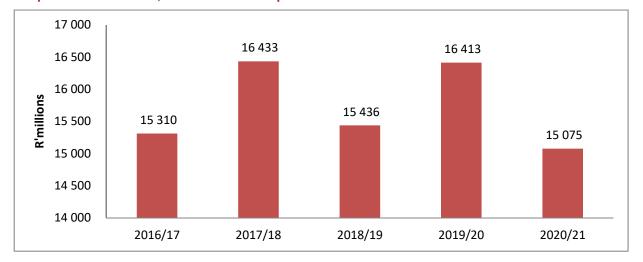
| Year Ended 31 March                           | Actual  | Actual  | Actual  | Actual  | Actual  |
|---|---------|---------|---------|---------|---------|
| R' million                                    | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Consultants, contractors and special services | 15 310  | 16 433  | 15 436  | 16 413  | 15 075  |
| Inventory                                     | 8 162   | 9 321   | 9 952   | 9 315   | 12 838  |
| Operating leases                              | 9 698   | 10 145  | 11 299  | 10 233  | 11 937  |
| Travel and subsistence                        | 5 770   | 5 562   | 6 046   | 5 698   | 2 985   |
| Computer Services                             | 7 582   | 6 932   | 5 497   | 7 029   | 7 263   |
| Property payments                             | 6 377   | 5 824   | 6 016   | 6 459   | 6 860   |
| Communication                                 | 1 596   | 1 434   | 1 346   | 1 193   | 1 307   |
| Other   | 10 944  | 13 778  | 14 320  | 12 668  | 11 206  |
| Total   | 65 439  | 69 429  | 69 913  | 69 006  | 69 470  |

The major contributor to Goods and Services was expenditure on Consultants, contractors and special services as well as expenditure on operating leases. These expenditures accounted for 22% and 17% respectively of total goods and services.

#### Table 16: Consultants, contractors and special services

| Year Ended 31 March                           | Actual  | Actual  | Actual  | Actual  | Actual  |
|---|---------|---------|---------|---------|---------|
| R' million                                    | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Consultants, contractors and special services | 15 310  | 16 433  | 15 436  | 16 413  | 15 075  |
| Movement in expenditure                       | 12,2%   | -16,4%  | 12,2%   | 6,3%    | -8,2%   |

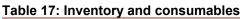
For the year ended 31 March 2021

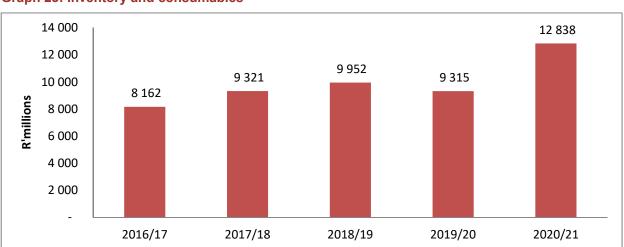


#### Graph 22: Consultants, contractors and special services

Payment of consultants, contractors and special services (CCSS) decreased from the 2019/20 financial year. The three highest spending departments in this regard are Defence at R858 million (2019/20: R1 billion), National Treasury R479 million (2019/20: R554 million) and Health at R400 million (2019/20: R345 million).

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Inventory               | 8 162   | 9 321   | 9 952   | 9 315   | 12 838  |
| Movement in expenditure | 8,2%    | 14,2%   | 8,2%    | -6%     | 38%     |





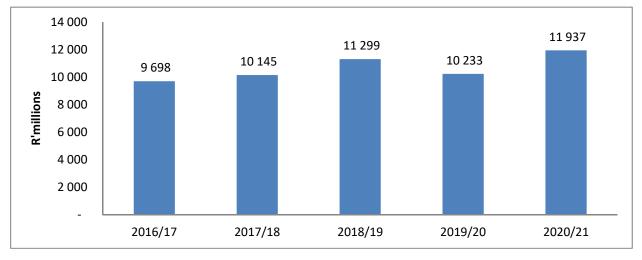
#### Graph 23: Inventory and consumables

Inventory and consumables purchases increased by 38% in the 2020/21 year. The major purchases of inventory were incurred by the Department of Defence amounting to R3.9 billion which was mainly for food supplies and medical supplies and Department of Correctional Services at R1.4 billion.

For the year ended 31 March 2021

#### **Table 18: Operating leases**

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Operating leases        | 9 698   | 10 145  | 11 299  | 10 233  | 11 937  |
| Movement in expenditure | -1,1%   | 1,7%    | -1,1%   | -9%     | 17%     |

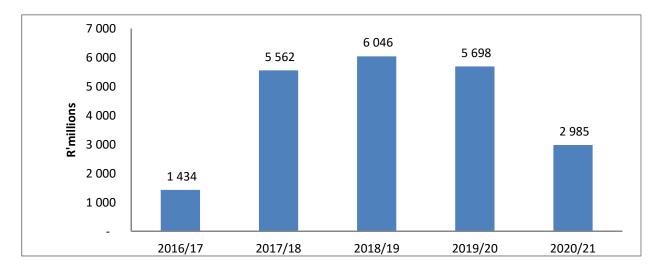


Expenditure on operating leases increased by 17% in the 2020/21 year as compared to a -9% decrease in 2019/20. The three highest spending departments in this regard are Police at R3.1 billion 27%, Defence R2.2 billion 19% and Correctional Services at R1 billion 9%.

#### Table 19: Travel and subsistence

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Travel and subsistence  | 1 434   | 5 562   | 6 046   | 5 698   | 2 985   |
| Movement in expenditure | -10,2%  | 287,9%  | 8,7%    | -6%     | -48%    |

#### Graph 25: Travel and subsistence



Travel and subsistence shows a -48% decrease, as compared to a -6% decrease in the previous year. The Justice cluster accounts for 66% of the total expenditure of R1.9 billion while the Economic cluster spending

#### Graph 24: Operating leases

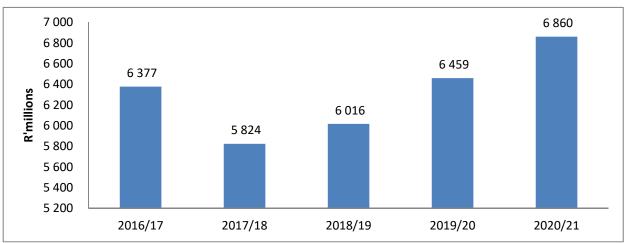
For the year ended 31 March 2021

accounts for 16% at R475 million. The major spenders within the Justice cluster were again Police and Defence who spent R774 million and R745 million respectively followed by the Department of Justice with R211 million.

| Table 20: Computer services |         |         |         |         |         |
|-----------------------------|---------|---------|---------|---------|---------|
| Year Ended 31 March         | Actual  | Actual  | Actual  | Actual  | Actual  |
| R' million                  | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Computer Services           | 7 582   | 6 932   | 5 497   | 7 029   | 7 263   |
| Movement in expenditure     | 6,7%    | 7,0%    | -21%    | 28%     | 3%      |

#### **Table 21: Property payments**

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Property payments       | 6 377   | 5 824   | 6 016   | 6 459   | 6 860   |
| Movement in expenditure | 10,9%   | -8,7%   | 3,3%    | 7%      | 6%      |



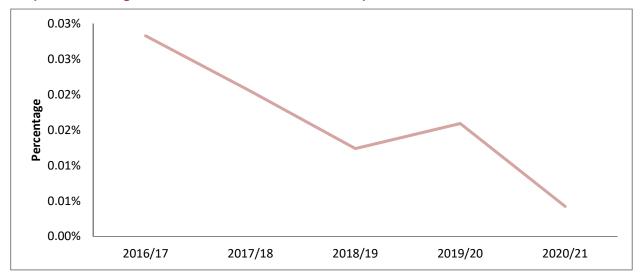
#### **Graph 26: Property payments**

This expenditure amounts to 10% of the total goods and services expenditure and has increased by 6% in the current year compared to an increase of 7% in the 2019/20 financial year. The largest contributors to the expenditure is Correctional Service with 21%, Justice 20% and Police 19%. The other major spenders in this area are Defence R709 million (2019/20: R1 billion) and International Relations and Cooperation with R406 million (2019/20: R403 million), while Agriculture, Land Reform and Rural Development spent R572 million.

The following items are **not** considered major expenditure items but are included due to their nature.

| Table 22: Catering and entern<br>Year Ended 31 March | Actual  | Actual  | Actual  | Actual  | Actual  |
|--|---------|---------|---------|---------|---------|
| R' million   | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Catering and entertainment                           | 274     | 270     | 294     | 275     | 79      |
| Movement in expenditure                              | -14,5%  | -1,5%   | 8,9%    | -6,3%   | -71,4%  |

For the year ended 31 March 2021



#### Graph 27: Catering and entertainment as a % of total expenditure

In the current year Catering and entertainment expenditure decreased by -71.4% compared to a decrease of -6.3% in the 2019/20 financial year and there was slight increase of 0.004% compared to the prior year increase of 0.02% in relation to total expenditure.

#### **Table 23: Bursaries**

| Year Ended 31 March                 |         |         |         |         |         |  |  |  |
|-------------------------------------|---------|---------|---------|---------|---------|--|--|--|
| R million                           | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |  |  |  |
| Bursaries                           | 60      | 68      | 80      | 59      | 74      |  |  |  |
| Total Compensation of employees     | 137 079 | 147 802 | 165 611 | 169 765 | 176 743 |  |  |  |
| As a % of Compensation of employees | 4,35%   | 4,61%   | 4,82%   | 3,45%   | 4,17%   |  |  |  |

There were no major changes in the bursary expenditure. The total compensation expenditure increased by 4% in the current year. The bursary expenditure as a percentage of compensation is still low at 0.04% of total compensation of employees, a slight increase to what was reported in the previous year.

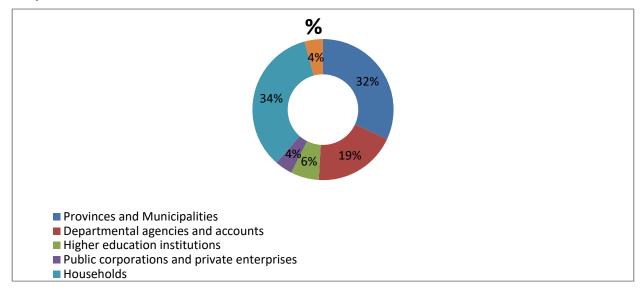
#### Table 24: Transfers and subsidies

| Year Ended 31 March                         | Actual  | Actual  | Actual  | Actual  | Actual  |
|---|---------|---------|---------|---------|---------|
| R' million                                  | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Provinces and Municipalities                | 181 496 | 196 812 | 207 975 | 213 535 | 213 535 |
| Departmental agencies and accounts          | 98 981  | 98 554  | 114 177 | 162 380 | 127 863 |
| Higher education institutions               | 28 207  | 31 597  | 36 911  | 42 363  | 43 329  |
| Public corporations and private enterprises | 36 770  | 32 438  | 32 910  | 22 976  | 26 775  |
| Households                                  | 149 442 | 162 311 | 174 402 | 199 727 | 230 167 |
| Other                                       | 6 103   | 6 277   | 9 718   | 10 616  | 28 181  |
| Total                                       | 500 999 | 527 990 | 576 092 | 651 597 | 669 850 |
| Increase from prior year                    | 6,1%    | 6,1%    | 9,1%    | 13,1%   | 2,8%    |
| As a % of Total revenue                     | 43,7%   | 43,9%   | 44,9%   | 48,2%   | 53,9%   |
| As a % of Total expenditure                 | 37,9%   | 38,1%   | 38,0%   | 37,7%   | 36,1%   |

Transfers and subsidies increased by 2.8% in the current year. A significant portion of subsidies relate to Households representing 34% of the total. The Social Service cluster takes the largest portion of transfers and subsidies amounting to 61% of the total transfers and subsidies.

For the year ended 31 March 2021

#### Graph 28: Breakdown of transfers and subsidies 2020/21



#### Table 25: Expenditure for capital assets

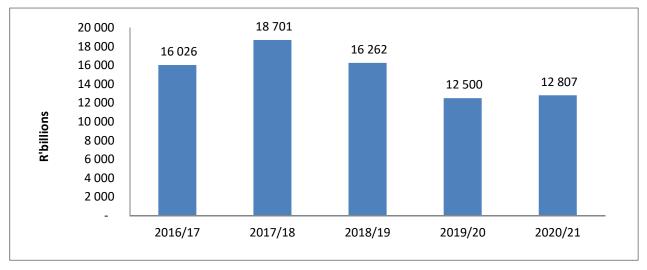
| Capital Expenditure       | Actual  | Actual  | Actual  | Actual  | Actual  |
|---------------------------|---------|---------|---------|---------|---------|
| R' million                | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Total capital expenditure | 16 026  | 18 701  | 16 262  | 12 500  | 12 807  |
| Movement in expenditure   | -12,7%  | 16,7%   | -13,0%  | -23,1%  | 2,5%    |

Capital expenditure has increased by 2.5% during the current year from R12.5 billion in 2019/20 to R12.8 billion in 2020/21. The majority of the capital expenditure was spent on buildings and other fixed structures which accounted for R7.2 billion of the total expenditure. Capital expenditure on machinery and equipment amounts to R4.7 billion.

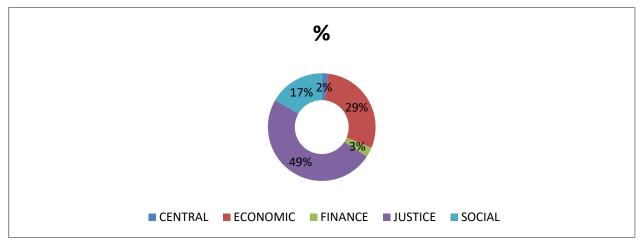
Expenditure by cluster shows that the Justice and Protection Service cluster is the biggest spender at R6.2 billion, Economic cluster accounts R3.7 billion of total capital expenditure, followed by the Social Service cluster at R2.1 billion.

For the year ended 31 March 2021

#### Graph 29: Total capital expenditure



#### Graph 30: Capital expenditure by cluster 2020/21



For the year ended 31 March 2021

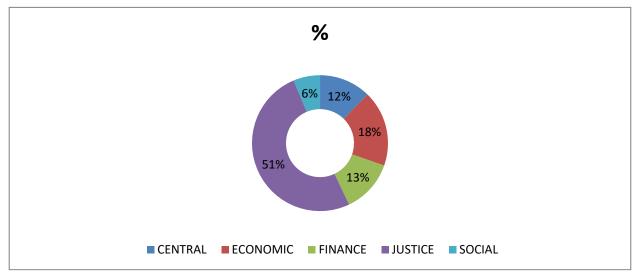
#### Assets

#### Table 28: Cash and cash equivalents

| Year Ended 31 March                   | Actual  | Actual  | Actual  | Actual  | Actual  |
|---------------------------------------|---------|---------|---------|---------|---------|
| R' million                            | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Cash and equivalents                  | 206 710 | 209 186 | 229 377 | 251 408 | 322 459 |
| Movement in cash and cash equivalents | 1%      | 1%      | 10%     | 10%     | 28%     |

Cash and cash equivalents stand at R322 billion (gross R342 billion less R19 billion bank overdraft). This is made up by 27% of foreign currency deposits, 12% sterilisation deposits and 51% deposits held with commercial banks.

#### Graph 30: Cash and cash equivalents by cluster 2020/21

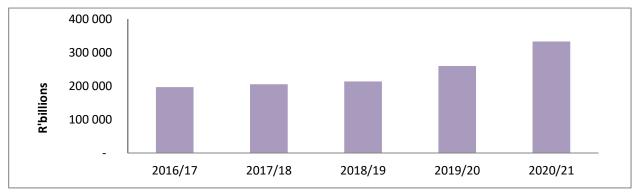


#### Table 29: National Revenue Fund Holding

| Year Ended 31 March                       | Actual    | Actual   | Actual  | Actual  | Actual  |
|---|-----------|----------|---------|---------|---------|
| R' million                                | 2016/17   | 2017/18  | 2018/19 | 2019/20 | 2020/21 |
| Commercial Banks                          |           |          |         |         |         |
| Tax and Loan account                      | 45 262    | 44 634   | 47 354  | 44 436  | 198 554 |
| South African Reserve Bank                |           |          |         |         |         |
| Sterilisation deposits                    | 67 157    | 67 157   | 67 157  | 67 157  | 41 157  |
| Foreign currency deposits                 | 84 466    | 94 404   | 102 083 | 148 196 | 93 263  |
| Other                                     | 168       | -481     | -2 534  | 491     | 540     |
| US \$ equivalent of foreign cash balances | \$12.27bn | \$11.5bn | \$7.3bn | \$6.3bn | \$8.3bn |
| Total                                     | 197 054   | 205 715  | 214 060 | 260 280 | 333 514 |

For the year ended 31 March 2021

#### Graph 31: National Revenue Fund Holding



The National Treasury is responsible for maintaining adequate cash in the National Revenue Fund to meet its commitments and investing any surplus cash. Government's total cash includes deposits held by the Reserve Bank and commercial banks. Cash deposits with the Reserve Bank comprise the following:

- Deposits used to "sterilise" the excess cash created in the money market when buying foreign exchange reserves.
- Foreign exchange deposits made from money borrowed in international markets, or from purchases in the local market.

Sterilisation deposits are available for bridging finance purposes. Cash with commercial banks is invested in line with predetermined credit-risk benchmarks. Foreign currency deposits decreased from R148.2 billion in 2019/20 to R93.3 billion in 2020/21. This is due to government converting US\$4.6 billion of the foreign currency deposit into Rand to finance Rand-denominated commitments. In future government will revert to its original strategy of utilising foreign currency deposits to finance foreign-currency denominated commitments.

| Table 30: Receivables   |         |         |         |         |         |  |  |
|-------------------------|---------|---------|---------|---------|---------|--|--|
| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |  |  |
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |  |  |
| Receivables             | 8 777   | 22 626  | 9 574   | 9 245   | 11 076  |  |  |
| Movement in receivables | 8,4%    | 157,8%  | -57,7%  | -3,4%   | 19,8%   |  |  |

Receivables increased by 19.8% in 2020/21 from R9.2 billion to R11 billion. The increase is mainly attributable to increases in claims recoverable and other debtors that constitutes the majority of total receivables. Included in receivables are amounts owed to the government in relation to goods and services as well as interest

| Table | 31: | Investments |
|-------|-----|-------------|

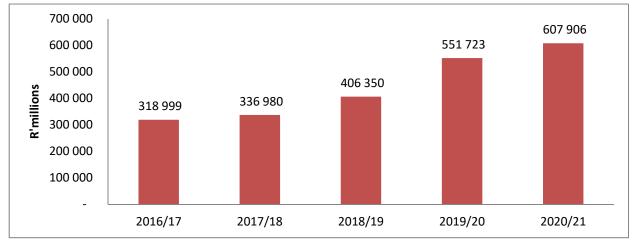
receivables.

| Year Ended 31 March     | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------------|---------|---------|---------|---------|---------|
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Investments             | 318 999 | 336 980 | 406 350 | 551 723 | 607 906 |
| Movement in investments | -2%     | 6%      | 21%     | 35,8%   | 10,2%   |

Investments include South Africa's subscription to shares in multilateral institutions such as International Monetary Fund, the African Development Bank, World Bank and the New Development Bank. Total investments increased from R551 billion in 2019/20 to R607 billion in 2020/21 or 10.2%. The increase is mainly due to an increase in shares and other equity as a result of a decrease in the share price.

For the year ended 31 March 2021

#### **Graph 32: Investments**



The major investments reported on in the audited financial statements of parent departments are listed in the following table which indicates actual Rand amounts of the cost of investments held by government for the past two years. Most investments have remained similar in the current year with little or no movement. The estimated impairment of investments is R81 billion (2019/20: R48 billion).

| Year Ended 31 March                                    | Actual      | Actual      |
|--|-------------|-------------|
| R' 000   | 2020/21     | 2019/20     |
| Onderstepoort Biological Products Ltd                  | 1           |             |
| Telkom SA Limited                                      | 2 070 381   | 2 070 381   |
| South African Post Office Limited                      | 8 164 116   | 8 164 116   |
| Sentech  | 2           | 2           |
| Vodacom  | 3 743       | 3 743       |
| National Housing Finance Corporation                   | 2 363 635   | 2 363 635   |
| SERVCON  | 604         | 604         |
| Nuclear Energy Corporation of South Africa             | 2 205       |             |
| IDC A SHARE 1 000 000 AT COST (100 % SHAREHOLDING)     | 1 000       | 1 000       |
| IDC B SHARE 1 391 969 357 AT COST (100 % SHAREHOLDING) | 1 391 969   | 1 391 969   |
| Passenger Rail Agency of South Africa Ltd.             | 4 248 259   | 4 248 259   |
| Airports Company Ltd.                                  | 2 884 242   | 559 492     |
| Air Traffic and Navigational Services Company Ltd.     | 190 646     | 190 646     |
| S.A. National Roads Agency (SOC) Ltd.                  | 1 091 044   | 1 091 044   |
| Development Bank of Southern Africa                    | 200 000     | 200 000     |
| Public Investment Corporation Limited                  | 1           | 1           |
| Land Bank  | 7 397 655   | 4 397 655   |
| Alexkor SOC Ltd  | 400 000     | 400 000     |
| Denel SOC Ltd  | 8 552 376   | 7 976 376   |
| Eskom SOC Ltd  | 188 000 000 | 132 000 000 |
| Safcol SOC Ltd   | 318 013     | 318 013     |
| Transnet SOC Ltd                                       | 12 660 986  | 12 660 986  |
| South African Express SOC Ltd                          | 2 277 395   | 2 134 000   |
| South African Airways SOC Ltd                          | 54 483 709  | 33 508 758  |
| Armscor  | 75 000      | 75 000      |
| Special Defence activities                             | 107 164     | 107 164     |
| Total Investments Shares and Other Equity              | 296 884 146 | 213 862 844 |

#### **Table 32: Major Investments**

For the year ended 31 March 2021

#### Table 33: Loans

| Year Ended 31 March<br><i>R' million</i> | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|
| Loans                                    | 2 659             | 1 580             | 1 582             | 1 582             | 1 373             |
| Movement in Loans                        | -64,8%            | -40,6%            | 0,1%              | 0,0%              | -13,2%            |

Loans decreased by a margin of -13.2% in 2020/21 compared to the 0% increase in the previous financial year.

#### Liabilities

#### Table 34: Payables

| Year Ended 31 March  | Actual  | Actual  | Actual  | Actual  | Actual  |
|----------------------|---------|---------|---------|---------|---------|
| R' million           | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Payables             | 5 709   | 13 324  | 6 058   | -5 567  | -11 204 |
| Movement in Payables | -24,5%  | 133,4%  | -54,5%  | -191,9% | 101,3%  |

Payables have decreased from -R5.5 billion in 2019/20 to -R11.2 billion in 2020/21. Other payables which are included in the non-current payables include salary related payables such as pension fund, housing allowance, income tax and bargaining council expense/fees.

#### Table 35: Multilateral institutions

| Year Ended 31 March                   | Actual  | Actual  | Actual  | Actual  | Actual  |
|---------------------------------------|---------|---------|---------|---------|---------|
| <u>R' million</u>                     | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Multilateral Institutions             | 176 837 | 177 874 | 227 209 | 307 747 | 334 944 |
| Movement in Multilateral Institutions | -4,2%   | 0,6%    | 27,7%   | 35,4%   | 8,8%    |

South Africa is a member of the African Development Bank, International Monetary Fund, New Development Bank and World Bank Group. Membership incurs certain financial obligations, some of which are categorised as contingent liabilities. These obligations are capital and quota contributions to maintain the country's shareholding in the institutions and strengthen the global safety net that they support. Liabilities to multilateral institutions consist of the African Development bank (R55 billion), International Monetary Fund - Securities Account (R114.3 billion), International Monetary Fund - SDR Allocations (R37.4 billion), International Bank for Reconstruction and Development (30.3 billion), Multilateral Investments Guarantee Agency (R0.22 billion), and New Development Bank (R97.7 billion).

#### Current and non-current borrowings

Government incurs debt when financing the shortfall between its expenditure and revenue. This shortfall is financed through raising loans in the domestic and international capital markets. The stock of debt is also influenced by inflation and currency movements.

| Year Ended 31 March    | Actual    | Actual    | Actual    | Actual    | Actual    |
|------------------------|-----------|-----------|-----------|-----------|-----------|
| R' million             | 2016/17   | 2017/18   | 2018/19   | 2019/20   | 2020/21   |
| Current borrowings     | 326 832   | 328 462   | 406 957   | 428 447   | 516 368   |
| Non-current borrowings | 1 906 011 | 2 161 227 | 2 381 332 | 2 832 896 | 3 419 333 |
| Total                  | 2 232 843 | 2 489 688 | 2 788 289 | 3 261 342 | 3 935 701 |
| Movement in Borrowings | 10,60%    | 11,50%    | 11,99%    | 17,0%     | 20,7%     |

Table 36 splits the debt portfolio between current and non-current borrowings. Current borrowings represent debt with a remaining term not exceeding one year, of which Treasury bills account for the largest portion. Non-current borrowings consist of fixed rate and inflation-linked bonds and foreign loan with an outstanding term exceeding one year.

For the year ended 31 March 2021

#### Graph 33: Borrowings

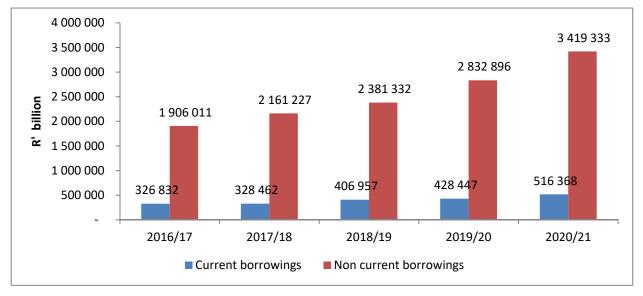


Table 37 below shows government debt split between domestic and foreign debt. In addition, government's debt is also disclosed on a gross and net basis. Net loan debt consists of total domestic and foreign debt less the cash balances of the NRF. Gross government debt as per cent of GDP, has increased from 57.4% in 2019/20 to 70.7% in 2020/21. This was as a result of higher budget deficit following lower economic growth and the global economic effects of the COVID-19 pandemic.

| R' million                       | 2016/17   | 2017/18   | 2018/19   | 2019/20   | 2020/21   |
|----------------------------------|-----------|-----------|-----------|-----------|-----------|
| Domestic debt                    | 2 020 089 | 2 271 878 | 2 496 976 | 2 874 118 | 3 543 266 |
| Foreign debt                     | 212 754   | 217 811   | 291 314   | 387 225   | 392 434   |
| Gross loan debt                  | 2 232 843 | 2 489 689 | 2 788 290 | 3 261 343 | 3 935 700 |
| Less: National Revenue Fund bank |           |           |           |           |           |
| balances                         | (216 768) | (224 629) | (243 231) | (260 280) | (333 514) |
| Net loan debt                    | 2 016 075 | 2 265 060 | 2 545 059 | 3 001 063 | 3 602 186 |
| As percentage of GDP :           |           |           |           |           |           |
| Gross Ioan debt                  | 46,2      | 48,5      | 51,5      | 57,4      | 70,7      |
| Net loan debt                    | 41,7      | 44,1      | 47,0      | 52,8      | 64,7      |

#### Table 37: National government debt



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

REPORT OF THE AUDITOR-GENERAL TO PARLIAMENT ON THE CONSOLIDATED FINANCIAL STATEMENTS OF NATIONAL DEPARTMENTS OF THE NATIONAL TREASURY

For the year ended 31 March 2021

# Report on the audit of the consolidated financial statements

#### Qualified opinion

- I have audited the consolidated financial statements of the National Treasury set out on pages 48 to 114, which comprise the consolidated statement of financial position as at 31 March 2021, the consolidated statement of financial performance, statement of changes in net assets and consolidated cash flow statement for the year then ended, as well as notes to the consolidated financial statements, including a summary of significant accounting policies.
- 2. In my opinion, except for the effects of the matters described in the basis for qualified opinion, the consolidated financial statements present fairly, in all material respects, the consolidated financial position of the National Treasury as at 31 March 2021, and its financial performance and cash flows for the year then ended in accordance with Modified Cash Standard (MCS) as prescribed by the National Treasury and the requirements of the Public Finance Management Act of South Africa, 1999 (Act No. 1 of 1999) (PFMA) and the Division of Revenue Act of South Africa, 2017 (Act No. 1 of 2018) (Dora)

### Basis for qualified opinion

#### Goods and services

#### **Department of Cooperative Governance**

3. I was unable to obtain sufficient appropriate audit evidence for payments made to Community Work Programme (CWP) implementing agents as the Department of Cooperative Governance could not provide accurate and complete substantiating records for payments made for project management fees, as required by the contracts signed with implementing agents. I was unable to confirm the amount for Consultants: Business and advisory services by alternative means. Consequently, I was unable to determine whether any adjustment to Consultants, contractors and outsourced services stated at R4 108 200 000 (2020: R4 293 510 000) in note 8 to the consolidated financial statements was necessary.

- 4. In addition, I was unable to obtain sufficient appropriate audit evidence for payments made to the participants on the CWP as the department could not provide accurate and complete attendance registers of the participants for the month ended 31 January 2021 and some participants did not have contracts in place for payments made during the period January 2021 to March 2021. I was unable to confirm the amount for contractors by alternative means. Consequently, I was unable to determine whether any adjustment to Contractors stated at R6 630 090 000; (2020: R6 943 610 000) in note 8 to the consolidated financial statements was necessary.
- 5. The Department of Cooperative Governance did not record expenditure for capital assets in accordance with the Modified Cash Standards (MCS), Chapter 11. The Department of Cooperative Governance incorrectly classified expenditure for capital assets as goods and services: consumables, while it met the definition of tangible capital assets. Consequently, the goods and services: consumables are overstated by R77 167 920, while expenditure for capital assets are understated by R77 167 920. Additionally, the Department of Cooperative Governance did not record expenditure from goods and services in accordance with the Modified Cash Standards The department has recorded (MCS). expenditure that was incurred in the prior year in the current year. Consequently, goods and services: consumables are overstated by R52 664 805, while the comparative amount is understated by R52 664 805. This also has an impact on the prior and current year's surplus and voted funds to be surrendered to the revenue funds.

#### **Department of Water and Sanitation**

 I was unable to obtain sufficient appropriate audit evidence that training and development expenditure was properly accounted for as the department did not implement adequate internal controls to verify payments made to

For the year ended 31 March 2021

supporting evidence. I was unable to confirm the payments made by alternative means. Payables not recognised for goods and services include amounts related to these costs. Consequently, I was unable to determine whether any adjustment was necessary to training and staff development expenditure stated at R822 540 000 (2020: R1 405 659 000) in note 8 to the consolidated financial statements as well as payables not recognised for goods and services stated at R1 705 051 000 (2020: R1 986 604 000) as included in note 30 to the consolidated financial statements.

#### **Department of Defence**

7. The Department of Defence accounts for nonsensitive and sensitive projects expenditure in connection with special defence activities as per section 2(2)(a) of the Defence Special Account Act 6 of 1974, as amended. I was unable to obtain sufficient appropriate audit evidence on sensitive projects expenditure and related investments due to the sensitivity of the environment and the circumstances under which the related transactions were incurred and recorded. Consequently, I was unable to determine whether any adjustments were necessary to sensitive projects expenditure included within the expenditure of R69,47 billion (2020: R69,01 billion), as per note 8 to the consolidated financial statements. and investments for special defence activities included in the investment amount of R182,16 million (2020: R182,16 million), as per note 18 to the consolidated financial statements.

#### Irregular expenditure

## Department of Environment, Forestry and Fisheries

8. I was unable to obtain the extent of payments made to contractors that have been identified as irregularly appointed by the department following procurement transactions in previous financial periods. The Department of Environment, Forestry and Fisheries did not maintain accurate and complete records of the related expenditure incurred on separate contractual agreements with contractors to determine the irregular expenditure disclosed in the financial statements. I could not confirm the amounts by alternative means. Consequently, I was unable to determine whether any adjustment was necessary to irregular expenditure, stated at R48,6 billion (2019-20: R38,6 billion) in note 34 to the consolidated financial statements.

9. The department did not include the particulars of all irregular expenditure in the notes to the financial statements, as required by section 40(3)(b)(i) of the PFMA. The department did not implement adequate internal control systems to identify and record all instances of irregular expenditure incurred in both the current and prior years. This resulted in the irregular expenditure disclosure being understated. I was unable to quantify the full extent of the misstatement of irregular expenditure to be disclosed as it was impracticable to do so. Consequently, I was unable to determine the extent of adjustments necessary to the balance of irregular expenditure disclosure, stated at R48,6 billion (2019-20: R38,6 billion) in note 34 to the consolidated financial statements.

#### **Department of Defence**

10. The department did not fully record irregular expenditure in the notes to the financial statements, as required by section 40(3)(b)(i) of the PFMA. This was due to inadequate systems to detect, record and appropriately disclose this expenditure in the financial statements. Consequently, I was unable to determine the full extent of the understatement to irregular expenditure, stated at R48,6 billion (2019-20: R38,6 billion) in note 34 to the consolidated financial statements, as it was impracticable to do so.

## Movable Tangible Capital Assets

#### **Department of Defence**

11.1 was unable to obtain sufficient appropriate audit evidence for movable tangible capital assets as the department could not indicate where these assets are located or provide other information in support of these assets. I was unable to confirm or verify these assets by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to movable tangible capital assets,

For the year ended 31 March 2021

stated at R105,1 billion in note 41 to the consolidated financial statements.

This resulted in a material misstatement of the consolidated financial statements of the national departments.

#### Context for the opinion

- 12.1 conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the consolidated financial statements section of my report.
- 13.1 am independent of the department in accordance with the International Ethics Standards Board for Accountants' *International code of ethics for professional accountants (including International Independence Standards)* (IESBA code) as well as other ethical requirements that are relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.
- 14. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

#### **Emphasis of matter**

15.1 draw attention to the matters below. My opinion is not modified in respect of these matters.

#### Ministerial exemption in terms of section 92 of the PFMA from preparing a single set of consolidated financial statements

16. As disclosed in note 55 to the consolidated financial statements, the minister of Finance granted the National Treasury exemption in terms of section 92 of the PFMA from the provisions of section 8(1) of the act. The exemption applies to the financial periods 2020-21 to 2024-25 and allows the National Treasury not to prepare a single set of consolidated financial statements for national departments and national public entities.

#### Other matters

17. I draw attention to the matter below. My opinion is not modified in respect of this matter.

## Unaudited supplementary schedules

18. The supplementary information set out on pages 115 to 122 does not form part of the consolidated financial statements and is presented as additional information. I have not audited these schedules and, accordingly, I do not express an opinion on them.

## Responsibilities of the accounting officer for the consolidated financial statements

- 19. The accounting officer is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with the Modified Cash Standard and the requirements of the as prescribed by the National Treasury and the requirements of the Public Finance Management Act of South Africa, 1999 (Act No. 1 of 1999) (PFMA) and the Division of Revenue Act of South Africa, 2017 (Act No. 1 of 2018) (Dora), and for such internal control as the accounting officer determines is necessary to enable the preparation of the consolidated financial statements that are free from material misstatement, whether due to fraud or error.
- 20. In preparing the consolidated financial statements, the accounting officer is responsible for assessing the National Treasury's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the [type of auditee/ group] or to cease operations, or has no realistic alternative but to do so.

#### Auditor-general's responsibilities for the audit of the consolidated financial statements

21.My objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from

For the year ended 31 March 2021

material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

22. A further description of my responsibilities for the audit of the consolidated financial statements is included in the annexure to this auditor's report.

#### Other information

- 23. The accounting officer is responsible for the other information. The other information comprises the information included in the annual report, which includes the audit committee's report. The other information does not include the consolidated financial statements or the auditor's report.
- 24. My opinion on the financial statements does not cover the other information and I do not express an audit opinion or any form of assurance conclusion on it.
- 25. In connection with my audit, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the consolidated financial statements, or my knowledge obtained in the audit, or otherwise appears to be materially misstated.
- 26. I did not receive the other information prior to the date of this auditor's report. When I do receive and read this information, if I conclude that there is a material misstatement therein, I am required to communicate the matter to those charged with governance and request that the other information be corrected. If the other information is not corrected, I may have to retract this auditor's report and re-issue an amended report as appropriate. However, if it is corrected this will not be necessary.

#### Internal control deficiencies

- 27.1 considered internal control relevant to my audit of the consolidated financial statements. The matters reported below are limited to the significant internal control deficiencies that resulted in the basis for the qualified opinion included in this report.
- 28. The National Treasury has not fully implemented the commitments made to address repeat findings as the targeted departments were not committed to the exercise. National Treasury also attributes this to the impact of COVID 19 related interruptions. Some entities repeatedly obtained modified audit opinions, resulting in a repeat qualified opinion at consolidation level. The National Treasury was thus not able to comply with the requirements of the PFMA.

Auditor-General Pretoria

7 December 2021



Auditing to build public confidence

For the year ended 31 March 2021

### Annexure – Auditorgeneral's responsibility for the audit

 As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the consolidated financial statements.

#### **Financial statements**

- In addition to my responsibility for the audit of the consolidated financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control
  - obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of accounting in the preparation of the financial statements. I also conclude, based on the audit evidence obtained, whether a material uncertainty exists relating to events or conditions that may cast significant doubt on the ability of the National Treasury to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related

disclosures in the financial statements about the material uncertainty or, if such disclosures are inadequate, to modify my opinion on the financial statements. My conclusions are based on the information available to me at the date of this auditor's report. However, future events or conditions may cause a department to cease operating as a going concern

- evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and determine whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation
- obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group to express an opinion on the consolidated financial statements. I am responsible for the direction, supervision and performance of the group audit. I remain solely responsible for my audit opinion.

## Communication with those charged with governance

- I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
- 4. I also provide the accounting officer with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and, where applicable, actions taken to eliminate threats or safeguards applied.

## CONSOLIDATED STATEMENT OF FINANCIAL PERFORMANCE

|   | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|---|-------|------------------|------------------|
| OPERATING INCOME                                | Notes | K 000            | IX 000           |
| Revenue from Taxes, Levies & Duties             | 2     | 1 200 563 747    | 1 317 827 484    |
| Departmental revenue                            | 3     | 36 131 165       | 26 810 587       |
| Other Revenue                                   | 4     | 4 491 039        | 4 447 507        |
| Aid assistance                                  |       | 2 209 001        | 1 957 109        |
| TOTAL REVENUE                                   |       | 1 243 394 952    | 1 351 042 686    |
| REVENUE FUND EXPENDITURE                        |       | 833 124 357      | 758 735 617      |
| Appropriated Funds                              | 6     | 832 973 658      | 758 588 145      |
| CARA payments                                   | -     | 150 699          | 147 472          |
| DEPARTMENTAL EXPENDITURE                        |       |                  |                  |
| Current Expenditure                             |       | 247 631 305      | 239 948 202      |
| Compensation of employees                       | 7     | 176 742 522      | 169 765 457      |
| Goods and services                              | 8     | 69 470 268       | 69 006 267       |
| Interest and rent on land                       | 9     | 210 697          | 190 413          |
| Aid assistance                                  |       | 1 207 818        | 986 065          |
| Transfers and subsidies                         |       | 671 114 715      | 651 928 128      |
| Transfers and subsidies                         | 11    | 670 462 508      | 651 596 953      |
| Aid assistance                                  |       | 652 207          | 331 175          |
| Expenditure for capital assets                  |       | 12 806 669       | 12 499 607       |
| Tangible assets                                 | 10.1  | 12 411 772       | 12 049 639       |
| Intangible assets                               | 10.2  | 394 897          | 449 968          |
| Unauthorised expenditure approved without       |       |                  |                  |
| funding   |       | -                | 705              |
| Payments for financial assets                   | 13    | 88 985 706       | 64 546 821       |
| TOTAL EXPENDITURE                               |       | 1 853 662 752    | 1 727 659 080    |
| SURPLUS/(DEFICIT)                               |       | (610 267 800)    | (376 616 394)    |
| Foreign exchange revaluation                    |       | (32 186 409)     | (72 946 274)     |
| SURPLUS/(DEFICIT) FOR THE YEAR                  |       | (642 454 209)    | (449 562 668)    |
| Reconciliation of Net Surplus/(Deficit) for the |       | <u> </u>         | ,                |
| year  |       |                  |                  |
| Voted Funds                                     |       | (637 425 530)    | (450 604 635)    |
| Departmental revenue and NRF Receipts           |       | (5 275 324)      | 605 770          |
| Aid assistance                                  | 6     | 246 645          | 436 197          |
| SURPLUS/(DEFICIT) FOR THE YEAR                  |       | (642 454 209)    | (449 562 668)    |

# CONSOLIDATED STATEMENT OF FINANCIAL POSITION

|                            | N - 4 | 2020/21         | 2019/20         |
|----------------------------|-------|-----------------|-----------------|
| ASSETS                     | Notes | R '000          | R '000          |
| Current Assets             |       | 351 188 407     | 278 023 861     |
| Cash and cash equivalents  | 14    | 342 264 076     | 270 399 819     |
| Other financial assets     | 12    | 21 486          | 20 194          |
| Prepayments and advances   | 15    | 1 801 853       | 1 532 677       |
| Receivables                | 16    | 7 003 014       | 6 006 925       |
| Loans                      | 17    | 4 039           | 4 094           |
| Aid assistance receivable  | 6     | 93 939          | 60 152          |
| Non-Current Assets         |       | 612 813 808     | 556 559 197     |
| Investments                | 18    | 607 905 506     | 551 722 996     |
| Receivables                | 16    | 3 469 761       | 3 189 636       |
| Loans                      | 17    | 1 368 879       | 1 577 957       |
| Other financial assets     | 12    | 69 662          | 68 608          |
| TOTAL ASSETS               |       | 964 002 214     | 834 583 058     |
| LIABILITIES                |       |                 |                 |
| Current Liabilities        |       | 523 485 150     | 440 848 692     |
| Bank overdraft             | 19    | 19 805 010      | 18 991 830      |
| Payables                   | 20.1  | (13 192 441)    | (7 183 603)     |
| Borrowings                 | 21    | 516 367 714     | 428 446 562     |
| Aid assistance repayable   | 6     | 251 940         | 406 440         |
| Aid assistance unutilised  | 6     | 252 927         | 187 462         |
| Non-Current Liabilities    |       | 3 755 931 978   | 3 142 264 702   |
| Payables                   | 20.2  | 1 654 793       | 1 622 397       |
| Borrowings                 | 22    | 3 419 333 040   | 2 832 895 658   |
| Multi-lateral institutions | 23    | 334 944 145     | 307 746 647     |
| TOTAL LIABILITIES          |       | 4 279 417 128   | 3 583 113 394   |
| NET ASSETS                 |       | (3 315 414 914) | (2 748 530 336) |
| Represented by:            |       |                 |                 |
| Capitalisation reserve     |       | 298 148 122     | 215 129 951     |
| Recoverable revenue        |       | 1 477 304       | 2 136 091       |
| Retained funds             |       | (3 615 040 340) | (2 965 796 378) |
| TOTAL                      |       | (3 315 414 914) | (2 748 530 336) |

## CONSOLIDATED STATEMENT OF CHANGES IN NET ASSETS

|   | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|---|-------|------------------|------------------|
| NET ASSETS  | Notes |                  |                  |
| Capitalisation Reserves                             |       |                  |                  |
| Opening balance                                     |       | 215 132 156      | 158 485 537      |
| Transfers:  | _     | 83 015 966       | 56 644 414       |
| Movement in Equity                                  |       | 83 019 096       | 56 647 512       |
| Other movements                                     |       | (3 130)          | (3 098)          |
| Closing balance                                     | -     | 298 148 122      | 215 129 951      |
| Recoverable revenue                                 |       |                  |                  |
| Opening balance                                     |       | 2 066 304        | 2 491 690        |
| Transfers   |       | (547 148)        | (429 046)        |
| Irrecoverable amounts written off                   | Γ     | (44 173)         | (42 180)         |
| Debts revised                                       |       | (247 901)        | (105 197)        |
| Debts recovered (included in departmental receipts) |       | (240 735)        | (715 732)        |
| Debts raised  |       | (14 339)         | 434 063          |
| Closing balance                                     | -     | 1 519 156        | 2 062 644        |
| Retained funds                                      |       |                  |                  |
| Opening balance                                     |       | (2 977 143 407)  | (2 530 709 417)  |
| Transferred from voted funds to be surrendered      |       |                  | ,                |
| (Parliament/Legislatures ONLY)                      |       | 203 853          | (66 528)         |
| Utilised during the year                            |       | 2 909 062        | 63 144           |
| Other   | _     | (641 009 848)    | (435 083 578)    |
| Closing balance                                     | -     | (3 615 040 340)  | (2 965 796 378)  |
| Revaluation Reserves                                |       |                  |                  |
| Opening balance                                     |       |                  |                  |
| Transfer  |       | 73 447           | -                |
| Other   |       | (115 299)        | 73 447           |
| Closing balance                                     | -     | (41 852)         | 73 447           |
| TOTAL   | _     | (3 315 414 914)  | (2 748 530 336)  |

## **CONSOLIDATED CASH FLOW STATEMENT**

| Notes  | 2020/21<br>R'000                  | 2019/20<br>R'000                         |
|--|-----------------------------------|--|
| CASH FLOWS FROM OPERATING ACTIVITIES   | 11000                             |  |
| RECEIPTS DISCLOSED BY THE NATIONAL REVENUE FUND  | 1 253 756 239                     | 1 357 404 319                            |
| Revenue collected by SARS  | 1 200 333 015                     | 1 317 627 217                            |
| Departmental Revenue collected   | 37 164 805                        | 25 882 042                               |
| CARA Receipts  | 85 835                            | 159 642                                  |
| Surrenders from departments  | 11 681 545                        | 9 287 912                                |
| Other revenue received by the revenue fund   | 4 491 039                         | 4 447 507                                |
| RECEIPTS DISCLOSED BY NATIONAL DEPARTMENTS   | 12 117 959                        | 14 561 152                               |
| Departmental revenue received  | 3 301 091                         | 4 358 919                                |
| Interest received  | 6 693 702                         | 8 404 766                                |
| Aid assistance received  | 2 123 166                         | 1 797 467                                |
| PAYMENTS DISCLOSED BY THE NATIONAL REVENUE FUND  | 849 825 44                        | 755 951 203                              |
| Statutory Appropriation  | 849 674 237                       | 755 431 030                              |
| CARA Payments  | 150 699                           | 147 472                                  |
| Other  | 511                               | 372 702                                  |
| Net (increase)/ decrease in working capital  | 1 784 994                         | (15 393 794)                             |
| Surrendered to Revenue Fund  | (22 944 732)                      | (21 103 367)                             |
| Surrendered to RDP Fund/Donor  | (404 756)                         | (300 712)                                |
| Current payments   | (247 310 385)                     | (224 350 261)                            |
| Interest paid  | (170 789)                         | (157 956)                                |
| Payments for financial assets  | (88 985 706)                      | (64 546 821)                             |
| Transfers and subsidies paid   | (670 513 394)                     | (651 954 256)                            |
| Net cash flow available from operating activities         24   | (612 496 017)                     | (361 792 899)                            |
| CASH FLOWS FROM INVESTING ACTIVITIES   |                                   |  |
| Distribution/dividend received   | 319 114                           | 706 827                                  |
| Payments for capital assets  | (12 806 669)                      | (12 499 607)                             |
| Proceeds from sale of capital assets   | 124 150                           | 109 857                                  |
| (Increase)/ decrease in loans  | 209 133                           | 4 753                                    |
| (Increase)/ decrease in investments  | (83 019 097)                      | (56 650 001)                             |
| (Increase)/ decrease in other financial assets   | (2 346)                           | 2 833                                    |
| (Increase)/ decrease in non-current receivables<br>Net cash flows from investing activities          | (274 121)<br>(95 449 836)         | <u>365 420</u><br>(67 959 918)           |
| -  |                                   | (  |
| CASH FLOWS FROM FINANCING ACTIVITIES   | 00.050.540                        | F0 000 000                               |
| Increase/ (decrease) in net assets   | 82 353 519                        | 56 306 009                               |
| Increase/ (decrease) in non-current payables   | 32 396                            | (233 789)                                |
| Increase/ (decrease) in borrowings<br>Net cash flows from financing activities                       | <u>696 166 254</u><br>778 552 169 | <u>396 059 369</u><br><b>452 131 589</b> |
| -  |                                   |  |
| Net increase/ (decrease) in cash and cash equivalents  | 70 606 316                        | 22 378 772                               |
| Cash and cash equivalents at beginning of period<br>Unrealised gains and losses within cash and cash | 251 564 517                       | 228 872 592                              |
| equivalents  | 288 233                           | (5 756)                                  |
| Cash and cash equivalents at end of period 25  | 322 459 066                       | 251 245 608                              |

For the year ended 31 March 2021

### 1. Presentation of the Financial Statements

The Financial Statements have been prepared in accordance with the following policies, which have been applied consistently in all material aspects, unless otherwise indicated. However, where appropriate and meaningful, additional information has been disclosed to enhance the usefulness of the Financial Statements and to comply with the statutory requirements of the Public Finance Management Act, Act 1 of 1999 (as amended by Act 29 of 1999), and the Treasury Regulations issued in terms of the Act and the Division of Revenue Act, Act 2 of 2006.

All departments are controlled by Government. These consolidated financial statements include the financial results of the departments and Parliament.

Government Departments apply uniform accounting policies as prescribed by the National Treasury except to the extent that a department has requested a deviation from the National Treasury.

Departmental revenue is collected by SARS and directly deposited into the National Revenue Fund which forms part of the overall consolidation revenue, and is accounted for on a modified cash basis.

#### **1.1 Basis of preparation**

The Consolidated Financial Statements have been prepared on a modified cash basis of accounting, except where stated otherwise. The modified cash basis constitutes the cash basis of accounting supplemented with additional disclosure items. Under the cash basis of accounting transactions and other events are recognised when cash is received or paid or when the final authorisation for payment is effected on the system (by no later than 31 March of each year). Under this basis, the revaluation of foreign and domestic investments and loans are also recognised.

Inter-departmental prepayment advances and payables and inter-entity transactions and balances between the departments and the National Revenue Fund (NRF) are eliminated. However, PAYE is not eliminated as it is not considered as an interdepartmental transaction. VAT is also not eliminated as government does not pay VAT directly to the NRF and government is not a VAT vendor. National Revenue Fund only recognised material provisions that will result in the potential cash outflow to government.

#### **1.2 Presentation currency**

All amounts have been presented in the currency of the South African Rand (R) which is also the functional currency of the departments.

#### 1.3 Rounding

Unless otherwise stated all financial figures have been rounded to the nearest one thousand Rand (R'000).

#### **1.4 Comparative figures**

Prior period comparative information has been presented in the current year's financial statements. Where necessary figures included in the prior period financial statements have been reclassified to ensure that the format in which the information is presented is consistent with the format of the current year's financial statements.

#### 1.5 Revenue

Appropriated funds include equitable share and conditional grants to entities in terms of an Act of Parliament / Province. Appropriated funds are recognised in the financial records on the date the appropriation becomes effective. Adjustments to the appropriated funds made in terms of the adjustments budget process are recognised in the financial records on the date the adjustments become effective.

Total funds appropriated during the financial year are represented in the Statement of Financial Performance.

The net amount of surrenders consists of unexpended appropriated funds which are surrendered to the National Revenue Fund less amounts exceeding the approved statutory appropriation. Amounts owing to the National Revenue Fund at the end of the financial year are recognised as receivables in the Statement of Financial Position and exceeding of approved statutory appropriation are recognised as a payable in the Statement of Financial Position.

## 1.5.1 Revenue from taxes, levies and duties

Taxpayer-assessed revenues are recognised when funds are received by South African Revenue Services (SARS). Cash in transit or over remitted as at 31 March by the SARS is included in

For the year ended 31 March 2020

the Statement of Financial Position as other receivables/payables.

All transfers, duties, fees and other monies collected by the South African Revenue Services (SARS) for a province are deposited into the national revenue fund and then transferred to the respective provincial revenue fund are recognised when instructed by SARS.

#### 1.5.2 Departmental revenue

All departmental revenue is recognised in the statement of financial performance when received and is subsequently paid into the National Revenue Fund, unless otherwise stated. Any amount owing to the National Revenue Fund at the end of the financial year is recognised as a payable in the statement of financial position. No accrual is made for amounts receivable from the last receipt date to the end of the reporting period. These amounts are however disclosed in the note to the annual financial statements. Departmental revenue includes the following:

## 1.5.2.1 Sales of goods and services other than capital assets

This comprises the proceeds from the sale of goods and/or services produced by the departments. Revenue is recognised in the Statement of Financial Performance on receipt of the funds by departments.

#### 1.5.2.2 Fines, penalties & forfeits

Fines penalties and forfeits are compulsory receipts imposed by court or quasi-judicial body. Revenue is recognised in the Statement of Financial Performance on receipt of the funds from the departments.

## 1.5.2.3 Interest, dividends and rent on land

Interest, dividends and rent on land is recognised in the statement of financial performance when the cash is received from the departments.

#### 1.5.2.4 Sale of capital assets

The proceeds received on sale of capital assets are recognised in the statement of financial performance when the cash is received from departments.

#### 1.5.2.5 Financial transactions in assets and liabilities

Repayments of loans and advances previously extended to employees and public corporations for policy purposes are recognised as revenue in the statement of financial performance on receipt of the funds from departments.

Forex gains and losses are recognised on settlement of loans.

#### 1.5.2.6 Transfers received

Transfers received include transfers from universities and technikons, foreign governments, international organisations, public corporations and private enterprises, households and non-profit institutions and other governmental units. Revenue is recognised in the Statement of Financial Performance on receipt of the funds from the departments.

#### 1.5.3 Gifts, donations and sponsorships (transfers received)

All cash gifts, donations and sponsorships are paid into the National/Provincial Revenue Fund and recorded as revenue in the Statement of Financial Performance on receipts of the funds from the departments. Amounts in transit are recognised as a receivable at the reporting date.

#### 1.5.4 CARA receipts

Funds received derived from the execution of confiscation and forfeiture orders contemplated, in accordance with section 64 of the Prevention of Organized Crime Act, 1998 (Act 121 of 1998). Amounts are recognised by the revenue fund in the Statement of Financial Performance when the cash is received.

#### 1.5.5 Aid assistance

Aid assistance is recognised as revenue when received. All in-kind aid assistance is disclosed at fair value on the date of receipt in the annexures to the Annual Financial Statements.

The cash payments made during the year relating to aid assistance projects are recognised as expenditure in the statement of financial performance when final authorisation for payments is effected on the system (by no later than 31 March of each year)

The value of the assistance expensed prior to the receipt of funds is recognised as a receivable in the statement of financial position.

For the year ended 31 March 2021

Inappropriately expensed amounts using aid assistance and any unutilised amounts are recognised as payables in the statement of financial position.

#### 1.5.6 Direct exchequer receipts

This includes revenue fund receipts. Revenue is recognised when the cash is received. This revenue represents receipts other than departmental receipts that are not expected to occur frequently. These items are not included in departmental revenue as they are inclined to distort comparative analysis of the revenue figures. Amounts received by revenue funds are recognised in the Statement of Financial Performance.

#### 1.6 Expenditure

#### 1.6.1 Appropriated funds

Appropriated funds include annual appropriation, statutory appropriation, conditional grant and own funds appropriated to entities in terms of an Act of Parliament / Provincial Legislature. Appropriated funds are recognised in the financial records when approved by Parliament.

Unexpended appropriations surrenders by departments are recognised at financial year-end in the Statement of Financial Position. Expenses incurred where the funds have not been requested against the appropriation are reflected as expenditure.

#### 1.6.2 Compensation of employees

#### 1.6.2.1 Salaries and wages

Salaries and wages are expensed in the statement of financial performance when the final authorisation for payment is effected on the accounting system (by no later than 31 March of each year).

Other employee benefits that give rise to a present legal or constructive obligation are disclosed in the notes to the financial statements at its face value and are not recognised in the statement of financial performance or position.

Employee costs are capitalised to the cost of a capital project when an employee spends more than 50% of his/her time on the project. These payments form part of expenditure for capital assets in the statement of financial performance.

#### 1.6.2.2 Social contributions

Employer contributions to post employment benefit plans in respect of current employees are expensed in the statement of financial performance when the final authorisation for payment is effected on the system (by no later than 31 March of each year).

No provision is made for retirement benefits in the financial statements of the department. Any potential liabilities are disclosed in the financial statements of the National Revenue Fund and not in the financial statements of the employer department.

Employer contributions made by the department for certain of its ex-employees (such as medical benefits) are classified as transfers to households in the statement of financial performance.

#### 1.6.3 Goods and services

Payments made for goods and/or services are recognised as an expense in the statement of financial performance when the final authorisation for payment is effected on the system (by no later than 31 March of each year). The expense is classified as capital if the goods and/or services were acquired for a capital project or if the total purchase price exceeds the capitalisation threshold (currently, R5,000). All other expenditures are classified as current. Rental paid for the use of buildings or other fixed structures is classified as goods and services and not as rent on land.

#### 1.6.4 Interest and rent on land

Interest and rental payments are recognised as an expense in the statement of financial performance when the final authorisation for payment is effected on the accounting system (by no later than 31 March of each year). This item excludes rental for the use of buildings or other fixed structures. If it is not possible to distinguish between payment for the use of land and the fixed structures on it, the whole amount should be recorded under goods and services.

## 1.6.5 Payments for financial assets

Debts are written off when identified as irrecoverable. Debts written-off are limited to the amount of savings and/or underspending of appropriated funds. The write off occurs at yearend or when funds are available. No provision is made for irrecoverable amounts but an estimate is included in the notes to the financial statements amounts.

For the year ended 31 March 2020

All other losses are recognised when authorisation has been granted for the recognition thereof.

#### 1.6.6 CARA payments

Funds are transferred to departments, when approved by Cabinet, in accordance with section 65 of the Prevention of Organized Crime Act, 1998 (Act 121 of 1998). Amounts transferred by the revenue fund are recognised in the Statement of Financial Performance when approved by Cabinet.

#### 1.6.7 Transfers and subsidies

Transfers and subsidies are recognised as an expense when the final authorisation for payment is effected on the system (by no later than 31 March of each year).

#### 1.6.8 Expenditure for capital assets

Payments made for capital assets are recognised as an expense in the statement of financial performance when the final authorisation for payment is effected on the system (by no later than 31 March of each year).

#### 1.6.9 Revaluation gains/(losses)

Foreign liabilities, foreign investments and Multilateral Institutions liabilities are re-valued at the closing exchange rate on 31 March. Associated gains and losses are recognised in the Statement of Financial Performance. Gains and losses due to the revaluation of inflation-linked bonds are also included in the Statement of Financial Performance.

#### 1.6.10 Unauthorised expenditure

When confirmed unauthorised expenditure is recognised as an asset in the statement of financial position until such time as the expenditure is either approved by the relevant authority, recovered from the responsible person or written off as irrecoverable in the statement of financial performance.

Unauthorised expenditure approved with funding is derecognised from the statement of financial position when the unauthorised expenditure is approved and the related funds are received.

Where the amount is approved without funding it is recognised as expenditure in the statement of financial performance on the date of approval. Unauthorised expenditure is measured at the amount of the confirmed unauthorised expenditure.

## 1.6.11 Fruitless and wasteful expenditure

Fruitless and wasteful expenditure is recorded in the notes to the financial statements when confirmed. The amount recorded is equal to the total value of the fruitless and or wasteful expenditure incurred. Fruitless and wasteful expenditure is removed from the notes to the financial statements when it is resolved or transferred to receivables or written off.

Fruitless and wasteful expenditure receivables are measured at the amount that is expected to be recoverable and are de-recognised when settled or subsequently written-off as irrecoverable.

#### 1.6.12 Irregular expenditure

Irregular expenditure is recorded in the notes to the financial statements when confirmed. The amount recorded is equal to the value of the irregular expenditure incurred unless it is impracticable to determine, in which case reasons therefor are provided in the note.

Irregular expenditure is removed from the note when it is either condoned by the relevant authority, transferred to receivables for recovery, not condoned and removed or written-off.

Irregular expenditure receivables are measured at the amount that is expected to be recoverable and are de-recognised when settled or subsequently written-off as irrecoverable.

#### 1.6.13 Direct exchequer payments

This includes revenue fund payments. Expenditure is recognised when funds are transferred to the departments. Expenses that arise from events or transactions that are clearly distinct from the ordinary activities of the departments and therefore are not expected to occur frequently. Amounts transferred by revenue funds are recognised in the Statement of Financial Performance when transferred to the departments.

#### 1.6.14 Other expenditure and RDP Funds due prior to Amendment Act no. 79 of 1998

Expenditure is recognised when payment becomes payable.

For the year ended 31 March 2021

#### 1.7 Assets

#### 1.7.1 Cash and cash equivalents

Domestic cash and cash equivalents are carried in the statement of financial position at cost.

Bank overdrafts are shown separately on the face of the statement of financial position.

For the purposes of the cash flow statement, cash and cash equivalents comprise cash on hand, deposits held, other short-term highly liquid investments and bank overdrafts.

Foreign cash and cash equivalents are carried in the statement of finance position at the closing rate of 31 March. Gains and losses on revaluation are recognised in the statement of financial performance.

#### 1.7.2 Other financial assets

Other financial assets are carried in the statement of financial position at cost.

#### 1.7.3 Prepayments and advances

Amounts prepaid or advanced are recognised in the statement of financial position when the payments are made and are derecognised as and when the goods/services are received or the funds are utilised.

Prepayments and advances outstanding at the end of the year are carried in the statement of financial position at cost.

#### 1.7.4 Receivables

Receivables included in the statement of financial position arise from cash payments made that are recoverable from another party (including departmental employees) and are derecognised upon recovery or write-off.

Receivables outstanding at year-end are carried in the statement of financial position at cost plus any accrued interest. Amounts that are potentially irrecoverable are included in the notes.

#### 1.7.5 Other receivables

The net of profits and losses arising from exchange forward cover provided by the South African Reserve Bank; including the periodic revaluation of the Reserve Bank's foreign exchange reserves, foreign loans and gold reserves are included in other receivables.

#### 1.7.6 Loans

Loans are recognised in the statement of financial position when the cash is paid to the beneficiary. Loans that are outstanding at year-end are carried in the statement of financial position at cost plus accrued interest.

Amounts that are potentially irrecoverable are included in the notes.

## 1.7.7 Settlement period of assets and liabilities

#### 1.7.7.1 Current and Non-Current Assets

This represents domestic and foreign assets and should be classified as a current asset, when it:

- Is expected to be realised in, or is held for sale or consumption in the normal course of the operating cycle; or
- Is held primarily for trading purposes or for the short-term and expected to be realised within 12 months of the reporting date; or
- Is a Cash and cash equivalent asset.

All other assets with a remaining term longer than one year are classified as non-current assets.

#### 1.7.7.2 Current and Non-Current Liabilities

This represents domestic and foreign liabilities and should be classified as a current liability, when it:

- Is expected to be settled in the normal course of the entity's operating cycle; or
- Is due to be settled within twelve months of the reporting date.

All other liabilities with a remaining term longer than one year are classified as non-current liabilities.

#### 1.7.8 Investments

Domestic investments are recognised and measured at face value in the Statement of Financial Position.

Foreign investments represent South Africa's membership/shareholding in the African Development Bank, the International Bank for Reconstruction and Development, the International Finance Corporation, New Development Bank and Multilateral Investment Guarantee Agency. These investments are initially recognised at face value (i.e. the issue price) and are subsequently revalued using the closing exchange rate at 31 March.

For the year ended 31 March 2020

The International Monetary Fund (IMF) quota represents South Africa's membership subscription to the IMF. The investment is denominated in special drawing rights (SDR) and is recognised in the Statement of Financial Position in Rand, converted at the closing SDR exchange rate published by the IMF as at 31 March.

Any gains and or losses on the revaluation of investments and financial liabilities are recognised in the Statement of Financial Performance.

Investments are tested for an impairment loss whenever events or changes in circumstances indicate that the investment may be impaired. Any impairment loss is included in the notes.

#### 1.7.9 Inventory

Inventories that qualify for recognition must be initially reflected at cost. Where inventories are acquired at no cost, or for nominal consideration, their cost shall be their fair value at the date of acquisition.

All inventory items at year-end are reflected using either the weighted average cost or FIFO cost formula.

#### 1.7.10 Capital assets

#### Disclosure

Additions to Capital Assets are disclosed as expenditure in the statement of financial performance and in the notes on Capital Assets.

#### 1.7.10.1 Movable assets

#### Initial recognition

"A capital asset is recorded in the asset register on receipt of the item at cost. Cost of an asset is defined as the total cost of acquisition. Where the cost cannot be determined accurately, the movable capital asset is stated at fair value. Where fair value cannot be determined, the capital asset is included in the asset register at R1."

All assets acquired prior to 1 April 2002 are included in the register at R1.

#### Subsequent recognition

Subsequent expenditure of a capital nature is recorded in the statement of financial performance as "expenditure for capital asset" and is capitalised in the asset register of the department on completion of the project.

Repairs and maintenance is expensed as current "goods and services" in the statement of financial performance.

Age analysis of on-going capital projects is disclosed when requested by auditors in 2017/18 financial year.

#### 1.7.10.2 Immovable assets

#### Initial recognition

A capital asset is recorded on receipt of the item at cost. Cost of an asset is defined as the total cost of acquisition. Where the cost cannot be determined accurately, the immovable capital asset is stated at R1 unless the fair value for the asset has been reliably estimated.

#### Subsequent recognition

Work-in-progress of a capital nature is recorded in the statement of financial performance as "expenditure for capital asset". On completion, the total cost of the project is included in the asset register of the department that is accountable for the asset.

Repairs and maintenance is expensed as current "goods and services" in the statement of financial performance.

#### 1.7.10.3 Intangible assets

#### Initial recognition

An intangible asset is recorded in the asset register on receipt of the item at cost. Cost of an intangible asset is defined as the total cost of acquisition. Where the cost cannot be determined accurately, the intangible asset is stated at fair value. Where the fair value cannot be determined, the intangible asset is included in the asset register at R1.

All intangible assets acquired prior to April 2002 can be included in the asset register at R1.

#### Subsequent recognition

Subsequent expenditure of a capital nature is recorded in the statement of financial performance as "expenditure for capital asset" and is capitalised in the asset register of the department.

Maintenance is expensed as current "goods and services" in the statement of financial performance.

#### **1.8 Liabilities**

#### 1.8.1 Payables

Recognised payables mainly comprise of amounts owing to other governmental entities. These payables are carried at cost in the statement of financial position.

For the year ended 31 March 2021

#### 1.8.2 Lease commitments

#### Finance lease

Finance leases are not recognised as assets and liabilities in the statement of financial position. Finance lease payments are recognised as an expense in the statement of financial performance and are apportioned between the capital and interest portions. The finance lease liability is disclosed in the notes to the financial statements.

#### **Operating lease**

Operating lease payments are recognised as an expense in the statement of financial performance. The operating lease commitments are disclosed in the discloser notes to the financial statement.

#### 1.8.3 Accruals

Accruals are not recognised in the statement of financial position as a liability or as expenditure in the statement of financial performance but are included in the disclosure notes.

#### 1.8.4 Contingent liabilities

Contingent liabilities are included in the notes to the financial statements when it is possible that economic benefits will flow from the department, or the national revenue fund, or when an outflow of economic benefits or service potential is probable but cannot be measured reliably.

#### 1.8.5 Contingent assets

Contingent assets are included in the notes to the financial statements when it is probable that an inflow of economic benefits will flow to the National revenue fund. Contingent assets include the Gold and Foreign Exchange Contingency Reserve Account that is initially measured at cost as it does not have a fixed maturity date, and is subsequently revalued with the profits and losses incurred on gold and foreign exchange transactions.

#### 1.8.6 Commitments

Commitments are not recognised in the statement of financial position as a liability or as expenditure in the statement of financial performance but are included in the disclosure notes.

#### 1.8.7 Employee benefits

Short-term employee benefits that give rise to a present legal or constructive obligation are disclosed in the notes to the financial statements.

These amounts are not recognised in the statement of financial performance or the statement of financial position.

#### 1.8.8 Provisions

Provisions are disclosed in the notes to the financial statements when there is a present legal or constructive obligation to forfeit economic benefits as a result of events in the past and it is probable that an outflow of resources embodying economic benefits will be required to settle the obligation and a reliable estimate of the obligation can be made.

#### 1.8.9 Multilateral Institutions

The callable portions of South Africa's subscription in the African Development bank, the International Bank for Reconstruction and Development, the International Finance Corporation, New Development Bank and Multilateral Investment Guarantee Agency are recognised as a financial liability and are initially measured at face value (i.e. the issue price) and are subsequently revalued using the closing exchange rate at 31 March.

#### **1.9 Borrowings**

#### 1.9.1 Domestic Borrowings

Domestic current borrowings consist mainly of Treasury bills with a term-to-maturity varying between 91 to 365 days. Treasury bills are recognised at face value.

Domestic non-current borrowings consist of fixedincome-, inflation-linked-, floating rate-, retail- and zero coupon bonds. All these instruments except for inflation-linked- and zero coupon bonds are recognised at face value. Inflation-linked bonds and zero coupon bonds are recognised at transaction amount. Inflation-linked bonds have been revalued using the relevant "reference CPI" at year end (settlement value). Zero coupon bonds are recognised at amortised costs.

The face value and / or settlement value represents the amount that will be paid to the bond holder at maturity of the instrument.

#### 1.9.2 Foreign Loans and Bonds

Foreign loans and bonds are initially recognised at face value and subsequently revalued to rand using the closing exchange rates as at 31 March. Foreign loans are not hedged against foreign currency movements.

For the year ended 31 March 2020

#### 1.10 Foreign loans

Foreign loans are uncovered and converted to rand using the closing exchange rates as at 31 March.

#### 1.11 Net Assets

#### 1.11.1 Capitalisation reserve

The capitalisation reserve comprises of financial assets and/or liabilities originating in a prior reporting period but which are recognised in the statement of financial position for the first time in the current reporting period. Amounts are recognised in the capitalisation reserves when identified in the current period and are transferred to the National Revenue Fund when the underlying asset is disposed and the related funds are received.

#### 1.11.2 Recoverable revenue

Amounts are recognised as recoverable revenue when a payment made in a previous financial year becomes recoverable from a debtor in the current financial year. Amounts are either transferred to the National Revenue Fund when recovered or are transferred to the statement of financial performance when written-off.

#### 1.12 Related party transactions

Specific information with regards to related party transactions is included in the notes.

Related party transactions within the Minister/MEC's portfolio are recorded in the notes to the financial statements when the transaction is not at arm's length. The number of individuals and their full compensation is recorded in the notes to the financial statements.

#### 1.13 Key management personnel

Compensation paid to key management personnel including their family members where relevant, is included in the disclosure notes.

#### **1.14 Public private partnerships**

A public private partnership (PPP) is a commercial transaction between the department and a private party in terms of which the private party:

Performs an institutional function on behalf of the institution; and/or

- acquires the use of state property for its own commercial purposes; and
- assumes substantial financial, technical and operational risks in connection with the performance of the institutional function and/or use of state property; and
- receives a benefit for performing the institutional function or from utilizing the state property, either by way of:
  - consideration to be paid by the department which derives from a Revenue Fund;
  - charges fees to be collected by the private party from users or customers of a service provided to them; or
  - a combination of such consideration and such charges or fees.

A description of the PPP arrangement, the contract fees and current and capital expenditure relating to the PPP arrangement is included in the notes.

## 1.15 Restatements and adjustments

Where necessary amounts included in the prior period financial statements have been reclassified to ensure that the format in which the information is presented is consistent with the format of the current year's financial statements.

## 1.16 Events after the reporting date

Subsequent events that are both favourable and unfavourable which occurred between the reporting date and the date when the financial statements are authorised for issue, are included as a note to the financial statements.

|   |  | Notes | 2020/21<br>R'000               | 2019/20<br>R'000                |
|---|--|-------|--------------------------------|---------------------------------|
| 2 | Revenue from Taxes, levies and Duties                    |       |                                |                                 |
|   | Taxation   |       |                                |                                 |
|   | Income tax   |       | 718 183 803                    | 772 684 785                     |
|   | Value-added tax / Sales tax                              |       | 331 196 848                    | 346 760 767                     |
|   | Fuel levy  |       | 71 837 171                     | 75 406 845                      |
|   | Customs duties   |       | 46 333 356                     | 54 380 105                      |
|   | Excise duties  |       | 34 154 986                     | 48 513 717                      |
|   | Skills Development Levy                                  |       | 12 250 229                     | 18 486 280                      |
|   | Environmental levy                                       |       | 11 069 424                     | 10 681 065                      |
|   | Transfer duties  |       | 7 606 047                      | 7 119 627                       |
|   | Securities transfer tax                                  |       | 5 422 275                      | 6 240 209                       |
|   | Road accident fund recoupment                            |       | 3 665 644                      | 4 768 315                       |
|   | Southern African Customs Union member                    |       |                                |                                 |
|   | duties   |       | 2 460 570                      | 3 485 353                       |
|   | Estate duty  |       | 2 316 293                      | 2 047 843                       |
|   | Health promotion levy                                    |       | 2 113 606                      | 2 512 790                       |
|   | Other taxation revenue                                   |       | 907 433                        | 867 500                         |
|   | Air Passenger tax  |       | 138 465                        | 1 068 258                       |
|   | State miscellaneous revenue                              |       | 58 461                         | 742 798                         |
|   | Total Taxation   | -     | 1 249 714 611                  | 1 355 766 257                   |
|   | Non-taxation revenue                                     |       |                                |                                 |
|   | Road accident fund levy                                  |       | 40 628 194                     | 42 755 355                      |
|   | Unemployment Insurance Fund (UIF)                        |       | 18 395 499                     | 20 100 561                      |
|   | Mineral and petroleum resource royalty                   |       | 14 227 647                     | 11 830 241                      |
|   | Other non-taxation revenue                               |       | (105 789)                      | (25 130)                        |
|   | Total Non-taxation                                       | -     | 73 145 551                     | 74 661 027                      |
|   | Total Gross Revenue                                      | -     | 1 322 860 162                  | 1 430 427 284                   |
|   | Less   |       |                                |                                 |
|   |  |       | 63 395 241                     | 50 280 312                      |
|   | South African Customs Union Agreement                    |       | 03 393 241                     |                                 |
|   | Payment i.t.o sec 12(3) of the PFMA                      |       | -                              | 58                              |
|   | Payment to UIF   |       | 16 714 800<br>1 680 699        | 18 204 772                      |
|   | Payable by SARS to UIF                                   |       |                                | 1 895 789                       |
|   | Payment to RAF   |       | 40 559 570                     | 42 632 836                      |
|   | Payable by SARS to RAF Total                             | _     | (53 895)<br><b>122 296 415</b> | (413 967)<br><b>112 599 800</b> |
|   | Total Nat Devenue for the Veer                           | -     | 4 200 502 747                  | 4 947 997 494                   |
|   | Total Net Revenue for the Year                           | -     | 1 200 563 747                  | 1 317 827 484                   |
| 3 | Departmental Revenue                                     |       |                                | 40.004.004                      |
|   | NRF receipts   |       | 25 766 540                     | 12 801 334                      |
|   | Sales of goods and services other than capital<br>assets |       | 1 520 356                      | 2 699 578                       |
|   | Fines, penalties and forfeits                            |       | 354 206                        | 360 757                         |
|   | Interest, dividends and rent on land                     |       | 7 001 249                      | 9 174 543                       |
|   | Sales of capital assets                                  |       | 131 839                        | 120 875                         |
|   | Transactions in financial assets and liabilities         |       | 929 804                        | 1 282 677                       |
|   | Transfer received  |       | 427 171                        | 370 823                         |
|   |  | _     | 36 131 165                     | 26 810 587                      |

|       |  | Notes | 2020/21<br>R'000       | 2019/20<br>R'000       |
|-------|--|-------|------------------------|------------------------|
|       |  |       |                        |                        |
| 4     | Other Revenue<br>Surrenders                                |       | 0.000.040              | 0 007 504              |
|       | Other revenue received                                     |       | 2 688 913<br>1 802 126 | 2 807 501<br>1 640 006 |
|       | Total  |       | 4 491 039              | 4 447 507              |
|       | Total  |       | 4 491 039              | 4 447 307              |
| 5 5.1 | Aid assistance   |       |                        |                        |
|       | Opening Balance  |       | 533 750                | 451 410                |
|       | Prior period error   |       |                        | -                      |
|       | As restated  |       | 533 750                | 451 410                |
|       | Transferred from statement of financial                    |       | 040.045                | 440.00                 |
|       | performance  |       | 246 645                | 443 897                |
|       | Transferred to/from retained funds<br>Paid during the year |       | 35 289<br>(404 756)    | (46 170)<br>(315 387)  |
|       | Closing Balance  |       | <u>410 928</u>         | 533 750                |
| 5.2   | Analysis of balance by source                              |       |                        |                        |
| •     | Aid assistance from RDP                                    |       | 85 832                 | 348 526                |
|       | Aid assistance from other sources                          |       | 293 001                | 172 075                |
|       | CARA   |       | 32 095                 | 13 149                 |
|       | Closing Balance  |       | 410 928                | 533 750                |
|       | Analysis of Balance  |       |                        |                        |
|       | Aid assistance receivable                                  |       | (93 939)               | (60 152)               |
|       | Aid assistance unutilised                                  |       | 252 927                | 187 462                |
|       | Aid assistance repayable                                   |       | 251 940                | 406 440                |
|       | Closing Balance  |       | 410 928                | 533 750                |
| 5.2.1 | Aid assistance prepayments (expensed)<br>Opening balance   |       |                        |                        |
| 5.2.1 | Goods and services   |       | 54 657                 | 23 730                 |
|       | Transfers and subsidies                                    |       | 49 185                 | 16 211                 |
|       | Closing Balance  |       | 103 842                | 39 941                 |
|       | Less: Received in the current year                         |       |                        |                        |
|       | Goods and services   |       | 267 361                | 96 322                 |
|       | Transfers and subsidies                                    |       | (52 715)               | (5 293)                |
|       | Closing balance  |       | 214 646                | 91 029                 |
|       | Goods and services   |       | (54 657)               | (14 305)               |
|       | Closing Balance  |       | (54 657)               | (14 305                |
|       | Add: Current Year prepayments<br>Goods and services        |       | (148 842)              | (51 090)               |
|       | Transfers and subsidies                                    |       | 188 808                | 38 267                 |
|       | Closing balance  |       | 39 966                 | (12 823)               |
|       | Closing balance  |       |                        |                        |
|       | Goods and services   |       | 118 519                | 54 657                 |
|       | Transfers and subsidies                                    |       | 185 278                | 49 185                 |
|       | Closing balance  |       | 303 797                | 103 84                 |

|   |                                  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|---|----------------------------------|-------|------------------|------------------|
|   |                                  |       |                  |                  |
| 6 | Appropriated funds               |       |                  |                  |
|   | Annual appropriation             |       | (21 533 971)     | 4 018 867        |
|   | Statutory appropriation          |       | 854 507 629      | 754 569 278      |
|   | Total appropriation              |       | 832 973 658      | 758 588 145      |
| 7 | Compensation of employees        |       |                  |                  |
|   | Salaries and Wages               |       |                  |                  |
|   | Basic Salary                     |       | 115 251 666      | 111 254 581      |
|   | Performance Award                |       | 232 763          | 644 498          |
|   | Service Based                    |       | 561 601          | 710 224          |
|   | Compensative/circumstantial      |       | 8 084 990        | 7 617 690        |
|   | Periodic Payments                |       | 183 720          | 183 906          |
|   | Other non-pensionable allowances |       | 22 873 340       | 21 248 685       |
|   | Total                            |       | 147 188 080      | 141 659 584      |
|   | Social Contributions             |       |                  |                  |
|   | Employer contributions           |       |                  |                  |
|   | Pension                          |       | 16 713 350       | 16 281 256       |
|   | Medical                          |       | 12 785 809       | 11 780 596       |
|   | UIF                              |       | 2 447            | 2 366            |
|   | Bargaining Council               |       | 13 215           | 11 300           |
|   | Official unions and associations |       | 18 151           | 14 766           |
|   | Insurance                        |       | 21 470           | 15 589           |
|   | Total                            |       | 29 554 442       | 28 105 873       |
|   | Total compensation of employees  |       | 176 742 522      | 169 765 457      |
|   | Average number of employees      |       | 397 356          | 390 183          |

|     |  | Notes  | 2020/21<br>R'000 | 2019/20<br>R'00 |
|-----|--|--------|------------------|-----------------|
|     |  | Notes  |                  |                 |
|     | Goods and services                                 |        |                  |                 |
|     | Administrative fees                                |        | 585 212          | 519 720         |
|     | Advertising  |        | 401 817          | 336 136         |
|     | Minor assets                                       | 8.1    | 613 258          | 320 41          |
|     | Bursaries (employees)                              |        | 73 745           | 58 57           |
|     | Catering   |        | 74 498           | 262 47          |
|     | Communication                                      |        | 1 306 822        | 1 192 62        |
|     | Computer services                                  | 8.2    | 7 262 809        | 7 028 55        |
|     | Consultants, contractors and outsourced services   |        | 4 108 200        | 4 293 51        |
|     | Infrastructure and planning services               |        | 134 392          | 260 36          |
|     | Laboratory services                                |        | 95 003           | 79 58           |
|     | Scientific and technological services              |        | 891 056          | 923 63          |
|     | Legal services                                     |        | 918 773          | 1 011 69        |
|     | Contractors  |        | 6 630 090        | 6 943 61        |
|     | Agency and support / Outsourced services           |        | 4 336 667        | 5 175 51        |
|     | Entertainment                                      |        | 4 337            | 12 87           |
|     | Audit cost – external                              | 8.3    | 510 414          | 544 56          |
|     | Fleet services                                     |        | 4 324 227        | 5 008 73        |
|     | Inventory  | 8.4    | 9 076 162        | 6 147 54        |
|     | Consumables  | 8.5    | 3 761 456        | 3 167 42        |
|     | Operating leases                                   |        | 11 937 038       | 10 232 63       |
|     | Property payments                                  | 8.6    | 6 859 900        | 6 458 94        |
|     | Rental and hiring                                  |        | 101 864          | 68 87           |
|     | Transport provided part of departmental activities |        | 54 687           | 51 60           |
|     | Travel and subsistence                             | 8.7    | 2 984 771        | 5 697 97        |
|     | Venues and facilities                              |        | 122 910          | 353 58          |
|     | Training and staff development                     |        | 822 540          | 1 405 65        |
|     | Other operating expenditure                        | 8.8    | 1 477 620        | 1 449 41        |
|     | Total  |        | 69 470 268       | 69 006 26       |
| 8.1 | Minor Assets                                       |        |                  |                 |
| 0.1 | Tangible assets                                    |        | 576 111          | 312 12          |
|     | Buildings and other fixed structures               |        | 341              | 9:              |
|     | Biological assets                                  |        | 2 453            | 1 05            |
|     | Machinery and equipment                            |        | 571 102          | 309 96          |
|     | Transport assets                                   |        | 49               | 24              |
|     | Specialised military assets                        |        | 2 166            | 76              |
|     |  |        | 37 147           | 8 29            |
|     | Intangible assets<br>Software                      |        | 37 147           | 8 25            |
|     | Patents. licenses, copyright, brand names, trad    | emarks | _                | 3               |
|     | Total  |        | 613 258          | 320 41          |
| 8.2 | Computer services                                  |        |                  |                 |
| 0.2 | SITA computer services                             |        | 3 538 346        | 3 728 05        |
|     | External computer service providers                |        | 3 724 463        | 3 300 50        |
|     |  |        |                  |                 |
|     | Total  |        | 7 262 809        | 7 028 55        |

|       |   | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|-------|---|-------|------------------|------------------|
| 8.3   | Audit cost – external                       |       |                  |                  |
| 0.0   | Regularity audits                           |       | 469 496          | 509 322          |
|       | Performance audits                          |       | 655              | 222              |
|       | Investigations                              |       | 26 092           | 16 844           |
|       | Environmental audits                        |       | 1 993            | 2 759            |
|       | Computer audits                             |       | 12 178           | 15 419           |
|       | Total                                       |       | 510 414          | 544 566          |
| 8.4   | Inventory                                   |       |                  |                  |
|       | Clothing material and accessories           |       | 620 291          | 383 988          |
|       | Farming supplies                            |       | 568 593          | 196 076          |
|       | Food and food supplies                      |       | 2 362 740        | 2 164 741        |
|       | Fuel, oil and gas                           |       | 512 865          | 799 801          |
|       | Learning and teaching support material      |       | 1 027 733        | 1 048 339        |
|       | Materials and supplies                      |       | 134 966          | 160 375          |
|       | Medical supplies                            |       | 1 167 771        | 117 466          |
|       | Medicine                                    |       | 807 119          | 284 109          |
|       | Other supplies                              |       | 1 874 084        | 992 651          |
|       | Total                                       |       | 9 076 162        | 6 147 546        |
| 8.4.1 | Other Supplies                              |       |                  |                  |
|       | Ammunition and security supplies            |       | 54 803           | 68 271           |
|       | Assets for distribution                     |       | 389 798          | 235 803          |
|       | Machinery and equipment9                    |       | 48 007           | -                |
|       | Sports furniture                            |       | 69 240           | 74 311           |
|       | Sports and recreation                       |       | 18 108           | 9 032            |
|       | Library materials                           |       | -                | 495              |
|       | Other assets for distribution               |       | 254 443          | 151 965          |
|       | Other                                       |       | 1 429 483        | 688 577          |
|       | Total                                       |       | 1 874 084        | 992 651          |
| 8.5   | Consumables                                 |       |                  |                  |
|       | Consumable supplies                         |       | 2 856 264        | 1 440 860        |
|       | Uniform and clothing                        |       | 170 257          | 377 934          |
|       | Household supplies                          |       | 1 133 112        | 470 396          |
|       | Building material and supplies              |       | 66 995           | 52 039           |
|       | building material and supplies              |       |                  |                  |
|       | Communication accessories                   |       | 750              | 1 689            |
|       | •   |       | 750<br>91 243    | 1 689<br>76 132  |
|       | Communication accessories                   |       |                  |                  |
|       | Communication accessories<br>IT consumables |       | 91 243           | 76 132           |

|     |  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|-----|--|-------|------------------|------------------|
| 8.6 | Property payments  |       |                  |                  |
| 0.0 | Municipal services   |       | 4 271 354        | 4 426 650        |
|     | Property management fees   |       | 581 846          | 395 364          |
|     | Property maintenance and repairs                                   |       | 414 335          | 418 684          |
|     | Other  |       | 1 592 365        | 1 218 251        |
|     | Total  |       | 6 859 900        | 6 458 948        |
| 8.7 | Travel and subsistence   |       |                  |                  |
|     | Local  |       | 2 764 341        | 4 947 054        |
|     | Foreign  |       | 220 430          | 750 924          |
|     | Total  |       | 2 984 771        | 5 697 978        |
| 8.8 | Other operating expenditure<br>Professional bodies, membership and |       |                  |                  |
|     | subscription fees  |       | 174 014          | 103 442          |
|     | Resettlement costs   |       | 97 865           | 137 614          |
|     | Other  |       | 1 205 741        | 1 208 361        |
|     | Total  |       | 1 477 620        | 1 449 417        |
| 9   | Interest and Rent on Land  |       |                  |                  |
|     | Interest expense   |       | 170 789          | 157 956          |
|     | Rent on land   |       | 39 908           | 32 457           |
|     | Total interest and rent on land                                    |       | 210 697          | 190 413          |

For the year ended 31 March 2021

|      | Notes   | 2020/21<br>R'000 | 2019/20<br>R'000  |
|------|---|------------------|-------------------|
|      | Expenditure on capital assets   |                  |                   |
| 10.1 | Tangible assets   | 12 411 772       | 12 049 639        |
|      | Buildings and other fixed structures                                    | 7 262 029        | 6 915 11 <i>1</i> |
|      | Heritage assets   | 69 931           | 39 834            |
|      | Machinery and equipment   | 4 765 356        | 4 557 850         |
|      | Specialised military assets   | 282 148          | 532 379           |
|      | Land and subsoil assets   | 27 191           |                   |
|      | Biological assets   | 5 117            | 4 46              |
| 10.2 | Software and other intangible assets                                    | 394 897          | 449 968           |
|      | Computer software   | 394 897          | 445 56            |
|      | Patents, licences, copyright, brand names, trademarks                   | -                | 4 40              |
|      | Total   | 12 806 669       | 12 499 60         |
|      | Compensation for capital expenditure                                    |                  |                   |
|      | Compensation of employees   | 9 676            |                   |
|      | Goods and services  | 14 414           |                   |
|      | Total   | 24 090           |                   |
|      | Analysis of funds utilized to convirt conital coorts                    |                  |                   |
|      | Analysis of funds utilised to acquire capital assets<br>Tangible assets |                  |                   |
|      | Voted Funds   | 12 395 284       | 12 005 97         |
|      | Buildings and other fixed structures                                    | 7 258 089        | 6 914 94          |
|      | Heritage assets   | 69 875           | 39 74             |
|      | Machinery and equipment   | 4 752 864        | 4 514 43          |
|      | Specialised military assets   | 282 148          | 532 37            |
|      | Land and subsoil assets   | 27 191           | 552 57            |
|      | Biological assets   | 5 117            | 4 46              |
|      | Aid assistance  | 40,400           | 42.00             |
|      | Aid assistance  | 16 488           | 43 66             |
|      | Buildings and other fixed structures                                    | 3 940            | 16                |
|      | Machinery and equipment   | 12 548           | 43 50             |
|      | TOTAL   | 12 411 772       | 12 049 63         |
|      | Software and other intangible assets                                    |                  |                   |
|      | Voted Funds   | 394 889          | 449 60            |
|      | Computer software   | 381 380          | 449 60            |
|      | Patents, licences, copyright, brand names,                              |                  |                   |
|      | trademarks  | 13 509           |                   |
|      | Aid assistance  | 8                | 36                |
|      | Computer software   | 8                | 36                |
|      | TOTAL   | 394 897          | 449 96            |
| 10.3 | Finance lease expenditure included in expenditure for ca                | anital assots    |                   |
| 10.5 | Tangible assets   | upital 099619    |                   |
|      | Buildings and other fixed structures                                    | 465 777          | 446 57            |
|      | Machinery and equipment   | 491 952          | 461 55            |
|      |   |                  |                   |

957 729

908 134

Total

|    |   | Notes | 2020/21<br>R'000           | 2019/20<br>R'000           |
|----|---|-------|----------------------------|----------------------------|
| 11 | Transfers and subsidies                             |       |                            |                            |
|    | Provinces and municipalities                        |       | 231 404 398                | 213 534 547                |
|    | Departments agencies and accounts                   |       | 128 475 219                | 162 380 244                |
|    | Higher education institutions                       |       | 43 329 215                 | 42 363 386                 |
|    | Foreign governments and international organisations |       | 2 227 123                  | 2 380 264                  |
|    | Public corporations and private enterprises         |       | 26 775 292                 | 22 975 563                 |
|    | Non-profit institutions                             |       | 8 084 463                  | 8 236 217                  |
|    | Households<br><b>Total</b>                          |       | 230 166 798<br>670 462 508 | 199 726 732<br>651 596 953 |
| 12 | Other financial assets                              |       |                            |                            |
| 12 | Current   |       |                            |                            |
|    | Local   |       |                            |                            |
|    | Total   |       | -                          | •                          |
|    | Foreign   |       |                            |                            |
|    | DIRCO: Rental deposits                              |       | 20 609                     | 19 687                     |
|    | Trade and industry: Rental deposits                 |       | 877                        | 507                        |
|    | Total   |       | 21 486                     | 20 194                     |
|    | Total Current other financial assets                |       | 21 486                     | 20 194                     |
|    | Non-current   |       |                            |                            |
|    | Local   |       |                            |                            |
|    | Municipality deposit                                |       | 100                        | 100                        |
|    | Total   |       | 100                        | 100                        |
|    | Foreign   |       | 00 500                     | 00 500                     |
|    | Rental deposits                                     |       | <u>69 562</u>              | 68 508                     |
|    | Total   |       | 69 562                     | 68 508                     |
|    | Total Non-Current other financial assets            |       | 69 662                     | 68 608                     |
| 40 | Deservato for financial accesto                     |       |                            |                            |
| 13 | Payments for financial assets                       |       | 6 111                      | 01                         |
|    | Material losses through criminal conduct            |       | 6 111                      | 91                         |
|    | Theft   |       | 13                         | 91                         |
|    | Other material losses                               |       | 6 098                      |                            |
|    | Purchase of equity                                  |       | 80 019 095                 | 56 650 000                 |
|    | Extension of loans policy purposes                  |       | 8 613 037                  | 7 485 624                  |
|    | Other materials losses written off                  |       | 28 652                     | 36 870                     |
|    | Debt written off                                    |       | 230 137                    | 321 522                    |
|    | Forex losses  |       | 88 674                     | 52 714                     |
|    | Total   |       | 88 985 706                 | 64 546 821                 |

|      |  | Notes | 2020/21<br>R'000   | 2019/20<br>R'000   |
|------|--|-------|--------------------|--------------------|
| 14   | Cash and Cash equivalents                  |       |                    |                    |
|      | Consolidated Paymaster General Account     |       | 31 568 650         | 17 571 144         |
|      | Cash receipts                              |       | 85                 | 450                |
|      | Disbursements                              |       | (60 840)           | (4 553)            |
|      | Cash on hand                               |       | 175 221 455        | 35 983 920         |
|      | Investments (Domestic)                     |       | 475 332            | 704 318            |
|      | Investments (International)                |       | 98 782             | 299 505            |
|      | Cash with SARB                             |       | 41 157 404         | 67 157 404         |
|      | Foreign Currency Investment                |       | 93 263 486         | 148 196 375        |
|      | Other                                      |       | 539 721            | 491 256            |
|      | Total Cash and cash equivalents            |       | 342 264 076        | 270 399 819        |
| 15   | Prepayments and Advances<br>Staff advances |       | 1 541              | 15 601             |
|      | Travel and subsistence                     |       | -                  | 15 601             |
|      | Prepayments (Not expensed)                 | 15.2  | 123 317<br>240 186 | 163 829<br>351 785 |
|      | Advances paid (Not expensed)               | 15.2  | 1 436 809          | 999 316            |
|      | SOCPEN advances                            | 10.1  | 1430 009           | 2 146              |
|      | Total                                      |       | 1 801 853          | 1 532 677          |
| 15.1 | Advances paid (Not expensed)               |       |                    |                    |
|      | Balance at the beginning of the year       |       |                    |                    |
|      | National departments                       |       | 211 623            | 269 878            |
|      | Provincial departments                     |       | 224 966            | 52 657             |
|      | Public entities                            |       | 619 689            | 270 798            |
|      | Other institutions                         |       | 154 972            | 169 007            |
|      | Total                                      |       | 1 211 250          | 762 340            |
|      | Less: Amount expensed in current year      |       |                    |                    |
|      | National departments                       |       | (386 343)          | (878 687)          |
|      | Provincial departments                     |       | (115 213)          | (8 400)            |
|      | Public departments                         |       | (1 309 923)        | (781 162)          |
|      | Other institutions                         |       | (1 013 635)        | (1 198 966)        |
|      | Total                                      |       | (2 825 114)        | (2 867 215)        |
|      | Add/Less: Other                            |       |                    |                    |
|      | National departments                       |       | 130 691            | (4 412)            |
|      | Provincial departments                     |       | (464)              | (348)              |
|      | Public entities                            |       | -                  |                    |
|      | Other institutions                         |       | (14 330)           | (132 580)          |
|      | Total                                      |       | 115 897            | (137 340)          |
|      | Add: Current year advances                 |       |                    |                    |
|      | National departments                       |       | 476 161            | 824 240            |
|      | Provincial departments                     |       | 15 000             | 181 057            |
|      | Public entities                            |       | 1 045 512          | 1 130 053          |
|      | Other institutions                         |       | 1 568 590          | 1 317 511          |
|      | Total                                      |       | 3 105 263          | 3 452 861          |
|      | Closing Balance at Year End                |       |                    |                    |
|      | National departments                       |       | 261 645            | (312)              |
|      | Provincial departments                     |       | 124 289            | 224 966            |
|      | Public entities                            |       | 355 278            | 619 689            |
|      |  |       |                    | 154 972            |
|      | Other institutions                         |       | 695 597            | 104 972            |

|      |                                       | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|------|---------------------------------------|-------|------------------|------------------|
| 15.2 | Prepayments (Not expensed)            |       |                  |                  |
|      | Balance at the Beginning of the Year  |       |                  |                  |
|      | Listed by economic classification     |       |                  |                  |
|      | Goods and services                    |       | 343 990          | 220 97           |
|      | Transfers and subsidies               |       | 68 877           | 10 23            |
|      | Capital assets                        |       | 3 734            |                  |
|      | Other                                 |       | 973              | 53               |
|      | Total                                 | -     | 417 574          | 231 74           |
|      | Less: Amount expensed in current year |       |                  |                  |
|      | Listed by economic classification     |       |                  |                  |
|      | Goods and services                    |       | (801 173)        | (887 284         |
|      | Transfers and subsidies               |       | (264 396)        | (251 169         |
|      | Capital assets                        |       | (22 489)         | ,                |
|      | Other                                 |       | (973)            |                  |
|      | Total                                 | -     | (1 089 031)      | (1 138 453       |
|      | Add/Less: Other                       |       |                  |                  |
|      | Listed by economic classification     |       |                  |                  |
|      | Goods and services                    |       | 51 911           | 13 14            |
|      | Total                                 | -     | 51 911           | 13 14            |
|      | Add: Current year payments            |       |                  |                  |
|      | Listed by economic classification     |       |                  |                  |
|      | Goods and services                    |       | 635 793          | 931 37           |
|      | Transfers and subsidies               |       | 195 608          | 309 80           |
|      | Capital assets                        |       | 26 738           | 3 73             |
|      | Other                                 |       | 1 593            | 43               |
|      | Total                                 | -     | 859 732          | 1 245 34         |
|      | Closing Balance at Year End           |       |                  |                  |
|      | Listed by economic classification     |       |                  |                  |
|      | Goods and services                    |       | 230 521          | 278 20           |
|      | Transfers and subsidies               |       | 89               | 68 87            |
|      | Capital assets                        |       | 7 983            | 3 73             |
|      | Other                                 |       | 1 593            | 97               |
|      |                                       |       |                  |                  |

|      |  |       | 2020/21     | 2019/2                                 |
|------|--|-------|-------------|--|
|      |  | Notes | R'000       | R'00                                   |
| 15.3 | Prepayments (Expensed)                               |       |             |  |
|      | Balance at the Beginning of the Year                 |       |             |  |
|      | Listed by economic classification                    |       |             |  |
|      | Goods and services                                   |       | 1 009 536   | 1 406 07                               |
|      | Interest and rent on land                            |       | -           |  |
|      | Transfers and subsidies                              |       | 33 263      | 25 11                                  |
|      | Capital assets                                       |       | 126 164     | 182 92                                 |
|      | Total  | -     | 1 168 963   | 1 614 11                               |
|      | Less: Received in the current year                   |       |             |  |
|      | Listed by economic classification                    |       |             |  |
|      | Goods and services                                   |       | (1 763 147) | (1 916 67                              |
|      | Interest and rent on land                            |       | ()          | (; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; |
|      | Transfers and subsidies                              |       | (3)         | (25 113                                |
|      | Capital assets                                       |       | (123 773)   | (186 93                                |
|      | Total  | -     | (1 886 923) | (2 128 72                              |
|      | Add/Less: Other<br>Listed by economic classification |       |             |  |
|      | Goods and services                                   |       | 12 250      | 9 08                                   |
|      | Capital assets                                       | -     | 1 003       | (1 18                                  |
|      | Total  | -     | 13 253      | 7 89                                   |
|      | Add: Current Year prepayments                        |       |             |  |
|      | Listed by economic classification                    |       |             |  |
|      | Goods and services                                   |       | 1 661 088   | 1 511 06                               |
|      | Interest and rent on land                            |       | -           |  |
|      | Transfers and subsidies                              |       | 411         | 33 26                                  |
|      | Capital assets                                       | -     | 41 774      | 131 35                                 |
|      | Total  | -     | 1 703 273   | 1 675 67                               |
|      | Closing Balance at Year End                          |       |             |  |
|      | Listed by economic classification                    |       |             |  |
|      | Goods and services                                   |       | 919 727     | 1 009 53                               |
|      | Interest and rent on land                            |       | -           |  |
|      | Transfers and subsidies                              |       | 33 671      | 33 26                                  |
|      | Capital assets                                       |       | 45 168      | 126 16                                 |
|      |  |       |             |  |

|      |  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|------|--|-------|------------------|------------------|
| 15.4 | Advances paid (Expensed)   |       |                  |                  |
| 10.1 | Balance at the Beginning of the Year   |       |                  |                  |
|      | National departments   |       | 302 933          | 132 601          |
|      | Provincial departments   |       | 10 376           | 29 889           |
|      | Public entities  |       | 4 176 338        | 3 559 025        |
|      | Other institutions   |       | 107 135          | 28 360           |
|      | Total  | -     | 4 596 782        | 3 749 875        |
|      | Less: Received in the current year   |       |                  |                  |
|      | National departments   |       | 4 800            | (59 958)         |
|      | Provincial departments   |       | 161              | 5 472            |
|      | Public entities  |       | (1 624 200)      | (1 138 812)      |
|      | Other institutions   | -     | 60 304           | 6 891            |
|      | Total  | -     | (1 558 935)      | (1 186 407)      |
|      | Add/Less: Other  |       |                  |                  |
|      | National departments   |       | (822 163)        | (158 325)        |
|      | Provincial departments   |       | (39 566)         | (24 985)         |
|      | Public entities  |       | (97 627)         | (21 337)         |
|      | Other institutions   | -     | (61 877)         | (420 167)        |
|      | Total  | -     | (1 021 233)      | (624 814)        |
|      | Add: Current Year advances   |       |                  |                  |
|      | National departments   |       | 708 351          | 226 736          |
|      | Provincial departments   |       | 36 500           | 220700           |
|      | Public entities  |       | 2 183 848        | 1 776 766        |
|      | Other institutions   |       | 75 995           | 654 848          |
|      | Total  | -     | 3 004 694        | 2 658 350        |
|      | Closing Balance at Year End  |       |                  |                  |
|      | National departments   |       | 193 921          | 141 054          |
|      | Provincial departments   |       | 7 471            | 10 376           |
|      | Public entities  |       | 4 638 359        | 4 175 642        |
|      | Other institutions   |       | 181 557          | 269 932          |
|      | Total  | -     | 5 021 308        | 4 597 004        |
| 16   | Receivables  |       |                  |                  |
|      | Claims recoverable   | 16.1  | 6 538 714        | 4 926 449        |
|      | Trade receivables  | 16.2  | 16 240           | 479 206          |
|      | Recoverable expenditure  | 16.3  | 189 396          | 163 699          |
|      | Staff debt   | 16.4  | 599 563          | 591 045          |
|      | Fruitless and wasteful expenditure   | 16.6  | 48 648           | 37 955           |
|      | Other receivables  | 16.5  | 2 831 589        | 2 539 990        |
|      | Voted funds to be surrendered to the Revenue Fund<br>Departmental Revenue to be surrendered to the |       | 179 933          | 322 283          |
|      | Revenue Fund   |       | (34 043)         | 43 889           |
|      | Other  | -     | 102 735          | 92 045           |
|      | Total  | -     | 10 472 775       | 9 196 561        |

|                 |                                      | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|-----------------|--------------------------------------|-------|------------------|------------------|
| Cu              | rrent                                |       |                  |                  |
| Cla             | ims recoverable                      |       | 5 365 985        | 3 876 363        |
| Tra             | de receivables                       |       | 3 887            | -                |
| Red             | coverable expenditure                |       | 141 144          | 467 677          |
| Sta             | ff debt                              |       | 307 331          | 119 930          |
| Fru             | itless and wasteful expenditure      |       | 39 349           | 291 916          |
| Oth             | ner receivables                      |       | 896 693          | 29 857           |
| Tof             | al Current                           |       | 6 754 389        | 4 785 743        |
| No              | n-current                            |       |                  |                  |
| Cla             | ims recoverable                      |       | 1 172 729        | 1 050 086        |
| Red             | coverable expenditure                |       | 12 353           | 11 529           |
| Sta             | ff debt                              |       | 48 252           | 43 769           |
| Fru             | itless and wasteful expenditure      |       | 292 232          | 299 129          |
| Oth             | ner receivables                      |       | 9 299            | 8 098            |
| Tof             | al Non-current                       | _     | 1 534 865        | 1 412 611        |
| 16.1 <b>Cla</b> | ims Recoverable                      |       |                  |                  |
| Nat             | tional departments                   |       | 2 984 080        | 2 418 399        |
| Pro             | vincial departments                  |       | 2 010 814        | 1 625 019        |
| For             | eign government                      |       | 1 763            | 1 312            |
| Put             | olic entities                        |       | 1 500 545        | 839 451          |
| Priv            | /ate enterprises                     |       | 33 246           | 33 858           |
| Hig             | her education institutions           |       | 445              | 437              |
| Ho              | useholds and non-profit institutions |       | 2 642            | 2 750            |
| Loc             | al governments                       |       | 5 179            | 5 223            |
| Tot             | al                                   | _     | 6 538 714        | 4 926 449        |
| 16.2 <b>Tra</b> | de receivables                       |       |                  |                  |
| Tra             | de receivables                       |       | 16 240           | 479 206          |
| Tot             | al                                   |       | 16 240           | 479 206          |

|      | Not  | 2020/21<br>es R'000 | 2019/20<br>R'000 |
|------|--|---------------------|------------------|
| 16.3 | Recoverable expenditure  |                     |                  |
|      | Disallowance: Damages and losses; Disallowance                       |                     |                  |
|      | Payment fraud; and other   | 94 449              | 85 570           |
|      | Salaries; Damaged vehicles; Disallowance:                            |                     |                  |
|      | Damages and losses; and other  | 30 312              | 28 599           |
|      | Disallowance: Damages and losses                                     | 3 351               | 2 630            |
|      | Debts emanating from Service providers; Sal:                         |                     | 40 500           |
|      | Deduction Disallowance acc; and other                                | 11 444              | 10 528           |
|      | Damaged Vehicles   | 37 026              | 26 905           |
|      | Private telephone account  | 1 324               | 1 073            |
|      | Departmental Suspense Account  | 11 060              | 8 290            |
|      | Salary Deduction Disallowance acc                                    | 314                 | -                |
|      | Tax debt   | 116                 | 104              |
|      | Total  | 189 396             | 163 699          |
| 16.4 | Staff debt   |                     |                  |
|      | Salary related debt; Debt Account; In-service debt;                  |                     |                  |
|      | and other  | 413 361             | 423 437          |
|      | Out-service debt; Study loans-Students: Administration               |                     | 00.050           |
|      | related debt; Bursary debt; and other                                | 25 161              | 26 050           |
|      | Inventory/Property related debt; Motor vehicle                       | 6 678               | 7 646            |
|      | accidents; and other   |                     |                  |
|      | Salary overpayment debt; Bursaries; and other                        | 9 133               | 14 104           |
|      | Debt Account; Bursary debt; and other                                | 121 773             | 109 729          |
|      | Suppliers; Salary Overpayment; and other                             | 10 656              | -                |
|      | Fruitless and Wasteful expenditure; and other                        | 5 920               | 5 920            |
|      | Subsidies transport; and other                                       | 2 304               | 693              |
|      | Other debts  | 1 317               | 742              |
|      | Loss and damages; and other  | 3 260               | 2 724            |
|      | Total  | 599 563             | 591 045          |
| 16.5 | Other debtors  |                     |                  |
|      | Disallowance and damages; Municipal and Supplier                     | 110.050             |                  |
|      | Debts; Disallowance accounts; and others                             | 116 356             | 117 611          |
|      | Bloemfontein Correctional centre; Sal Income tax;                    | 6.633               | F 070            |
|      | External debt; and other   | 6 623               | 5 378            |
|      | Study loans; SASSA Unauthorised Expenditure;<br>Inventory; and other | 121 314             | 121 339          |
|      | Other debtors; Salary related; Receipt Foreign                       | 121 514             | 121 339          |
|      | Claims; and other  | 48 304              | 40 381           |
|      | Salary overpayments; and other                                       | 34 577              | 34 208           |
|      | Disallowance-Civil and military pensions; and other                  | 10 023              | 8 365            |
|      | Disallowance- Special pensions; Suppliers; and other                 | 51 202              | 48 278           |
|      |  |                     |                  |
|      | Motor vehicle accidents; and other                                   | 16 187              | 13 773           |
|      | Estates  | 2 719               | 2 523            |
|      | SASSA Debtors  | 1 202 739           | 1 150 038        |
|      |  |                     |                  |

|      |   | Notes | R'000     | R'000     |
|------|---|-------|-----------|-----------|
|      | Medical claims                                |       | 1 378     | 1 365     |
|      | Private patients                              |       | 1 210     | 1 767     |
|      | UN Service Rendered                           |       | 681 182   | 691 206   |
|      | Aviation Fuel                                 |       | 3 449     | 2 321     |
|      | Private institutions                          |       | 64        | 142       |
|      | Damage to state property                      |       | 149       | 148       |
|      | Loss of State money/property                  |       | 5 710     | 11 666    |
|      | UN Reimbursement                              |       | 12 823    | 12 282    |
|      | Armscor Suspense Account                      |       | 6 817     | 4 700     |
|      | Medical United Nations                        |       | 115       | 115       |
|      | Clearing Account                              |       | 133 328   | 145 713   |
|      | Medical embassy                               |       | 288       | 411       |
|      | Sales per Tender                              |       | 264       | 265       |
|      | Armscor Profit/Loss                           |       | 1 072     | 18 303    |
|      | Vat   |       | 3 165     | 3 071     |
|      | Wrongful Payment                              |       | 103 628   | 104 623   |
|      | NRF   |       | 266 903   | (2)       |
|      | Total   |       | 2 831 589 | 2 539 990 |
| 16.6 | Fruitless and wasteful expenditure            |       |           |           |
|      | Opening balance                               |       | 37 955    | 56 305    |
|      | Less amounts recovered                        |       | (6 148)   | (303)     |
|      | Less amounts written off                      |       | (2 050)   | (28 091)  |
|      | Transfers from note 32 Fruitless and wasteful |       |           |           |
|      | expenditure                                   |       | 18 689    | 10 234    |
|      | Interest                                      |       | 202       | (190)     |
|      | Total   |       | 48 648    | 37 955    |
| 16.7 | Impairment of receivables                     |       |           |           |
|      | Estimate of impairment of receivables         |       | 3 600 569 | 3 552 385 |
|      | Total   |       | 3 600 569 | 3 552 385 |
| 17   | Loans   |       |           |           |
|      | Public corporations                           |       | 1 367 821 | 1 368 093 |
|      | Higher education institutions                 |       | 5 097     | 8 227     |
|      | Private enterprises                           |       | -         | 205 731   |
|      | Total Loans Balance                           |       | 1 372 918 | 1 582 051 |
|      | Less: Current                                 |       | 4 039     | 4 094     |
|      | Total Non-Current                             |       | 1 368 879 | 1 577 957 |

|    |  | 2020/21     | 2019/20            |
|----|--|-------------|--------------------|
|    | Note   | es R'000    | R'000              |
|    | Analysis of Total Loans Balance  |             |                    |
|    | Opening balance  | 1 582 051   | 1 586 804          |
|    | New Issues   | 72          | 14 508             |
|    | Repayments   | (3 474)     | (19 261            |
|    | Write-offs   | (205 731)   |                    |
|    | Closing balance  | 1 372 918   | 1 582 051          |
| 18 | Investments  |             |                    |
|    | Non-Current Investments  |             |                    |
|    | Foreign  | 311 021 360 | 337 860 152        |
|    | Shares and other equity  | 296 884 146 | 213 862 844        |
|    | Total non-current  | 607 905 506 | 551 722 996        |
|    | Analysis of non-current investments  |             |                    |
|    | Opening balance  | 213 665 049 | 157 012 844        |
|    | Additions in cash  | 83 019 096  | 56 650 000         |
|    | Closing balance  | 296 684 146 | 213 662 844        |
|    | Impairment of Investments  |             |                    |
|    | Estimate of impairment of loans  | 81 168 267  | 48 117 605         |
|    | Total  | 81 168 267  | 48 117 60          |
|    | Number of shares   |             |                    |
|    | International Finance Corporation<br>International Bank for Reconstruction and | 132 805     | 17 418             |
|    | Development  | 18 084      | 17 83 <sup>-</sup> |
|    | Multilateral Investment Guarantee Agency                                       | 1 662       | 1 662              |
|    | African Development Bank   | 330 749     | 330 749            |
|    | New Development Bank   | 82 500      | 65 000             |
|    | Special Drawing Rights   |             |                    |
|    | International Monetary Fund Quota-Subscription                                 | 3 051 200   | 3 051 20           |
|    | International Monetary Fund SDR Holding  | 1 497 440   | 1 497 029          |
|    | Issue price per share  |             |                    |
|    | Foreign:   |             |                    |
|    | Issued in American dollars   |             |                    |
|    | International Finance Corporation  | 14 797      | 17 89              |
|    | International Bank for Reconstruction and                                      | 4 705 070   | 0 450 07           |
|    | Development  | 1 785 078   | 2 158 27           |
|    | Multilateral Investment Guarantee Agency                                       | 160 107     | 193 58             |
|    | New Development Bank   | 1 479 735   | 1 789 09           |
|    | Issued in unit of account<br>African Development Bank                          | 178 508     | 215 82             |
|    | Exchange rates as at year end used to  |             |                    |
|    |  |             |                    |
|    |  |             |                    |
|    | <b>convert issue price</b><br>American dollar (USD)                            | 14.80       | 17.89              |

| Notes   | 2020/21<br>R'000          | 2019/20<br>R'000          |
|---|---------------------------|---------------------------|
| Agriculture, Land Reform and Rural Development        |                           |                           |
| Onderstepoort Biological Products Ltd                 | 1                         | 1                         |
|   | 1                         | 1                         |
| Communications and Digital Technologies               |                           |                           |
| Telkom SA Limited                                     | 2 070 381                 | 2 070 381                 |
| South African Post Office Limited                     | 8 164 116                 | 8 164 116                 |
| Sentech (Pty) (Ltd)                                   | 2                         | 2                         |
| Vodacom Group Limited                                 | 3 743                     | 3 743                     |
|   | 10 238 242                | 10 238 242                |
| Human Settlements                                     |                           |                           |
| National Housing Finance Corporation                  | 2 363 635                 | 2 363 635                 |
| SERVCON   | 604                       | 604                       |
|   | 2 364 239                 | 2 364 239                 |
| Mineral Resources and Energy                          |                           |                           |
| Nuclear Energy Corporation of South Africa            | 2 205                     | 2 205                     |
|   | 2 205                     | 2 205                     |
| National Treasury                                     |                           |                           |
| Development Bank of Southern Africa                   | 200 000                   | 200 000                   |
| Public Investment Corporation Limited                 | 1                         | 1                         |
| Land Bank   | 7 397 655                 | 4 397 655                 |
|   | 7 597 656                 | 4 597 656                 |
| Public Enterprises                                    |                           |                           |
| Alexkor SOC Ltd                                       | 400 000                   | 400 000                   |
| Denel SOC Ltd   | 8 552 376                 | 7 976 376                 |
| Eskom SOC Ltd   | 188 000 000               | 132 000 000               |
| Safcol SOC Ltd  | 318 013                   | 318 013                   |
| Transnet SOC Ltd                                      | 12 660 986                | 12 660 986                |
| South African Express SOC Ltd                         | 2 277 395                 | 2 134 000                 |
| South African Airways SOC Ltd                         | 54 483 709<br>266 692 479 | 33 508 758<br>188 998 133 |
| Defence   |                           |                           |
| ARMSCOR   | 75 000                    | 75 000                    |
| Special Defence activities                            | 107 164                   | 107 164                   |
|   | 182 164                   | 182 164                   |
| Trade, Industry and Competition                       |                           |                           |
| IDC A Shares 1000 000 at cost (100% shareholding)     | 1 000                     | 1 000                     |
| IDC B Share 1 391 969 357 at cost (100% shareholding) | 1 391 969                 | 1 391 969                 |
|   | 1 392 969                 | 1 392 969                 |
| Transport   |                           |                           |
| Passenger Rail Agency of South Africa Ltd.            | 4 248 259                 | 4 248 259                 |
| Airports Company Ltd.                                 | 2 884 242                 | 559 492                   |
| Air Traffic and Navigational Services Company Ltd.    | 190 646                   | 190 646                   |
| S.A. National Roads Agency Ltd.                       | 1 091 044                 | 1 091 044                 |
|   |                           |                           |
|   | 8 414 191                 | 6 089 441                 |

|        |  |       | 2020/21           | 2019/20     |
|--------|--|-------|-------------------|-------------|
|        |  | Notes | R'000             | R'000       |
| 9      | Bank Overdraft                                       |       |                   |             |
|        | Consolidated Paymaster General Account               |       | 19 805 006        | 18 991 819  |
|        | Overdraft with commercial banks (Local)              | _     | 4                 | 11          |
|        |  | -     | 19 805 010        | 18 991 830  |
| 0      | Payables   |       |                   |             |
| 20.1   | Payables- Current                                    |       |                   |             |
|        | Amounts owing to other entities                      |       | 2 702 151         | 3 457       |
|        | Advances received                                    |       | 676 728           | 607 790     |
|        | Clearing accounts                                    |       | 112 197           | 58 981      |
|        | Other payables                                       |       | 1 530 699         | 1 214 872   |
|        | Voted funds to be transferred                        |       | (20 232 326)      | (11 346 518 |
|        | Other  |       | <u></u> 1 760 495 | 2 019 323   |
|        | Unauthorised Expenditure NOT funded by Revenue       |       |                   |             |
|        | Fund   |       | 257 615           | 258 492     |
|        | Total  | _     | (13 192 441)      | (7 183 603  |
| 20.1.1 | Advances received                                    |       |                   |             |
|        | National departments                                 |       | -                 | 3 256       |
|        | Provincial departments                               |       | 225 439           | 244 839     |
|        | Public entities                                      |       | 450 639           | 358 083     |
|        | Other institutions                                   |       | 650               | 1 612       |
|        | Total  | -     | 676 728           | 607 790     |
| 20.1.2 | Clearing accounts                                    |       |                   |             |
|        | Payables: Advance National Developments; Salary      |       |                   |             |
|        | control Account; and other                           |       | 71 266            | 52 053      |
|        | GRV:8 Suspense; Salary ACB Recall; Salary:           |       |                   |             |
|        | Income tax; and other                                |       | 31 893            | 381         |
|        | Sal: Pension fund; and other                         |       | 1 463             | 591         |
|        | Salary: GEHS refund control; salary reverse control; |       | o / = o           |             |
|        | Sal: ACB recalls; and other                          |       | 2 153             | 341         |
|        | Telephone Control Account; Salary government         |       | 260               |             |
|        | employees housing account; and other                 |       | 260               | 4 000       |
|        | Salary: Tax Debt                                     |       | 2 285             | 1 606       |
|        | Disallowance miscellaneous; and other                |       | 2 850             | 2 486       |
|        | Salary Reversal                                      |       | 26                | 17          |
|        | ICA Related  | _     | 1                 | 1 506       |
|        | Total  |       | 112 197           | 58 981      |

|        |   |       | 2020/21   | 2019/2   |
|--------|---|-------|-----------|----------|
|        | <b>•</b> //   | Notes | R'000     | R'00     |
| 20.1.3 | Other payables  |       |           |          |
|        | Salary related; Civil and military pensions; Trust fund to be invested; and other |       | 164 250   | 114 69   |
|        | Unspent funds (CSOS); and other   |       | 625 841   | 129 93   |
|        | GEHS; National Skills Fund; and other   |       | 43 047    | 43 63    |
|        | DHA Revenue owed to NRF   |       | 348 702   | 384 90   |
|        | Suppliers   |       | 314 210   | 481 58   |
|        | Armscor contract creditors  |       | 34 649    | 60 13    |
|        | Total   | _     | <u> </u>  | 1 214 87 |
|        | Iotai   | -     | 1 530 699 | 1 214 07 |
| 20.2   | Payables-Non-current  |       |           |          |
|        | Amounts owing to other entities   |       | 522 296   | 525 86   |
|        | Advances received   |       | 583       | 88       |
|        | Other payables  | _     | 1 131 914 | 1 095 64 |
|        | Total   | _     | 1 654 793 | 1 622 39 |
|        | One to two years  |       |           |          |
|        | Other payables  |       | 9 758     |          |
|        | Total   | -     | 9 758     |          |
|        | Two to three years  |       |           |          |
|        | Other payables  |       | 21 868    |          |
|        | Total   | -     | 21 868    |          |
|        | More than three years   |       |           |          |
|        | Amounts owing to other entities   |       | 522 296   |          |
|        | Advances received   |       | 583       |          |
|        | Other payables  |       | 1 100 288 |          |
|        | Total   | ·     | 1 623 167 |          |
|        |   | -     | 1 020 107 |          |

|        |  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000          |
|--------|--|-------|------------------|---------------------------|
| 20.2.1 | Advances received  |       |                  |                           |
|        | National departments                                     |       | -                | 297                       |
|        | Provincial departments                                   |       | 212              | 212                       |
|        | Public entities  | _     | 371              | 374                       |
|        | Total  | =     | 583              | 883                       |
| 20.2.2 |  |       |                  |                           |
|        | Payable adv; For & int org adv acc; SOC DEV; SASSA       |       | 9 714            | 8 850                     |
|        | Debt Receivable income; Salary related                   |       | 1 000 502        | 974 132                   |
|        | Debt Receivable interest; State Guarantees               |       | 117 712          | 108 795                   |
|        | Salaries and Suppliers                                   |       | 115              |                           |
|        | HW SETA; Unallocated Credits                             | _     | 3 871            | 3 871                     |
|        | Total  | -     | 1 131 914        | 1 095 648                 |
| 1      | Borrowings   |       |                  |                           |
|        | Current  |       | 540.050.400      | 440 700 444               |
|        | Domestic   |       | 512 352 196      | 413 780 114               |
|        | Foreign  | _     | 4 015 517        | 14 666 449                |
|        | Total Current Borrowings                                 | _     | 516 367 713      | 428 446 563               |
| 21.1   | Domestic short-term bonds, debentures and<br>other loans |       |                  |                           |
| 21.1   | Debt as at 1 April                                       |       | 53 057 774       | 32 212 012                |
|        | Created  |       | 4 891 996        | (8 423 090                |
|        | Reduced  |       | (57 949 770)     | (23 788 921               |
|        | Transfer from long-term                                  |       | 56 301 955       | 53 057 774                |
|        | Treasury bills   |       | 456 043 275      | 333 433 015               |
|        | Other Loans  |       | 6 966            | 27 289 324                |
|        |  | -     | 512 352 196      | 413 780 114               |
|        | Composition of short-term bonds, treasury                |       |                  |                           |
| 21.1.1 |  |       |                  |                           |
|        | Composition of short-term bonds, treasury bills          |       |                  |                           |
|        | and other loans  |       | 70 505           | 70 505                    |
|        | 1-day Treasury bills                                     |       | 72 585           | 72 585                    |
|        | 91-day Treasury bills                                    |       | 15 334 900       | 10 601 550                |
|        | 182-day Treasury bills                                   |       | 70 980 300       | 57 367 800                |
|        | 273-day Treasury bills                                   |       | 154 146 890      | 109 293 400               |
|        | 365-day Treasury bills<br>CPD borrowing                  |       | 215 508 600      | 156 097 680<br>27 282 358 |
|        | Fixed-rate bonds   |       | -<br>55 089 692  | 48 964 709                |
|        | Retail bonds   |       | 1 212 263        | 48 904 703                |
|        | Other  |       | 6 966            | 6 966                     |
|        | Total  | -     | 512 352 196      | 413 780 114               |
|        | Foreign short-term bonds, debentures and                 |       |                  |                           |
| 21.2   | other loans  |       |                  |                           |
|        | Debt as at 1 April                                       |       | 7 960 585        | 26 952 291                |
|        | Created  |       | -                |                           |
|        | Reduced  |       | (7 960 585)      | (26 952 291               |
|        | Transfer from long-term                                  |       | 1 995 428        | 7 960 585                 |
|        | Revaluation of foreign loans                             | -     | 2 020 089        | 6 705 864                 |
|        | Total  |       | 4 015 517        | 14 666 449                |

|             |  | Notes | 2020/21<br>R'000            | 2019/20<br>R'000            |
|-------------|--|-------|-----------------------------|-----------------------------|
| 2           | Non-current Borrowings   |       |                             |                             |
|             | Long Term  |       |                             |                             |
|             | Domestic   |       | 3 030 914 202               | 2 460 337 455               |
|             | Foreign  |       | 388 418 838                 | 372 558 203                 |
|             | Total Long-Term Borrowings   | -     | 3 419 333 040               | 2 832 895 658               |
| <b>22</b> ( | Domestic long-term bonds, debentures and                                     |       |                             |                             |
| 22.1        | other loans  |       | 0 005 400 704               | 0 000 505 005               |
|             | Debt as at 1 April   |       | 2 305 196 734               | 2 008 595 925               |
|             | Created<br>Reduced   |       | 602 998 667                 | 349 658 583                 |
|             | Reduced<br>Transfer to short-term  |       | -                           | -                           |
|             |  |       | (36 442 124)<br>159 122 056 | (53 057 774)<br>155 101 854 |
|             | Revaluation premium on inflation-linked bonds<br>Former Regional Authorities |       | 38 867                      | 38 867                      |
|             | Total  | -     | 3 030 914 202               | 2 460 337 455               |
| 22.1.1      | Composition of long-term bonds and other loans                               |       |                             |                             |
| 22.1.1      | Fixed-rate bonds   |       | 2 283 672 537               | 1 802 092 302               |
|             | Inflation-linked bonds   |       | 732 164 384                 | 650 221 496                 |
|             | Retail bonds   |       | 15 038 414                  | 7 984 790                   |
|             | Other  |       | 38 867                      | 38 867                      |
|             |  | -     | 3 030 914 202               | 2 460 337 455               |
| 22.1.2      | Redemption Analysis  |       |                             |                             |
|             | Financial year(s)  |       |                             |                             |
|             | 2021-2024  |       | 138 970 767                 | 178 576 129                 |
|             | 2024-2027  |       | 428 894 756                 | 249 616 170                 |
|             | 2027-2030  |       | 502 742 471                 | 257 202 091                 |
|             | 2030-2033  |       | 321 109 449                 | 431 746 539                 |
|             | 2033-2037  |       | 627 649 359                 | 363 884 266                 |
|             | 2037-2040  |       | 231 905 406<br>151 719 427  | 326 139 951                 |
|             | 2040-2043<br>2043-2047   |       | 309 640 637                 | 144 387 427<br>249 985 361  |
|             | 2043-2047<br>2047-2050   |       | 280 347 539                 | 249 965 361 228 194 200     |
|             | 2050-2053  |       | 37 895 525                  | 30 566 454                  |
|             | 2000 2000  | -     | 3 030 875 335               | 2 460 298 588               |

For the year ended 31 March 2021

|   | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|---|-------|------------------|------------------|
| 22.1 Foreign long-term bonds and other loans  |       |                  |                  |
| Debt as at 1 April                            |       | 260 487 312      | 192 395 898      |
| Created                                       |       | 91 919 747       | 76 052 000       |
| Reduced                                       |       | -                | -                |
| Transfer to short-term                        |       | (1 995 428)      | (7 960 586)      |
| Revaluation premium on inflation-linked bonds |       | 38 007 207       | 112 070 891      |
|   |       | 388 418 838      | 372 558 203      |
| 22.1.2 Redemption analysis                    |       |                  |                  |
| Financial years(s)                            |       |                  |                  |
| 2021-2024                                     |       | 36 993 375       | 22 838 435       |
| 2024-2027                                     |       | 120 757 712      | 62 618 325       |
| 2027-2030                                     |       | 73 986 750       | 85 828 255       |
| 2030-2033                                     |       | 20 716 290       | 60 829 230       |
| 2040-2043                                     |       | 16 106 176       | 13 418 213       |
| 2043-2047                                     |       | 29 594 700       | 35 781 900       |
| 2047-2050                                     |       | 90 263 835       | 91 243 845       |
|   |       | 388 418 838      | 372 558 203      |
| 22.2.2 Currency analysis                      |       |                  |                  |
| South African Rand                            |       | 5 008 164        | -                |
| Euro  |       | 8 679 755        | 9 791 287        |
| Japanese yen                                  |       | -                | 4 947 486        |
| Special Drawing Rights                        |       | 63 986 569       | -                |
| United States dollar                          |       | 310 744 350      | 357 819 430      |
|   |       | 388 418 838      | 372 558 203      |
| 23 LIABILITIES IN MULTI-LATERAL INSTITUTIONS  | 6     |                  |                  |
| IMF- Securities Account                       |       | 114 298 475      | 68 179 342       |
| IMF- SDR Allocations                          |       | 55 008 973       | 66 509 395       |
| International Bank for Reconstruction and     |       |                  |                  |
| Development                                   |       | 97 662 510       | 93 032 940       |
| Multilateral Investment Guarantee Agency      |       | 37 441 855       | 43 595 499       |
| African Development Bank                      |       | 30 316 748       | 36 168 816       |
| New Development Bank                          |       | 215 584          | 260 655          |
| Total Multi-lateral Institutions              |       | 334 944 145      | 307 746 647      |

These liabilities in multi-lateral institutions are revalued at closing exchange rate as at 31 March.

#### INTERNATIONAL MONETARY FUND-23.1 SECURITIES ACCOUNT

114 298 475 68 179 342

This commitment represents the balance of securities in the International Monetary Fund's (IMF) General Resources Account held with the South African Reserve Bank.

For the year ended 31 March 2021

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|      |   | Notes         | 2020/21<br>R'000 | 2019/20<br>R'000 |
|------|---|---------------|------------------|------------------|
| 23.2 | AFRICAN DEVELOPMENT BANK  |               | 30 316 748       | 36 168 816       |
|      | This commitment represents the callable portion of<br>Development Bank to meet its obligations on borrow  |               |                  |                  |
| 23.3 | NEW DEVELOPMENT BANK  |               | 215 584          | 260 655          |
|      | This commitment represents the callable portion<br>Development Bank to meet it's obligations on borrow  |               |                  |                  |
| 23.4 | IMF-SDR Allocations   |               | 55 008 973       | 66 509 395       |
|      | The special drawing rights deposit at the South Afr<br>Africa's special drawing right liability towards the In<br>and Financial Adjustments Acts, Consolidation Act | ternational N |                  |                  |
| 23.5 | INTERNATIONAL BANK FOR<br>RECONSTRUCTION AND DEVELOPMENT  |               | 97 662 510       | 93 032 940       |
|      | This commitment represents the callable portion<br>International Bank for Reconstruction and Devel<br>borrowed or loans guaranteed by it.                           |               |                  |                  |
| 23.6 | MULTI-LATERAL INVESTMENT GURANTEE<br>AGENCY   |               | 37 441 855       | 43 595 499       |

This commitment represents the callable portion of country's subscription available to the Multilateral Investment Guarantee Agency (MIGA) to meet its obligations on foreign investment guarantees to investors that are planning investments in developing member countries

|    |   |       | 2020/21       | 2019/20       |
|----|---|-------|---------------|---------------|
|    |   | Notes | R'000         | R'000         |
|    | Net cash flow available from operating        |       |               |               |
| 24 | activities                                    |       |               |               |
|    | Net surplus/(deficit) as per Statement of     |       |               |               |
|    | Financial Performance                         |       | (642 454 209) | (449 504 160) |
|    | Add back non cash/cash movements not          |       | 00.050.400    | 00 450 445    |
|    | deemed operating activities                   | г     | 29 958 192    | 88 156 115    |
|    | (Increase)/decrease in receivables – current  |       | 10 417 856    | (9 509 656)   |
|    | (Increase)/decrease in prepayments and        |       | (404 750)     | (000 700)     |
|    | advances                                      |       | (161 756)     | (600 783)     |
|    | (Increase)/decrease in other current assets   |       | (802 397)     | 1 500 831     |
|    | Increase/(decrease) in payables – current     |       | 3 093 668     | 814 327       |
|    | Proceeds from sale of capital assets          |       | (124 151)     | (109 855)     |
|    | Proceeds from sale of investments             |       | (319 114)     | (666 724)     |
|    | (Increase)/decrease in other financial assets |       | 370           | 2 190         |
|    | Expenditure on capital assets                 |       | 12 806 669    | 12 499 607    |
|    | Surrenders to Revenue Fund                    |       | (22 944 732)  | (21 106 097)  |
|    | Surrenders to RDP Fund/Donor                  |       | (404 756)     | (300 712)     |
|    | Voted funds not requested/not received        |       | (20 932 650)  | 3 992 739     |
|    | Own revenue included in appropriation         |       | 8 136         | -             |
|    | Other non-cash items                          |       | 47 716 255    | 85 622 597    |
|    | Net cash flow generated by operating          |       |               |               |
|    | activities                                    | -     | (612 496 017) | (361 792 899) |
|    | Reconciliation of cash and cash               |       |               |               |
| 25 | equivalents for cash flow purposes            |       |               |               |
|    | Consolidated paymaster General Account        |       | 11 763 644    | (1 348 478)   |
|    | Cash receipts                                 |       | 85            | 450           |
|    | Disbursements                                 |       | (60 840)      | (4 553)       |
|    | Cash on hand                                  |       | 41 782 986    | 67 787 286    |
|    | Cash with commercial banks (Local)            |       | 175 610 922   | 36 277 603    |
|    | Cash with commercial banks (Foreign)          |       | 93 362 268    | 148 533 300   |
|    | 、 <b>、</b>                                    | -     | 322 459 066   | 251 245 608   |
|    | Total cash and cash equivalents for cash      | -     |               |               |
|    | flow purposes                                 |       | 322 459 066   | 251 245 608   |
|    | - ·   | -     |               |               |

|    |  | Notes | 2020/21<br>R'000    | 2019/2<br>R'00 |
|----|--|-------|---------------------|----------------|
|    | Reconciliation of prior year net surplus to  |       |                     |                |
| 26 | current comparatives   |       | (110.170.000)       |                |
|    | Net surplus as reported in prior year  |       | (448 470 800)       |                |
|    | Restatement  |       | (1 091 868)         |                |
|    | Restated Net Surplus for the Year  |       | (449 562 668)       |                |
|    | Reconciliation of cash and cash<br>equivalents reported in prior year and<br>Restated cash and cash equivalents in the<br>current year |       |                     |                |
|    | Cash and cash equivalents as reported in prior   |       |                     |                |
|    | year   |       | 270 691 475         |                |
|    | Less: Restatement  |       | (291 656)           |                |
|    | Restated cash and cash equivalents   |       | 270 399 819         |                |
|    | Reconciliation of statement of position reported in prior year and Restated amounts in current year                                    |       |                     |                |
|    | ASSETS   |       |                     |                |
|    | Current assets as reported in prior year:  |       | 278 381 404         |                |
|    | Restatement by Finance, Social and Economic  |       |                     |                |
|    | Services Clusters  |       | 357 543             |                |
|    | Restated current assets for the financial  |       | 070 700 0 47        |                |
|    | year   |       | 278 738 947         |                |
|    | Non-current Assets   |       |                     |                |
|    | Non-current assets as reported prior year  |       | 552 384 645         |                |
|    | Restated non-current assets for the  |       | 552 204 GAE         |                |
|    | financial year   |       | 552 384 645         |                |
|    | LIABILITIES  |       |                     |                |
|    | Current liabilities  |       |                     |                |
|    | Current liabilities as reported in prior year:   |       | 449 384 900         |                |
|    | Restatement of prior year journals   |       | (8 536 208)         |                |
|    | Restated current liabilities for the financial<br>year   |       | 440 848 692         |                |
|    |  |       |                     |                |
|    | Non-Current Liabilities  |       | 2 1 1 1 0 5 2 2 2 7 |                |
|    | Non-current liabilities as reported prior year   |       | 3 144 952 237       |                |
|    | Restatement by NRF & Departments   |       | 2 687 535           |                |
|    | Restated non-current assets for the  |       | 3 147 630 779       |                |
|    | financial year   |       | 3 147 639 772       |                |

For the year ended 31 March 2021

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|      |  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|------|--|-------|------------------|------------------|
|      | NET ASSETS/(LIABILITIES)                     | Notes | 1,000            | 1 000            |
|      |  |       |                  |                  |
|      | Net Liabilities as reported in prior year    |       | 210 935 457      |                  |
|      | (Capital Reserves)<br>Restatement            |       | 4 194 494        |                  |
|      | Restated net liabilities for the year        |       | 215 129 951      |                  |
|      | Restated net natifices for the year          |       | 210 120 001      |                  |
|      | Net Liabilities as reported in prior year    |       |                  |                  |
|      | (Recoverable Revenue)                        |       | 2 159 795        |                  |
|      | Restatement                                  |       | (23 704)         |                  |
|      | Restated net liabilities for the year        |       | 2 136 091        |                  |
|      | Net Liabilities as reported in prior year    |       |                  |                  |
|      | (Retained Funds)                             |       | (2 976 666 339)  |                  |
|      | Restatement                                  |       | 10 869 961       |                  |
|      | Restated net liabilities for the year        |       | (2 965 796 378)  |                  |
|      |  |       |                  |                  |
|      | Net Liabilities as reported in prior year    |       |                  |                  |
|      | (Total)                                      |       | (2 763 571 087)  |                  |
|      | Restatement by Departments                   |       | 15 040 751       |                  |
|      | Restated net liabilities for the year        |       | (2 748 530 336)  |                  |
| 7    | Contingent liabilities and contingent Assets |       |                  |                  |
| 27.1 | Motor vehicle guarantees                     |       | 176              | -                |
|      | Housing loan guarantees                      |       | 4 241            | 4 789            |
|      | Other guarantees                             |       | 384 735 065      | 413 718 281      |
|      | Claims against the department                |       | 42 241 338       | 39 701 345       |
|      | Other departments (interdepartmental         |       |                  |                  |
|      | unconfirmed balances)                        |       | 2 820 371        | 2 511 635        |
|      | Environmental rehabilitation liability       |       | 1 309 792        | 1 288 390        |
|      | Other  |       | 723 983          | 531 673          |
|      | Total  |       | 431 834 965      | 457 756 113      |
|      | Other  |       |                  |                  |
|      | Military Pension, Injury on duty and Special |       |                  |                  |
|      | Pension                                      |       | 431 659          | 411 106          |
|      | QCC S42D claims                              |       | 203 314          | 30 832           |
|      | DPW, SITA and MTN                            |       | 64 980           | 68 363           |
|      | Miscellaneous                                |       | 24 030           | 21 372           |
|      |  |       | 723 983          | 531 673          |

For the year ended 31 March 2021

|   |       | 2020/21     | 2019/20     |
|---|-------|-------------|-------------|
|   | Notes | R'000       | R'000       |
| Underwritten by government                  |       |             |             |
| Development Bank Of Southern Africa         |       | 4 928 020   | 4 727 350   |
| Land Bank                                   |       | 2 480 707   | 2 613 463   |
| South African Reserve Bank                  |       | 13 726 182  | -           |
| Telkom South Africa Limited                 |       | 132 013     | 148 925     |
| Nuclear Energy Corporation Of South Africa  |       | 20 000      | -           |
| Komati Basin Water Authority                |       | 425 625     | 800 626     |
| Transnet                                    |       | 3 757 096   | 3 757 836   |
| Eskom                                       |       | 298 288 577 | 326 868 486 |
| South African Airways                       |       | 6 748 704   | 17 867 010  |
| Denel                                       |       | 3 430 000   | 4 430 000   |
| Sa Express                                  |       | 19 905      | 163 300     |
| Sa. National Roads Agency Ltd.              |       | 50 633 178  | 52 555 434  |
| Industrial Development Corporation of South |       |             |             |
| Africa                                      |       | 145 059     | 170 301     |
| Total                                       |       | 384 735 065 | 414 102 730 |

The National Government furnishes guarantees to various institutions. The guarantees furnished to parastatal institutions are disclosed under the relevant functional government departments. These guarantees will realise as liabilities to the State only if the institutions on whose behalf the guarantees were furnished, are unable to meet their commitments.

It is not possible to determine the portion of these guarantees which will realise as liabilities to the National Government. Amounts guaranteed and the interests thereon if also guaranteed, are disclosed.

|      | Note   | 2020/21<br>es R'000 | 2019/20<br>R'000 |
|------|--|---------------------|------------------|
|      | Road Accident Fund   | 13 084 013          | 10 688 835       |
|      | This represents the underfunding of the Fund's future commitment in respect of claims against the Fund according to the actuarial valuation. Actuarial valuations are conducted every year.  |                     |                  |
|      | Export Credit Insurance Corporation of<br>South Africa Ltd   | 16 879 322          | 22 522 750       |
|      | The Export Credit Insurance Corporation of<br>South Africa Ltd and its predecessor, the<br>Credit Guarantee Insurance Corporation of<br>Africa Ltd, provide export credit and foreign<br>investment cover to South African exporters. In<br>terms of the Export Credit and Foreign<br>Investment Act, 1957, as amended, the<br>Government of South Africa acts as a<br>guarantor for the liabilities of the company. The<br>Government's commitment represents the net<br>of the total underwriting exposure of the<br>company and its total assets. |                     |                  |
|      | South African Reserve Bank (SARB)  | 111 446             | 111 446          |
|      | This contingent liability in respect of old<br>coinage still in circulation is limited to 73,67%<br>of the net cost of disposal of the old coins<br>when they are returned to the SARB. A portion<br>of the coinage will probably never be returned.<br>The Government's related costs are set-off<br>against surpluses of the SARB paid to<br>Government. The SARB raises the full<br>liabilities foe old coinage in their books.   |                     |                  |
| 27.2 | Contingent Assets  |                     |                  |
|      | SABC Recapitalization, Incentives and Rental<br>overpayments<br>Claim, Counter claim, Assets seized during forfeiture;   | 3 218 268           | 3 220 349        |
|      | Ditsebi solutions  | 103 855             | 89 206           |
|      | Dispute on guarantee/retention payments<br>Penalties, Cellphone usage exceed allowable   | 105 771             | 102 332          |
|      | limit  | 61 586              | 5 582            |
|      | Giyani Project   | 3 207 651           | 2 904 688        |
|      | Bonwelong Skills Development CC, Mr Inama<br>and Nedbank (PTY) Ltd<br>Breach of contract / Litigation, legal / Cancellation of   | 9 930               | 9 930            |
|      | contract<br>Unconfirmed receivables balances - Agency  | 45 248              | 30 010           |
|      | Services   | 967 744             | -                |
|      | Advance paid for Prepatory work  | 103 397             | 97 993           |
|      | GFECRA   | 315 584 260         | 436 062 044      |
|      | Total  | 323 407 710         | 442 522 134      |

|      |  | Notes | 2020/21<br>R'000                       | 2019/20<br>R'000                       |
|------|--|-------|--|--|
| 28   | Post-retirement benefit  |       |  |  |
|      | Post-employment Health Care Fund   |       | 69 938 325                             | 69 938 325                             |
| 28.1 | <b>Post-retirement medical assistance</b><br>This contingent liability is the estimated present<br>value of the State's future commitment in<br>respect of government employees; post-<br>employment medical assistance (including all<br>active employees<br>and Continuation and Widower members). It is<br>important to note that Pol-med members have<br>been excluded from the actuarial valuation. |       |  |  |
| 28.2 | Pension funds<br>Governments Employees Pension Fund<br>This commitment represents the underfunding<br>of the pension fund according to the most<br>recent actuarial valuations. Actuarial valuations<br>are conducted at least every three years.  |       |  |  |
|      | Funding Levels<br>Government Employees Pension Fund<br>Temporary Employees Pension Fund  |       | 116%<br>123%                           | 116%<br>123%                           |
|      | Associated Institutions Pension Fund   |       | 160%                                   | 160%                                   |
|      | Valuation Dates  |       |  |  |
|      | Government Employees Pension Fund<br>Temporary Employees Pension Fund<br>Associated Institutions Pension Fund  |       | March 2018<br>March 2018<br>March 2018 | March 2018<br>March 2018<br>March 2018 |
|      | Government Employees Pension Fund,<br>Temporary Employees and the Associated<br>Pension Fund are in surplus(deficit) after<br>reserves with (R289 172) million, R94.7 million<br>and R2 674 million respectively.  |       |  |  |
| 29   | Capital Commitments  |       |  |  |
|      | Building   |       | 5 676 710                              | 5 383 780                              |
|      | Machinery and Equipment  |       | 1 360 420                              | 1 459 971                              |
|      | Furniture and Office equipment   |       | 7 379                                  | 25 214                                 |
|      | Specialised Military Assets  |       | 10 180 893                             | 10 810 623                             |
|      | Other fixed structures   |       | 6 016 752<br>54 860                    | 5 907 817                              |
|      | Computer equipment<br>Software and other intangible assets   |       | 54 869<br>359 560                      | 68 365<br>441 525                      |
|      | Heritage assets  |       | 15 497                                 | 19 325                                 |
|      | Total Commitments  |       | 23 672 080                             | 24 116 620                             |

|    |                                     | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|----|-------------------------------------|-------|------------------|------------------|
| 30 | Accruals and Payable not recognised |       |                  |                  |
|    | Accruals not recognised             |       |                  |                  |
|    | Goods and services                  |       | 2 135 913        | 2 078 366        |
|    | Interest and rent on land           |       | 3 413            |                  |
|    | Transfers and subsidies             |       | 683 477          | 166 479          |
|    | Capital assets                      |       | 417 092          | 806 895          |
|    | Other                               |       | 116 381          | 51 895           |
|    | Total                               |       | 3 356 276        | 3 103 635        |
|    | 30 Days                             |       |                  |                  |
|    | Accruals not recognised             |       |                  |                  |
|    | Goods and services                  |       | 1 255 893        |                  |
|    | Interest and rent on land           |       | 3 400            |                  |
|    | Transfers and subsidies             |       | 551 748          |                  |
|    | Capital assets                      |       | 263 993          |                  |
|    | Other                               |       | 24 329           |                  |
|    | Total                               | _     | 2 099 363        |                  |
|    | 30+ Days                            |       |                  |                  |
|    | Accruals not recognised             |       |                  |                  |
|    | Goods and services                  |       | 880 020          |                  |
|    | Interest and rent on land           |       | 13               |                  |
|    | Transfers and subsidies             |       | 131 729          |                  |
|    | Capital assets                      |       | 153 099          |                  |
|    | Other                               |       | 92 052           |                  |
|    | Total                               | _     | 1 256 913        |                  |
|    | Payables not recognised             |       |                  |                  |
|    | Goods and services                  |       | 1 705 051        | 1 986 604        |
|    | Interest and rent on land           |       | 32 046           | 25 099           |
|    | Transfers and subsidies             |       | 218 700          | 9 352            |
|    | Capital assets                      |       | 473 997          | 413 395          |
|    | Other                               |       | 4 788            | 1 521            |
|    | Total                               | _     | 2 434 582        | 2 435 971        |
|    | 30 Days                             |       |                  |                  |
|    | Payables not recognised             |       |                  |                  |
|    | Goods and services                  |       | 814 634          |                  |
|    | Interest and rent on land           |       | 32 011           |                  |
|    | Transfers and subsidies             |       | 215 302          |                  |
|    | Capital assets                      |       | 276 932          |                  |
|    | Other                               |       | 2 611            |                  |
|    | Total                               |       | 1 341 490        |                  |

For the year ended 31 March 2021

| NotesR'00030+ Days<br>Payables not recognised890 417Goods and services890 417Interest and rent on land35Transfers and subsidies3 398Capital assets197 065Other2 177Total1 093 092Confirmed balances506 363Confirmed balances with departments506 363Confirmed balances with other government entities543 126Total1 049 489  | R'000      |
|---|------------|
| Payables not recognised         Goods and services       890 417         Interest and rent on land       35         Transfers and subsidies       3 398         Capital assets       197 065         Other       2 177         Total       1 093 092         Confirmed balances       506 363         Confirmed balances with departments       506 363         Confirmed balances with other government entities       543 126 |            |
| Goods and services890 417Interest and rent on land35Transfers and subsidies3 398Capital assets197 065Other2 177Total1 093 092Confirmed balancesConfirmed balances with departmentsConfirmed balances with other government entities543 126  |            |
| Interest and rent on land35Transfers and subsidies3 398Capital assets197 065Other2 177Total1 093 092Confirmed balancesConfirmed balances with departmentsConfirmed balances with other government entities506 363Confirmed balances with other government entities543 126   |            |
| Transfers and subsidies3 398Capital assets197 065Other2 177Total1 093 092Confirmed balancesConfirmed balances with departmentsConfirmed balances with other government entities506 363Confirmed balances with other government entities543 126  |            |
| Capital assets197 065Other2 177Total1 093 092Confirmed balancesConfirmed balances with departmentsConfirmed balances with other government entities506 363Confirmed balances with other government entities543 126  |            |
| Other2 177Total1 093 092Confirmed balances506 363Confirmed balances with departments506 363Confirmed balances with other government entities543 126   |            |
| Total1 093 092Confirmed balances506 363Confirmed balances with departments506 363Confirmed balances with other government entities543 126   |            |
| Confirmed balancesConfirmed balances with departments506 363Confirmed balances with other government entities543 126  |            |
| Confirmed balances with departments506 363Confirmed balances with other government entities543 126  |            |
| Confirmed balances with other government entities 543 126   |            |
|   | 551 599    |
| Total 1 049 489   | 695 894    |
|   | 1 247 492  |
| 31 Employee benefits  |            |
| Leave entitlement 9 540 194   | 6 539 680  |
| Service bonus 4 705 208   | 4 624 354  |
| Performance awards 269 621  | 369 040    |
| Capped leave 6 539 459  | 7 250 424  |
| Other 518 207   | 589 075    |
| Total 21 572 689  | 19 372 573 |

#### 32 Lease commitments

#### 32.1 Operating lease expenditure

| 2020 / 2021  | Specialised<br>military assets<br>R'000 | Land<br>R'000 | Buildings<br>and other<br>fixed<br>structures<br>R'000 | Machinery<br>and<br>equipment<br>R'000 | Total<br>R'000 |
|--|---|---------------|--|--|----------------|
| Not later than 1 year<br>Later than 1 year and not later | -                                       | 36 029        | 2 018 591  | 251 971                                | 2 306 591      |
| than 5 years   | -                                       | 68 191        | 3 353 312  | 120 314                                | 3 541 817      |
| Later than five years                                    | -                                       | 49 026        | 645 326  | -                                      | 694 352        |
| Total lease commitments                                  | -                                       | 153 245       | 6 017 229  | 372 285                                | 6 542 759      |

| 2019 / 2020                                  | Specialised<br>military assets<br>R'000 | Land<br>R'000 | Buildings<br>and other<br>fixed<br>structures<br>R'000 | Machinery<br>and<br>equipment<br>R'000 | Total<br>R'000 |
|--|---|---------------|--|--|----------------|
| Not later than 1 year                        | 3 091                                   | 37 322        | 1 798 257  | 164 173                                | 2 002 843      |
| Later than 1 year and not later than 5 years | 27                                      | 99 167        | 3 230 308  | 125 415                                | 3 454 917      |
| Later than five years                        | -                                       | 55 434        | 512 277  | 328                                    | 568 039        |
| Total lease commitments                      | 3 118                                   | 191 923       | 5 540 842  | 289 916                                | 6 025 799      |

For the year ended 31 March 2021

#### 32.2 Finance lease expenditure

| 2020 / 2021                                    | Specialised<br>military assets | Land  | Buildings and<br>other fixed<br>structures | Machinery and equipment | Total   |
|--|--------------------------------|-------|--|-------------------------|---------|
|  | R'000                          | R'000 | R'000                                      | R'000                   | R'000   |
| Not later than 1 year<br>Later than 1 year and | -                              | -     | -  | 328 195                 | 328 195 |
| not later than 5 years                         | -                              | -     | -  | 208 730                 | 208 730 |
| Later than five years                          | -                              | -     | -  | -                       | -       |
| Total lease<br>commitments                     | -                              | -     | -  | 536 925                 | 536 925 |

| 2019 / 2020                                    | Specialised<br>military assets | Land  | Buildings and<br>other fixed<br>structures | Machinery and equipment | Total   |
|--|--------------------------------|-------|--|-------------------------|---------|
|  | R'000                          | R'000 | R'000                                      | R'000                   | R'000   |
| Not later than 1 year<br>Later than 1 year and | -                              | -     | -  | 324 340                 | 324 340 |
| not later than 5 years                         | -                              | -     | -  | 244 228                 | 244 228 |
| Later than five years                          | -                              | -     | -  | -                       | -       |
| Total lease<br>commitments                     |                                | -     | -  | 568 568                 | 568 568 |

#### 32.3 Operating lease revenue

| 2020 / 2021   | Specialised<br>military assets<br>R'000 | Land<br>R'000 | Buildings and<br>other fixed<br>structures<br>R'000 | Machinery and<br>equipment<br>R'000 | Total<br>R'000 |
|---|---|---------------|---|-------------------------------------|----------------|
| Not later than 1 year<br>Later than 1 year and            | -                                       | 5 585         | -   | -                                   | 5 585          |
| not later than 5 years                                    | -                                       | 26 522        | -   | -                                   | 26 522         |
| Later than five years<br>Total operating<br>lease revenue | <u> </u>                                | 1 915 000     | -   | -                                   | 1 915 000      |
| receivable  | -                                       | 1 947 107     | -   | -                                   | 1 947 107      |

| 2019 / 2020  | Specialised<br>military assets<br>R'000 | Land<br>R'000 | Buildings and<br>other fixed<br>structures<br>R'000 | Machinery and<br>equipment<br>R'000 | Total<br>R'000 |
|--|---|---------------|---|-------------------------------------|----------------|
| Not later than 1 year<br>Later than 1 year and<br>not later than 5 years | -                                       | -             |   | -                                   | -              |
| Later than five years<br>Total operating<br>lease revenue<br>receivable  | -                                       | -             | -   | -                                   | -              |

|      |   | Notes  | 2019/20<br>R'000                             | 2018/19<br>R'000                             |
|------|---|--------|--|--|
| 33   | Accrued departmental revenue  | 110100 |  |  |
|      | Tax revenue   |        | -  | -  |
|      | Sales of goods and services other than capital assets   |        | 33 282                                       | 6 031  |
|      | Fines, penalties and forfeits   |        | 216 979                                      | 242 670                                      |
|      | Interest, dividends and rent on land  |        | 1 067 911                                    | 758 203                                      |
|      | Sale of capital assets  |        | 1  | (220 014)                                    |
|      | Transactions in financial assets and liabilities  |        | 32 138                                       | 12 289                                       |
|      | Transfers received (incl conditional grants to be repaid  |        | 101 000                                      | 222 400                                      |
|      | by prov depts)<br>Other   |        | 181 292<br>40 846                            | 232 400<br>155 894                           |
|      | Total   |        | 1 572 449                                    | 1 187 473                                    |
|      |   |        | 1 572 445                                    | 1 107 473                                    |
|      | Analysis of receivables for departmental revenue  |        |  |  |
|      | Opening balance   |        | 1 424 105                                    | 577 282                                      |
|      | Less: Amounts received  |        | 1 236 576                                    | 634 402                                      |
|      | Less: Services received in lieu of cash   |        | 3 629  | 3 840  |
|      | Add: Amounts recognised   |        | 1 428 380                                    | 1 288 911                                    |
|      | Less: Amounts written-off/reversed as irrecoverable   |        | 38 955                                       | 40 478                                       |
|      | Other   |        | (876)  | -  |
|      | Closing balance   |        | 1 572 449                                    | 1 187 473                                    |
|      | A commend along a function of the second s |        |  |  |
|      | Accrued department revenue written off<br>Irrecoverable-Trade and Farm Rental Debt  |        | 2 082  |  |
|      | Penalty imposed by United Nations and Fines   |        | 36 873                                       | 40 478                                       |
|      | Total   |        | 38 955                                       | 40 478                                       |
|      |   |        |  |  |
|      | Impairment of accrued departmental revenue  |        |  |  |
|      | Estimate of impairment of accrued departmental  |        | E74 204                                      | 200 249                                      |
|      | revenue<br>Total  | —      | <u> </u>                                     | 290 218<br>290 218                           |
|      | Total   |        | 574 291                                      | 290 210                                      |
| 34   | Irregular expenditure   |        |  |  |
| 34.1 | Reconciliation of irregular expenditure   |        |  |  |
|      | Opening balance   |        | 35 723 302                                   | 28 009 398                                   |
|      | Prior period error  |        | 3 130 998                                    | 1 394 383                                    |
|      | As restated   |        | 38 854 299                                   | 29 403 781                                   |
|      | Add: Irregular expenditure - relating to prior year   |        | 4 882 938                                    | 2 991 631                                    |
|      | Add: Irregular expenditure - relating to current year   |        | 5 119 699                                    | 7 358 106                                    |
|      | Less: Prior year amounts condoned   |        | (143 468)                                    | (1 097 549)                                  |
|      | Less: Current year amounts condoned   |        | (26 018)                                     | (6 907)                                      |
|      | Less: Prior year amounts not condoned and removed   |        | (60 676)                                     | (67 473)                                     |
|      | Less: Current year amounts not condoned and removed   |        | (5 405)                                      | (126)  |
|      | Less: Amounts recoverable (current and prior year)  |        | (229)  | (122)  |
|      | Less: Amounts written off   |        | <u> </u>                                     | -  |
|      | Irregular expenditure awaiting condonation  |        | 48 621 140                                   | 38 581 341                                   |
|      |   |        |  |  |
|      | Analysis of awaiting condonation per age  |        |  |  |
|      | classification  |        | 8 746 046                                    | 9 030 817                                    |
|      | classification<br>Current Year  |        | 8 746 046<br>39 875 094                      | 9 030 817<br>29 550 524                      |
|      | classification  | _      | 8 746 046<br>39 875 094<br><b>48 621 140</b> | 9 030 817<br>29 550 524<br><b>38 581 341</b> |

|      |   |       | 2020/21   | 2019/20   |
|------|---|-------|-----------|-----------|
|      |   | Notes | R'000     | R'000     |
| 34.2 | Prior period error  |       |           |           |
|      | Nature of prior period error                                  |       |           |           |
|      | Relating to 2018/19   |       |           | 1 406 679 |
|      | Tender objectivity, Adjustments, Irregular appointments.      |       |           | 1 406 679 |
|      | Transversal contracts condoned by OCPO                        |       |           | -         |
|      | MFIP Condoned by OAG including other contracts                |       |           |           |
|      | Relating to 2017/18   |       |           | 821 607   |
|      | Tender objectivity  |       |           | 821 607   |
|      | Procurement Deviations and Payment of legal costs             |       |           | -         |
|      | RESP, Petty Cash and VIA. Other overstatements                |       |           | -         |
|      | Total   |       |           | 2 228 286 |
| 35   | Fruitless and wasteful expenditure                            |       |           |           |
| 35.1 | Reconciliation of fruitless and wasteful expenditure          |       |           |           |
|      | Opening balance   |       | 1 534 704 | 1 114 014 |
|      | Prior period error  | _     | 168 543   | 6 644     |
|      | As restated   | _     | 1 703 247 | 1 120 658 |
|      | Fruitless and wasteful expenditure – relating to prior year   |       | 43 991    | 83 977    |
|      | Fruitless and wasteful expenditure – relating to current year |       | 106 794   | 109 980   |
|      | Less: Amounts condoned  |       | (7 637)   | (8 396)   |
|      | Less: Amounts transferred to receivables for recovery         | _     | 141 183   | 160 526   |
|      | Fruitless and wasteful expenditure awaiting condonement       | -     | 1 987 578 | 1 466 745 |
| 35.2 | Prior period error  |       |           |           |
|      | Nature of prior period error                                  |       |           |           |
|      | Relating to 2019/20   |       |           | (48 850)  |
|      | -   |       |           | (48 850)  |
|      | Relating to 2018/19   |       |           | 6 090     |
|      |   |       |           | 6 090     |
|      |   |       |           | L         |

|    |  | 2020/21    | 2019/20    |
|----|--|------------|------------|
|    |  | otes R'000 | R'000      |
| 36 | Related-party transactions                       |            |            |
|    | Revenue received (paid)                          |            |            |
|    | Fines, penalties and forfeits                    |            |            |
|    | Interest, dividends and rent on land             | 44 842     | -          |
|    | Transactions in financial assets and liabilities | 20 160     | 7 243      |
|    | Total  | 65 002     | 7 243      |
|    | Payments made                                    |            |            |
|    | Compensation of employees                        | 284 160    | 6 350      |
|    | Goods and services                               | 771 176    | 692 323    |
|    | Payments for financial assets                    | 80 028 295 | 56 664 013 |
|    | Transfers and subsidies                          | 95 753     | 16 521     |
|    | Total  | 81 179 384 | 57 379 207 |
|    | Year end balances arising from revenue/payments  |            |            |
|    | Receivables from related parties                 | 10 024     | 24 739     |
|    | Payables to related parties                      | 371        | 371        |
|    | Total  | 10 395     | 25 110     |
|    | Loans to/from related parties                    |            |            |
|    | Non-interest bearing loans to/(from)             | 1 351 130  | 1 351 130  |
|    | Interest bearing loans to/(from)                 | 14 914     | 14 914     |
|    | Total  | 1 366 044  | 1 366 044  |
|    | Guarantees issued                                |            |            |
|    | Transport: S.A. National Roads Agency (SOC) Ltd. | 37 378 106 | 38 997 795 |
|    | National Treasury: Land Bank                     | 2 305 637  | 2 564 546  |
|    | National Treasury: Development Bank of Southern  | 2 000 001  | 2 004 040  |
|    | Africa   | 4 894 926  | 4 692 813  |
|    | National Treasury: South African Reserve Bank    | 13 468 402 | -          |
|    | Mineral resources and Energy: NECSA              | 20 000     | -          |
|    | Guarantees                                       | 15 064 958 | 39 076 170 |
|    | Total  | 73 132 029 | 85 331 324 |

|     |   | Notes     | 2020/21<br>R'000 | 2019/20<br>R'000 |
|-----|---|-----------|------------------|------------------|
| 37  | Key management personnel                            |           |                  |                  |
| 07  |   | o. of     |                  |                  |
| 37. | •   | dividuals | 454 040          | 404 440          |
|     | Political office bearers                            |           | 151 642          | 164 416          |
|     | Officials:  |           | 76 334           | 81 356           |
|     | Salary level 15 to 16                               |           | 729 613          | 653 173          |
|     | Salary level 14                                     |           | 1 190 353        | 969 282          |
|     | Salary level 13<br>Family members of key management |           | 289 290          | 331 115          |
|     | personnel   |           | 44 118           | 45 525           |
|     | Total   |           | 2 481 351        | 2 244 867        |
|     |   |           |                  |                  |
|     | Description   |           |                  |                  |
|     | Speaker to Parliament/the Legislature               |           | 5 650            | 5 544            |
|     | Deputy Speaker to Parliament/the Legislature        |           | 3 956            | 3 921            |
|     | Secretary to Parliament/ the Legislature            |           | 5 021            | 4 948            |
|     | Deputy Secretary                                    |           | 2 272            | 2 243            |
|     | Chief Financial Officer                             |           | 2 365            | 1 974            |
|     | Legal Advisor                                       |           | 2 219            | 2 118            |
|     | Other   |           | 47 727           | 47 019           |
|     | Total   |           | 69 210           | 67 767           |
| 38  | Public Private Partnership                          |           |                  |                  |
|     | Concession fee received                             |           | 205 440          | 197 616          |
|     | Other fees received                                 |           | 205 440          | 197 616          |
|     | Unitary fee paid                                    |           | 2 208 977        | 1 897 905        |
|     | Fixed component                                     |           | 722 720          | 436 598          |
|     | Indexed component                                   |           | 1 486 257        | 1 461 307        |
|     | Analysis of indexed component                       |           | 1 334 354        | 1 317 271        |
|     | Goods and Services (excluding lease payments        | 5)        | 1 212 786        | 1 206 145        |
|     | Operating leases                                    | ,         | 5 028            | 6 110            |
|     | Interest  |           | 116 540          | 105 016          |
|     | Capital/ (Liabilities)                              |           | 2 059 276        | 1 558 455        |
|     | Property  |           | 1 988 975        | 1 491 202        |
|     | Plant and equipment                                 |           | 57 470           | 57 470           |
|     | Loans   |           | 12 831           | 9 783            |
|     | Other   |           | 60 147           | 55 449           |
|     | Prepayments and advances                            |           | 8 582            | 6 049            |
|     | Other Obligations                                   |           | 51 565           | 49 400           |
|     |   |           | 01000            | 43 400           |

For the year ended 31 March 2021

|    |                           |       | 2020/21   | 2019/20   |
|----|---------------------------|-------|-----------|-----------|
|    |                           | Notes | R'000     | R'000     |
| 39 | Impairment                |       |           |           |
|    | Debtor                    |       | 26 099    | 15 318    |
|    | Investments               |       | 2 518     | 1 311     |
|    | Ex-employee debtors       |       | 42 917    | 43 350    |
|    |                           |       | 71 534    | 59 979    |
| 40 | Provisions                |       |           |           |
|    | Admin Expenses and claims |       | 266 862   | 434 026   |
|    | Curators                  |       | 200 796   | 314 216   |
|    | Environmental liabilities |       | 156 219   | 156 219   |
|    | Injury on Duty            |       | 203 510   | 194 760   |
|    | Long Service Awards       |       | 162 659   | 171 378   |
|    | Post retirement benefit   |       | 1 471 342 | 1 432 968 |
|    | Retentions                |       | 574 676   | 759 198   |
|    | Gratuity                  |       | 262 532   | 258 901   |
|    | other                     |       | 175 452   | 298 308   |
|    | Total                     |       | 3 474 048 | 4 019 974 |

#### 40.1 Reconciliation in movement in provisions – 2020/21

|   | Post retirement | Claims and |           |          |           |
|---|-----------------|------------|-----------|----------|-----------|
|   | Liability       | admin      | Fees      | Other    | TOTAL     |
|   | R'000           | R'000      | R'000     | R'000    | R'000     |
| Opening balance                         | 1 856 543       | 633 398    | 1 207 468 | 315 594  | 4 013 003 |
| Increase in provision                   | 192 057         | 141 542    | 88 414    | 18 721   | 440 734   |
| Settlement of provision                 | (158 174)       | (187 212)  | (160 277) | (89 314) | (594 977) |
| Unused amount reversed                  | -               | (123 234)  | (2 802)   | (82 250) | (208 286) |
| Reimbursement expected from third party | -               | -          | -         | -        | -         |
| Change in provision due                 |                 |            |           |          |           |
| to change in estimation of inputs       | (3 301)         | 19 243     | (214 705) | 22 337   | (176 426) |
| Closing balance                         | 1 887 125       | 483 737    | 918 098   | 185 088  | 3 474 048 |

For the year ended 31 March 2021

|   | Post retirement<br>Liability<br>R'000 | Claims and<br>admin<br>R'000 | Fees<br>R'000 | Other<br>R'000 | TOTAL<br>R'000 |
|---|---------------------------------------|------------------------------|---------------|----------------|----------------|
| Opening balance   | 1 604 155                             | 426 347                      | 525 111       | 395 861        | 2 951 474      |
| Increase in provision                                     | 463 452                               | 378 406                      | 746 871       | 354 289        | 1 943 018      |
| Settlement of provision                                   | (208 387)                             | (369 505)                    | (41 729)      | (417 741)      | (1 037 362     |
| Unused amount reversed                                    | -                                     | (14)                         | (26 684)      | (28 237)       | (54 935        |
| Reimbursement expected from third party                   | -                                     | -                            | -             | 25 211         | 25 21          |
| Change in provision due to change in estimation of inputs | -                                     | 202 458                      | 3 899         | (13 789)       | 192 568        |
| Closing balance   | 1 859 220                             | 637 692                      | 1 207 468     | 315 594        | 4 019 974      |

#### 41 Movable Tangible Capital Assets

#### MOVEMENT IN MOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR 41.1 ENDED 31 MARCH 2021

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| HERITAGE ASSETS                          | 522 165                     | -                             | 24 012             | 4 293              | 541 884                     |
| Heritage assets                          | 522 165                     | -                             | 24 012             | 4 293              | 541 884                     |
| MACHINERY AND<br>EQUIPMENT               | 49 478 356                  | (217)                         | 5 551 820          | 1 215 268          | 53 814 691                  |
| Transport assets                         | 23 502 589                  | -                             | 2 664 912          | 800 173            | 25 367 328                  |
| Computer equipment                       | 8 547 675                   | 270                           | 1 497 774          | 151 651            | 9 894 068                   |
| Furniture and office equipment           | 2 169 922                   | 751                           | 233 428            | 29 675             | 2 374 426                   |
| Other machinery and equipment            | 15 258 170                  | (1 238)                       | 1 155 706          | 233 769            | 16 178 869                  |
| SPECIALISED MILITARY                     |                             |                               |                    |                    |                             |
| ASSETS                                   | 49 650 032                  | -                             | 20 666             | -                  | 49 670 698                  |
| Specialised military assets              | 49 650 032                  | -                             | 20 666             | -                  | 49 670 698                  |
| BIOLOGICAL ASSETS                        | 336 390                     | 168 875                       | 1 589 356          | 984 976            | 1 109 645                   |
| Biological assets                        | 336 390                     | 168 875                       | 1 589 356          | 984 976            | 1 109 645                   |
| TOTAL MOVABLE TANGIBLE<br>CAPITAL ASSETS | 99 986 943                  | 168 658                       | 7 185 854          | 2 204 537          | 105 136 918                 |

For the year ended 31 March 2021

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#### ADDITIONS TO MOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE 41.2 YEAR ENDED 31 MARCH 2021

|  | Cash               | Non-cash               | (Capital<br>work-in-<br>progress<br>current<br>costs and<br>finance<br>lease<br>payments) | Received<br>current, not<br>paid (Paid<br>current year,<br>received<br>prior year | Total                  |
|--|--------------------|------------------------|---|---|------------------------|
|  | R'000              | R'000                  | R'000   | R'000   | R'000                  |
| HERITAGE ASSETS                          | 58 811             | 2 167                  | (3 891)   | (990)   | 56 097                 |
| Heritage assets                          | 58 811             | 2 167                  | (3 891)   | (990)   | 56 097                 |
| MACHINERY AND EQUIPMENT                  | 4 107 949          | 1 944 715              | (500 017)   | 137 702   | 5 690 348              |
| Transport assets                         | 2 236 595          | 471 081                | (143 283)   | 108 522   | 2 672 915              |
| Computer equipment                       | 818 275            | 745 073                | (5 345)   | 17 187  | 1 575 190              |
| Furniture and office equipment           | 91 735             | 151 663                | (4 321)   | (911)   | 238 166                |
| Other machinery and equipment            | 961 344            | 576 898                | (347 068)   | 12 904  | 1 204 078              |
| SPECIALISED MILITARY ASSETS              | 113 048            | 20 666                 | -   | <u> </u>  | 133 714                |
| Specialised military assets              | 113 048            | 20 666                 | -   | -   | 133 714                |
| BIOLOGICAL ASSETS<br>Biological assets   | 442 965<br>442 965 | 1 559 039<br>1 559 039 | (3 142)<br>(3 142)  | (671)<br>(671)  | 1 998 191<br>1 998 191 |
| TOTAL MOVABLE TANGIBLE<br>CAPITAL ASSETS | 4 722 772          | 3 526 587              | (507 050)   | 136 041   | 7 878 350              |

For the year ended 31 March 2021

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#### DISPOSALS OF MOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR 41.3 ENDED 31 MARCH 2021

|  | Sold for cash<br>R'000 | Non-cash<br>disposal<br>R'000 | Total<br>disposals<br>R'000 | Cash received<br>Actual<br>R'000 |
|--|------------------------|-------------------------------|-----------------------------|----------------------------------|
| HERITAGE ASSETS                          | 10 251                 | 17 771                        | 28 022                      | 1 527                            |
| Heritage assets                          | 10 251                 | 17 771                        | 28 022                      | 1 527                            |
| MACHINERY AND EQUIPMENT                  | 571 432                | 794 786                       | 1 366 218                   | 118 213                          |
| Transport assets                         | 503 520                | 441 820                       | 945 340                     | 111 176                          |
| Computer equipment                       | 42 206                 | 111 771                       | 153 977                     | 498                              |
| Furniture and office equipment           | 3 028                  | 28 153                        | 31 181                      | 5 449                            |
| Other machinery and equipment            | 22 678                 | 213 043                       | 235 721                     | 1 090                            |
| SPECIALISED MILITARY ASSETS              | -                      | -                             | -                           | 5 947                            |
| Specialised military assets              | -                      | -                             | -                           | 5 947                            |
| BIOLOGICAL ASSETS                        | 11 117                 | 997 588                       | 1 008 705                   | 1 537                            |
| Biological assets                        | 11 117                 | 997 588                       | 1 008 705                   | 1 537                            |
| TOTAL MOVABLE TANGIBLE CAPITAL<br>ASSETS | 592 800                | 1 810 145                     | 2 402 945                   | 127 224                          |

#### MOVEMENT IN MOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR 41.4 ENDED 31 MARCH 2020

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| HERITAGE ASSETS                          | 520 421                     | 184                           | 13 950             | 12 612             | 521 943                     |
| Heritage assets                          | 520 421                     | 184                           | 13 950             | 12 612             | 521 943                     |
| MACHINERY AND EQUIPMENT                  | 46 187 964                  | 220 573                       | 4 166 722          | 1 245 926          | 49 329 333                  |
| Transport assets                         | 22 013 211                  | 51 120                        | 2 180 026          | 750 840            | 23 493 517                  |
| Computer equipment                       | 7 744 578                   | 205 957                       | 808 779            | 295 562            | 8 463 751                   |
| Furniture and office equipment           | 2 173 621                   | (159 426)                     | 136 283            | 25 716             | 2 124 763                   |
| Other machinery and equipment            | 14 256 555                  | 122 922                       | 1 041 634          | 173 808            | 15 247 302                  |
| SPECIALISED MILITARY                     |                             |                               |                    |                    |                             |
| ASSETS                                   | 49 691 351                  | (56 208)                      | 14 889             | -                  | 49 650 032                  |
| Specialised military assets              | 49 691 351                  | (56 208)                      | 14 889             | -                  | 49 650 032                  |
| BIOLOGICAL ASSETS                        | 347 195                     | (2 193)                       | 29 242             | 37 854             | 336 390                     |
| Biological assets                        | 347 195                     | (2 193)                       | 29 242             | 37 854             | 336 390                     |
| TOTAL MOVABLE TANGIBLE<br>CAPITAL ASSETS | 96 746 932                  | 162 356                       | 4 224 803          | 1 296 392          | 99 837 698                  |

For the year ended 31 March 2021

#### 42 Minor assets

MOVEMENT IN MINOR ASSETS PER THE ASSET REGISTER FOR THE YEAR ENDED 31 MARCH 42.1 2021

|                                 | Specialised<br>military assets<br>R'000 | Intangible<br>assets<br>R'000 | Heritage<br>assets<br>R'000 | Machinery<br>and<br>equipment<br>R'000 | Biological<br>assets<br>R'000 | Total<br>R'000 |
|---------------------------------|---|-------------------------------|-----------------------------|--|-------------------------------|----------------|
| Opening balance                 | -                                       | 13 422                        | 5 319                       | 4 952 877                              | 22 460                        | 4 994 078      |
| Value adjustments               | -                                       | 2                             | -                           | 10 563                                 | (5 351)                       | 5 214          |
| Additions                       | -                                       | 370                           | 224                         | 647 125                                | 15 987                        | 663 706        |
| Disposals<br><b>TOTAL MINOR</b> | -                                       | 38                            | _                           | 69 322                                 | 5 807                         | 75 167         |
| ASSETS                          | -                                       | 13 756                        | 5 543                       | 5 541 243                              | 27 289                        | 5 587 831      |

#### MOVEMENT IN MINOR ASSETS PER THE ASSET REGISTER FOR THE YEAR ENDED 31 MARCH

|                                 | Specialised<br>military<br>assets<br>R'000 | Intangible<br>assets<br>R'000 | Heritage<br>assets<br>R'000 | Machinery<br>and<br>equipment<br>R'000 | Biological<br>assets<br>R'000 | Total<br>R'000 |
|---------------------------------|--|-------------------------------|-----------------------------|--|-------------------------------|----------------|
| Opening balance                 | -  | 12 692                        | 4 905                       | 4 689 626                              | 15 527                        | 4 722 750      |
| Value adjustments               | -  | (4)                           | -                           | 17 253                                 | (495)                         | 16 754         |
| Additions                       | -  | 1 097                         | 229                         | 327 970                                | 12 522                        | 341 818        |
| Disposals<br><b>TOTAL MINOR</b> | -  | 363                           | -                           | 107 329                                | 5 094                         | 112 786        |
| ASSETS                          | -  | 13 422                        | 5 134                       | 4 927 520                              | 22 460                        | 4 968 536      |

#### 42.3 MOVABLE ASSETS WRITTEN OFF FOR THE YEAR ENDED 31 MARCH 2021

|                    | Specialised<br>military<br>assets<br>R'000 | Intangible<br>assets<br>R'000 | Heritage<br>assets<br>R'000 | Machinery<br>and<br>equipment<br>R'000 | Biological<br>assets<br>R'000 | Total<br>R'000 |
|--------------------|--|-------------------------------|-----------------------------|--|-------------------------------|----------------|
| Assets written off | 2  | 4                             | -                           | 952 903                                | 29 788                        | 982 697        |
|                    | 2  | 4                             | -                           | 952 903                                | 29 788                        | 982 697        |

| MOVABLE ASSETS WRITTEN OFF FOR THE YEAR ENDED 31 MARCH 2020 |  |   |   |  |  |  |  |  |
|---|--|---|---|--|--|--|--|--|
| Specialised   | Specialised Machinery                            |   |   |  |  |  |  |  |
| military<br>assets<br>R'000                                 | Intangible<br>assets<br>R'000                    | Heritage<br>assets<br>R'000   | and<br>equipment<br>R'000   | Biological<br>assets<br>R'000  | Total<br>R'000   |  |  |  |
| 50  | 17 340   | -   | 989 844   | 6 421  | 1 013 655  |  |  |  |
| 50  | 17 340   | -   | 989 844   | 6 421  | 1 013 655  |  |  |  |
|   | Specialised<br>military<br>assets<br>R'000<br>50 | Specialised<br>militaryIntangible<br>assetsassetsassetsR'000R'0005017 340 | SpecialisedmilitaryIntangibleHeritageassetsassetsassetsR'000R'000R'0005017 340- | SpecialisedMachinerymilitaryIntangibleHeritageandassetsassetsassetsequipmentR'000R'000R'000R'0005017 340-989 844 | SpecialisedMachinerymilitaryIntangibleHeritageandBiologicalassetsassetsassetsequipmentassetsR'000R'000R'000R'000R'0005017 340-989 8446 421 |  |  |  |

For the year ended 31 March 2021

#### 43 Intangible Capital Assets

#### MOVEMENT IN INTANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR ENDED 31 43.1 MARCH 2021

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| Software   | 8 363 921                   | 1 276                         | 556 612            | 5 211              | 8 916 598                   |
| Patents, Licences, Copyright, Brand<br>names, Trademarks<br>Recipes, Formulae, Prototypes, | 592                         | -                             | -                  | -                  | 592                         |
| Designs, Models  | 7 530                       | -                             | 13 579             | -                  | 21 109                      |
| Services and Operating rights  | 4 045 145                   | -                             | 336 433            | 382                | 4 381 196                   |
|  | 89 000                      | -                             | 21 231             | 4 414              | 105 817                     |
| TOTAL INTANGIBLE CAPITAL<br>ASSETS   | 12 506 188                  | 1 276                         | 927 855            | 10 007             | 13 425 312                  |

#### ADDITIONS TO INTANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR ENDED 31 43.2 MARCH 2021

|   | Cash<br>R'000 | Non-cash<br>R'000 | (Developme<br>nt work-in-<br>progress<br>current<br>costs )<br>R'000 | Received<br>current, not<br>paid (Paid<br>current<br>year,<br>received<br>prior year<br>R'000 | Total<br>R'000 |
|---|---------------|-------------------|--|---|----------------|
| Software  | 528 120       | 127 275           | (61 092)   | 4 055   | 598 358        |
| Patents, Licences, Copyright, Brand<br>names, Trademarks<br>Recipes, Formulae, Prototypes, Designs, | -             | -                 | -  | -   | -              |
| Models  | 13 579        | -                 | -  | -   | 13 579         |
| Services and Operating rights   | -             | 335 721           | -  | -   | 335 721        |
|   | 27 147        | -                 | -  | 3 355   | 30 502         |
| TOTAL INTANGIBLE CAPITAL ASSETS   | 568 846       | 462 996           | (61 092)   | 7 410   | 978 160        |

#### DISPOSALS OF INTANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR ENDED 31 43.3 MARCH 2021

|  | Sold for<br>cash<br>R'000 | Non-cash<br>disposal<br>R'000 | Total<br>disposals<br>R'000 | Cash<br>received<br>Actual<br>R'000 |
|--|---------------------------|-------------------------------|-----------------------------|-------------------------------------|
| Software   | 707                       | 50 870                        | 51 577                      | -                                   |
| Patents, Licences, Copyright, Brand names,<br>Trademarks | -                         | -                             | -                           | -                                   |
| Recipes, Formulae, Prototypes, Designs, Models           | -                         | -                             | -                           | -                                   |
| Services and Operating rights                            | -                         | 382                           | 382                         | -                                   |
|  | -                         | 7 855                         | 7 855                       | -                                   |
| TOTAL INTANGIBLE CAPITAL ASSETS                          | 707                       | 59 107                        | 59 814                      | -                                   |

For the year ended 31 March 2021

#### MOVEMENT IN INTANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR ENDED 43.4 31 MARCH 2020

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| Software   | 7 822 629                   | 18 459                        | 470 603            | 88 334             | 8 223 357                   |
| Patents, Licences, Copyright, Brand<br>names, Trademarks<br>Recipes, Formulae, Prototypes, | 592                         | -                             | -                  | -                  | 592                         |
| Designs, Models  | 6 819                       | -                             | 711                | -                  | 7 530                       |
| Services and Operating rights  | 3 025 129                   | -                             | 1 029 389          | 9 373              | 4 045 145                   |
|  | 83 955                      | -                             | 5 416              | 371                | 89 000                      |
| TOTAL INTANGIBLE CAPITAL<br>ASSETS   | 10 939 124                  | 18 459                        | 1 506 119          | 98 078             | 12 365 624                  |

#### 44 Immovable Tangible Capital Assets

#### MOVEMENT IN IMMOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE 44.1 YEAR ENDED 31 MARCH 2021

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| BUILDINGS AND OTHER FIXED<br>STRUCTURES            | 39 590 134                  | -                             | 2 728 419          | 2 626 251          | 39 692 302                  |
| Dwellings  | 5 802 073                   | -                             | 471 913            | 163 861            | 6 110 124                   |
| Non-residential buildings                          | 17 708 704                  | -                             | 518 494            | 1 662 520          | 16 564 678                  |
| Other fixed structures                             | 16 079 358                  | -                             | 1 738 012          | 799 870            | 17 017 500                  |
| HERITAGE ASSETS<br>Heritage assets                 | 2 887 902<br>2 887 902      | -                             | -                  | -                  | 2 887 902<br>2 887 902      |
| LAND AND SUBSOIL ASSETS                            | 22 147 955                  | -                             | 2 894 728          | 201 676            | 24 841 007                  |
| Land   | 13 113 567                  | -                             | 1 054 529          | 12 160             | 14 155 936                  |
| Mineral and similar non-<br>regenerative resources | 9 034 388                   | -                             | 1 840 199          | 189 516            | 10 685 071                  |
| TOTAL IMMOVABLE TANGIBLE<br>CAPITAL ASSETS         | 64 625 991                  | -                             | 5 623 147          | 2 827 927          | 67 421 212                  |

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For the year ended 31 March 2021

#### 43 **Immovable Tangible Capital Assets**

#### ADDITIONS TO IMMOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE 44.2 YEAR ENDED 31 MARCH 2021

|  |               | (Capital<br>work-in-<br>progress<br>current<br>costs and<br>finance<br>lease | Received<br>current,<br>not paid<br>(Paid<br>current<br>year,<br>received |                |
|--|---------------|--|---|----------------|
|  | Cash<br>R'000 | Non-cash payments)<br>R'000 R'000  | prior year<br>R'000   | Total<br>R'000 |
| BUILDINGS AND OTHER FIXED                      | K 000         | K UUU K UUU  | K 000   | K 000          |
| STRUCTURES                                     | 5 154 778     | 2 624 384 (4 979 804)  | (56 371)  | 2 742 987      |
| Dwellings                                      | 577 621       | 653 865 (766 960)  | · · · · · · · · · · · · · · · · · · ·                                     | 493 155        |
| Non-residential buildings                      | 1 466 407     | 508 200 (1 365 465)  | (85 000)  | 524 143        |
| Other fixed structures                         | 3 110 749     | 1 462 319 (2 847 379)  | -   | 1 725 689      |
|  |               |  |   |                |
| HERITAGE ASSETS                                |               |  | -   | -              |
| Heritage assets                                | -             |  | -   | -              |
|  |               |  |   |                |
| LAND AND SUBSOIL ASSETS                        | 1 226 310     | 2 705 453 (1 150 356)  | 110 082   | 2 891 489      |
| Land   | 27 191        | 983 876 (14 927)   | 58 389  | 1 054 529      |
| Mineral and similar non-regenerative resources | 1 199 119     | 1 721 577 (1 135 429)  | 51 693  | 1 836 960      |
| TOTAL IMMOVABLE TANGIBLE<br>CAPITAL ASSETS     | 6 381 088     | 5 329 837 (6 130 160)  | 53 711  | 5 634 476      |

#### DISPOSALS OF IMMOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE 44.3 YEAR ENDED 31 MARCH 2021

|  | Sold for cash<br>R'000 | Non-cash<br>disposal<br>R'000 | Total disposals<br>R'000 | Cash received<br>Actual<br>R'000 |
|--|------------------------|-------------------------------|--------------------------|----------------------------------|
| BUILDINGS AND OTHER FIXED<br>STRUCTURES        | -                      | 2 664 766                     | 2 664 766                | -                                |
| Dwellings                                      | -                      | 163 861                       | 163 861                  | -                                |
| Non-residential buildings                      | -                      | 1 662 520                     | 1 662 520                | -                                |
| Other fixed structures                         | -                      | 838 385                       | 838 385                  | -                                |
| HERITAGE ASSETS                                | -                      | -                             | -                        | -                                |
| Heritage assets                                | -                      | -                             | -                        | -                                |
| LAND AND SUBSOIL ASSETS                        | -                      | 201 694                       | 201 694                  | -                                |
| Land   | -                      | 12 160                        | 12 160                   | -                                |
| Mineral and similar non-regenerative resources | -                      | 189 534                       | 189 534                  | -                                |
| TOTAL IMMOVABLE TANGIBLE<br>CAPITAL ASSETS     | -                      | 2 866 460                     | 2 866 460                |                                  |

For the year ended 31 March 2021

#### MOVEMENT IN IMMOVABLE TANGIBLE CAPITAL ASSETS PER ASSET REGISTER FOR THE YEAR 44.4 ENDED 31 MARCH 2020

|  | Opening<br>balance<br>R'000 | Value<br>adjustments<br>R'000 | Additions<br>R'000 | Disposals<br>R'000 | Closing<br>balance<br>R'000 |
|--|-----------------------------|-------------------------------|--------------------|--------------------|-----------------------------|
| BUILDINGS AND OTHER<br>FIXED STRUCTURES            | 37 973 005                  | 1 760 979                     | 4 358 209          | 4 555 406          | 39 536 787                  |
| Dwellings  | 5 436 354                   | 2 266                         | 363 643            | 190                | 5 802 073                   |
| Non-residential buildings                          | 18 297 029 -                | 184 730                       | 495 143            | 898 738            | 17 708 704                  |
| Other fixed structures                             | 14 239 623                  | 1 943 443                     | 3 499 423          | 3 656 478          | 16 026 011                  |
| HERITAGE ASSETS                                    | 2 888 213                   | -                             | -311               | -                  | 2 887 902                   |
| Heritage assets                                    | 2 888 213                   |                               | 311                | -                  | 2 887 902                   |
| LAND AND SUBSOIL ASSETS                            | <b>20 861 007</b> ·         | 13 027                        | 1 299 975          | -                  | 22 147 955                  |
| Land   | 13 113 567                  | -                             | -                  | -                  | 13 113 567                  |
| Mineral and similar non-<br>regenerative resources | 7 747 440 -                 | 13 027                        | 1 299 975          | -                  | 9 034 388                   |
| TOTAL IMMOVABLE<br>TANGIBLE CAPITAL ASSETS         | 61 722 225                  | 1 747 952                     | 5 657 873          | 4 555 406          | 64 572 644                  |

#### 44.5 CAPITAL WORK-IN-PROGRESS AS AT 31 MARCH 2021

|                     | Opening<br>Balance<br>1 April 2019<br>R'000 | Current Year<br>WIP<br>R'000 | Ready for use<br>(Assets to the<br>AR) / Contracts<br>terminated<br>R'000 | Closing<br>Balance<br>31 March 2020<br>R'000 |
|---------------------|---|------------------------------|---|--|
| Heritage assets     | 210   | -                            | -   | 210  |
| Buildings and other |   |                              |   |  |
| fixed structures    | 28 951 425                                  | 5 292 126                    | 1 479 556   | 32 763 995                                   |
| Machinery and       |   |                              |   |  |
| equipment           | 12 208 380                                  | 1 572 111                    | 1 739 801   | 12 040 690                                   |
| Intangible assets   | 476 429                                     | 92 745                       | 25 656  | 543 518                                      |
| TOTAL               | 41 636 444                                  | 6 956 982                    | 3 245 013   | 45 348 413                                   |

#### 44.6 Age analysis on on-going projects

|                     | Number of projects                      |                               |                  |
|---------------------|---|-------------------------------|------------------|
|                     | Planned,<br>construction not<br>started | Planned, construction started | 2019/20<br>R'000 |
| 0 to 1 year         | 82                                      | 344                           | 1 897 212        |
| 1 to 3 year(s)      | 92                                      | 922                           | 4 549 929        |
| 3 to 5 years        | 88                                      | 104                           | 2 983 758        |
| Longer than 5 years | 120                                     | 155                           | 42 232 053       |
| TOTAL               | 357                                     | 1 525                         | 51 662 952       |

For the year ended 31 March 2021

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| 44.7 | Accruals and payables not recognised relating to Capital WIP |         |         |
|------|--|---------|---------|
|      | · · · · · · · · · · · · · · · · · · ·                        | 2019/20 | 2018/19 |
|      |  | R'000   | R'000   |
|      | Amounts relating to progress certificates received but not   |         |         |
|      | paid at year end and therefore not included in capital work- |         |         |
|      | in-progress  | 298 251 | 285 009 |
|      | TOTAL  | 298 251 | 285 009 |

### CAPITAL WORK-IN-PROGRESS AS AT 31 44.8 MARCH 2020

|  | Opening<br>Balance<br>1 April 2019<br>R'000 | Prior period<br>error<br>R'000 | Current Year<br>WIP<br>R'000 | Ready for<br>use (Assets<br>to the AR) /<br>Contracts<br>terminated<br>R'000 | Closing<br>Balance<br>31 March<br>2020<br>R'000 |
|--|---|--------------------------------|------------------------------|--|---|
| Heritage assets<br>Buildings and other | 112   | -                              | (213)                        | (311)  | 210   |
| fixed structures<br>Machinery and      | 32 265 472                                  | (45 330)                       | 4 546 001                    | 7 814 718  | 28 951 425                                      |
| equipment                              | 10 557 810                                  | 222 795                        | 1 427 775                    | -  | 12 208 380                                      |
| Intangible assets                      | 361 136                                     | -                              | 167 247                      | 51 954   | 476 429   |
| TOTAL                                  | 43 184 530                                  | 177 465                        | 6 140 810                    | 7 866 361  | 41 636 444                                      |

Age analysis on on-going projects

|                     | Number of projects                      |                                  |                  |  |
|---------------------|---|----------------------------------|------------------|--|
|                     | Planned,<br>construction not<br>started | Planned, construction<br>started | 2019/20<br>R'000 |  |
| 0 to 1 year         | 67                                      | 900                              | 3 964 596        |  |
| 1 to 3 year(s)      | 77                                      | 51                               | 5 419 261        |  |
| 3 to 5 years        | 30                                      | 124                              | 8 532 259        |  |
| Longer than 5 years | 120                                     | 125                              | 147              |  |
| TOTAL               | 299                                     | 1 214                            | 54 507 629       |  |

#### 45 S42 Immovable assets

Assets subjected to transfer in terms of S42 of the  $\ensuremath{\mathsf{PFMA}}$  – 2019/20

| BUILDINGS AND OTHER FIXED STRUCTURES           | 9 197 375 | 10 455 949 |
|--|-----------|------------|
| Dwellings                                      | 142 265   | 385 999    |
| Non-residential buildings                      | 311 357   | 3 060 746  |
| Other fixed structures                         | 8 743 753 | 7 009 204  |
| HERITAGE ASSETS                                | <u> </u>  |            |
| Heritage assets                                | -         | -          |
| BUILDINGS AND OTHER FIXED STRUCTURES           | 22        | -          |
| Land   | 22        | -          |
| Mineral and similar non-regenerative resources | -         | -          |
| TOTAL  | 9 197 397 | 10 455 949 |

|      | <b>.</b> .   | 2020/21                 | 2019/20         |
|------|--|-------------------------|-----------------|
|      | Notes<br>Reconciliation of Note 41, 43 & 44 to Expenditure on Capi                                   | R'000                   | R'000           |
| 16   | Performance  | lai Assels per Statemer |                 |
|      | Capital expenditure additions per note 39  | 7 185 854               | 4 224 803       |
|      | Capital expenditure additions per note 40  | 927 855                 | 1 506 119       |
|      | Capital expenditure additions per note 41  | 5 623 147               | 5 657 873       |
|      | Total additions per disclosure notes   | 13 736 856              | 11 388 795      |
|      | Total reconciling items  | (930 187)               | 1 110 812       |
|      | Non-Cash Movement  | (9 155 032)             | (7 380 151      |
|      | Capital Work in Progress-current costs   | 6 647 334               | 6 474 113       |
|      | Received but not paid/ (Paid current year but<br>received prior year)                                | 196 349                 | 43 858          |
|      | Other  | 1 381 163               | 1 972 991       |
|      | Capital expenditure per statement of financial<br>performance  | 12 806 669              | 12 499 607      |
| 7    | Agent-principal arrangements   |                         |                 |
| 47.1 | Department acting as the principal   |                         |                 |
|      | Corporative Governance: CWP  | 270 381                 | 227 813         |
|      | Agriculture, Rural Development and Land Reform   | 35 825                  | -               |
|      | Transport Taxi Scrapping, relief scheme - National   | 4 500 050               |                 |
|      | Empowerment Fund Trust   | 1 536 850<br>34 977     | 360 586         |
|      | Independent Development Trust (NPI)<br>Postbank, Nedbank   | 2 030                   | 48 875<br>3 895 |
|      | Basic Education: SAB and T   | 120 075                 | 105 659         |
|      | EPWP and Tourism Incentive Programme   | 120 010                 | 100 000         |
|      | projects   | 28 962                  | 20 067          |
|      | Regional Bulk Infrastructure Grant (RBIG)  | 40 318                  | 40 962          |
|      | Government Pension Administration Agency   | 50 740                  |                 |
|      | (GPAA)   | 59 716                  | 65 755          |
|      | Development Bank of Southern Africa  | 65 806                  | 45 511          |
|      | Total  | 2 194 940               | 919 123         |
| 47.2 | Department acting as the agent   |                         |                 |
|      | Revenue received for agency activities   |                         |                 |
|      | CARA receives proceeds in cash, property, motor  |                         |                 |
|      | vehicles equipment and other assets from the   |                         |                 |
|      | enforcement of court orders granted in terms of the  |                         |                 |
|      | Prevention of Organised Crime Act (Act 121 of 1998)  |                         |                 |
|      | as amended, and the Financial Intelligence Act(Act 38 of 2001). The proceeds are deposited into CARA |                         |                 |
|      | which is an account in the National Revenue Fund.  | 85 835                  | 159 642         |
|      | State Attorney Monies: Money collected by the State  |                         |                 |
|      | Attorney on behalf of Government Institutions. The   |                         |                 |
|      | State Attorney also collects a commission on debt  |                         |                 |
|      | collections on behalf of Government Institutions<br>which is paid over to the National Revenue Fund. | 65 358                  | 93 764          |
|      | Total  |                         |                 |
|      | IUlai  | 151 193                 | 253 406         |

|    | Notes  | 2020/21<br>R'000 | 2019/2<br>R'00 |
|----|--|------------------|----------------|
| 48 | Prior period errors  |                  |                |
|    | Correction of prior period error for secondary information     |                  |                |
|    | Revenue: (e.g. Annual Appropriation,                           |                  |                |
|    | Departmental Revenue, Aid assistance, etc.)                    |                  |                |
|    | Departmental revenue - Annual appropriation                    |                  | (58 508        |
|    | Training and Development                                       | -                | 66             |
|    | Net effect on the note   | -                | (57 847        |
|    | Expenditure: (e.g. Compensation of employees, Goods and servic | ces, Tangible ca | pital assets,  |
|    | etc.)<br>Mayahla Tangihla Canital Assata                       |                  | 77             |
|    | Movable Tangible Capital Assets                                |                  | 10             |
|    | Minor Assets   |                  |                |
|    | Immovable Tangible Capital Assets                              |                  | (52 752        |
|    | Goods and services:  |                  | 79             |
|    | Compensation of Employees                                      |                  | 3 61           |
|    | Payments for Financial Assets                                  |                  | 52 71          |
|    | Related parties<br>Salaries                                    |                  | 353 76         |
|    | Salanes<br>Net effect on the note                              | -                | (36            |
|    | Net effect on the note   | -                | 358 64         |
|    | Assets: (e.g. Receivables, Investments, Accrued                |                  |                |
|    | departmental revenue, Movable tangible capital assets,         |                  |                |
|    | etc.)  |                  | (400.04        |
|    | Receivables  |                  | (103 64        |
|    | Cash and Cash equivalents                                      |                  | 15 60          |
|    | Prepayments and advances                                       |                  | 120 54         |
|    | Moveable Capital assets, Computer equipment                    |                  | (160 58        |
|    | Minor assets   |                  | (2 31)<br>31   |
|    | Intangible assets  |                  | 2 484 34       |
|    | Immovable Tangible Capital Asset                               |                  | 2 404 32       |
|    | Contingent asset   |                  | 3 22<br>116 40 |
|    | Accrued Departmental Revenue<br>Land Bank                      |                  | 4 196 70       |
|    |  |                  | 4 190 / (      |
|    | Net effect on the note   | -                | 6 670 59       |
|    | Liabilities: (e.g. Payables current, Voted funds to be         |                  |                |
|    | surrendered, Commitments, Provisions, etc.)                    |                  |                |
|    | Payables   |                  | (26 67         |
|    | Accruals   |                  | 20 51          |
|    | Commitments  |                  | 1 494 66       |
|    | Provisions   |                  | 567 37         |
|    | Contingent liabilities   |                  | 1 081 98       |
|    | Employee benefits  |                  | 32 12          |
|    | Finance Leases   |                  | (1 43          |
|    | Other guarantees   |                  | 15 86          |
|    | Movable Assets   |                  | (476 31        |
|    | Funds to be surrendered to the Revenue Fund                    |                  | (206 39        |
|    | Buildings  |                  | (5 320 29      |
|    | Fruitless and Wasteful Expenditure                             |                  | (52 47         |
|    | Operating leases   | _                | (12 44)        |
|    | Net effect on the note   |                  | (2 883 50      |

For the year ended 31 March 2021

| Notes  | 2020/21<br>R'000 | 2019/20<br>R'000 |
|--|------------------|------------------|
| Other: (e.g. Irregular expenditure, fruitless and wasteful |                  |                  |
| expenditure, etc.)   |                  |                  |
| Capital Assets   |                  | 16 206           |
| Prepayments and Advances                                   |                  | 15 792           |
| Commitments  |                  | 48 716           |
| Fruitless and wasteful                                     |                  | 11 151           |
| Irregular expenditure                                      |                  | 746 822          |
| Key Management Personnel                                   |                  | (28 862)         |
| Inventory  |                  | (3 463)          |
| Principal-agent arrangements                               |                  | (299             |
| Related parties  |                  | 5 814            |
| Revenue collected on behalf of other department            |                  | (60 559          |
| Unauthorised Expenditure                                   |                  | (149 273         |
| Work in progress   |                  | (4 989           |
| Claims recover   |                  | (2 730           |
| COVID 19 Response Expenditure                              |                  | (513             |
| Net effect on the note                                     |                  | 593 813          |
| Inventory  |                  |                  |
| Opening balance  | 5 949            | 5 96             |
| Add/(less): Adjustment to prior year balances              | (770 204)        | (769 633         |
| Add: Additions/Purchases - Cash                            | 530 021          | 47 362           |
| Add: Additions - Non-Cash                                  | 695 903          | 9 750            |
| (Less): Disposals  | 18 508           | 20 33            |
| (Less): Issues   | (988 003)        | (57 360          |
| Add/(Less): Received current, not paid (Paid current       | (000 000)        | (07 000          |
| year, received prior year)                                 | _                | (157             |
| Add/(less): Adjustments                                    | 3 436            | (115             |
| ······································                     | 0.00             | (118             |

**Closing balance** 

#### 50 Departures and Exemptions

The Minister of Finance granted exemption in terms of Section 92 of the PFMA for the National Treasury from the provisions of section 8(1) of the PFMA to the extent that it requires preparing one set of consolidated AFS for national departments and public entities. Due to the significantly different accounting bases being applied (modified cash and accrual), the Minister has now allowed the National Treasury to prepare separate sets of consolidated financial statements for departments and public entities respectively.

(504 390)

(743 849)

#### 51 Financial Sustainability

Government expenditure has for the past few years exceeded its revenue base. This fiscal position began to develop in the wake of the 2008 financial crisis. GDP growth did not recover to pre-2008 levels following the crisis and South Africa fell behind other emerging economies. This decade long decline in South Africa's GDP growth together with the COVID-19 pandemic has magnified South Africa's social and economic crises of poverty and unemployment.

The COVID-19 pandemic led to a historic economic contraction and an unprecedented widening of the budget deficit and a spike in the stock of debt. Government debt has increased seven-fold from R577 billion in 2007/08 to over R4 trillion in 2021/22. A larger stock of debt means that interest payments absorb a growing share of national resources averaging about 5 per cent of GDP over the next two years. In addition, government will pay more approximately 21c of every Rand collected in revenue per year, over

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For the year ended 31 March 2021

the next three years. This will make it very difficult for government to direct the much-needed funds to address the deeply entrenched poverty and unemployment.

The economy has recovered more quickly than anticipated. Nevertheless, the recent spike in commodity prices, which has supported GDP growth and tax revenues, is considered temporary. Long-term structural constraints and scarring from the effects of the pandemic weigh on the outlook. Fiscal risks have increased.

South Africa's economy is expected to grow by 5.1 per cent in 2021, following a 6.4 per cent contraction in 2020. Over the medium term, economic and fiscal policy balance the need to restore jobs and support businesses, protect vulnerable groups, and implement a series of reforms needed to promote faster GDP growth.

Fiscal consolidation is critical to reduce the public debt burden, restore investor confidence and avoid overexposure to global and domestic risks. The MTBPS proposes to maintain restraint in public expenditure. Government will not commit to new long-term spending in response to temporary revenue windfalls. No additional funding is provided to state-owned companies over the medium-term.

Government remains committed to reducing the budget deficit and stabilising the debt-to-GDP ratio. Government will use part of the higher tax revenues associated with the recent commodity price surge to narrow the deficit, while increasing non-interest expenditure to support economic growth, job creation and social protection, and cover the higher costs of the public-service wage agreement.

Staying the course will enable government to bring fiscal consolidation to a close at the end of the forthcoming MTEF period, in 2024/25. The consolidated deficit will narrow from 7.8 per cent of GDP in 2021/22 to 4.9 per cent of GDP in 2024/25. Debt is expected to stabilise at 78.1 per cent of GDP by 2025/26, down from 88.9 per cent at time of the 2021 Budget. Debt stabilisation will greatly support recovery of the South African economy by reducing the cost of capital.

In line with government's commitment to support vulnerable households, particularly given the impact of COVID-19, additional resources for social relief will be considered, if the fiscal situation improves by February 2022. Over the next three years, spending will remain restrained. To avoid a widening of the budget deficit, changes to spending will be funded through improved revenue performance or through reprioritisation and reviewing existing programmes. Infrastructure projects will be financed through the Infrastructure Fund, using public-private partnerships and other funding arrangements to improve planning and speed up delivery.

Barring major new shocks or unbudgeted spending commitments, staying the course will lead to a primary fiscal surplus in 2024/25, bringing an end to fiscal consolidation at the end of the MTEF period. This consolidation will be supported by structural reforms to unlock private-sector investment and job creation.

South Africa strive towards a "better live for all'. This can only be done in a fast-growing economy where investments increase, businesses will innovate and hire workers and people can earn an income. This will enable government to shift expenditure away from consumption towards growth-enhancing investment. Therefore, to maximise the value of spending, government needs to contain costs, exercise prudent and compliant financial management, and eradicate wasteful treatment of public funds and resources.

#### 52 Subsequent Events

In 2021/22, government's gross borrowing requirement – the budget deficit plus maturing loans – decreased by R72.7 billion to R475.1 billion. Relative to the 2021 Budget, which projected a net increase of R9 billion, no new short-term borrowing is now expected for 2021/22. Short-term borrowing will average R53 billion over the next three years. Long-term borrowing in the domestic bond market will decline from R380 billion to R285.3 billion in 2021/22, averaging R374.7 billion over the medium term.

Since 31 March 2021, government's gross loan debt has increased by R262.7 billion to R4.20 trillion. This was mainly due to the budget balance and fluctuations in the interest, inflation and exchange rates. Debtservice costs have increased to R133.3 billion (31 March 2021: R269.2 billion).

Gross loan debt is expected to increase from R4.31 trillion, or 69.9 per cent of GDP, in 2021/22 to R5.54 trillion, or 77.8 per cent of GDP, in 2024/25. Debt is now expected to stabilise at 78.1 per cent of GDP in 2025/26.

In the first half of 2021/22 government's total exposure to guarantees issued to state-owned entities decreased by R1 billion, mainly due to repayments of guaranteed debt as well as fluctuations in the

For the year ended 31 March 2021

accrued interest on the debt. There were no additional guarantees issued to state-owned entities since 31 March 2021.

Denel is experiencing difficulties in meeting its obligations and is negotiating with stakeholders on a way forward. Several repayment obligations have fallen due in 2021/22. Government has allocated R2.9 billion in 2021/22 to settle these repayments.

Eskom continues to pose a significant risk to the public finances, as it relies on government guarantees to finance its operations. Equity support of R31.7 billion was provided to Eskom in 2021/22, with the last tranche of R11.7 billion disbursed on 1 July 2021. To enable Eskom to execute its borrowing plan, the Minister of Finance approved a special dispensation to allow Eskom to access additional guaranteed debt of R42 billion in 2021/22, which falls within its existing guarantee facility

As of 1 April 2021, Rating and Investment Information Inc. (R&I) rates South Africa on an unsolicited basis. On 21 May 2021, Fitch affirmed South Africa's credit ratings at 'BB-' and maintained the negative outlook. On the same day, S&P affirmed the country's foreign and local currency ratings at 'BB-' and 'BB', respectively, and maintained a stable outlook.

Due to Covid19 and the Public Unrest experienced in July 2021 the Minister of Finance announced an additional allocation in the Second Special Appropriation Bill (2021) totalling R32.8 billion which consist of the following:

- R26,7 billion to support individuals in the form of the Social Relief Distress Grant. This will provide monthly payment of R350 to qualifying individuals until the end of March 2022.
- R4.8 billion to cater for the cost of public unrest in July 2021 in Gauteng and KwaZulu Natal provinces. R3.9 billion of R4.8 billion was allocated for SASRIA.
- R1,3 billion to support businesses effected by Covid 19 and the unrest in July 2021.

#### Public service Bill 2021

An amount of R20.5 billion was allocated for public sector salary adjustment.

#### New Covid-19 variant

The discovery of the new variant of the virus may have a significant effect on Tourism and the economy as a whole.

#### 53 Financial Risk Management

#### Market Risk

Government's debt portfolio during 2020/21 was assessed for a seventh year against the strategic risk benchmarks which were implemented in 2014/15. Government's funding programme was monitored against these benchmarks to assess the impact on refinancing, inflation and currency risks. While the numeric benchmarks and indicators will remain unchanged in 2020/21, they will continue to be monitored and reported on a quarterly basis.

#### Strategic portfolio risk benchmarks

| Description   | Range or limit |
|---|----------------|
| Treasury bills as % of domestic debt  | 15             |
| Long-term debt maturing in 5 years as % of bonds                            | 25             |
| Inflation-linked bonds as % of domestic debt                                | 20-25          |
| Foreign debt as % of total debt   | 15             |
| Weighted term-to-maturity of fixed-rate bonds and Treasury bills (in years) | 10-14          |
| Weighted average term-to-maturity of inflation-linked bonds (in years)      | 14-17          |

Government's gross loan debt of R3.9 trillion consist of domestic (R3.5 trillion) and foreign debt (R392.4 billion). Domestic debt comprises short-term debt (Treasury bills and borrowing from the Corporation for Public Deposits) and long-term debt (fixed-rate, inflation-linked and retail, and other

For the year ended 31 March 2021

loans). For purposes of calculating the risk benchmarks; borrowings from the CPD, retail bonds and other non-marketable were excluded from gross loan debt. This is because these items are generally small in nominal values and difficult to price.

#### Inflation risk

Inflation risk is the risk that adverse changes in month on month inflation might result in increases in the outstanding amount of inflation-linked bonds and thus result in higher future redemption amounts. This risk is managed by setting a benchmark for inflation-linked bonds (ILB) as a per cent of domestic debt to range between 20 to 25 per cent. Domestic debt includes Treasury bills, fixed-rate- and inflation-linked bonds only.

#### Inflation-linked bonds as a per cent of domestic debt

| Indicator                  | 31 March 2021 | 31 March 2020 |
|----------------------------|---------------|---------------|
| Domestic debt <sup>1</sup> | R3 526.9 bn   | R2 834.6 bn   |
| Inflation-linked bonds     | R 787.3 bn    | R 650.2 bn    |
| ILBs as % of domestic debt | 22.3          | 22.9          |

1. Excludes retail bonds, borrowing from the CPD, and other loans.

#### **Currency risk**

Currency risk arises from the change in price of the rand against major currencies the foreign debt is denominated in. These impacts on the rand value of interest and redemption amounts on foreign loans. The risk is managed by setting a limit of 15 per cent for foreign currency debt as a per cent of total debt. Changes in the exchange rate, mainly the USD/ZAR also impact on the rand value of government's foreign currency deposits with the Reserve Bank.

Government monitors its net foreign debt exposure, the difference between gross foreign debt and foreign currency deposits. Although government does not enter into hedge transactions to limit its exposure to foreign currency volatility, foreign currency cash deposits provide a natural hedge to a portion of the foreign debt portfolio. Foreign currency deposits are held in US dollar.

#### Composition of foreign debt

| Indicator            | 31 March 2021 | 31 March 2020 |
|----------------------|---------------|---------------|
| Percentage           |               |               |
| As % of total debt   |               |               |
| - Gross foreign debt | 10.0          | 11.9          |
| - Net foreign debt   | 8.3           | 8.0           |
| Currency composition |               |               |
| - US Dollar          | 80.2          | 94.8          |
| - Euro               | 2.2           | 2.6           |
| - Yen                | 1.0           | 2.6           |
| - GBP                | 0.0           | 0.0           |
| - Swedish krona      | 0.0           | 0.1           |
| - XDR                | 16.5          | 0.0           |

#### **Refinancing risk**

Refinancing risk is the possibility that money cannot be borrowed to refinance maturing debt or that these borrowings take place at unfavourable rates. This risk is manifested in the concentration of large volumes of debt that needs to be repaid.

One of the aims of government's debt management strategy is to maintain a smooth debt maturity profile. Refinancing risk is reduced through an active switch programme whereby short dated bonds are exchanged for longer-term bonds.

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#### **Refinancing risk benchmarks**

| Indicator  | 31 March 2021 | 31 March 2020 |
|--|---------------|---------------|
| Treasury bills as % of domestic debt   | 12.9          | 11.8          |
| Long-term debt maturing in 5 years as % of bonds                             | 15.9          | 15.3          |
| Weighted term-to-maturity of fixed-rate bonds plus Treasury bills (in years) | 11.8          | 12.5          |
| Weighted term-to-maturity of inflation-linked bonds (in years)               | 13.2          | 13.7          |

#### Credit Risk

#### Credit risk exposure from explicit contingent portfolio

The explicit contingent liabilities of government consist mainly of government guarantees issued to stateowned companies (SOCs), Public-Private Partnerships (PPPs) as well as Independent Power Producers (IPPs).

The explicit contingent liability portfolio of government exposes government to credit risk, in that, should the guaranteed entities fail to settle their government guaranteed financial obligations; government as the guarantor will have to settle the obligations in default on behalf of the entities.

As at 31 March 2021, guarantees to public institutions increased by R96.2 billion, from R484.8 billion in 2019/20 to R581 billion. This is mainly due to the government guarantee of R100 billion issued to the SARB as part of a bank loan guarantee scheme introduced to assist Covid-19 affected businesses while guarantees issued to Denel and South African Express declined during the year as the entities received recapitalisation that was used to pay maturing debt.

As at 31 March 2021, the guarantee exposure amount decreased from R413.7 billion in 2019/20 to R410.3 billion. Changes in the exposure amount were due to a portion of Eskom debt maturing, the repayment of a portion of South African Airways debt through a recapitalisation while R13.3 billion of the loan guarantee facility was utilised.

#### Counterparty risk exposure from investment of government surplus cash

Government's surplus cash is invested with four South African commercial banks, namely: Standard Bank, First National Bank, ABSA and Nedbank. As at 31 March 2021, the total surplus cash invested with the banks amounted to R198.6 billion (2019/20: R44.5 billion).

The risk that emanates from government's surplus cash investments with the banks is the possibility that as a result of these banks being in financial distress; government will not be able to access its deposits when needed.

The amount of government surplus cash invested with each of the four banks is based on government's risk assessment of each bank. The bank with the highest risk out of the four banks is allocated the lowest amount of surplus cash while the bank with the lowest risk is allocated the highest amount of surplus cash. As at 31 March 2021, the prescribed ratios for the investment of surplus cash with the four banks was 25 per cent for the each of the banks However, government's risk exposure to the banks was more inclined towards Nedbank Group and therefore the surplus cash allocations deviated from the prescribed ratios.

#### Sovereign Risk

Sovereign credit ratings play an important role in a country's ability to access capital markets, as they influence investor perceptions of the quality of its debt. Credit rating agencies carry out annual reviews of South Africa's credit-worthiness. However, since the inception of the European Union's Credit Regulation Act 3 in 2013, European-based credit rating agencies are obliged to review their credit ratings every six months. South Africa continues to solicit ratings from four major rating agencies: Moody's Investors Service (Moody's), S&P Global Ratings (S&P), Fitch Ratings (Fitch) and Rating and Investment Information, Inc. (R&I).

The Coronavirus (Covid-19) pandemic has further exposed vulnerabilities of the South African economy. South Africa's credit profile remains constrained by weak economic growth environment, widespread

For the year ended 31 March 2021

fiscal pressures, including rising borrowing costs and continuous financial support to state owned companies (SOCs). These constraints identified by the agencies, led to the sovereign further moving down into the non-investment grade category.

On 3 April 2020, Fitch Ratings (Fitch) downgraded the country's long term foreign and local currency debt ratings to 'BB' from 'BB+' and maintained a negative outlook. On 21 April 2020, President Ramaphosa announced a R500 billion Covid-19 stimulus package for South Africa. This allocation added more pressure on the already weak government balance sheet. On 29 April 2020, S&P also downgraded the country's long-term foreign and local currency debt ratings to 'BB-' and 'BB' respectively, while it revised the outlook to stable from negative. The agency then affirmed the country's long-term foreign and local currency debt ratings at 'BB-' and 'BB' on 22 May 2020. R&I, on 5 June 2020, lowered the country's long-term foreign and local currency debt ratings to 'BBB-' and 'BBB' respectively, and maintained the negative outlook.

Subsequent to the tabling of the 2020 Medium Term Budget Policy Statement (MTBPS), Moody's and Fitch, on 20 November 2020, further downgraded the sovereign's credit ratings to 'Ba2' and 'BB-', respectively. Both agencies maintained a negative outlook. On the same day, S&P, contrary to Moody's and Fitch, affirmed the country's foreign and local currency ratings at 'BB-' and 'BB', respectively, and maintained a stable outlook. According to the agencies, lack and/or slow pace of structural reform implementation aimed at reviving economic growth and lack of a clear path towards government's debt stabilisation remain the main credit constraints. Further, the impact of the Covid-19 shock on the already deteriorating public finances exacerbates pressures on the country's ratings.

The table below shows the current ratings from the solicited rating agencies. R&I is the only rating agency that still has the country's credit ratings at investment grade. Credit ratings from Moody's and Fitch remain the most worrisome in the short term as they carry negative outlooks.

| Rating Agency | Latest credit<br>rating action | Action      | LTFC <sup>1</sup> | LTLC <sup>2</sup> | Outlook  |
|---------------|--------------------------------|-------------|-------------------|-------------------|----------|
| R&I           | 05 June 2020                   | Downgrade   | BBB-              | BBB               | Negative |
| S&P           | 20 November 2020               | Affirmation | BB-               | BB                | Stable   |
| Fitch         | 20 November 2020               | Downgrade   | BB-               | BB-               | Negative |
| Moody's       | 20 November 2020               | Downgrade   | Ba2               | Ba2               | Negative |

Table: South Africa's Credit Ratings by all Solicited CRAs

<sup>1</sup>LTFC = Long Term Foreign Currency Rating, <sup>2</sup>LTLC = Long Term Local Currency Rating

#### 54 Non-adjusting events after reporting date

Departmental merges

On 29 May 2019, President Ramaphosa through a proclamation announced the merger of some departments, which resulted with the following newly reconstituted departments:

- The Department of Agriculture, Land Reform and Rural Development (DALRRD) arising from the merger of the Department of Agriculture, Forestry and Fisheries (DAFF) (without the forestry and fisheries portfolios) and the Department of Rural Development and Land Reform (DRDLR).
- The Department of Communications and Digital Technologies (DCDT) arising from the merger of the Department of Communications (DOC) and the Department of Telecommunications and Postal Services (DTPS).
- The Department of the Environment, Forestry and Fisheries (DEFF) arising from the transfer of the forestry and fisheries functions from the Department of Agriculture, Forestry and Fisheries.
- The Department of Mineral Resources and Energy (DMRE) arises from a merger of the Department of Mineral Resources and the Department of Energy.
- The Department of Sports, Arts and Culture (DSAC) arises from the merger of the Department of Sport and Recreation and the Department of Arts and Culture.

For the year ended 31 March 2021

- The Department of Trade, Industry and Competition (DTIC) arises as the Economic Development Department (EDD) is disestablished and incorporated into the Department of Trade and Industry (DTI)
- The Minister of Higher Education, Science and Technology is responsible for the Department of Higher Education and Training (DHET) and the Department of Science and Innovation (DSI), which moved to the Social services cluster.

The effective date of all the above was 1 April 2020.

|                                    |      | ENT OF FINANCIAL PERFORMANCE |                               | KMANCE                     |                        |                    |
|------------------------------------|------|------------------------------|-------------------------------|----------------------------|------------------------|--------------------|
|                                    |      | Central                      | Economic<br>Services and      | Financial                  | Justice and            |                    |
|                                    |      | Government<br>Administration | Infrastructure<br>Development | administration<br>Services | Protection<br>Services | Social<br>Services |
|                                    | Note | 2020/21                      | 2020/21                       | 2020/21                    | 2020/21                | 2020/21            |
| REVENUE                            |      |                              |                               |                            |                        |                    |
| Annual Appropriation               | 2    | 124 753 532                  | 152 450 369                   | 116 994 208                | 208 959 316            | 422 238 140        |
| Statutory Appropriation            | З    | 484 189                      | I                             | 410 298                    | 3 560 390              | 13 025 290         |
| Departmental Revenue               | 5    | 164 110                      | 901 865                       | 6 940 654                  | 2 417 197              | 61 650             |
| Aid assistance                     |      | 1                            | 626 528                       | 288 025                    | 108 277                | 1 100 336          |
| TOTAL REVENUE                      |      | 125 401 831                  | 153 978 762                   | 124 633 185                | 215 045 180            | 436 425 416        |
| EXPENDITURE<br>Current expenditure |      |                              |                               |                            |                        |                    |
| Compensation of employees          | 8    | 6 531 096                    | 10 889 893                    | 3 220 321                  | 143 044 219            | 13 056 993         |
| Goods and services                 | 6    | 6 390 295                    | 11 312 138                    | 2 492 666                  | 43 671 783             | 5 603 386          |
| Interest and rent on land          | 10   | 118 103                      | 47 505                        | 11                         | 2 417                  | 42 661             |
| Aid assistance                     |      | 1                            | 29 281                        | 164 778                    | 57 746                 | 956 013            |
| Total current expenditure          |      | 13 039 494                   | 22 278 817                    | 5 877 776                  | 186 776 165            | 19 659 053         |
| Transfers and subsidies            |      |                              |                               |                            |                        |                    |
| Transfers and subsidies            | 13   | 107 956 487                  | 117 431 439                   | 23 935 095                 | 9 910 348              | 410 662 651        |
| Aid assistance                     |      | 1                            | 523 929                       | I                          | 38 224                 | 90 054             |
| Total transfers and subsidies      |      | 107 956 487                  | 117 955 368                   | 23 935 095                 | 9 948 572              | 410 752 705        |
|                                    |      |                              |                               |                            |                        |                    |

| Administration         Development         s           Note         2019/20         2019/20         2019/20           11.1         240 995         3 692 475         s           11.2         5 012         66 671         s           11.2         246 007         3 759 146         s           11.2         246 007         3 759 146         s           11.4         86 398         2 335 623         86           121 328 386         146 328 954         116           eor the         121 328 386         146 328 954         16           0 or the         3 909 335         6 674 625         1   |   |      | Central<br>Government | Economic<br>Services and<br>Infrastructure | Financial<br>administration | Justice and<br>Protection | Social      |
|---|---|------|-----------------------|--|-----------------------------|---------------------------|-------------|
| Note     ZUT9/Z0     ZUT9/Z0       11.1 $240.995$ $3.692.475$ 11.2 $5.012$ $66.671$ 11.2 $5.012$ $66.671$ ssets $246.007$ $3.759.146$ ved without funding $ -$ 14 $86.398$ $2.335.623$ $86$ VEAR $121.328.386$ $146.328.954$ $116$ VEAR $4.073.445$ $7.649.808$ $8$ (Deficit) for the $3.909.335$ $6.674.625$ $1$   |   |      | Administration        | Development                                | Services                    | Services                  | Services    |
| 11.1       240 995       3 692 475       66 671         11.2       5 012       66 671       66 671         ssets       246 007       3 759 146       -         ved without funding       -       246 007       3 759 146         14       86 398       2 335 623       86         121 328 386       146 328 954       116         YEAR       4 073 445       7 649 808       8         (Deficit) for the       3 909 335       6 674 625       1  |   | Note | 2019/20               | 2019/20                                    | 2019/20                     | 2019/20                   | 2019/20     |
| 11.1       240 995       3 692 475       66 671       66 674       66 74 625       1 <t< th=""><th>Expenditure for capital assets</th><th>L</th><th></th><th></th><th></th><th></th><th></th></t<> | Expenditure for capital assets                          | L    |                       |  |                             |                           |             |
| 11.2     5 012     66 671       apital assets     246 007     3 759 146     3       e approved without funding     -     246 007     3 759 146     3       e approved without funding     -     246 007     3 759 146     3       seets     14     86 398     2 335 623     86 3       ssets     14     86 398     2 335 623     86 3       ssets     14     328 386     146 328 954     116 5       OR THE YEAR     4073 445     7 649 808     8 1       Urplus/(Deficit) for the     3 909 335     6 674 625     1 0  | Tangible assets   | 11.1 | 240 995               | 3 692 475                                  | 361 412                     | 6 010 868                 | 2 106 022   |
| apital assets     246 007     3 759 146       approved without funding     -     -     -       e approved without funding     -     14     86 398     2 335 623       ssets     14     86 398     2 335 623     1       ssets     14     86 398     2 335 623     1       ssets     14     86 398     2 335 623     1       State     121 328 386     146 328 954     1       DR THE YEAR     121 328 386     7 649 808       DR THE YEAR     3 909 335     6 674 625       unplus/(Deficit) for the     3 909 335     6 674 625  | Intangible assets                                       | 11.2 | 5 012                 | 66 671                                     | 16 315                      | 278 732                   | 28 167      |
| e approved without funding<br>seets 14 86 398 2 335 623<br>seets 146 328 954 1<br>121 328 386 146 328 954 1<br>121 328 386 146 328 954 1<br>121 328 386 769 356 6 74 625<br>3 909 335 6 6 74 625  | Total expenditure for capital assets                    |      | 246 007               | 3 759 146                                  | 377 727                     | 6 289 600                 | 2 134 189   |
| sets 14 86 398 2 335 623<br>sets 14 86 398 2 335 623<br><b>121 328 386 146 328 954 1</b><br><b>N THE YEAR</b><br><b>4 073 445 7 649 808</b><br><b>urplus/(Deficit) for the</b><br><b>3 909 335 6 674 625</b><br><b>1 10 001 865</b><br><b>1 10 001 865</b>  | Unauthorised expenditure approved without funding       |      |                       |  |                             |                           |             |
| 121 328 386     146 328 954       301 121 328 386     146 328 954       301 121     164 140       301 121     164 140   | Payments for financial assets                           | 14   | 86 398                | 2 335 623                                  | 86 313 685                  | 242 365                   | 7 635       |
| I21 328 386     146 328 954       I21 328 385     6 674 625       I21 328 335     6 674 625   |   | I    |                       |  |                             |                           |             |
| DEFICIT) FOR THE YEAR 4073 445 7 649 808<br>20 of Net Surplus/(Deficit) for the 3 909 335 6 674 625<br>3 909 335 0 674 625  | TOTAL EXPENDITURE                                       | I    | 121 328 386           | 146 328 954                                | 116 504 283                 | 203 256 702               | 432 553 582 |
| DEFICIT) FOR THE YEAR 4073 445 7 649 808<br>on of Net Surplus/(Deficit) for the 3 909 335 6 674 625<br>3 909 335 6 674 625  |   | Ι    |                       |  |                             |                           |             |
| 20 of Net Surplus/(Deficit) for the<br>3 909 335 6 674 625  | SURPLUS/(DEFICIT) FOR THE YEAR                          | II   | 4 073 445             | 7 649 808                                  | 8 128 902                   | 11 788 478                | 3 871 834   |
| 3 909 335 6 674 625   | Reconciliation of Net Surplus/(Deficit) for the<br>vear |      |                       |  |                             |                           |             |
| 181 110 001 885   | Voted Funds   |      | 3 909 335             | 6 674 625                                  | 1 065 001                   | 9 362 247                 | 3 769 138   |
|   | Departmental revenue and NRF Receipts                   |      | 164 110               | 901 865                                    | 6 940 654                   | 2 417 197                 | 61 650      |
| Aid assistance - 73 318 12  | Aid assistance  |      |                       | 73 318                                     | 123 247                     | 9 034                     | 41 046      |
| SURPLUS/(DEFICIT) FOR THE YEAR 4 12 445 7 649 808 8 12  | SURPLUS/(DEFICIT) FOR THE YEAR                          | I    | 4 073 445             | 7 649 808                                  | 8 128 902                   | 11 788 478                | 3 871 834   |

| CONSOLIDATED STATE         |      | MENT OF FINANCIAL POSITION              | <b>AL POSITI</b>  | NO                                      |                                       |                    |
|----------------------------|------|---|---|---|---------------------------------------|--------------------|
|                            |      | Central<br>Government<br>Administration | Economic<br>Services and<br>Infrastructure<br>Development | Financial<br>administration<br>Services | Justice and<br>Protection<br>Services | Social<br>Services |
|                            | Note | 2020/21                                 | 2020/21   | 2020/21                                 | 2020/21                               | 2020/21            |
| ASSETS                     |      |   |   |   |                                       |                    |
| Current Assets             |      | 5 614 033                               | 8 465 917   | 4 601 015                               | 20 615 224                            | 20 201 315         |
| Unauthorised expenditure   | 12   | 1 115 487                               | 2 035 599   | 185 371                                 | 6 708                                 | 15 140 276         |
| Cash and cash equivalents  | 15   | 3 961 818                               | 5 804 837   | 4 052 356                               | 16 307 261                            | 2 041 598          |
| Other financial assets     |      | 20 609                                  | 877   | '                                       | I                                     | I                  |
| Prepayments and advances   | 16   | 148 471                                 | 383 133   | 35 120                                  | 491 189                               | 914 427            |
| Receivables                | 17   | 367 648                                 | 226 423   | 328 168                                 | 3 810 066                             | 2 022 084          |
| Loans                      | 18   | I                                       | 881   | I                                       | I                                     | 3 158              |
| Aid assistance prepayments |      | ı                                       | I   | 1                                       | ı                                     | ı                  |
| Aid assistance receivable  | 9    | 1                                       | 14 167  | 1                                       | •                                     | 79 772             |
| Non-Currant Accate         |      | 269 692                                 | 23 851 374  | 274 310 063                             | 1 979 479                             | 1 381 840          |
| Investments                | 19   | 1                                       | 22 411 847  | 274 290 135                             | 182 164                               | 1                  |
| Receivables                | 17   | 200 673                                 | 71 944  | 19 928                                  | 1 797 315                             | 1 379 901          |
| Loans                      | 18   | •                                       | 1 366 940   | '                                       | I                                     | 1 939              |
| Other financial assets     |      | 69 019                                  | 643   | I                                       | ı                                     | I                  |
| TOTAL ASSETS               |      | 5 883 725                               | 32 317 291  | 278 911 078                             | 22 594 703                            | 21 583 155         |
|                            | -    |   |   |   |                                       |                    |

|  |      | Central                      | Economic<br>Services and      | Financial                  | Justice and            |                    |
|--|------|------------------------------|-------------------------------|----------------------------|------------------------|--------------------|
|  |      | Government<br>Administration | Infrastructure<br>Development | administration<br>Services | Protection<br>Services | Social<br>Services |
|  | Note | 2020/21                      | 2020/21                       | 2020/21                    | 2020/21                | 2020/21            |
| LIABILITIES  |      |                              |                               |                            |                        |                    |
| Current Liabilities  |      | 5 000 320                    | 8 369 159                     | 4 612 397                  | 11 012 896             | 20 372 124         |
| Voted funds to be surrendered to the Revenue<br>Fund                           | 20   | 4 066 717                    | 5 791 573                     | 1 065 001                  | 6 404 872              | 3 785 520          |
| Departmental revenue and NRF Receipts to be<br>surrendered to the Revenue Fund | 21   | 159 364                      | 65 757                        | 73 935                     | 2 442 038              | 9 980              |
| Bank overdraft   | 22   | 310 796                      | 1 629 316                     | '                          | 1 871 999              | 15 992 899         |
| Payables   | 23.1 | 463 443                      | 826 422                       | 3 178 660                  | 260 901                | 462 836            |
| Aid assistance repayable   | 9    | I                            | 17 745                        | 117 753                    | 1 132                  | 115 310            |
| Aid assistance unutilised  | 9    | I                            | 38 346                        | 177 048                    | 31 954                 | 5 579              |
| Non-Current Liabilities  |      |                              |                               |                            |                        |                    |
| Payables   | 23.2 | 530 625                      | 63                            | 371                        | 835                    | 1 122 899          |
| TOTAL LIABILITIES  |      | 5 530 945                    | 8 369 222                     | 4 612 768                  | 11 013 731             | 21 495 023         |
| NET ASSETS   |      | 352 780                      | 23 948 069                    | 274 298 310                | 11 580 972             | 88 132             |
| Represented by:  | I    |                              |                               |                            |                        |                    |
| Capitalisation reserve   |      | I                            | 23 777 890                    | 274 290 135                | 75 000                 | 5 097              |
| Recoverable revenue  |      | (36 022)                     | 170 179                       | 8 175                      | 1 257 189              | 77 783             |
| Retained funds   |      | 388 802                      | 1                             | I                          | 10 248 783             | 5 252              |
| TOTAL  |      | 352 780                      | 23 948 069                    | 274 298 310                | 11 580 972             | 88 132             |
|  |      |                              |                               |                            |                        |                    |

| CONSOLIDATED STATEMEN         | IT O | MENT OF FINANCIAL PERFORMANCE           | AL PERFO  | DRMANCE                                 |                                       |                 |
|-------------------------------|------|---|---|---|---------------------------------------|-----------------|
|                               |      | Central<br>Government<br>Administration | Economic<br>Services and<br>Infrastructure<br>Development | Financial<br>administration<br>Services | Justice and<br>Protection<br>Services | Social Services |
|                               | Note | 2019/20                                 | 2019/20   | 2019/20                                 | 2019/20                               | 2019/20         |
| OPERATING INCOME              |      |   |   |   |                                       |                 |
| Annual Appropriation          | 2    | 108 816 616                             | 133 147 326   | 92 025 715                              | 203 671 434                           | 366 750 022     |
| Statutory Appropriation       | ო    | 607 772                                 | I   | I                                       | 3 362 241                             | 18 283 844      |
| Departmental Revenue          | 5    | 123 499                                 | 1 140 646   | 8 644 445                               | 3 512 394                             | 352 302         |
| Aid assistance                |      | 3 073                                   | 257 472   | 142 389                                 | 179 091                               | 1 215 442       |
|                               |      |   |   |   |                                       |                 |
| TOTAL REVENUE                 |      | 109 550 960                             | 134 545 444   | 100 812 549                             | 210 725 160                           | 386 601 610     |
| EXPENDITURE                   |      |   |   |   |                                       |                 |
| Current expenditure           |      |   |   |   |                                       |                 |
| Compensation of employees     | 8    | 6 445 094                               | 4 525 366   | 3 340 096                               | 142 281 666                           | 13 173 235      |
| Goods and services            | 0    | 7 518 000                               | 7 693 939   | 2 380 460                               | 45 879 425                            | 5 534 443       |
| Interest and rent on land     | 10   | 106 353                                 | 32 466  | 446                                     | 520                                   | 50 628          |
| Aid assistance                |      | 2 228                                   | 3 723   | 73 458                                  | 108 695                               | 797 961         |
| Total current expenditure     |      | 14 071 675                              | 12 255 494  | 5 794 460                               | 188 270 306                           | 19 556 267      |
| Transfers and subsidies       |      |   |   |   |                                       |                 |
| Transfers and subsidies       | 13   | 91 343 957                              | 112 326 158   | 24 143 032                              | 9 969 837                             | 377 056 580     |
| Aid assistance                |      | I                                       | 250 309   | 131                                     | 41 666                                | 39 069          |
| Total transfers and subsidies |      | 91 343 957                              | 112 576 467   | 24 143 163                              | 10 011 503                            | 377 095 649     |
|                               |      |   |   |   |                                       |                 |

|  |      | Central                      | Economic<br>Services and | Financial                  | .lustice and           |                 |
|--|------|------------------------------|--------------------------|----------------------------|------------------------|-----------------|
|  |      | Government<br>Administration | Development              | administration<br>Services | Protection<br>Services | Social Services |
|  | Note | 2019/20                      | 2019/20                  | 2019/20                    | 2019/20                | 2019/20         |
| Expenditure for capital assets                       |      |                              |                          |                            |                        |                 |
| Tangible assets                                      | 11.1 | 171 855                      | 2 859 518                | 349 990                    | 6 520 428              | 2 147 848       |
| Intangible assets                                    | 11.2 | 18 438                       | 77 755                   | 4 111                      | 341 591                | 8 073           |
| Total expenditure for capital assets                 | Į    | 190 293                      | 2 937 273                | 354 101                    | 6 862 019              | 2 155 921       |
| Unauthorised expenditure approved without funding    |      | I                            | I                        |                            | ı                      | 705             |
| Payments for financial assets                        | 14   | 54 591                       | 3 271 521                | 60 883 707                 | 84 513                 | 252 489         |
| TOTAL EXPENDITURE                                    | Ι    | 105 660 516                  | 131 040 755              | 91 175 431                 | 205 228 341            | 399 061 031     |
|  | I    |                              |                          |                            |                        |                 |
| SURPLUS/(DEFICIT) FOR THE YEAR                       | 1 11 | 3 890 444                    | 3 504 689                | 9 637 118                  | 5 496 819              | (12 459 421)    |
| Reconciliation of Net Surplus/(Deficit) for the year |      |                              |                          |                            |                        |                 |
| Voted Funds  |      | 3 766 461                    | 2 360 603                | 923 873                    | 1 963 965              | (13 154 736)    |
| Departmental revenue and NRF Receipts                |      | 123 499                      | 1 140 646                | 8 644 445                  | 3 512 394              | 352 302         |
| Aid assistance                                       |      | 484                          | 3 440                    | 68 800                     | 20 460                 | 343 013         |
| SURPLUS/(DEFICIT) FOR THE YEAR                       |      | 3 890 444                    | 3 504 689                | 9 637 118                  | 5 496 819              | (12 459 421)    |
|  | I    |                              |                          |                            |                        |                 |

For the year ended 31 March 2021

|                           |      | Central                      | Economic<br>Services and      | Financial                  | Justice and            |                    |
|---------------------------|------|------------------------------|-------------------------------|----------------------------|------------------------|--------------------|
|                           |      | Government<br>Administration | Infrastructure<br>Development | administration<br>Services | Protection<br>Services | Social<br>Services |
|                           | Note | 2019/20                      | 2019/20                       | 2019/20                    | 2019/20                | 2019/20            |
| ASSETS                    |      |                              |                               |                            |                        |                    |
|                           |      |                              |                               |                            |                        |                    |
| Current Assets            |      | 5 299 883                    | 4 541 968                     | 2 414 645                  | 13 776 386             | 18 336 687         |
| Unauthorised expenditure  | 12   | 965 356                      | 1 984 995                     | 185 371                    | 6 708                  | 15 140 276         |
| Cash and cash equivalents | 15   | 3 618 114                    | 1 529 762                     | 2 111 348                  | 9 762 403              | 1 688 081          |
| Other financial assets    |      | 19 687                       | 507                           | I                          | ı                      | I                  |
| Prepayments and advances  | 16   | 326 452                      | 446 377                       | 30 087                     | 367 024                | 574 067            |
| Receivables               | 17   | 370 274                      | 546 332                       | 87 839                     | 3 638 129              | 906 134            |
| Loans                     | 18   | I                            | 894                           | I                          | I                      | 3 200              |
| Aid assistance receivable | 9    | ı                            | 33 101                        | I                          | 2 122                  | 24 929             |
|                           |      |                              |                               |                            |                        |                    |
| Non-Current Assets        | L    | 280 912                      | 21 727 042                    | 193 615 814                | 1 836 179              | 1 239 098          |
| Investments               | 19   | •                            | 20 084 891                    | 193 595 789                | 182 164                | I                  |
| Receivables               | 17   | 213 190                      | 68 335                        | 20 025                     | 1 654 015              | 1 234 071          |
| Loans                     | 18   |                              | 1 572 930                     | ı                          | ı                      | 5 027              |
| Other financial assets    |      | 67 722                       | 886                           | I                          | ı                      | I                  |
|                           |      |                              |                               |                            |                        |                    |
| TOTAL ASSETS              |      | 5 580 795                    | 26 269 010                    | 196 030 459                | 15 612 565             | 19 575 785         |
|                           |      |                              |                               |                            |                        |                    |

CONSOLIDATED STATEMENT OF FINANCIAL POSITION

|  |      | Central                      | Economic<br>Services and      | Financial                  | .Instice and           |                 |
|--|------|------------------------------|-------------------------------|----------------------------|------------------------|-----------------|
|  |      | Government<br>Administration | Infrastructure<br>Development | administration<br>Services | Protection<br>Services | Social Services |
|  | Note | 2019/20                      | 2019/20                       | 2019/20                    | 2019/20                | 2019/20         |
| LIABILITIES  |      |                              |                               |                            |                        |                 |
| Current Liabilities  |      | 4 851 401                    | 4 054 899                     | 2 425 413                  | 6 977 037              | 18 423 847      |
| Voted funds to be surrendered to the Revenue<br>Fund                           | 20   | 4 002 603                    | 2 495 988                     | 974 813                    | 1 942 018              | 1 931 607       |
| Departmental revenue and NRF Receipts to be<br>surrendered to the Revenue Fund | 21   | 162 499                      | 32 094                        | 808 443                    | 2 441 604              | 258 766         |
| Bank overdraft   | 22   | 183 192                      | 1 300 374                     | 138 952                    | 1 887 060              | 15 482 252      |
| Payables   | 23.1 | 503 107                      | 211 963                       | 274 195                    | 688 345                | 418 820         |
| Aid assistance repayable   | 9    | I                            | 12 773                        | 57 363                     | 4 018                  | 332 286         |
| Aid assistance unutilised  | 9    | I                            | 1 707                         | 171 647                    | 13 992                 | 116             |
| Non-Current Liabilities  |      |                              |                               |                            |                        |                 |
| Payables   | 23.2 | 534 115                      | 186                           | 671                        | 266                    | 1 087 159       |
| TOTAL LIABILITIES  | 1 1  | 5 385 516                    | 4 055 085                     | 2 426 084                  | 6 977 303              | 19 511 006      |
| NET ASSETS   | 1 11 | 195 279                      | 22 213 925                    | 193 604 375                | 8 635 262              | 64 779          |
| Represented by:  |      |                              |                               |                            |                        |                 |
| Capitalisation reserve   | I    | •                            | 21 450 935                    | 193 595 789                | 75 000                 | 8 227           |
| Recoverable revenue  |      | 78 329                       | 762 990                       | 8 586                      | 1 259 886              | 26 300          |
| Retained funds   |      | 116 950                      | ı                             | '                          | 7 300 376              | 30 252          |
| TOTAL  |      | 195 279                      | 22 213 925                    | 193 604 375                | 8 635 262              | 64 779          |
|  |      |                              |                               |                            |                        |                 |

### ANNEXURES: NAMES OF GOVERNMENT DEPARTMENTS

| Central Government Administration         The Presidency         Parliament         DIRCO       International Relations and Cooperation         DCOG       Cooperative Governance  |
|--|
| Parliament<br>DIRCO International Relations and Cooperation  |
| DIRCO International Relations and Cooperation  |
|  |
| DCOG Cooperative Governance  |
|  |
| DPW Public Works and Infrastructure  |
| DW Women, Youth and Persons with Disabilities  |
| DPME Planning, Monitoring and Evaluation   |
| DTA Traditional Affairs  |
|  |
| Economic Services and Infrastructure Development   |
| DALRRD Agriculture, Land Reform and Rural Development  |
| DCO Communications and Digital Technologies  |
| DEA Environment, Forestry and Fisheries  |
| DHS Human Settlements  |
| DMR Mineral Resources and Energy   |
| TOURISM Tourism  |
|  |
| DTIC Trade, Industry and Competition   |
| DTIC Trade, Industry and Competition<br>DOT Transport  |
|  |
| DOT Transport  |
| DOTTransportDWSWater and SanitationDSBDSmall Business Development  |
| DOT Transport DWS Water and Sanitation DSBD Small Business Development Financial administration Services   |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System  |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System         NT       National Treasury   |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System         NT       National Treasury         DPE       Public Enterprises  |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System         NT       National Treasury         DPE       Public Enterprises         DPSA       Public Service and Administration |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System         NT       National Treasury         DPE       Public Enterprises  |
| DOT       Transport         DWS       Water and Sanitation         DSBD       Small Business Development         Financial administration Services         GCIS       Government Communication and Information System         NT       National Treasury         DPE       Public Enterprises         DPSA       Public Service and Administration |
| DOTTransportDWSWater and SanitationDSBDSmall Business DevelopmentFinancial administration ServicesGCISGovernment Communication and Information SystemNTNational TreasuryDPEPublic EnterprisesDPSAPublic Service and AdministrationPSCPublic Service Commission   |

### ANNEXURES: NAMES OF GOVERNMENT DEPARTMENTS

|        | Justice and Protection Services   |
|--------|---|
| SAPS   | Police  |
| IPID   | Independent Police Investigative Directorate                                  |
| DCORR  | Correctional Services   |
| DOJCD  | Justice and Constitutional Development (Incl. National Prosecuting Authority) |
| DOD    | Defence   |
| DMV    | Military Veterans   |
| CSP    | Civilian Secretariat  |
| OCJ    | Office of the Chief Justice   |
| DHA    | Home Affairs  |
|        | Social Services   |
| DSAC   | Sports, Arts and Culture  |
| DBE    | Basic Education   |
| DHE    | Higher Education and Training   |
| HEALTH | Health  |
| DOL    | Labour and Employment   |
| DSD    | Social Development  |
| DST    | Science and Technology  |
|        |   |



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

# REVIEW OF OPERATING RESULTS

For the year ended 31 March 2021

#### **Public entities**

The Consolidated Financial Statements (CFS) incorporate the financial statements of the national public entities including entities and enterprises under the ownership control of government, constitutional institutions, and trading entities as listed in the schedules to the Public Finance Management Act (PFMA), Act 1 of 1999. Where entities are identified during the year, but not yet listed, these unlisted entities are also included in the Consolidated Financial Statements.

The Consolidated Financial Statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP), as issued by the Accounting Standards Board (ASB) in accordance with Section 91(1) of the Public Finance Management Act, (Act No 1 of 1999). In particular, the principles of GRAP 6: Consolidated and Separate Financial Statements have been applied to the development of the accounting policies supporting this consolidation. A specific policy statement has been developed for this set of consolidated financial statements and entities are required to convert to the GRAP reporting framework and follow the National Treasury (NT) accounting policies. The consolidated financial statements have been prepared on the accrual basis of accounting and incorporate the historical cost conventions as the basis of measurement, except where specified otherwise.

The approach used by NT is as follows:

- NT makes use of a consolidation software solution in the consolidation process.
- This template is sent to the public entities for completion.
- The auditors review and sign the templates off to ensure that the figures on the template agree to the figures
  published in the entities' AFS, that conversion journals were identified where applicable and that inter-entity
  worksheets were completed.
- Where this process has not been performed by the auditors, the templates received from the entity are considered draft templates. The details of these templates are listed in the various annexures to the consolidated financial statements.
- NT then uses these templates as a source to the consolidation model.

#### **Consolidations statistics**

In terms of Section 47(1)(a) and (b) of the PFMA, the Minister, by notice in the national Government Gazette, must amend Schedule 3 to include all public entities not listed and make technical changes to the list. Furthermore per Section 47(2), the accounting authority for a public entity that is not listed in either Schedule 2 or 3, must without delay notify the National Treasury in writing that the public entity is not listed. As a result, all listed entities were identified as per the list on NT website and have thus been consolidated, except for those listed as per Annexure C.

The updated list of entities that will be consolidated is published on the Treasury website as at 24 May 2019. As mentioned above, the consolidated financial statements also include some entities not listed on the PFMA Schedules but falling within the criteria to consolidate. Confirmation is sent annually to all departments to confirm the entities under control of the departments. NT continued to strive for a 100% consolidation of all listed and known public entities and the OAG placed an extra emphasis on a proactive approach in collecting financial information and assisting entities with completing the consolidated are excluded if no templates are forwarded for reasons beyond the OAG's intervention.

All Annexures refer to the Annexures of the Consolidated Financial Statements.

For the year ended 31 March 2021

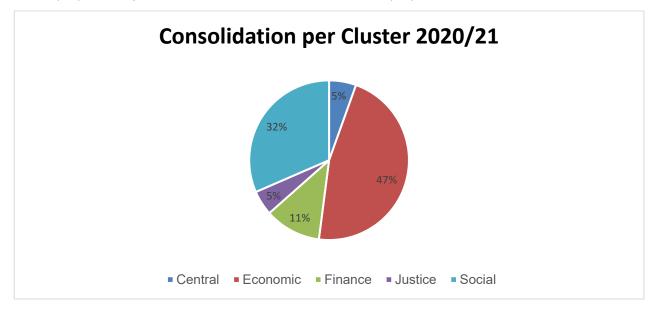
The following is a statistical consolidation summary:

|                  | Actual 20       | 020/21                 | Actual 20       | 019/20                 |
|------------------|-----------------|------------------------|-----------------|------------------------|
|                  | Listed entities | Non Listed<br>entities | Listed entities | Non Listed<br>entities |
| Total Entities   | 203             | 13                     | 202             | 13                     |
| Consolidated     | 195             | 12                     | 198             | 12                     |
| Not consolidated | 8               | 1                      | 4               | 1                      |

In 2020/21, a total of 207 entities were consolidated, please refer to Annexure A. Of the total entities consolidated, a total of 195 (97%) of listed entities are consolidated. The total number of listed consolidated entities in the current year is 2% less than that of the previous where 198 of the listed entities were consolidated. A total of 12 non listed entities were consolidated in 2020/21.

There are entities whose reporting date differs from the reporting date of other public entities, however these entities have been included as part of the consolidation. These entities are disclosed in Annexure C of this report.

The Economic and Infrastructure Services cluster contributes the largest proportion (47%) of total number of entities consolidated, followed by the Social Services cluster (32%), Finance Services cluster (11%), Central Services cluster (5%) and lastly, the Justice and Protection Services cluster (5%).



#### Consistency in the entities being consolidated

Achieving consistency in the entities being consolidated every year is a challenge, as some entities were consolidated in the current year but not in the previous year and by the same token some were consolidated in the previous year but not in the current year and some were disestablished during the year. This inconsistency contributes to the variance in the opening balances or prior year figures as compared to figures published in the 2020/21 financial year.

Below is a list of annexures to the consolidated financial statements that gives a comparative breakdown of entities consolidated, those not consolidated and other information to illustrate inconsistencies in the number of entities Consolidated and challenges related thereto.

For the year ended 31 March 2021

- Annexure A Lists of entities consolidated
- Annexure B Lists of entities not consolidated but included in the PFMA list
- Annexure C Lists of entities consolidated with year ends other than 31 March 2021
- Annexure D Lists of entities consolidated based on draft annual financial statements

#### **Financial Performance**

#### **Total revenue**

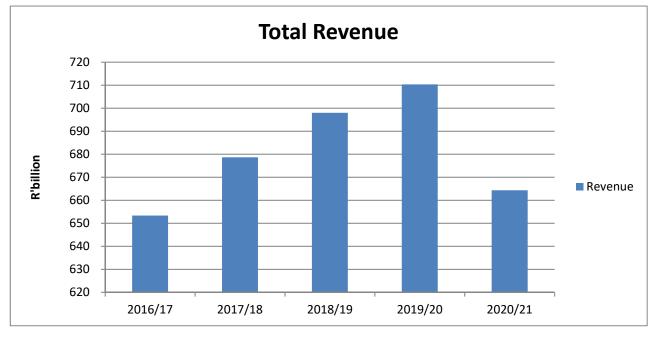
Total revenue for the year under review decreased by 6% from R710 billion in 2019/20 to R664 billion in 2020/21. Non-exchange revenue consisting of government grants and subsidies, public contributions and donations, transfers and sponsorships, fines and penalties, legislative and oversight functions, taxation revenue and licences and permits, decreased by 2%.

Exchange revenue for both 2020/21 and 2019/20 constitutes 69% and 71% of total revenue respectively in the respective years. The major drivers of exchange revenue are sale of goods and rendering of services, rental of facilities and equipment, interest earned from external investments and outstanding receivables as well as other income. Sale of goods and rendering of services constitutes 84% of exchange revenue and 58% of total revenue in the current year.

| Revenue                                   | Actual 2020/21<br>R'million | Actual 2019/20<br>R'million |
|---|-----------------------------|-----------------------------|
| Revenue from non-exchange transactions    |                             |                             |
| Government grants and subsidies           | 101 610                     | 97 356                      |
| Public contributions and donations        | 22 547                      | 25 315                      |
| Transfers and Sponsorships                | 7 293                       | 8 092                       |
| Fines and Penalties                       | 428                         | 998                         |
| Legislative and Oversight functions       | 70 655                      | 72 735                      |
| Taxation revenue                          | 5 185                       | 7 773                       |
| Licences and permits                      | 467                         | 545                         |
|   | 208 185                     | 212 814                     |
| Revenue from exchange transactions        |                             |                             |
| Sale of Goods & Rendering of Services     | 382 190                     | 397 506                     |
| Rental of facilities and equipment        | 5 385                       | 7 450                       |
| Interest earned - external investments    | 44 450                      | 59 102                      |
| Interest earned - outstanding receivables | 6 761                       | 7 240                       |
| Other income                              | 16 552                      | 25 429                      |
| Licences and permits                      | 801                         | 804                         |
|   | 456 138                     | 497 531                     |
| TOTAL REVENUE                             | 664 323                     | 710 345                     |

For the year ended 31 March 2021

#### **Total Revenue**



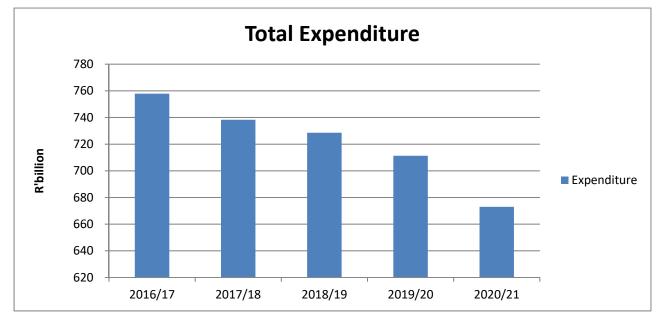
Although growth in revenue has remained relatively stable at an average of 3% from 2016/17 financial year to 2019/20, there has been a decline of 6% in the current year. The finance cluster is the major driver of revenue making up 49% of total revenue followed by the economic cluster making up 31% of total revenue. Approximately 64% of the revenue generated from the finance cluster is through Eskom with total revenue of R209 billion. In 2020/21 financial year, CEF,IDC, PRASA, RAF and SANRAL collectively contributed 49% of the revenue within economic cluster, remaining the same as the previous year with a combined total of R101 billion (cluster total revenue of R206 billion). These entities derive revenue through exchange and non-exchange transactions.

### **Total expenditure**

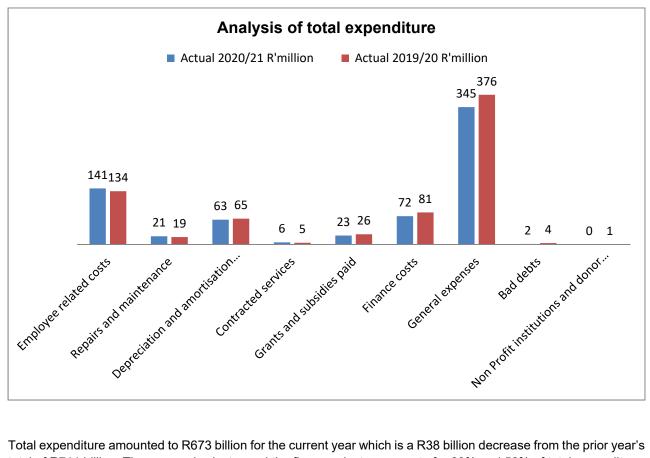
| Analysis of total expenditure                      | Actual 2020/21<br>R'million | Actual 2019/20<br>R'million |
|--|-----------------------------|-----------------------------|
| Employee related costs                             | 141 116                     | 134 176                     |
| Repairs and maintenance                            | 21 217                      | 19 114                      |
| Depreciation and amortisation expense              | 62 646                      | 65 307                      |
| Contracted services                                | 6 024                       | 4 988                       |
| Grants and subsidies paid                          | 22 990                      | 26 284                      |
| Finance costs                                      | 71 629                      | 81 019                      |
| General expenses                                   | 344 897                     | 375 679                     |
| Bad debts  | 1 932                       | 4 159                       |
| Non Profit institutions and donor project expenses | 493                         | 533                         |
| Total expenditure                                  | 672 944                     | 711 259                     |

For the year ended 31 March 2021

#### **Total expenditure**



#### Analysis of Total expenditure



Total expenditure amounted to R673 billion for the current year which is a R38 billion decrease from the prior year's total of R711 billion. The economic cluster and the finance cluster accounts for 28% and 52% of total expenditure, respectively.

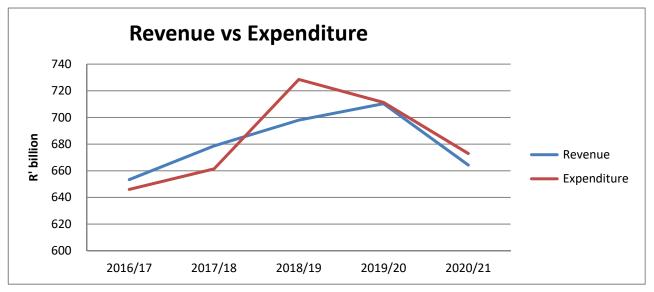
For the year ended 31 March 2021

Employee related costs and general expenses account for 72% of total expenditure; with general expenses at 51% and employee related costs at 21% of total expenditure. The main expenditure items under general expenses are cost of sales (47%), bursaries (11%) and administration fees (11%).

The table below shows comparative revenue, expenditure and resultant surplus for the last five financial years.

| Revenue vs. Expenditure           | Actual  | Actual  | Actual   | Actual  | Actual  |
|-----------------------------------|---------|---------|----------|---------|---------|
| R'million                         | 2016/17 | 2017/18 | 2018/19  | 2019/20 | 2020/21 |
| Revenue                           | 653 364 | 678 653 | 697 992  | 710 345 | 664 323 |
| Expenditure                       | 646 029 | 661 404 | 728 527  | 711 259 | 672 944 |
| Surplus/(Deficit) from operations | 7 335   | 17 249  | (30 535) | (914)   | (8 621) |

#### **Revenue vs. Expenditure**



A deficit from operations has worsened by 843% in the current year from a deficit of R914 million in the prior year to a deficit of R8.6 billion. The deficit is mainly due to a significant decline in revenue for Transnet which decreased by R8 billion to R 67 billion in 2020/21 (2019/20: R75 billion). The entity's major revenue comes from sale of goods & rendering of services contributing 96% of the total revenue of Transnet which decreased by 11% in the current year. The number of loss making entities have increased including the value of deficit.

#### Loss / Deficit making Public Entities

The following is a list of the entities which have disclosed losses/deficits for the current year

| Name of Entity                | 2020/21 | 2019/20 | Movement in Loss |
|-------------------------------|---------|---------|------------------|
| Schedule 1                    | R'000   | R'000   | R'000            |
| Financial & Fiscal Commission | (2 236) | 5 604   | (7 841)          |
| Municipal Demarcation Board   | (3)     | 8 866   | (8 869)          |
|                               | (2 239) | 14 470  | (16 709)         |

| Name of Entity   | 2020/21      | 2019/20      | Movement in<br>Loss |
|--|--------------|--------------|---------------------|
| Schedule 2   | R'000        | R'000        | R'000               |
| Air Traffic and Navigation Services Company Limited        | (578 228)    | 67 298       | (645 527)           |
| Airports Company of South Africa Ltd                       | (2 560 538)  | 1 380 068    | (3 940 606)         |
| Broadband Infraco  | (106 330)    | (111 001)    | 4 671               |
| CEF (Pty) Ltd  | (303 095)    | (5 263 874)  | 4 960 779           |
| ESKOM  | (18 932 131) | (20 768 772) | 1 836 641           |
| Industrial Development Corporation of South Africa Limited | (33 000)     | (3 789 000)  | 3 756 000           |
| LANDBANK   | (1 067 545)  | (1 283 860)  | 216 315             |
| South African Broadcasting Corporation Limited             | (530 175)    | (511 378)    | (18 797)            |
| South African Forestry Company Limited                     | (44 822)     | (66 335)     | 21 513              |
| South African Nuclear Energy Corporation Limited           | (297 175)    | (249 351)    | (47 824)            |
| South African Post Office Limited                          | (2 418 755)  | (5 340 388)  | 2 921 632           |
| Transnet Limited   | (8 142 541)  | 3 281 433    | (11 423 974)        |
|  | (35 014 336) | (32 655 159) | (2 359 177)         |

| Name of Entity  | 2020/21   | 2019/20   | Movement in |
|---|-----------|-----------|-------------|
|   |           |           | Loss        |
| Schedule 3A   | R'000     | R'000     | R'000       |
| African Renaissance International Cooperation Fund              | (158 241) | 20 120    | (178 361    |
| Agrément South Africa   | (2 581)   | 1 507     | (4 087      |
| Artscape  | (3 193)   | (13 667)  | 10 474      |
| Brand SA  | (333)     | 4 230     | (4 563      |
| Construction Education and Training Authority                   | (378 981) | (504 516) | 125 535     |
| Council for Geoscience  | (773)     | 65 047    | (65 821     |
| Council for Medical Schemes                                     | (348)     | (25 163)  | 24 815      |
| Council for the Built Environment                               | (165)     | (628)     | 462         |
| Die Afrikaanse Taal Museum                                      | (166)     | 143       | (309        |
| Education, Training and Development Practices SETA              | (237 411) | (126 493) | (110 918    |
| Energy & Water Sector Education and Training Authority          | (134 839) | (6 962)   | (127 877    |
| Fibre Processing Manufacturing Sector Education and Training    | (81 263)  | (27 993)  | (53 270     |
| Financial and Accounting Services SETA                          | (50 277)  | (6 729)   | (43 548     |
| Financial Intelligence Centre                                   | (14 250)  | (4 115)   | (10 135     |
| Freedom Park Trust  | (467 261) | (284 059) | (183 202    |
| Health and Welfare Sector Education and Training Authority      | (429 326) | (105 697) | (323 629    |
| Inkomati-Usuthu Catchment Management Agency                     | (1 669)   | 45 901    | (47 570     |
| Insurance Sector Education and Training Authority               | (89 002)  | (20 411)  | (68 591     |
| International Trade Administration Commission                   | (1 115)   | 3 803     | (4 917      |
| Iziko Museums of South Africa                                   | (11 292)  | 260       | (11 553     |
| Kwa-Zulu Natal Museum   | (3 946)   | (2 376)   | (1 570      |
| Media Development Diversity Agency                              | (821)     | 21 218    | (22 040     |
| Media, Information and Communication Technologies Sector<br>Edu | (56 465)  | (38 632)  | (17 833     |
| Mine Health and Safety Council                                  | (11 528)  | (20 238)  | 8 71        |
| National Arts Council of South Africa                           | (2 806)   | 3 649     | (6 455      |
| National Consumer Commission                                    | (1 008)   | 5 686     | (6 694      |
| National Electronic Media Institute of South Africa             | (270)     | (1 606)   | 1 33        |
| National Energy Regulator of South Africa                       | (5 309)   | 4 875     | (10 184     |
| National Library of South Africa                                | (10 745)  | 2 891     | (13 636     |
| National Museum, Bloemfontein                                   | (13 471)  | 13 470    | (26 942     |
| National Regulator for Compulsory Specifications                | (49 244)  | 29 661    | (78 905     |
| National Research Foundation                                    | (95 910)  | (45 936)  | (49 974     |
| National Youth Development Agency                               | (4 757)   | 8 466     | (13 223     |
| Playhouse Company   | (16 632)  | (13 208)  | (3 424      |
| Public Service Sector Education and Training Authority          | (11 922)  | (1 992)   | (9 931      |
| Robben Island Museum  | (55 007)  | 10 419    | (65 426     |

For the year ended 31 March 2021

| Name of Entity   | 2020/21     | 2019/20   | Movement in   |
|--|-------------|-----------|---------------|
| Schedule 3A  | R'000       | R'000     | Loss<br>R'000 |
| South African Civil Aviation Authority                       | (139 376)   | 93 032    | (232 408)     |
| South African Health Products Regulatory Authority           | (24 758)    | 31 205    | (55 963)      |
| South African Maritime Safety Authority                      | (15 951)    | 10 410    | (26 361)      |
| South African National Biodiversity Institute                | (78 612)    | 41 260    | (119 872)     |
| South African National Energy Development Institute          | (75 984)    | 21 694    | (97 678)      |
| South African National Parks                                 | (78 009)    | 234 817   | (312 827)     |
| South African Qualifications Authority                       | (7 141)     | 4 477     | (11 618)      |
| South African State Theatre                                  | (7 485)     | (10 065)  | 2 580         |
| South African Tourism  | (142 998)   | 121 772   | (264 771)     |
| South African Weather Service                                | (16 579)    | (46 716)  | 30 137        |
| Transport Education and Training Authority                   | (157 666)   | 70 903    | (228 569)     |
| uMalusi Council for Quality Assurance in General and Further | (7 021)     | (9 651)   | 2 630         |
| uMsunduzi Museum (Includes Voortrekker Museum)               | (687)       | 601       | (1 287)       |
| Wholesale and Retail Sector Education and Training Authority | (194 662)   | 129 705   | (324 368)     |
|  | (3 349 262) | (315 631) | (3 033 630)   |

| Name of Entity                    | 2020/21   | 2019/20   | Movement in<br>Loss |
|-----------------------------------|-----------|-----------|---------------------|
| Schedule 3B                       | R'000     | R'000     | R'000               |
| Lepelle Northern Water            | (103 588) | (99 491)  | (4 097)             |
| South African Bureau of Standards | (43 557)  | (61 575)  | 18 018              |
|                                   | (147 145) | (161 066) | 13 921              |

| Name of Entity                              | 2020/21     | 2019/20   | Movement in<br>Loss |
|---|-------------|-----------|---------------------|
| Unlisted                                    | R'000       | R'000     | R'000               |
| Agricultural Land Holding Account           | (669 088)   | 1 384 987 | (2 054 075)         |
| Amazwi South African Museum of Literature   | (102)       | (277)     | 175                 |
| Auditor General of South Africa             | (293 000)   | 189 954   | (482 954)           |
| Commission on Restitution of Land Rights    | (53)        | (130)     | 77                  |
| Equalisation Fund                           | (544 861)   | (461 828) | (83 033)            |
| Government Pensions Administration Agency   | (26 364)    | (28 659)  | 2 295               |
| Government Technical Advisory Centre (GTAC) | (15 148)    | (10 816)  | (4 332)             |
| Represented Political Parties Fund          | (758)       | (827)     | 69                  |
|   | (1 549 374) | 1 072 403 | (2 621 777)         |

Loss/deficit making public entities accounts for 36% (34% in 2019/20) of entities consolidated while profit/surplus making entities accounts for 64% of the consolidated entities. Transnet had the highest loss with R11 billion decrease in the current year from a surplus of R3 billion in the 2019/20 financial year. This was mainly attributable to an R11 billion decrease in total revenue and a R5 billion increase in general expenses, specifically audit fees. Eskom decreased their deficit from R21 billion in 2019/20 to R19 billion in 2020/21.

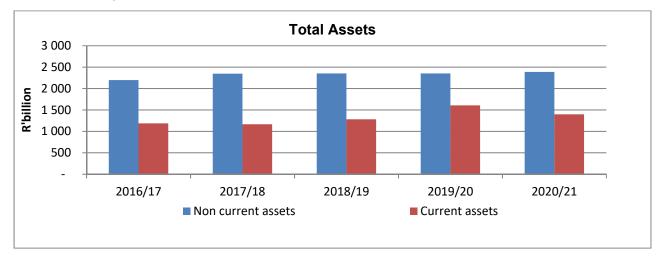
### **Financial position**

#### **Total assets**

| Assets             | 2020/21    | 2019/20<br>R' million |  |
|--------------------|------------|-----------------------|--|
| R'million          | R' million |                       |  |
| Non-current assets | 2 388 420  | 2 352 496             |  |
| Current assets     | 1 397 700  | 1 606 876             |  |
| Total Assets       | 3 786 120  | 3 959 372             |  |

For the year ended 31 March 2021

Total assets decreased by R173 billion to R3.804 trillion (2019/20: R3.977 trillion) in the current year. This significant decrease is mainly attributable to a decrease in other financial assets.

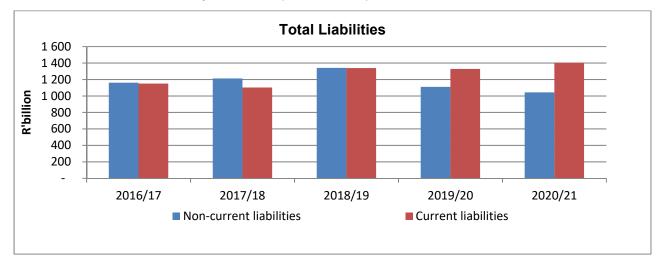


Non-current assets constitute 63% (R 2.388 trillion) of total assets in the current financial year. The significant contributors of non-current assets are Eskom (R691 billion), SANRAL (R449 billion) and Transnet (R338 billion). The three entities combined contribute 62% of the total non-current assets. In addition, SARB (R874 billion), Eskom (R90 billion) and UIF (R78 billion) significantly contributed towards current assets. The three entities combined contribute 75% of the total current assets.

#### **Total liabilities**

| Liabilities             | 2020/21    | 2019/20    |
|-------------------------|------------|------------|
| R'million               | R' million | R' million |
| Non-current liabilities | 1 043 726  | 1 110 394  |
| Current liabilities     | 1 403 459  | 1 328 336  |
| Total liabilities       | 2 447 185  | 2 438 730  |

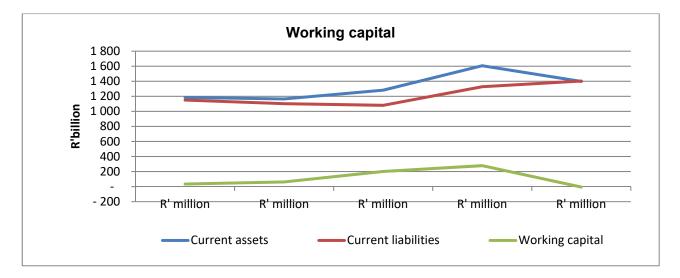
Total liabilities increased marginally by R8.4 billion to R2.447 trillion (2019/20: 2.439 trillion) in the current year. This is attributable to a 13% increase in other current financial liabilities and a corresponding 14% decrease in long-term borrowings. Current liabilities constitute 57% (2019/20: 54%) of total liabilities in the current year. SARB and Eskom combined contributed a significant 61% (R 1.481 trillion) to total liabilities.



For the year ended 31 March 2021

### **Working Capital**

| Working Capital     | 2016/17    | 2017/18    | 2018/19    | 2019/20    | 2020/21    |
|---------------------|------------|------------|------------|------------|------------|
| R'million           | R' million |
| Current assets      | 1 185 380  | 1 165 133  | 1 281 698  | 1 606 876  | 1 397 700  |
| Current liabilities | 1 150 565  | 1 102 830  | 1 080 575  | 1 328 336  | 1 403 459  |
| Working capital     | 34 816     | 62 303     | 201 123    | 278 540    | (5 759)    |



The working capital graph indicates over a 100% decrease in liquidity for the 2020/21 financial year. This is due the current liabilities of entities exceeding the current assets by R284 billion, therefore the entities do not appear to be liquid i.e. the entities may not be able to meet their current obligations as they become due and payable.

#### Eskom

As a State Owned Company (SOC), Eskom is answerable to the government, represented by the Minister of Public Enterprises. Eskom is South Africa's primary electricity supplier. Eskom generates, transmits and distributes electricity to industrial, mining, commercial, agricultural and residential customers. It also sells electricity to municipalities, which in turn redistribute to businesses and households within their areas.

| Eskom Summary                     | Actual  | Actual   | Actual   | Actual   | Actual   |
|-----------------------------------|---------|----------|----------|----------|----------|
| R' million                        | 2016/17 | 2017/18  | 2018/19  | 2019/20  | 2020/21  |
| Revenue                           | 183 725 | 181 677  | 184 774  | 203 319  | 209 397  |
| Expenditure                       | 182 350 | 210 626  | 219 817  | 220 153  | 231 758  |
| Surplus/(Deficit) from Operations | 1 376   | (28 949) | (35 043) | (16 835) | (22 360) |

In 2020/21 Eskom generated a total revenue of R209 billion which represents 32% of national public entities revenues. Revenue from sale of goods & rendering of services increased by 2%. The realised insignificant increase is mainly due to the tariff increase of 8.8% allowed by NERSA which was offset by the declining sales volume. Interest from external investments decreased by 5% to R2 billion (2019/20: R2.1 billion) and the decrease is mainly attributable to a slight decrease in the acquisition of investments. Other income increased by 151% to R2.4 billion (2019/20: R970 million) and the increase is attributable to increase in sundry income, insurance premiums and services income.

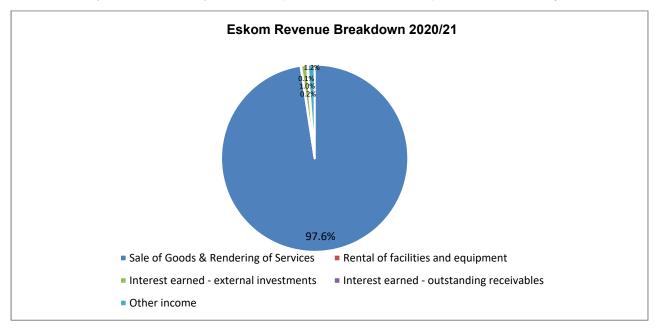
For the year ended 31 March 2021

The COVID-19 pandemic and the related national lockdown badly affected electricity sales with a reduction of 13.8TWh during the year. Eskom's operations were less affected by the lockdown as an essential service and were allowed to operate at full capacity at all levels of lockdown. The majority of financial ratios achieved their targets, performing better in comparison to the prior financial year. Financial results were higher than target but remain well below levels acceptable to investors and credit rating agencies, indicating that cash generated from operating activities is insufficient to cover the cost of servicing debt, thereby prompting the need for government support.

The tariffs awarded by NERSA in recent years resulted in a substantial revenue shortfall. Eskom is following due process to seek rectification with regard to the unsustainable tariff determinations awarded, but it is a drawn-out process with no guaranteed relief. Eskom received favourable judgements from the High Court on NERSA revenue and regulatory control account (RCA) decisions during the year.

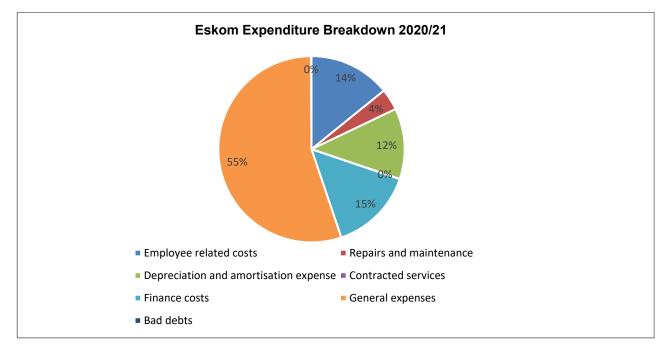
Expenditure increased by 5% to R232 billion (2019/20: R220 billion) in the current year. The increase is mainly attributable to an increase in general expenses.

Eskom recognized the operating deficit of R18.9 billion (9% improvement) from operating deficit of R20.8 billion as a result of a 3% revenue increase and 5% total expenditure increase. The lower increase in expenses is attributable to lower contracted services, depreciation & amortisation costs, and employee related costs which decreased by 370%, 2% and 1% respectively. It must be noted, however that repairs and maintenance costs increased by 44% to R 8.7 billion (2019/20: R6 billion) due to more planned maintenance compared to the previous year.



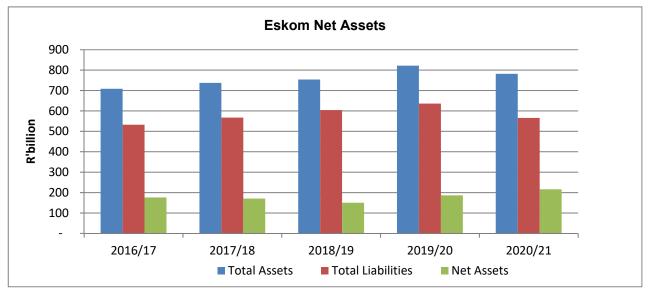
The sale of goods & rendering of services are the biggest contributor of revenue, contributing 98% of the total revenue, while interest earned, rental of facilities and other income combined makes up the remaining 2%.

For the year ended 31 March 2021



General expenses is the biggest contributor of expenditure, contributing 55% of the total expenditure. Included in general expenses is the expenditure on primary energy costs, which represent Eskom's cost of sales and contributed 91% of general expenditure. Other costs included in total expenditure are as follows, employee costs, which contributed 14%, while depreciation costs accounted for 12% and finance costs 15%.

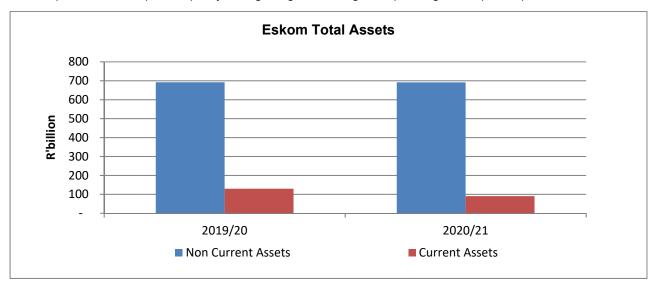
| Eskom Summary<br>R' million | Actual  | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|-----------------------------|---------|-------------------|-------------------|-------------------|-------------------|
|                             | 2016/17 |                   |                   |                   |                   |
| Total Assets                | 708 328 | 737 431           | 754 022           | 821 749           | 781 645           |
| Total Liabilities           | 532 385 | 567 095           | 604 045           | 635 682           | 565 809           |
| Net Assets                  | 175 943 | 170 336           | 149 977           | 186 067           | 215 837           |



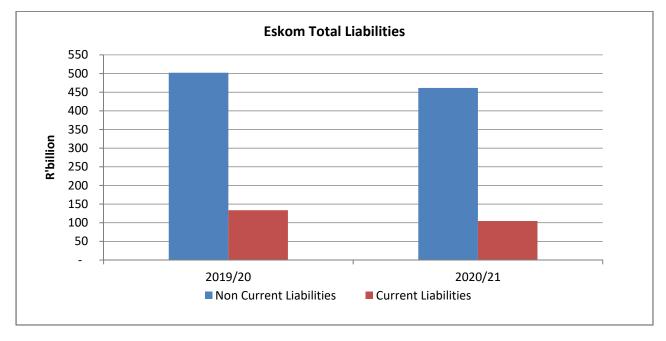
For the year ended 31 March 2021

The trend over the last five years since 2016/17 has seen a steady increase in total liabilities with 2020/21 total liabilities decreasing by 11%. The trend for total assets has also been steadily increasing in the past five years with a decrease of 5% in 2020/21.

Eskom contributes 21% of the total assets of national public entities assets in 2020/21, same results as 2019/20. Total assets of Eskom decreased by 5% to R782 billion (2019/20: R822 billion) in the current year, with non current assets remaining the same as previous year. The slight decrease in total assets is attributable to a decrease of R18 billion in cash and cash equivalents to R4 billion (2019/20: 23 billion). Eskom has restricted organisational cash requirements to improve liquidity through targeted savings on operating and capital expenditure.



Eskom's total liabilities contributed 23% of the total liabilities of national public entities liabilities. The 2020/21 total liabilities of Eskom decreased by 11% to R566 billion (2019/20: R636 billion). The decrease is mainly attributable to the long term borrowings which decreased by R51 billion and short term borrowings which decreased by R31 billion.

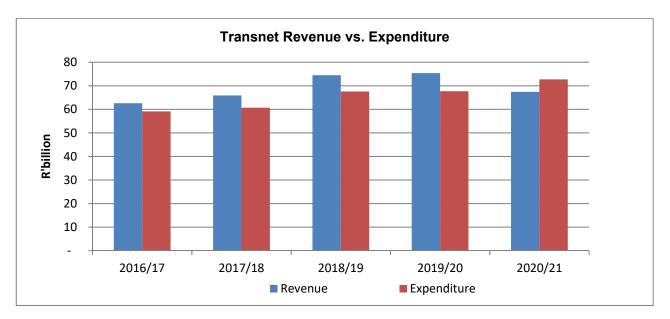


For the year ended 31 March 2021

### Transnet

Transnet is a public company wholly owned by the Government of the Republic South Africa and is the custodian of the country's rail, ports and pipelines. Transnet is responsible for enabling competitiveness, growth and development of the South African economy through delivering reliable freight transport in a cost-effective and efficient manner, within acceptable benchmarks. Please note that this financial information is analysed based on the 2020/21 unaudited AFS of Transnet.

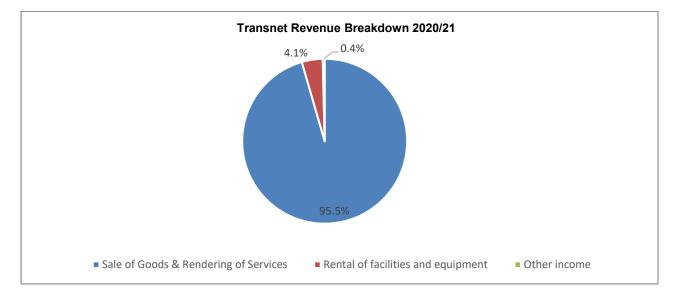
| Transnet Summary                  | Actual  | Actual  | Actual  | Actual  | Actual  |
|-----------------------------------|---------|---------|---------|---------|---------|
| R' million                        | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Revenue                           | 62 575  | 65 887  | 74 457  | 75 338  | 67 396  |
| Expenditure                       | 59 116  | 60 679  | 67 590  | 67 693  | 72 721  |
| Surplus/(Deficit) from Operations | 3 459   | 5 208   | 6 867   | 7 645   | (5 325) |



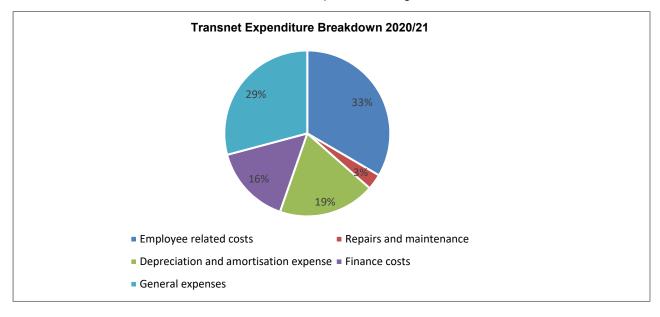
Transnet generated total revenue of R67 billion, which represents 10% of national public entities revenues. Total revenue decreased by 11%, the entity's major revenue comes from sale of goods & rendering of services contributing 96% of the total revenue of Transnet which decreased by 11% in the current year. Other income has shown an increase of 49% during the 2020/21 year end, but due to its small percentage to total revenue this increase did not make a noticable difference to total revenue decline.

Expenditure increased by 7% in the current year to R73 billion (2019/20: R68 billion). Depreciation and amortisation costs decreased by 8% to R13.7 billion (2019/20: R14.9 billion) however this decrease was reduced by a 4% increase in employee related costs which is significant in rand value. Overall, the operating surplus decreased significantly by 348% to a deficit of R8.1 billion (2019/20: R3.3 billion surplus) during the current year.

For the year ended 31 March 2021



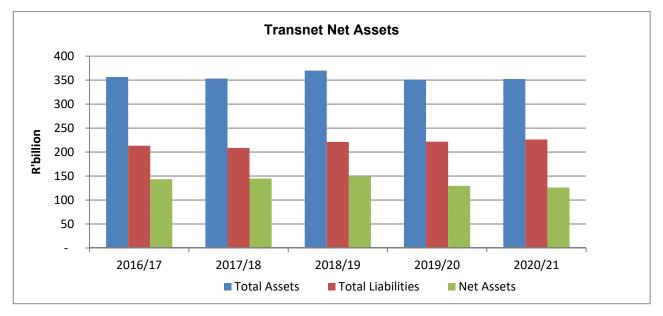
Sale of goods & rendering of services was the biggest contributor of revenue, contributing 96% of the total revenue. Rental of facilities and other income combined makes up the remaining 4%.



Employee related costs is the biggest contributor of expenditure, contributing 33% of the total expenditure, followed by general expenses contributing 29%, while depreciation costs contributed 19% and finance costs 16%.

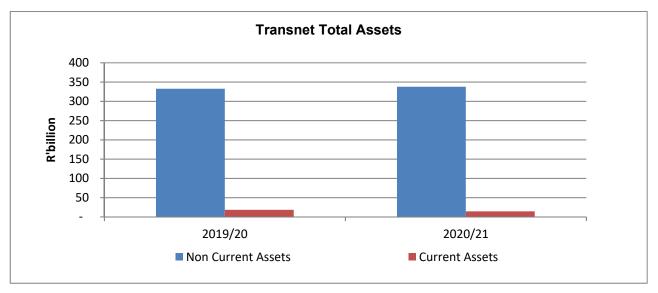
| Transnet Asset vs. Liabilities | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| R' million                     |                   |                   |                   |                   |                   |
| Total Assets                   | 356 393           | 353 139           | 369 766           | 351 006           | 352 147           |
| Total Liabilities              | 213 103           | 208 494           | 221 134           | 221 499           | 226 113           |
| Net Assets                     | 143 290           | 144 645           | 148 632           | 129 507           | 126 034           |

For the year ended 31 March 2021



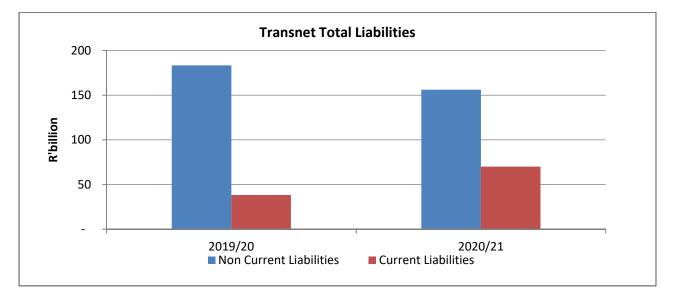
The trend has been fluctuating within the last five year under review between a decrease and an increase in general.

Transnet contributes 9% of the total assets of national public entities assets. Total assets marginally increased by 0.3% to R352 billion (2019/20: R351 billion) in the current year, with current assets decreasing by 22% and non current assets increasing by 2%. The decrease in current assets is insignificant to the total assets hence the total increase is remains at 0.3%.



Transnet total liabilities contributed 9% of the total liabilities of national public entities assets. In 2020/21 total liabilities of Transnet increased by 2% to R226 billion (2019/20: R221 billion). The increase is mainly attributable to current portion of long-term borrowings which increased by 210% to R50 billion (2019/20: R16 billion).

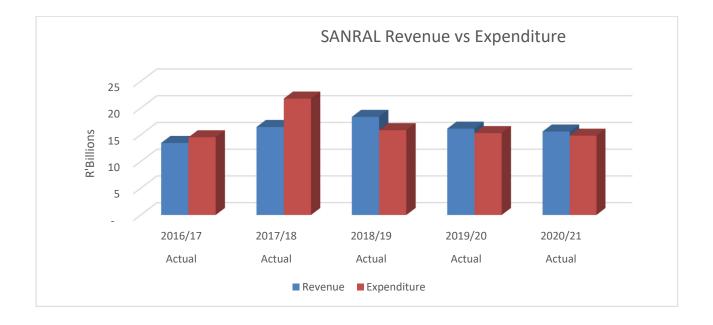
For the year ended 31 March 2021



#### The South African National Roads Agency Soc Limited (SANRAL)

SANRAL is an independent company with its shareholder solely being the South African Government, represented by the Minister of Transport. SANRAL has a distinct mandate – to finance, improve, manage and maintain the national road network of South Africa.

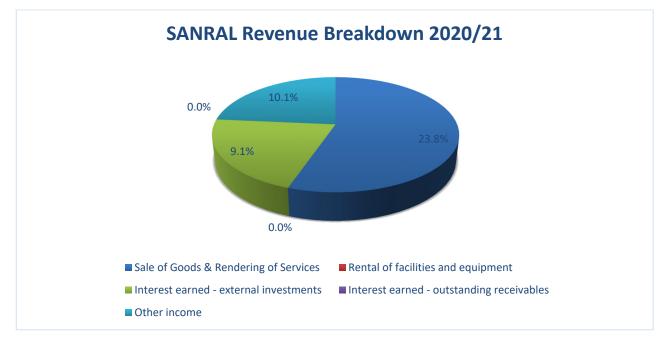
| SANRAL Summary                    | Actual  | Actual  | Actual  | Actual  | Actual  |
|-----------------------------------|---------|---------|---------|---------|---------|
| R' million                        | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Revenue                           | 13 471  | 16 450  | 18 345  | 16 139  | 15 605  |
| Expenditure                       | 14 525  | 21 766  | 15 860  | 15 308  | 14 832  |
| Surplus/(Deficit) from Operations | -1 054  | -5 316  | 2 485   | 831     | 774     |



For the year ended 31 March 2021

There has been a year-on-year (y-o-y) decline in operating surplus from R831 million to R774 million in the current year under review. The total revenue in 2020/21 declined by 3.31% alongside the decline of 3.11% in total expenditure based on y-o-y review which is attributable to the deteriorating operating surplus.

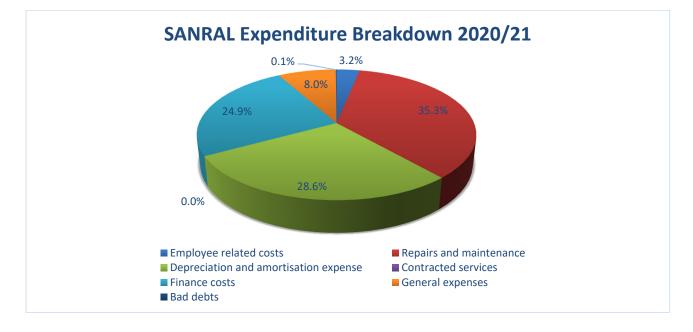
Revenue in the current year decreased by 3.31% to R15.6 billion (2019/20 R16.1 billion) which is mainly attributable to a 15% decrease in sale of goods and rendering of services, followed by a decline of 3% in government grants and subsidies . The impact of COVID-19 lockdown and travel restrictions during the 2021 financial year had resulted in a decrease in toll revenue by between 15% - 20%, however after the relaxation of lockdown restrictions to level 1, between November 2020 and 31 March 2021, the traffic volumes returned to almost pre-COVID-19 (normal) forecasted volumes.



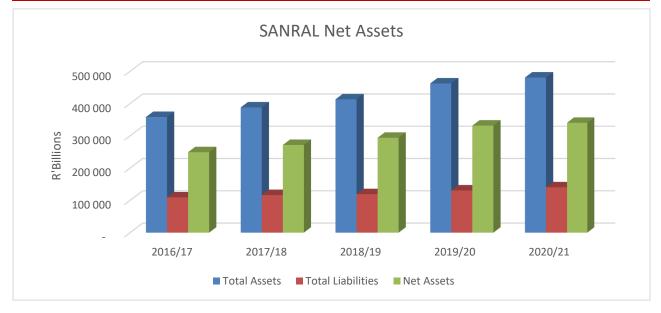
Below is the revenue breakdown of SANRAL.

Expenditure also decreased by 3% to R14.8 billion (2019/20 R15.3 billion) in the current year. The decrease is highly attributable to a decrease of 10% in finance costs and a further 23% decrease in general expenses i.e. advertising and bank charges, these have resulted in a total 77% decrease. Below is the expenditure breakdown of SANRAL.

For the year ended 31 March 2021



| SANRAL Summary    | Actual  | Actual  | Actual  | Actual  | Actual  |
|-------------------|---------|---------|---------|---------|---------|
| R' million        | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Total Assets      | 358 168 | 387 861 | 412 921 | 462 082 | 480 509 |
| Total Liabilities | 109 064 | 116 348 | 119 110 | 130 586 | 140 357 |
| Net Assets        | 249 103 | 271 513 | 293 811 | 331 496 | 340 152 |

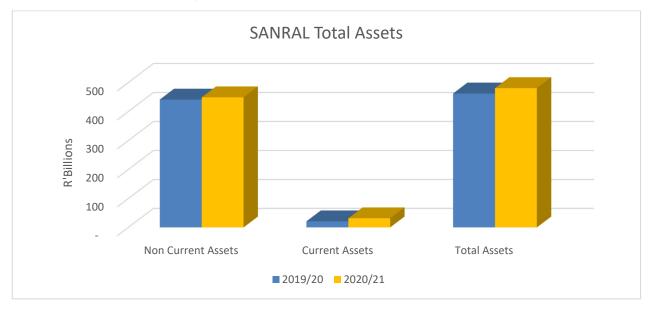


The net asset value of SANRAL has increased marginally by 2.6% from R331 billion to R340 billion in the current financial year. This is mainly attributable to a R8.2 billion increase in revaluation of property plant and equipment as a result of a revaluation of land and road networks during the current year.

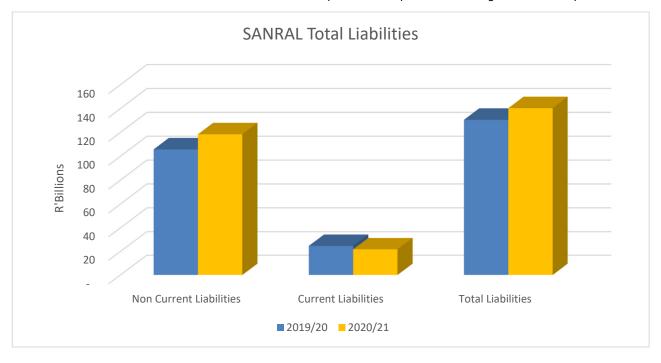
Total assets increased by 4% to R480 billion (2019/20: R462 billion) in the current year. Non-current assets constitute 93.4% of the total assets of the entity, with property plant and equipment contributing 93% of the total assets of the entity.

For the year ended 31 March 2021

The current assets increased by 51.1%% to R31.6 billion (2019/20: R20.9 billion) in the current year attributable to the increase in cash and cash equivalents.



Total liabilities increased by 7.48% to R140 billion (2019/20 R130 billion). This is as a result of a R10 billion increase in deferred income and a R1.6 billion increase in current portion of unspent conditional grants and receipts.

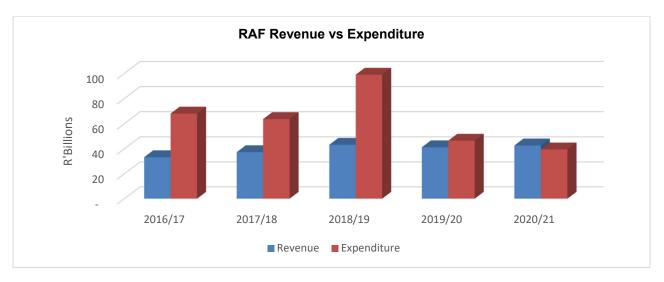


#### **Road Accident Fund**

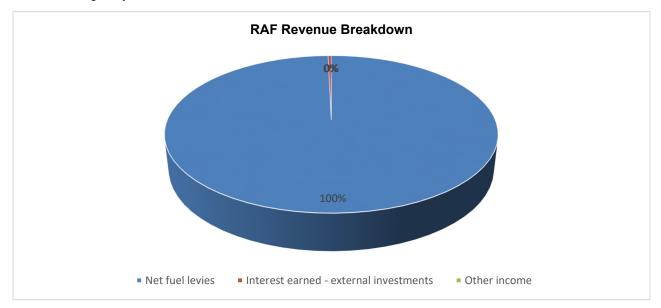
The Road Accident Fund (RAF) is a schedule 3(A) entity, wholly owned by government. RAF is responsible for providing compulsory social insurance cover to all users of the South African roads; to rehabilitate and compensate persons injured as a result of negligence driving of motor vehicles, in a timely and caring manner; and to actively promote the safe use of South African roads. The RAF provides two types of cover, namely personal insurance cover to accident victims or their families, and indemnity cover to wrongdoers. Please note that this financial information is analysed based on the 2020/21 unaudited AFS of RAF.

For the year ended 31 March 2021

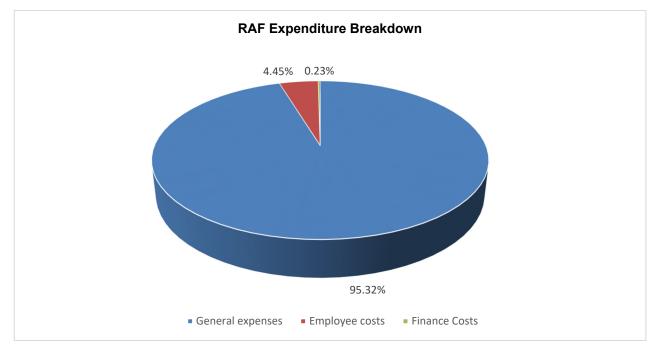
| RAF Summary                       | Actual   | Actual   | Actual   | Actual  | Actual  |
|-----------------------------------|----------|----------|----------|---------|---------|
| R' million                        | 2016/17  | 2017/18  | 2018/19  | 2019/20 | 2020/21 |
| Revenue                           | 33 341   | 37 340   | 43 239   | 41 240  | 42 687  |
| Expenditure                       | 68 083   | 63 691   | 99 019   | 46 497  | 39 535  |
| Surplus/(Deficit) from Operations | (34 743) | (26 350) | (55 779) | (5 256) | 3 152   |



RAF's revenue was generated mainly from fuel levy which comprises 99.8% of the total revenue and and the remainder being interest earned- external investments. Below is a graph depicting the breakdown of the total revenue during the year under review:



For the year ended 31 March 2021



While RAF has been in a deficit position for the past four financial years, the entity generated a surplus of R3 billion in the current financial year. This is attributable to the increase in legislative and oversight function by 3%. Total expenses also declined by 15% due the decrease in general expenses.

Total revenue during the 2020/21 financial year decreased to R41.24 billion from R43.24 billion in the previous financial year driven by decline in legislative and oversight functions. The total expenditure declined drastically by 15% to R39.5 billion in 2020/21 (from R46 billion in the previous year) attributable to decrease in general expenses i.e. administration expenses .

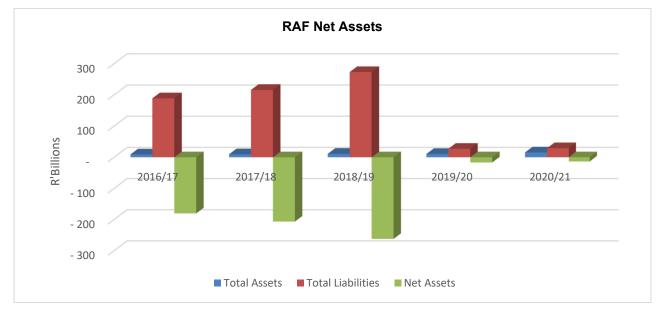
The net surplus recorded by RAF was largely attributable to an increase in increase in core revenue i.e. legislative and oversight function by 3% and a further increase in interest earned from external investments by 150%.

The RAF remains severely under-capitalised, with liabilities exceeding assets (assets deficiency) by R13.4 billion

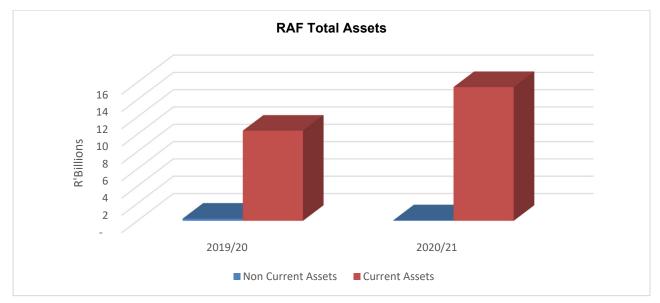
| (2019/20 R16.6 billion) |         |         |         |         |         |  |  |  |
|-------------------------|---------|---------|---------|---------|---------|--|--|--|
| RAF Summary             | Actual  | Actual  | Actual  | Actual  | Actual  |  |  |  |
| R' million              | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |  |  |  |

| RAF Summary       | Actual    | Actual    | Actual    | Actual   | Actual   |  |
|-------------------|-----------|-----------|-----------|----------|----------|--|
| R' million        | 2016/17   | 2017/18   | 2018/19   | 2019/20  | 2020/21  |  |
| Total Assets      | 9 198     | 9 806     | 11 220    | 10 657   | 15 663   |  |
| Total Liabilities | 189 191   | 216 147   | 273 334   | 27 299   | 29 149   |  |
| Net Assets        | (179 993) | (206 341) | (262 115) | (16 642) | (13 485) |  |

For the year ended 31 March 2021



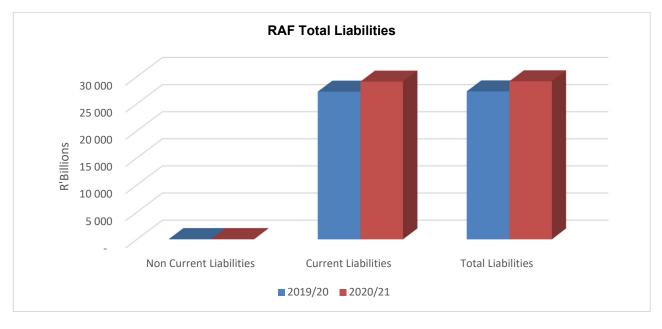
The assets deficiency position have improved slightly from R16.6 billion in the prior year to R13.4 billion in the current year. This improvement is driven by a drastic increase in total assets by 47% in the current year while liabilities only increased by a slight 7%.



The increase in total assets by 47% from R10.6 billion in 2019/20 to R15.6 billion in the current year is due to an increase in cash and cash equivalents as well as increase in statutory receivables.

Total liabilities increased by 7% from R27.2 billion in 2019/20 to R29.1 billion in the current year. The increase is mainly attributable to a 9% increase in other current liabilities and a 23% increase in trade and other payables from exchange transactions. The RAF current liabilities constitute 99% of total liabilities in the current year.

For the year ended 31 March 2021



#### South African Reserve Bank

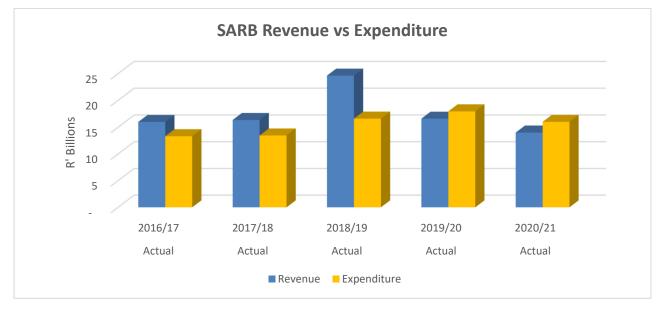
The South African Reserve Bank is the central bank of the Republic of South Africa. The primary objective and independence are entrenched in the Constitution (Sections 224 and 225 of the Constitution), being to achieve and maintain price stability in the interest of balanced and sustainable economic growth in South Africa. Together with other institutions, it also plays a pivotal role in ensuring financial stability in the country. The bank was established by the SARB Act, read with section 223 of the Constitution of South Africa, Act 108 of 1996 (Constitution).

Some of the Functions of the bank are:

- Issuing banknotes and coin;
- · Formulating and implementing monetary policy
- Managing official gold and foreign-exchange reserves;
- · Acting as banker to the government;
- Supervising the banking system;
- Acting as lender of last resort in exceptional circumstances to financial institutions.

| SARB Summary                      | Actual  | Actual  | Actual  | Actual  | Actual  |
|-----------------------------------|---------|---------|---------|---------|---------|
| R' million                        | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Revenue                           | 15 983  | 16 348  | 24 629  | 16 596  | 13 910  |
| Expenditure                       | 13 314  | 13 457  | 16 604  | 17 959  | 16 279  |
| Surplus/(Deficit) from Operations | 2 669   | 2 891   | 8 025   | (1 363) | (2 369) |

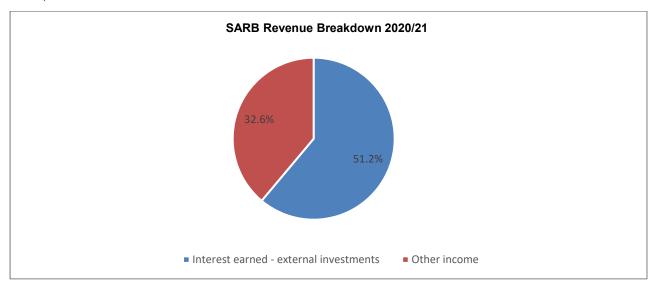
For the year ended 31 March 2021



The SARB total revenue amounted to R13.9 billion in the current year comprising mainly of interest earned from external investments (foreign investments and accommodation to banks) and other income. Total revenue decreased by 16% in the current perior under review driven by drastic decline of 25% in interest earned from external investments as well as decline in rental of facilities and equipment by 18%.

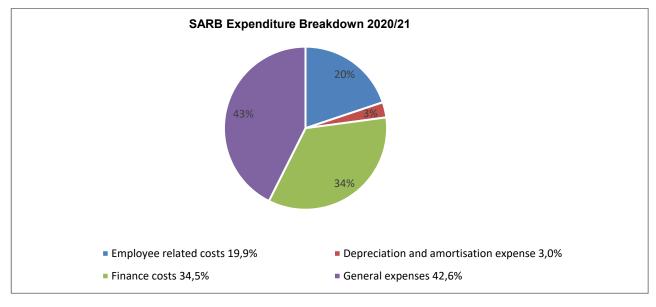
Expenditure also decreased by 9% to R16.2 billion (2019/20: R17.9 billion) in the current year, mainly attributable to finance costs which decreased y 44% consistent with the 15% decline in the prior year.

The net result of the these factors was a 74% increase in the operating deficit of R2.4 billion (2019/20: R1.4 billion deficit).



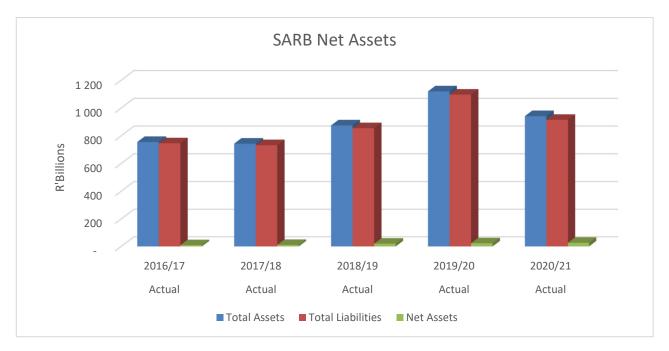
The interest earned from external investments is the biggest contributor of revenue, contributing 61% of the total revenue while other income makes up the remaining 39%.

For the year ended 31 March 2021



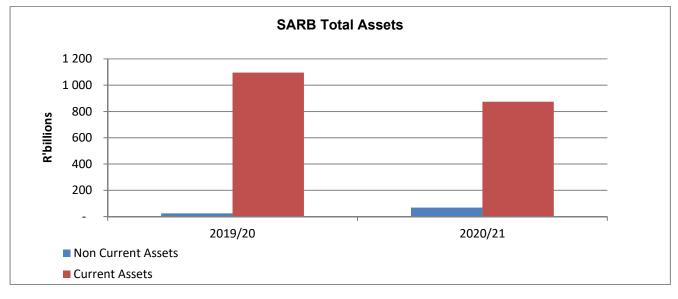
General expenses were the larger portion of the expenditure, contributing 43% of the total expenditure, followed by finance costs with 35%, employee related costs contributing 20% and depreciation costs making up the remaining 2%.

| SARB Summary      | Actual  | Actual  | Actual  | Actual    | Actual  |
|-------------------|---------|---------|---------|-----------|---------|
| R' million        | 2016/17 | 2017/18 | 2018/19 | 2019/20   | 2020/21 |
| Total Assets      | 755 363 | 743 457 | 874 768 | 1 120 122 | 941 791 |
| Total Liabilities | 745 954 | 732 346 | 854 713 | 1 096 796 | 914 967 |
| Net Assets        | 9 409   | 11 111  | 20 055  | 23 326    | 26 824  |



SARB reported total assets of R941 billion and total liabilities of R914 billion respectively in the current period under review. There was a decline in both total assets and total liabilities by 16% and 17% respectively in 2020/21. The decline in total assets is driven by decrease in other current financial assets by 23%.

For the year ended 31 March 2021



The decline in total liabilities is attributable to the decrease in trade and other current financial liabilities by 17%. Current liabilities contributed 99% of the total liabilities comprising mainly of other current financial liabilities.



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

REPORT OF THE AUDITOR-GENERAL TO PARLIAMENT ON THE CONSOLIDATED FINANCIAL STATEMENTS OF NATIONAL PUBLIC ENTITIES OF THE NATIONAL TREASURY

For the year ended 31 March 2021

### Report on the audit of the consolidated financial statements

### **Disclaimer of opinion**

- I have audited the consolidated financial statements of the national public entities set out on pages 176 to 268, which comprise the consolidated statement of financial position as at 31 March 2021, the consolidated statement of financial performance, statement of changes in net assets and consolidated cash flow statement for the year then ended, as well as notes to the consolidated financial statements, including a summary of significant accounting policies.
- 2. I do not express an opinion on the consolidated financial statements of the national public entities. Because of the significance of the matters described in the basis for disclaimer of opinion section of this auditor's report, I was unable to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these consolidated financial statements.

### **Basis for disclaimer of opinion**

#### Revenue from non-exchange transactions

#### Community Schemes Ombud Services

3. I was unable to obtain sufficient appropriate audit evidence for revenue from non-exchange transactions relating to levies, as the public entity did not have adequate systems to collect, process and record levies due. I was unable to confirm these levies by alternative means. Consequently, I was unable to determine whether any further adjustments were necessary to revenue from nonexchange transactions relating to levies included in the R70 655 095 000 (2020: R72 735 305 000) as disclosed in note 41 to the consolidated annual financial statements.

#### National Regulator for Compulsory Specifications

4. The public entity did not recognise revenue from non-exchange transactions: levies from compulsory specifications that accrued to it in the

correct financial period in accordance with GRAP 23, Revenue from Non-exchange Transactions. The amount disclosed as revenue from nonexchange transactions: levies from compulsory specifications included revenue amounts that do not relate to the current period. Consequently, the revenue from non-exchange transactions: levies from compulsory specifications was overstated by R6 614 256. As a result, the corresponding figure for revenue from nonexchange transactions: levies from compulsory specifications and receivables from nonexchange transactions: levies has been understated. Additionally, there was an impact on the surplus for the period and on the accumulated surplus.

# Revenue from Exchange Transactions - Sale of goods and services

# South African Health Products Regulatory Authority

5. During 2020, I was unable to obtain sufficient appropriate audit evidence for income received in advance (deferred income) and Revenue from Exchange Transactions - Sale of goods and services due to the status of the records. I was unable to confirm the revenue received in advance (deferred income) and fee income by alternative means. Consequently, I was unable to determine whether any adjustment was necessary to the corresponding figure of revenue received in advance (deferred income) and Revenue from Exchange Transactions - Sale of goods and services, stated R397 505 815 000 in note 43 to the consolidated financial statements. My audit opinion on the financial statements for the period ended 31 March 2020 was modified accordingly. My opinion on the current year financial statements was also modified because of the possible effects of this matter on the comparability of the income received in advance and fee income for the current period.

#### Expenditure

#### Universal Service and Access Fund

 I was unable to obtain sufficient and appropriate audit evidence that Broadcasting Digital Migration Project expenses were properly

For the year ended 31 March 2021

accounted for due to inadequate internal controls implemented to support the expenses recorded. I was unable to confirm the Broadcasting Digital Migration Project expenses by alternative means. The Provision balance and Commitments disclosure in the financial statements includes these amounts. Consequently, I was unable to determine whether any adjustment was necessary to the Broadcasting Digital Migration project included in Contracted Services stated at R6 024 232 000 in note 51 to the consolidated financial statements, Current Provisions stated at R56 749 237 000 in note 23 to the consolidated financial statements and the Commitments stated at R167 250 587 000 in note 67 to the consolidated financial statements.

#### Housing Development Agency

 The public entity recorded expenditure invoices relating to the prior year in the current financial year. Consequently, expenditure is overstated by R9 484 588 and prior year expenditure is understated by R9 484 588.

#### South African Tourism

8. Included in marketing expenditure is R16 815 628 for expenditure paid by a third party. The entity did not have adequate internal controls to maintain records of marketing expenditure paid for by third parties. I was unable to obtain sufficient appropriate audit evidence to substantiate the marketing expenditure paid for by third parties disclosed in the note 54 to the consolidated financial statements. As a consequence, i was unable to determine whether any adjustments were required to the financial statements arising from marketing expenditure paid for by third parties.

#### National Skills Fund

9. I was unable to obtain sufficient appropriate audit evidence that contracted services expenditure had been properly accounted for, as evidence that the services had been received could not be provided. This was due to inadequate project monitoring and expenditure approval processes at the public entity. I was unable to confirm contracted services expenditure by alternative means as the public entity's systems did not permit this. Consequently, I was unable to determine whether any adjustment was necessary to contracted services expenditure and skills development funding (included in Grants and Subsidies paid), stated at R6 024 232 000 (2019-20: R4 987 594 000) and at R22 989 725 000 (2019-20: R26 283 945 000) on the statement of financial performance, respectively, and as disclosed in notes 51 and 52 to the consolidated financial statements.

- 10. The public entity did not have adequate systems in place to account for skills development funding, as expenses were not recorded in the correct period. These misstatements together with other minor misstatements resulted in the overstatement of skills development funding included in Grants and Subsidies paid, stated at R22 989 725 000 in the consolidated statement of financial performance and note 52 to the financial statements, with a corresponding understatement in the accumulated surplus. This also has an impact on the surplus for the period.
- 11. In addition. I was unable to obtain sufficient appropriate audit evidence that skills development funding for the current and previous years had been properly accounted for, as evidence that the services had been received could not be provided. There were also differences noted between the amounts reported and the supporting schedules. This was due to inadequate project monitoring and expenditure approval processes. I was unable to confirm the skills development funding by alternative means, as the public entity's systems did not permit this. Consequently, I was unable to determine whether any adjustment was necessary to the skills development funding, included in Grants and Subsidies paid, stated at R22 989 725 000 (2019-20: R26 283 945 000) in the statements of financial performance and note 52 to the consolidated financial statement.

#### Property, plant and equipment

#### Agricultural Research Council

12. I was unable to obtain sufficient appropriate audit evidence that management had properly accounted for property, plant and equipment, as the public entity did not have adequate systems

For the year ended 31 March 2021

to record and maintain proper accounting records for all classes of property, plant and equipment. There were material differences between the financial statements and the fixed assets register and underlying schedules.

- 13. I was unable to confirm property, plant and equipment by alternative means as the public entity's systems did not permit this. Consequently, I was unable to determine whether any adjustment was necessary to property, plant and equipment stated at R1 778 956 569 000 (2020: R1 751 278 814 000) as disclosed in note 31 to the consolidated financial statements.
- 14. Furthermore, the public entity did not correctly apply the requirements of GRAP 17, Property, plant and equipment as they did not correctly calculate the revaluation reserve of R14 685 569 000 (2020: R8 408 527 000), as disclosed in note 31 to the consolidated annual financial statements, which arose when the entity changed its accounting policy for buildings from the cost model to the revaluation model. I was unable to determine the full extent of the misstatement on the revaluation reserve as it was impracticable to do so. The misstatement indicated above also has an impact on the following amounts in the consolidated financial statements:
- Note 63: prior-year adjustments depreciation and amortisation correction of prior period error of R3 691 500 000
- Note 63: prior-year adjustments property, plant and equipment correction of prior period error of R430 442 049 000
- Note 63: prior-year adjustments revaluation reserve (included in property, plant and equipment) correction of prior period error of R430 442 049 000
- Note 62: change in accounting policy revaluation reserve of R250 680 910 000
- Note 50: depreciation and amortisation of R62 646 173 000 (2020: R65 307 302 000)

#### National Skills Fund

- 15. The public entity did not record all additions to TVET college infrastructure assets where substantially all the risks and rewards incidental to ownership were transferred to the public entity, in accordance with the Standards of Generally Recognised Accounting Practice (GRAP) 17, Property, plant and equipment. I was unable to determine the full extent of the TVET understatement of the college infrastructure assets balance reported on the statement of financial position and note 31 to the consolidated financial statement. I was also unable to determine the resultant impact on accruals from non-exchange transactions (included in Taxes and Transfers Payable) in the consolidated statement of financial position and note 21 to the consolidated financial statements. This also has an impact on the capital commitments balance disclosed in note 67 to the consolidated financial statements.
- 16. In addition, the public entity did not account for the impairment for TVET college infrastructure assets in accordance with GRAP 21, impairment of non-cash generating assets. The public entity adjusted TVET college infrastructure assets to the fair value amount. This is contrary to the accounting policy, which requires TVET college infrastructure assets to be stated at cost less accumulated impairment losses. Consequently, TVET college infrastructure assets was overstated by R19 million. This also has an impact on the accumulated surplus.

#### Supported Employment Enterprises

17. I was unable to obtain sufficient appropriate evidence for property, plant, and equipment as the trading entity did not review the useful lives and residual value of assets at each reporting date in accordance with GRAP 17, Property, plant and equipment. This also resulted in assets with gross carrying amount of R8, 579 million (2018-19: R6, 687 million), which had a R1 net carrying amount while still being in use. I was unable to determine the impact on the net carrying amount of assets as it was impracticable to do so. Consequently, I was unable to determine if there were any adjustments necessary to property, plant and equipment,

For the year ended 31 March 2021

stated at R1 778 956 569 000 (2020: R1 751 278 814 000) as disclosed in note 31 to the consolidated financial statements.

#### Heritage assets

#### National Library of South Africa

18. I was unable to obtain sufficient appropriate audit evidence for heritage assets as required by GRAP 103, as the entity did not maintain adequate records of the heritage assets acquired prior to 1 April 2012. I was unable to confirm these heritage assets by alternative means. Consequently, i was unable to determine whether any adjustments were necessary to heritage assets stated at R10 996 152 000 as disclosed in note 32 to the consolidated financial statements.

#### South African State Theatre

19. The public entity did not conduct an impairment assessment into property, plant and equipment, in accordance with GRAP 17, Property, plant and equipment, as there was no adequate system of internal control to assess assets for impairment. I was unable to determine the impact on the net carrying amount of property, plant and equipment stated at R1 778 956 569 000 (2020: R1 751 278 814 000) as disclosed in note 31 to the consolidated financial statements as it was impracticable to do so.

#### Inventory

#### Universal Service and Access Fund

- 20. I was unable to obtain sufficient and appropriate audit evidence for inventory balances for the current and previous year as the entity did not maintain an accurate and complete register of inventory held by third parties that could be reconciled to the annual financial statements. I was unable to confirm the inventory by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to inventory stated in disclosure note 6 at R50 489 678 000 (2020: R45 125 216 000) in the consolidated financial statements.
- 21. I was unable to obtain sufficient and appropriate audit evidence for the corresponding amount of

Inventory Redemptions included in Contracted Services due to inadequate internal controls implemented to support the expenses recorded. Consequently, I was unable to determine whether any adjustments were necessary to Inventory Redemptions of R8 174 000 included in Contracted Services as disclosed in note 51 to the consolidated financial statements by alternative means.

#### Supported Employment Enterprises

- 22. I was unable to obtain sufficient appropriate evidence for inventories as the trading entity did not maintain adequate records to support the cost of inventory items produced, which impacts the measurement of inventories as required GRAP 12, Inventories. I could not determine the impact of the net realisable value on inventories as it was impracticable to do so.
- 23. Additionally, there were misallocations between manufacturing overheads and, finished goods that resulted in misstatements of inventories and cost of sales, and. also had an impact on the surplus for the period and on the accumulated surplus. I could not determine the full extent of the errors as it was impracticable to do so. I could not confirm the inventories by alternative means. Consequently, I was unable to determine whether any adjustment was necessary to inventories stated at R50 489 678 000 (2020: R45 125 216 000) in note 6 to the consolidated financial statements.

# Other Receivables from Non-Exchange Transactions

#### National Skills Fund

- 24. I was unable to obtain sufficient appropriate evidence for trade and other receivables from non-exchange transactions as the public entity did not provide evidence to support that services had been received. This was due to inadequate project monitoring and expenditure approval processes at the public entity.
- 25. I was unable to confirm trade and other receivables from non-exchange transactions by alternative means, as the public entity's systems did not permit this. Consequently, I was unable

For the year ended 31 March 2021

to determine whether any adjustment was necessary to other receivables from nonexchange transactions, stated at R10 382 781 000 (2019-20: R9 155 053 000) on the statement of financial position and note 3 to the consolidated financial statements. This also has an impact on the financial instrument disclosure in note 75 to the consolidated financial statements.

26. The public entity did not correctly account for the deferred expenditure related to skills development funding and the related trade and receivables other from non-exchange transactions and skills development funding. This is because the public entity incorrectly included trade and other receivables from nonexchange transactions and skills development funding, which constitutes a departure from GRAP 104, financial instruments. Consequently, Prepayments were overstated by R50, 6 million, other receivables from non-exchange transactions was understated by R44, 2 million and Grants and Subsidies Paid were understated by R6, 4 million, as stated on the statement of financial position and the statement of financial performance, respectively and disclosed in notes 7, 3 and 52 to the consolidated financial statements respectively. This also has an impact on the surplus for the period and on the accumulated surplus.

#### Agricultural Land Holding Account

- 27. I was unable to obtain sufficient appropriate audit evidence for other receivables from nonexchange transactions and the related provision for impairment, if any, as the trading account did not adequately assess the recapitalisation and development grants to determine the grants that had to be repaid and recognised as receivables.
- 28. I could not confirm the amount of other receivables from non-exchange transactions and the resultant impact on the prior period error disclosure by alternative means. Consequently, I was unable to determine whether any adjustment was necessary to other receivables from non-exchange transactions stated at R10 382 781 000 in note 75.1 of the consolidated financial statements (2019-20: R9 155 053 000) and the prior period error disclosure in note 63 of

the consolidated financial statements, respectively.

#### **Statutory Receivables**

#### Community Schemes Ombud Services

29. I was unable to obtain sufficient appropriate audit evidence for statutory receivables relating to levies, as the public entity did not have adequate systems to collect, process and record levies due. I was unable to confirm statutory receivables by alternative means. Consequently, I was unable to determine whether any further adjustments were necessary to statutory receivables stated at R15 728 339 000 (2020: R13 505 934 000) as disclosed in note 12 to the consolidated financial statements.

#### South African Tourism

30. I was unable to obtain sufficient appropriate audit evidence for statutory receivables as internal controls had not been implemented appropriately for the recording of expenditure incurred by the entity and paid by the third party when it accrued in the financial records. I could not confirm whether all receivables from nonexchange transactions had been recorded by alternative means. Consequently, i was unable to determine whether any adjustment was necessary to other receivables from nonexchange transactions stated at R10 382 781 000 disclosed in note 75.1 to the consolidated financial statements.

# Trade and other receivables from exchange transactions

#### Property Management Trading Entity

31. Receivables from exchange transactions was materially misstated by R534 504 138 due to the cumulative effect of individually immaterial uncorrected misstatements in Receivables from exchange transactions.

For the year ended 31 March 2021

# Trade and other payables from exchange transactions

#### Property Management Trading Entity

32. The trading entity did not correctly value trade and other payables from exchange transactions in accordance with GRAP 104, financial instruments. Differences were noted between payments received in advance balances presented on the financial statements and the recalculated balance. Consequently, trade and other payables from exchange transactions is overstated by R450 258 312. This also has an impact on the surplus for the period and on the accumulated surplus.

# Trade and Other Payables from Exchange Transactions

#### Housing Development Agency

33. We were unable to obtain sufficient appropriate audit evidence for clearing accounts. intercompany transfers and unknown receipts amounting to R4 222 933 (2020: R1 967 792) included in Trade and Other Payables from Exchange Transactions due to failure to maintain proper accounting records with regards to payment processing and reconciliation of control accounts by the public entity. We were unable to confirm these payables by alternative means. Consequently, we were unable to determine whether any further adjustments to Trade and Other Payables from Exchange Transactions stated at R122 908 801 000 (2020: R125 949 240 000) in note 19 to the consolidated financial statements were necessary.

#### **Current Provisions**

#### National Skills Fund

34. The public entity did not recognize all provisions meeting the definition of a provision in accordance with GRAP 19, Provisions, contingent liabilities and contingent assets. As the public entity did not maintain adequate records of amounts received from employers that are entitled to refunds over a five-year period, I was unable to determine the full extent of the understatement of current provisions, stated on the statement of financial position and disclosed in note 23 to the consolidated financial statements, as it was impracticable to do so.

# National Film and Video Foundation of South Africa

35. The foundation did not review the recognition of the provision for grants issued by NFVF at the reporting date in accordance with GRAP 19, Provisions, Contingent Liabilities and Contingent Assets. Where it was no longer probable that an outflow of resources would be required to settle the grant issued, the provision should be reversed. Consequently, current provisions were overstated by R14, 324,765. Additionally, there was an impact on the surplus for the period and on the accumulated surplus.

#### **Non-Current Provisions**

# National Film and Video Foundation of South Africa

36. The foundation did not disclose the provision for grants issued by NFVF in accordance with GRAP 1, Presentation of Financial Statements. The split of the provision into current and noncurrent liabilities is misstated. Consequently, the classification of provisions which relate to non-current provisions is understated by R35, 899,775 (2020: overstated by R4, 262,500). Furthermore, the classification of provisions which relate to current provisions is overstated by R35, 899,775 (2020: understated by R3, 045,961).

#### **Related parties**

#### Universal Service and Access Fund

37. The entity did not disclose all Related Party transactions and balances in accordance with GRAP 20, Related Party Disclosures. I have not included the omitted information in this auditor's report as it was impracticable to do so. In addition, I was unable to obtain sufficient and appropriate evidence for related party balances and transactions due to inadequate internal controls implemented. Consequently, I was unable to determine whether any adjustment were necessary to the Related Party balance and Related Party transactions as disclosed in note 77 to the consolidated financial statements.

For the year ended 31 March 2021

#### **Principals - agent arrangements**

#### Universal Service and Access Fund

38. The entity did not disclose principle agent arrangements in accordance with GRAP 109, Accounting by Principals and Agents. I have not included the omitted information in this auditor's report as it was impracticable to do so. In addition, I was unable to obtain sufficient and appropriate evidence for the commitments disclosed in the entity's individual financial statements due to inadequate internal controls implemented. Consequently, I was unable to determine whether any adjustment was Principals necessary to and Agents arrangements as disclosed in note 76 to the consolidated financial statements.

#### **Capital Commitments**

# Services Sector Education and Training Authority

- 39. I was unable to obtain sufficient appropriate audit evidence for commitments due to a lack of proper record keeping and reconciliation of commitments of the public entity. There were unexplained differences between the amounts in the underlying schedules and the amounts disclosed in note 67 of the financial statements. Furthermore, the public entity could not provide evidence to support the restatement to the opening balance disclosed in individual entity's financial statements. Consequently, i was unable to determine whether any further adjustments were necessary to the following items in the consolidated financial statements:
  - Capital Commitments stated at R271 022 727 000 as disclosed in Note 67 and
  - 2. Prior period error stated at R561 215 120 000 as disclosed in Note 63.

The foundation did not recognize commitments for beneficiary grants and provisions for grants issued in accordance with GRAP 19, Provisions, Contingent Liabilities and Contingent Assets. Grants approved by council but not yet contracted for have incorrectly been recognized as provisions for grants issued. Consequently, provision for grants issued was overstated by R10, 778,540. Additionally, there was an impact on the surplus for the period, the accumulated surplus, grant expenses and the disclosed commitments.

#### Irregular expenditure

# South African Broadcasting Corporation

- 40. The public entity did not include particulars of all irregular expenditure in the notes to the consolidated and separate financial statements in the prior years, as required by section 55(2)(b)(i) of the PFMA. This was due to payments made in contravention of supply chain management requirements. The public entity did not implement adequate procedures in the past to identify and record all instances of irregular expenditure from prior years and the possible impact of these transactions on the ongoing multi-year contracts which were concluded in those years.
- 41. The full extent of the misstatement identified could not be quantified and i was unable to confirm the amount of irregular expenditure to be disclosed by alternative means. Consequently, I was unable to determine whether any further adjustments were necessary to the irregular expenditure disclosure stated at R306, 5 billion in note 66 to the consolidated and separate financial statements.

#### Transnet Limited

The public entity did not fully and accurately 42. record irregular expenditure in the notes to the financial statements, as required by section 55(2)(b)(i) of the PFMA. This was due to inadequate systems to detect, record and appropriately disclose this expenditure in the financial statements. Payments made in contravention of the supply chain management requirements resulted in irregular expenditure that was not always identified and reported on. In addition, irregular expenditure reported did not agree to the supporting payment schedules. I was unable to determine the full extent of the understatement of irregular expenditure stated at R306, 5 billion in note 66 to the consolidated and

For the year ended 31 March 2021

separate financial statements, as it was impracticable to do so.

#### <u>Eskom</u>

43. The public entity did not fully and accurately record irregular expenditure in the notes to the financial statements, as required by section 55(2)(b)(i) of the PFMA. This was due to inadequate systems to detect, record and appropriately disclose this expenditure in the financial statements. We were unable to determine the full extent of the misstatement of the irregular expenditure disclosed in terms of section 55(2)(b)(i) of the PFMA stated at R306,5 billion (2020: R301,6 billion) in the consolidated financial statements respectively, as it was impractical to do so.

#### Fruitless and wasteful expenditure

#### Housing Development Agency

44. Section 55 (2) (b)(i) of PFMA requires the public entity to disclose in a note to the financial statements particulars of all irregular expenditure and fruitless and wasteful expenditure that has occurred during the year, the public entity did not have adequate systems for identifying and recording all irregular expenditure and fruitless and wasteful expenditure and there were no satisfactory alternative procedures that could be performed to obtain reasonable assurance that all irregular expenditure and fruitless and wasteful expenditure disclosed in note 65 in the consolidated financial statements for R11,2 billion (2020: R7,2 billion).

#### **Unspent Conditional Grants and Receipts**

#### Housing Development Agency

- 45. The public entity did not have adequate systems to maintain records of project obligations and reconcile the balances monthly. This resulted in projects obligations (included in Current portion of unspent conditional grants and receipts) being misstated by R2 431 647. (2020: 2 250 145)
- 46. We were also unable to obtain sufficient appropriate audit evidence for project obligations due to some confirmations that were not received from departments and municipalities.

We were unable to confirm these balances by alternative means. Consequently, we were unable to determine whether any further adjustments to Current portion of unspent conditional grants and receipts stated at R23 095 887 000 (2020: R20 666 726 000) in note 24 to the consolidated financial statements were necessary and its effect on the consolidated financial statements.

#### **Correction of Prior period error**

#### National Skills Fund

47. The public entity did not disclose all prior period errors in note 63 to the financial statements, as required by GRAP 3, Accounting policies, estimates and errors. The amounts of the correction for each financial statement item affected were not entirely disclosed in all instances. In addition, I was unable to obtain sufficient appropriate audit evidence that all the prior period errors were disclosed, as the supporting information was not provided. I was unable to confirm these disclosures by alternative means. Consequently, I was unable to determine whether any adjustments were necessary to the correction of prior period errors in the consolidated disclosed financial statements.

#### Cash flow statement

#### Supported Employment Enterprises

48. The trading entity did not correctly prepare and disclose the net cash flows from operating activities, as required by GRAP 2, Cash flow statements. This was due to multiple errors in determining cash flows from operating activities. I was unable to determine the full extent of the errors in the net cash flows as it was impracticable to do so. Consequently, I was unable to determine whether any adjustments to cash flows from operating activities as stated in the consolidated financial statements were necessary.

#### South African State Theatre

49. The public entity did not correctly prepare and disclose the net cash flows from operating activities as required by GRAP 2, Cash flow

For the year ended 31 March 2021

statements. This was due to multiple errors in determining cash flows from operating activities. I was not able to determine the full extent of the errors in the net cash flows from operating activities as it was impracticable to do so. Consequently, I was unable to determine whether any adjustments were necessary to cash flows from operating activities, stated at R741 383 824 000 in the consolidated financial statements.

### **Basis of preparation**

- 50. I was unable to obtain sufficient appropriate audit evidence of the completeness and accuracy of the elimination of inter-entity transactions and balances in respect of the current and prior year systems and because the government's processes were not at a level of maturity that would enable credible whole-of-government consolidation. I was unable to perform alternative procedures to obtain reasonable assurance that inter-entity transactions and balances were eliminated in full. As a result of this, all inter-entity balances have not been fully eliminated and this has a resultant impact on related-party disclosures required by GRAP. These remaining balances not eliminated have not been disclosed as related-party transactions as required by GRAP20.
- 51. I was unable to obtain sufficient appropriate audit evidence in respect of thirty<sup>1</sup> public entities whose unaudited financial information was included for consolidation because the audits of these entities had not been finalised in time to prepare the consolidated financial statements. Consequently, I could not determine by alternative means whether any further

adjustments to the consolidated financial information of these entities were necessary.

52. The national public entities' financial statements have not consolidated nine<sup>2</sup> public entities as required by GRAP 35, Consolidated and separate financial statements due to nonsubmission of financial information for the 2020-21 financial year. The effects on the consolidated financial statements of the failure to consolidate could not be determined for 31 March 2021 and corresponding figures.

### **Context for the opinion**

- 53. I conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the consolidated financial statements section of my report.
- 54. I am independent of the department in accordance with the International Ethics Standards Board for Accountants' International code of ethics for professional accountants (including International Independence Standards) (IESBA code) as well as other ethical requirements that are relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.
- 55. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my disclaimer of opinion.

<sup>&</sup>lt;sup>1</sup> Bloem Water , Breede-Gouritz Catchment Management Agency, Central Energy Fund Soc Ltd, Compensation Fund, including Reserve Fund , Independent Development Trust, Isimangaliso Wetland Park, Landbank , Lepelle Northern Water , Magalies Water , Marine Living Resources Fund, Mhlathuze Water , National Lotteries Commission, Overberg Water, Passenger Rail Agency of South Africa ,Rand Water, Represented Political Parties Fund, Road Accident Fund, Road Traffic Infringement Agency, Robben Island Museum, Sasria Limited , South African Maritime Safety Authority, South African Nuclear Energy Corporation Limited, South African

Post Office Limited, State Information Technology Agency, Supported Employment Enterprises, Trans-Caledon Tunnel Authority, Transnet Limited, Umgeni Water Unemployment Insurance Fund and Water Trading Account.

<sup>&</sup>lt;sup>2</sup> Alexkor Limited, Amatola Water Board , Compensation Commissioner for Occupational Diseases, Denel Soc Ltd , Government Printing Works, Sedibeng Water , South African Airways (Pty) Ltd , South African Express (Pty) Ltd and South African Postbank SOC Ltd

For the year ended 31 March 2021

### **Emphasis of matters**

56. I draw attention to the matters below. My opinion is not modified in respect of matters these.

#### Ministerial exemption in terms of section 92 of the PFMA from preparing a single set of consolidated financial statements

57. As disclosed in note 55 to the consolidated financial statements, the minister of Finance granted the National Treasury exemption in terms of section 92 of the PFMA from the provisions of section 8(1) of the act. The exemption applies to the financial periods 2020-21 to 2024-25 and allows the National Treasury not to prepare a single set of consolidated financial statements for national departments and national public entities.

#### Fruitless and Wasteful Expenditure

58. As disclosed in note 66 to the financial statements, the National Treasury Consolidations of National Public Entities has reported an accumulated balance at 31 March 2021 of fruitless and wasteful expenditure amounting to R11 230 522 000 (2019-20: R7 278 670 000). This represents a R3 951 852 000 (54%) increase from the prior year. This increase in fruitless and wasteful expenditure is due to the cumulative amounts aggregation in the consolidations audit.

#### **Restatement of corresponding figures**

 As disclosed in notes 64 to the consolidated financial statements, the corresponding figures for 31 March 2020 were restated as a result of errors in the financial statements of the national public entities.

### **Other matter**

60. I draw attention to the matter below. My opinion is not modified in respect of this matter.

# Unaudited supplementary schedules

61. The supplementary information set out on pages 167 to 175 does not form part of the consolidated financial statements and is presented as additional information. I have not audited these schedules and, accordingly, I do not express an opinion on them.

# Responsibilities of the accounting officer for the consolidated financial statements

- 62. The accounting officer is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with the South African Standards of Generally Recognised Accounting Practice (SA Standards of GRAP) and the requirements of the Public Finance Management Act of South Africa,1999 (Act No. 1 of 1999) (PFMA), and for such internal control as the accounting officer determines is necessary to enable the preparation of the consolidated financial statements that are free from material misstatement, whether due to fraud or error.
- 63. In preparing the consolidated financial statements, the accounting officer is responsible for assessing the national public entities ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the national public entities or to cease operations, or has no realistic alternative but to do so.

### Auditor-general's responsibilities for the audit of the consolidated financial statements

64. My objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit

For the year ended 31 March 2021

conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

65. A further description of my responsibilities for the audit of the consolidated financial statements is included in the annexure to this auditor's report.

### Internal control deficiencies

- 66. I considered internal control relevant to my audit of the consolidated financial statements. The matters reported below are limited to the significant internal control deficiencies that resulted in the basis for the qualified opinion included in this report.
- 67. Management did not develop and implement adequate action plans to address prior year audit findings related to and consequently similar matters were reported in the current year.
- 68. Lack of consequences for poor performance and transgressions at national public entities impedes the preparation of credible and accurate financial statements.
- 69. The slow response from leadership in capacitating the government workforce does not enable credible consolidated financial statements and thus compliance with the requirements of the PFMA and the financial reporting framework.
- 70. Consolidation systems and processes are not at the required level of maturity to enable compliance with the requirements of the PFMA

and the financial reporting framework in respect of whole-of-government consolidation.

Auditor - General

Pretoria,

7 December 2021



Auditing to build public confidence

For the year ended 31 March 2021

### Annexure – Auditorgeneral's responsibility for the audit

 As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the consolidated financial statements.

### **Financial statements**

- In addition to my responsibility for the audit of the consolidated financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control
  - obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of accounting in the preparation of the financial statements. I also conclude, based on the audit evidence obtained, whether a material uncertainty exists relating to events or conditions that may cast significant doubt on the ability of the National

Treasury to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements about the material uncertainty or, if such disclosures are inadequate, to modify my opinion on the financial statements. My conclusions are based on the information available to me at the date of this auditor's report. However, future events or conditions may cause a department to cease operating as a going concern

- evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and determine whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation
- obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group to express an opinion on the consolidated financial statements. I am responsible for the direction, supervision and performance of the group audit. I remain solely responsible for my audit opinion.

For the year ended 31 March 2021

# Communication with those charged with governance

- I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
- 4. I also provide the accounting officer with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and, where applicable, actions taken to eliminate threats or safeguards applied.

For the year ended 31 March 2021

### Annexure A

### List of entities consolidated

|          | 31 March 2021  |    | 31 March 2020   |
|----------|--|----|---|
| 1        | Academy of Science of South Africa                                   | 1  | Academy of Science of South Africa                      |
| 2        | Accounting Standards Board   | 2  | Accounting Standards Board                              |
| 3        | African Renaissance International Cooperation                        | 3  | African Renaissance International Cooperation           |
| 4        | Agrément South Africa  | 4  | Agreement South Africa                                  |
| 5        | Agricultural Land Holding Account                                    | 5  | Agricultural Land Holding Account                       |
| 6        | Agricultural Research Council  | 6  | Agricultural Research Council                           |
| 7        | Agricultural Sector Education and Training Authority                 | 7  | Agricultural Sector Education and Training Authority    |
|          | Air Traffic and Navigation Services Company                          | 8  | Air Traffic and Navigation Services Company             |
| 8        | Limited  | •  | Limited   |
| 9        | Airports Company of South Africa Ltd                                 | 9  | Airports Company of South Africa Ltd                    |
| 10       | Amazwi South African Museum of Literature                            | 10 | Amatola Water Board                                     |
| 11       | Armaments Corporation of South Africa Limited (ARSMCOR)              | 11 | Armaments Corporation of South Africa Limited (ARSMCOR) |
| 12       | Artscape   | 12 | Artscape  |
| 13       | Auditor General of South Africa                                      | 13 | Auditor General of South Africa                         |
| 14       | Banking Sector Education and Training Authority                      | 14 | Banking Sector Education and Training Authority         |
| 15       | Bloem Water  | 15 | Bloem Water   |
| 16       | Boxing South Africa  | 16 | Boxing South Africa                                     |
| 17       | Brand SA   | 17 | Brand SA  |
| 18       | Breede-Gouritz Catchment Management Agency                           | 18 | Broadband Infrastructure Company (Pty) Ltd              |
| 19       | Broadband Infraco  | 19 | Castle Control Board                                    |
| 20       | Castle Control Board   | 20 | CEF (Pty) Ltd   |
| 24       |  | 21 | Chemical Industries Education and Training              |
| 21       | CEF (Pty) Ltd<br>Chemical Industries Education and Training          | 22 | Authority<br>Commission for Gender Equality (CGE)       |
| 22<br>23 | Authority<br>Commission for Conciliation, Mediation &<br>Arbitration | 23 | Community Schemes Ombud Services                        |
| 23<br>24 | Commission for Gender Equality (CGE)                                 | 24 | Companies and Intellectual Property Commission          |
| 25       | Commission on Restitution of Land Rights                             | 25 | Companies Tribunal                                      |
| 26       | Community Schemes Ombud Services                                     | 26 | Compensation Fund, including Reserve Fund               |
| 27       | Companies and Intellectual Property Commission                       | 27 | Competition Commission                                  |
| 28       | Companies Tribunal   | 28 | Competition Tribunal                                    |
| 29       | Compensation Fund, including Reserve Fund                            | 29 | Construction Education and Training Authority           |
| 30       | Competition Commission   | 30 | Construction Industry Development Board                 |
| 31       | Competition Tribunal   | 31 | Co-Operatives Banks Development Agency                  |
| 32       | Construction Education and Training Authority                        | 32 | Council for Geoscience                                  |
| 33       | Construction Industry Development Board                              | 33 | Council for Medical Schemes                             |
| 34       | Co-Operatives Banks Development Agency                               | 34 | Council for Scientific and Industrial Research          |
| 35       | Council for Geoscience   | 35 | Council for the Built Environment                       |
| 36       | Council for Medical Schemes  | 36 | Council on Higher Education                             |
| 50       |  |    |   |

|          | 31 March 2021   |     | 31 March 2020  |
|----------|---|-----|--|
| 37       | Council for Scientific and Industrial Research  | 37  | Cross-Border Road Transport Agency   |
| 38       | Council for the Built Environment   | 38  | Culture, Arts, Tourism, Hospitality and Spor<br>Education and Training Authority |
| 39       | Council on Higher Education   | 39  | Deeds Registration Trading Account   |
| 40       | Cross-Border Road Transport Agency  | 40  | DENEL (Pty) Ltd  |
| 41       | Culture, Arts, Tourism, Hospitality and Sport<br>Education and Training Authority     | 41  | Development Bank of Southern Africa  |
| 42       | Deeds Registration Trading Account  | 42  | Die Afrikaanse Taal Museum   |
| 43       | Development Bank of Southern Africa   | 43  | Ditsong: Museums of Africa   |
| 44       | Die Afrikaanse Taal Museum  | 44  | Driving License Card Trading Account   |
|          |   | 45  | Education, Training and Development Practices                                    |
| 45       | Ditsong: Museums of Africa  |     | SETA   |
| 40       | Driving License Cand Trading Associat   | 46  | Energy & Water Sector Education and Training                                     |
| 46       | Driving License Card Trading Account<br>Education, Training and Development Practices | 47  | Authority<br>Equalisation Fund   |
| 47       | SETA  |     |  |
| 48       | Energy & Water Sector Education and Training Authority                                | 48  | ESKOM  |
| 49       | Equalisation Fund   | 49  | Estate Agency Affairs Board  |
|          |   | 50  | Export Credit Insurance Corporation of South                                     |
| 50       | ESKOM   | 51  | Africa Limited<br>Fibre Processing Manufacturing Secto                           |
| 51       | Estate Agency Affairs Board   | 51  | Education and Training Authority   |
| •        | Export Credit Insurance Corporation of South Africa                                   | 52  | Film and Publication Board   |
| 52       | Limited   |     |  |
| 53       | Fibre Processing Manufacturing Sector Education and Training                          | 53  | Financial & Fiscal Commission  |
| 54       | Film and Publication Board  | 54  | Financial and Accounting Services SETA   |
| 55       | Financial & Fiscal Commission   | 55  | Financial Intelligence Centre  |
| 56       | Financial and Accounting Services SETA  | 56  | Financial Sector Conduct Authority   |
|          |   | 57  | Food and Beverages Manufacturing Industry  |
| 57       | Financial Intelligence Centre   |     | SETA   |
| 58       | Financial Sector Conduct Authority  | 58  | Freedom Park Trust   |
| 59       | Food and Beverages Manufacturing Industry SETA  | 59  | Government Pensions Administration Agency  |
| 60       | Freedom Park Trust  | 60  | Government Printing Works  |
| 61       | Government Pensions Administration Agency   | 61  | Government Technical Advisory Centre (GTAC)                                      |
|          |   | 62  | Health and Welfare Sector Education and  |
| 62       | Government Technical Advisory Centre (GTAC)   |     | Training Authority   |
| 62       | Health and Welfare Sector Education and Training                                      | 63  | Housing Development Agency   |
| 63<br>64 | Authority   | 64  | Human Sciences Research Council  |
| 64       | Housing Development Agency  | 65  | Independent Communications Authority of South                                    |
| 65       | Human Sciences Research Council   | 05  | Africa   |
| •••      | Independent Communications Authority of South   | 66  | Independent Development Trust  |
| 66       | Africa  |     |  |
| 67       | Independent Development Trust   | 67  | Independent Electoral Commission   |
| 68       | Independent Electoral Commission  | 68  | Independent Regulatory Board for Auditors  |
|          |   | 69  | Industrial Development Corporation of South                                      |
| 69       | Independent Regulatory Board for Auditors   | 70  | Africa Limited   |
| 70       | Industrial Development Corporation of South Africa<br>Limited                         | 70  | Ingonyama Trust Board  |
| 70       |   | 71  | Inkomati-Usuthu Catchment Managemen  |
| 71       | Ingonyama Trust Board   | • • | Agency   |
|          |   |     |  |
|          | Inkomati-Usuthu Catchment Management Agency   | 72  | Insurance Sector Education and Training<br>Authority                             |

|          | 31 March 2021  |            | 31 March 2020   |
|----------|--|------------|---|
| 73       | Insurance Sector Education and Training Authority  | 73         | International Trade Administration Commission                                   |
| 74       | International Trade Administration Commission  | 74         | Isimangaliso Wetland Park   |
| 75       | Isimangaliso Wetland Park  | 75         | Iziko Museums of Cape Town  |
| 76       | Iziko Museums of South Africa  | 76         | Kwa-Zulu Natal Museum   |
| 77       | Kwa-Zulu Natal Museum  | 77         | LANDBANK  |
| 78       | LANDBANK   | 78         | Legal Aid South Africa  |
| 79       | Legal Aid South Africa   | 79         | Lepelle Northern Water  |
| 80       | Lepelle Northern Water   | 80         | Local Education and Training Authority  |
| 81       | Local Government Education and Training Authority  | 81         | Luthuli Museum  |
| 82       | Luthuli Museum   | 82         | Magalies Water  |
|          |  | 83         | Manufacturing Engineering and Related   |
| 83<br>84 | Magalies Water<br>Manufacturing Engineering and Related Services<br>Education Tra        | 84         | Services SETA<br>Marine Living Resources Fund                                   |
| 85       | Marine Living Resources Fund   | 85         | Market Theatre Foundation   |
| 65<br>86 | Market Theatre Foundation  | 86         | Media Development Diversity Agency  |
| 00       |  | 87         | Media, Information and Communication  |
| 87       | Media Development Diversity Agency   | •          | Technologies SETA   |
| 88       | Media, Information and Communication Technologies Sector Edu                             | 88         | Medical Research Council of South Africa  |
| 89       | Medical Research Council of South Africa   | 89         | Mhlathuze Water   |
| 90       | Mhlathuze Water  | 90         | Mine Health and Safety Council  |
| 91       | Mine Health and Safety Council   | 91         | Mining Qualifications Authority   |
| 92       | Mining Qualifications Authority  | 92         | MINTEK  |
| 93       | MINTEK   | 93         | Municipal Demarcation Board   |
| 94       | Municipal Demarcation Board  | 94         | Municipal Infrastructure Support Agency   |
| 95       | Municipal Infrastructure Support Agency  | 95         | National Agricultural Marketing Council   |
| 96       | National Agricultural Marketing Council  | 96         | National Arts Council of South Africa   |
| 97       | National Arts Council of South Africa  | 97         | National Consumer Commission  |
| 98       | National Consumer Commission   | 98         | National Consumer Tribunal  |
| 99       | National Consumer Tribunal   | 99         | National Credit Regulator   |
| 100      | National Credit Regulator  | 100        | National Development Agency   |
| 101      | National Development Agency  | 101        | National Economic Development and Labour Council                                |
| 102      | National Economic Development and Labour Council   |            | National Electronic Media Institute of South<br>Africa                          |
| 103      | National Electronic Media Institute of South Africa                                      | 103        | National Empowerment Fund   |
| 104      | National Empowerment Fund  | 104        | National Energy Regulator of South Africa                                       |
| 105      | National Energy Regulator of South Africa<br>National Film and Video Foundation of South | 105<br>106 | National English Literary Museum<br>National Film and Video Foundation of       |
| 106      | Africa   | 107        | South Africa<br>National Campling Roard of South Africa                         |
| 107      | National Gambling Board of South Africa  | 107        | National Gambling Board of South Africa   |
| 108      | National Health Laboratory Service   | 108        | National Health Laboratory Service<br>National heritage Council of South Africa |
| 109      | National Heritage Council of South Africa  | 109        | National Home Builders Registration Council                                     |
| 110      | National Home Builders Registration Council  |            | 0   |
| 111      | National Housing Finance Corporation Limited   | 111        | National Housing Finance Corporation Limited                                    |
| 112      | National Library of South Africa   | 112        | National Library of South Africa  |
| 113      | National Lotteries Commission  | 113        | National Lotteries Commission   |
| 114      | National Metrology Institute of South Africa   | 114        | National Metrology Institute of South Africa                                    |
| 115      | National Museum, Bloemfontein  | 115        | National Musuem, Bloemfontein   |

|     | 31 March 2021   |            | 31 March 2020   |
|-----|---|------------|---|
| 116 | National Nuclear Regulator                              | 116        | National Nuclear Regulator  |
| 117 | National Radioactive Waste Disposal Institute           | 117        | National Radioactive Waste Disposal Institute                                       |
|     |   | 118        | National Regulator for Compulsor  |
| 118 | National Regulator for Compulsory Specifications        | 440        | Specifications  |
| 119 | National Research Foundation                            | 119        | National Research Foundation  |
| 120 | National School of Government                           | 120        | National School of Government   |
| 121 | National Skills Fund                                    | 121        | National Skills Fund  |
| 122 | National Student Financial Aid Scheme                   | 122        | National Student Financial Aid Scheme   |
| 123 | National Youth Development Agency                       | 123        | National Youth Development Agency   |
| 124 | Nelson Mandela National Museum                          | 124        | Nelson Mandela National Museum  |
| 125 | Office of Health Standards Compliance                   | 125        | Office of Health Standards Compliance   |
| 126 | Office of the Ombud for Financial Services<br>Providers | 126        | Office of the Ombud for Financial Service<br>Providers                              |
| 120 | Office of the Pension Fund Adjudicator                  | 127        | Office of the Pension Fund Adjudicator  |
| 127 | Office of the Valuer-General                            | 128        | Office of the Valuer-General  |
| 120 |   | 129        | Onderstepoort Biological Products Limited   |
| 129 | Onderstepoort Biological Products Limited               | 130        | Pan South African Language Board  |
| 130 | Overberg Water<br>Pan South African Language Board      | 131        | Passenger Rail Agency of South Africa   |
| 132 | Passenger Rail Agency of South Africa                   | 132        | Performing Arts Council of the Free State   |
| 132 | Performing Arts Council of the Free State               | 133        | Perishable Products Export Control Board  |
| 134 | Perishable Products Export Control Board                | 134        | Playhouse Company   |
| 134 | Playhouse Company                                       | 135        | Ports Regulator of South Africa   |
| 136 | Ports Regulator of South Africa                         | 136        | President's Fund  |
| 137 | President's Fund  | 137        | Private Security Industry Regulatory Authority                                      |
| 137 | Private Security Industry Regulatory Authority          | 138        | Productivity SA   |
| 139 | Productivity SA   | 139        | Property Management Trading Entity  |
| 140 | Property Management Trading Entity                      | 140        | Public Investment Corporation Limited   |
| 141 | Public Investment Corporation Limited                   | 141        | Public Protector of South Africa  |
|     | i ubile investment oorporation Einned                   | 142        | Public Service Sector Education and Trainin   |
| 142 | Public Protector of South Africa                        |            | Authority   |
|     | Public Service Sector Education and Training            | 143        | Quality Council for Trades and Occupations  |
| 143 | Authority   | 144        | Railway Safety Regulator  |
| 144 | Quality Council for Trades and Occupations              | 144        | Rand Water  |
| 145 | Railway Safety Regulator                                | 145<br>146 |   |
| 146 | Rand Water  | 146        | Represented Political Parties Fund<br>Road Accident Fund                            |
| 147 | Represented Political Parties Fund                      | 148        | Road Traffic Infringement Agency  |
| 148 | Road Accident Fund                                      | 140        | Road Traffic Management Corporation   |
| 149 | Road Traffic Infringement Agency                        | 149        | Robben Island Museum  |
| 150 | Road Traffic Management Corporation                     | 150        | Safety and Security Education and Trainin   |
| 151 | Robben Island Museum                                    | 191        | Authority   |
|     | Safety and Security Education and Training              | 152        | Sasria Limited  |
| 152 | Authority   |            |   |
| 153 | Sasria Limited  | 153        | Sentech Limited   |
| 454 | Controll Limited  | 154        | Services Sector Education and Trainin   |
| 154 | Sentech Limited   | 155        | Authority   |
| 155 | Services Sector Education and Training Authority        | 155        | Small Enterprise Development Agency<br>Social Housing Regulatory Authority          |
| 156 | Small Enterprise Development Agency                     | 156        |   |
| 157 | Social Housing Regulatory Authority                     | 157        | South African Airways (Pty) Ltd   |
| 158 | South African Broadcasting Corporation Limited          |            | South African Broadcasting Corporation Limited<br>South African Bureau of Standards |
| 159 | South African Bureau of Standards                       | 159        | South Allican Dureau of Standards   |

|            | 31 March 2021  |            | 31 March 2020  |  |  |
|------------|--|------------|--|--|--|
| 160        | South African Civil Aviation Authority                           | 160        | South African Civil Aviation Authority                                 |  |  |
| 161        | South African Council for Educators                              | 161        | South African Council for Educators                                    |  |  |
| 162        | South African Diamond and Precious Metals Regulator              | 162        | South African Diamond and Precious Metals Regulator                    |  |  |
| 163        | South African Forestry Company Limited                           | 163        | South African Forestry Company Limited                                 |  |  |
| 164        | South African Health Products Regulatory Authority               | 164        | South African Health Products Regulatory<br>Authority                  |  |  |
| 165        | South African Heritage Resources Agency                          | 165        | South African Heritage Resources Agency                                |  |  |
| 166        | South African Human Rights Commission                            | 166        | South African Human Rights Commission                                  |  |  |
| 167        | South African Institute for Drug-Free Sport                      | 167        | South African Institute for Drug-Free Sport                            |  |  |
| 168        | South African Library for the Blind                              | 168        | South African Library for the Blind                                    |  |  |
| 169        | South African Local Government Association                       | 169        | South African Local Government Association                             |  |  |
| 170        | South African Maritime Safety Authority                          | 170        | South African Maritime Safety Authority                                |  |  |
| 171        | South African National Accreditation System                      | 171        | South African National Accreditation System                            |  |  |
| 172        | South African National Biodiversity Institute                    | 172        | South African National Biodiversity Institute                          |  |  |
| 173        | South African National Energy Development Institute              | 173        | South African National Energy Development<br>Institute                 |  |  |
| 174        | South African National Parks                                     | 174        | South African National Parks   |  |  |
| 175        | South African National Roads Agency Limited                      | 175        | South African National Roads Agency Limited                            |  |  |
| 176        | South African National Space Agency                              | 176        | South African National Space Agency                                    |  |  |
|            |  | 177        | South African Nuclear Energy Corporation                               |  |  |
| 177        | South African Nuclear Energy Corporation Limited                 |            | Limited  |  |  |
| 178        | South African Post Office Limited                                | 178        | South African Qualifications Authority                                 |  |  |
| 179        | South African Qualifications Authority                           | 179        | South African Reserve Bank   |  |  |
| 180        | South African Reserve Bank                                       | 180        | South African Revenue Services (SARS)                                  |  |  |
| 181        | South African Revenue Services (SARS)                            | 181<br>182 | South African Social Services Agency<br>South African State Theatre    |  |  |
| 182        | South African Social Security Agency                             | 182        | South African Tourism  |  |  |
| 183        | South African State Theatre                                      | 184        | South African Weather Service  |  |  |
| 184        | South African Tourism  | 185        | Special Investigation Unit   |  |  |
| 185        | South African Weather Service                                    | 186        | State Diamond Trader   |  |  |
| 186        | Special Investigation Unit                                       | 187        | State Information Technology Agency                                    |  |  |
| 187<br>188 | State Diamond Trader   | 188        | Supported Employment Enterprise  |  |  |
| 189        | State Information Technology Agency                              | 189        | Technology Innovation Agency   |  |  |
| 190        | Supported Employment Enterprises<br>Technology Innovation Agency | 190        | Telkom SA Limited  |  |  |
| 191        | Telkom SA Limited  | 191        | The Commission for PPRCRLC   |  |  |
| 192        | The Commission for PPRCRLC                                       | 192        | Commission on Restitution of Land Rights                               |  |  |
| 193        | Thubelisha Homes   | 193        | Thubelisha Homes   |  |  |
| 194        | Trans-Caledon Tunnel Authority                                   | 194        |  |  |  |
| 195        | Transnet Limited   | 195        | Transnet Limited   |  |  |
| 196        | Transport Education and Training Authority                       | 196        | Transport Education and Training Authority                             |  |  |
| 197        | uMalusi Council for Quality Assurance in General<br>and Further  | 197        | uMalusi Council for Quality Assurance in General and Further Education |  |  |
| 198        | Umgeni Water   | 198        | Umgeni Water   |  |  |
| 199        | uMsunduzi Museum (Includes Voortrekker                           | 199        | uMsunduzi Museum (includes Voortrekker                                 |  |  |
|            | Museum)  | 200        | Museum)<br>Unemployment Insurance Fund                                 |  |  |

For the year ended 31 March 2021

|     | 31 March 2021  |     | 31 March 2020   |  |  |
|-----|--|-----|---|--|--|
| 201 | Universal Service and Access Agency of South Africa          | 201 | Universal Service and Access Agency of South Africa             |  |  |
| 202 | Universal Service and Access Fund                            | 202 | Universal Service and Access Fund                               |  |  |
| 203 | War Museum of the Boer Republics                             | 203 | War Museum of the Boer Republics                                |  |  |
| 204 | Water Research Commission                                    | 204 | Water Research Commission                                       |  |  |
| 205 | Water Trading Account  | 205 | Water Trading Account   |  |  |
| 206 | Wholesale and Retail Sector Education and Training Authority | 206 | Wholesale and Retail Sector Education and<br>Training Authority |  |  |
| 207 | William Humphreys Art Gallery                                |     | William Humphreys Art Gallery                                   |  |  |
|     | ······································                       | 208 | Overberg Water  |  |  |
|     |  | 209 | Commission for Conciliation, Mediation and Arbitration          |  |  |

210 Breede-Gouritz Catchment Management Agency

For the year ended 31 March 2021

### **Annexure B**

### PFMA listed and unlisted entities not consolidated

|   | 31 March 2021                              |   | 31 March 2020                              |
|---|--|---|--|
|   |  | 1 | Compensation Commissioner for Occupational |
| 1 | Alexkor Limited                            |   | Diseases                                   |
| 2 | Amatola Water Board                        | 2 | South African Post Office Limited          |
|   | Compensation Commissioner for Occupational | 3 | Alexkor Limited                            |
| 3 | Diseases                                   |   |  |
| 4 | DENEL                                      | 4 | South African Express (Pty) Ltd            |
| 5 | Government Printing Works                  | 5 | Sedibeng Water                             |
| 6 | Sedibeng Water                             |   |  |
| 7 | South African Airways (Pty) Ltd            |   |  |
| 8 | South African Express (Pty) Ltd            |   |  |
| 9 | South African Postbank SOC Ltd             |   |  |

For the year ended 31 March 2021

### Annexure C

### List of entities consolidated with year ends other than 31 March

|   | 31 March 2021          |   | 31 March 2020          |  |
|---|------------------------|---|------------------------|--|
| 1 | Amatola Water Board    | 1 | Amatola Water Board    |  |
| 2 | Bloem Water            | 2 | Bloem Water            |  |
| 3 | Lepelle Northern Water | 3 | Lepelle Northern Water |  |
| 4 | Magalies Water         | 4 | Magalies Water         |  |
| 5 | Mhlathuze Water        | 5 | Mhlathuze Water        |  |
| 6 | Overberg Water         | 6 | Overberg Water         |  |
| 7 | Rand Water             | 7 | Rand Water             |  |
| 8 | Sedibeng Water         | 8 | Sedibeng Water         |  |
| 9 | Umgeni Water           | 9 | Umgeni Water           |  |

For the year ended 31 March 2021

### Annexure D

### List of entities consolidated based on draft AFS

|        | 31 March 2021   |    | 31 March 2020                            |  |  |  |
|--------|---|----|--|--|--|--|
| 1      | Independent Development Trust   | 1  | Amatola Water Board                      |  |  |  |
| 2      | Bloem Water   |    | DENEL (Pty) Ltd                          |  |  |  |
|        | Breede-Gouritz Catchment Management   | 3  | Independent Development Trust            |  |  |  |
| 3      | Agency  |    |  |  |  |  |
| 4      | CEF (Pty) Ltd   | 4  | Water Trading Account                    |  |  |  |
| 5      | Isimangaliso Wetland Park   | 5  | Lepelle Northern Water                   |  |  |  |
| 6      | Lepelle Northern Water  | 6  | Umgeni Water                             |  |  |  |
| 7      | Magalies Water  | 7  | South African Airways (Pty) Ltd          |  |  |  |
| •      | Marina Lisian Deservata Fund  | 8  | South African Nuclear Energy Corporation |  |  |  |
| 8<br>9 | Marine Living Resources Fund<br>Mhlathuze Water   | 9  | Limited<br>CEF (Pty) Ltd                 |  |  |  |
| 10     | National Lotteries Commission   |    | Agricultural Land Holdings Account       |  |  |  |
| 11     | Overberg Water  |    | Equalisation Fund                        |  |  |  |
| 12     | Passenger Rail Agency of South Africa   |    | Government Printing Works                |  |  |  |
| 13     | Rand Water  |    | Unemployment Insurance Fund              |  |  |  |
| 14     | Rand Water<br>Road Accident Fund  |    | Independent Electoral Commission         |  |  |  |
| 15     |   |    | Land Bank                                |  |  |  |
| 16     | Road Traffic Infringement Agency<br>South African Maritime Safety Authority<br>South African Nuclear Energy Corporation |    | Represented Political Parties Fund       |  |  |  |
| 10     |   |    | Rand Water                               |  |  |  |
| 17     | Limited   | 17 |  |  |  |  |
| 18     | South African Post Office Limited   | 18 | National Skills Fund                     |  |  |  |
| 19     | Trans-Caledon Tunnel Authority  |    |  |  |  |  |
| 20     | Umgeni Water  |    |  |  |  |  |
| 21     | Water Trading Account   |    |  |  |  |  |
| 22     | State Information Technology Agency   |    |  |  |  |  |
| 23     | LANDBANK  |    |  |  |  |  |
| 24     | Sasria Limited  |    |  |  |  |  |
| 25     | Transnet Limited  |    |  |  |  |  |
| 26     | Represented Political Parties Fund  |    |  |  |  |  |
| 27     | Compensation Fund, including Reserve Fund   |    |  |  |  |  |
| 28     | Robben Island Museum  |    |  |  |  |  |
| 29     | Supported Employment Enterprises  |    |  |  |  |  |
|        |   |    |  |  |  |  |

**30** Unemployment Insurance Fund

# **STATEMENT OF FINANCIAL PERFORMANCE**

|  | Note | 2020/21<br>R '000 | 2019/20<br>R '000 |
|--|------|-------------------|-------------------|
| REVENUE  |      |                   |                   |
| REVENUE FROM NON-EXCHANGE TRANSACTIONS                           |      | 208 185 118       | 212 813 617       |
| Government grants and subsidies                                  | 37   | 101 610 039       | 97 355 957        |
| Public contributions and donations                               | 38   | 22 546 795        | 25 314 785        |
| Transfers and Sponsorships                                       | 39   | 7 292 531         | 8 091 859         |
| Fines and Penalties  | 40   | 428 363           | 998 246           |
| Legislative and Oversight functions                              | 41   | 70 655 095        | 72 735 305        |
| Taxation revenue   | 42   | 5 185 328         | 7 772 507         |
| Licences and permits   |      | 466 968           | 544 958           |
| REVENUE FROM EXCHANGE TRANSACTIONS                               |      | 456 137 679       | 497 531 094       |
| Sale of Goods & Rendering of Services                            | 43   | 382 189 854       | 397 505 815       |
| Rental of facilities and equipment                               | 44   | 5 384 786         | 7 450 036         |
| Interest earned - external investments                           | 45   | 44 450 203        | 59 101 532        |
| Interest earned - outstanding receivables                        | 46   | 6 760 730         | 7 240 444         |
| Other income   | 47   | 16 551 573        | 25 428 978        |
| Licences and permits   |      | 800 532           | 804 290           |
| TOTAL REVENUE  |      | 664 322 797       | 710 344 711       |
| EXPENSES   |      |                   |                   |
| Employee related costs   | 48   | (141 115 640)     | (134 175 672)     |
| Repairs and maintenance  | 49   | (21 216 801)      | (19 114 079)      |
| Depreciation and amortisation expense                            | 50   | (62 646 173)      | (65 307 302)      |
| Contracted services  | 51   | (6 024 232)       | (4 987 594)       |
| Grants and subsidies paid  | 52   | (22 989 725)      | (26 283 945       |
| Finance costs  | 53   | (71 629 299)      | (81 019 134)      |
| General expenses   | 54   | (344 897 023)     | (375 679 492)     |
| Bad debts  |      | (1 931 993)       | (4 158 518)       |
| Non Profit institutions and donor project expenses               |      | (493 230)         | (533 382)         |
| TOTAL EXPENSES   |      | (672 944 116)     | (711 259 119)     |
| OTHER GAINS / (LOSSES)   |      | (75 292 173)      | 52 400 881        |
| Gain / (Loss) on sale of assets                                  | 55   | (1 914 617)       | (5 159 853)       |
| Impairment (Loss) / Reversal of impairment loss                  | 56   | (15 419 179)      | (33 341 962)      |
| Gain / (Loss) on fair value adjustment                           | 57   | (81 259 065)      | 120 125 180       |
| Gain / (Loss) on revaluation of assets                           | 58   | 24 561 016        | (28 794 701)      |
| Inventories: Reversal of write-down to net realisable value      | - •  | 2                 | 11                |
| Inventories: Write-down to net realisable value                  |      | (1 260 330)       | (427 794)         |
| Share of surplus/ (deficit) of joint venture using equity method | 16   | 78 359            | 65 579            |
|  | . 🗸  |                   | 00 010            |

## **STATEMENT OF FINANCIAL PERFORMANCE**

|   | Note | 2020/21      | 2019/20     |
|---|------|--------------|-------------|
|   |      | R '000       | R '000      |
| Continuing Operations Surplus/ (Deficit) before tax   |      | (81 221 037) | 53 564 753  |
| Taxation  | 59   | 6 382 468    | 959 256     |
| Continuing Operations Surplus/ (Deficit) after tax<br>DISCONTINUED OPERATIONS SURPLUS / (DEFICIT) AFTER |      | (74 838 569) | 54 524 009  |
| TAX   | 60   | 14 294       | (3 476 026) |
| TOTAL SURPLUS / (DEFICIT) FOR THE PERIOD NET OF TAX   |      | (74 824 275) | 51 047 983  |
| Attributable to:  |      |              |             |
| Owners of the controlling entity  |      | (74 724 547) | 50 609 249  |
| Non-Controlling Interests   |      | (99 728)     | 438 734     |

## **STATEMENT OF FINANCIAL POSITION**

|  | Note  | 2020/21<br>R '000 | 2019/20<br>R '000      |
|--|-------|-------------------|------------------------|
| ASSETS   |       |                   |                        |
| Current assets   |       | 1 397 700 258     | 1 606 876 436          |
| Cash and cash equivalents                              | 1     | 284 430 173       | 222 701 504            |
| Trade and other receivables from exchange transactions | 2     | 69 106 268        | 64 742 82 <sup>-</sup> |
| Other receivables from non-exchange transactions       | 3     | 10 382 781        | 9 155 05               |
| Other current financial assets                         | 4     | 891 446 277       | 1 165 366 31           |
| Current portion of non-current receivables             | 5     | 17 758 225        | 14 056 45              |
| Inventories  | 6     | 50 489 678        | 45 125 21              |
| Prepayments  | 7     | 14 773 299        | 19 977 71              |
| Current Investments                                    | 8     | 42 989 829        | 43 370 75              |
| Construction contract receivables                      | 9     | 108 490           | 221 47                 |
| Current assets held for sale                           | 10    | 341 044           | 8 514 13               |
| Finance lease receivable                               | 11    | 138 337           | 131 28                 |
| Statutory receivables                                  | 12    | 15 728 339        | 13 505 93              |
| Operating Lease Asset                                  |       | 7 516             | 7 78                   |
| Non-current assets                                     |       | 2 388 419 932     | 2 352 495 84           |
| Non-current receivables from exchange transactions     | 13    | 23 813 303        | 19 608 82              |
| Non-Current Investments                                | 14    | 363 616 666       | 359 315 55             |
| Non-Current Finance Lease Receivable                   | 11    | 534 907           | 559 31                 |
| Other non-current financial assets                     | 15    | 51 281 322        | 65 265 89              |
| Investments in Joint Ventures                          | 16    | 711 906           | 704 14                 |
| Investments in Associates                              | 17    | 55 736 913        | 53 462 26              |
| Deferred Tax Assets                                    | 18    | 29 065 971        | 18 681 13              |
| Defined benefit plan assets                            | 30    | 4 202 944         | 2 817 85               |
| Property, plant and equipment                          | 31    | 1 778 956 569     | 1 751 278 81           |
| Heritage assets  | 32    | 10 996 152        | 10 760 36              |
| Intangible assets                                      | 33    | 29 530 244        | 29 777 21              |
| Investment property                                    | 34&35 | 35 937 260        | 35 991 21              |
| Biological assets                                      | 36.1  | 3 423 691         | 3 323 63               |
| Living resources                                       | 36.2  | 3 825             | 66                     |
| Operating Lease Assets                                 | l     | 608 260           | 948 96                 |
| TOTAL ASSETS   | -     | 3 786 120 190     | 3 959 372 28           |

## **STATEMENT OF FINANCIAL POSITION**

|  | Note | 2020/21<br>R '000 | 2019/20<br>R '000 |
|--|------|-------------------|-------------------|
| LIABILITIES  |      |                   |                   |
| Current liabilities  |      | 1 403 458 950     | 1 328 336 488     |
| Bank overdraft   | 1    | 1 037 772         | 2 686 959         |
| Trade and other payables from exchange transactions        | 19   | 122 908 801       | 125 949 240       |
| VAT payable  | 20   | 4 610 645         | 4 559 218         |
| Taxes and transfers payable                                | 21   | 5 110 480         | 4 438 583         |
| Other current financial liabilities                        | 22   | 1 074 176 131     | 950 128 381       |
| Current provisions   | 23   | 56 749 237        | 100 176 623       |
| Current portion of unspent conditional grants and receipts | 24   | 23 095 887        | 20 666 726        |
| Current portion of long-term borrowings                    | 25   | 97 588 623        | 100 861 932       |
| Short-Term Borrowings                                      | 26   | 11 063 534        | 11 923 474        |
| Current portion of finance lease liability                 | 27   | 1 961 404         | 2 142 623         |
| Current portion of operating lease liability               |      | 518 036           | 525 594           |
| Service Concession Arrangement                             | 74   | 135 049           | 133 308           |
| Deferred Income  |      | 4 503 351         | 4 143 827         |
| Non-current liabilities                                    |      | 1 043 725 742     | 1 110 393 526     |
| Deferred Tax Liabilities                                   | 18   | 71 014 863        | 67 040 935        |
| Unspent conditional grants and receipts                    | 24   | 52 193 216        | 53 643 377        |
| Long-term borrowings                                       | 25   | 615 839 822       | 715 486 913       |
| Finance lease liability                                    | 27   | 14 023 153        | 14 411 960        |
| Non-current provisions                                     | 28   | 120 906 924       | 103 940 640       |
| Other non-current financial liabilities                    | 29   | 27 580 725        | 28 661 983        |
| Defined benefit plan obligations                           | 30   | 25 897 197        | 23 041 762        |
| Deferred Income  | 47   | 109 795 724       | 97 858 204        |
| Operating lease liability                                  |      | 6 474 118         | 6 307 753         |
| TOTAL LIABILITIES  |      | 2 447 184 692     | 2 438 730 014     |
| NET ASSETS   |      | 1 338 935 498     | 1 520 642 268     |
| Ordinary Shares  |      | 223 070 867       | 165 241 337       |
| Preference Shares  |      | 250 000           | 250 000           |
| Revaluation Reserve  |      | 416 076 327       | 402 706 750       |
| Contributed Capital  |      | 25 918 934        | 22 918 934        |
| Translation Reserve  |      | 2 540 788         | 3 707 711         |
| Other Reserves   |      | 118 779 982       | 136 262 319       |
| Accumulated Surplus/ (Deficit)                             |      | 552 959 778       | 789 920 710       |
| Non-Controlling Interests                                  |      | (661 178)         | (365 493)         |
| TOTAL NET ASSETS AND LIABILITIES                           |      | 3 786 120 190     | 3 959 372 282     |

## **STATEMENT OF CHANGES IN NET ASSETS**

|  |                    | Attribu              | table To Own   | Attributable To Owners Of The Controlling Entity | ntrolling Enti         | ty                    |                                      |                   |                     |
|--|--------------------|----------------------|--|--|------------------------|-----------------------|--------------------------------------|-------------------|---------------------|
|  |                    |                      |  |  |                        |                       |                                      | Non-<br>Controlli |                     |
|  | Ordinary<br>Shares | Preference<br>Shares | Preference Revaluation Contributed<br>Shares Reserve Capital | Contributed<br>Capital                           | Translation<br>Reserve | Other<br>reserves     | Accumulated<br>Surplus/<br>(Deficit) | ng<br>Interests   | Total Net<br>Assets |
|  | R '000             | R '000               | R '000   | R '000   | R '000                 | R '000                | R '000                               | R '000            | R '000              |
| BALANCE AT 31 MARCH 2019   | 113 041 338        | 250 000              | 434 745 041  | 22 817 831                                       | 2 717 704 1            | 2 717 704 119 212 925 | 400 405 678                          | (162 992) 1       | 093 027 527         |
| Changes in accounting policy   |                    |                      | 364 238  |  |                        | (772 684)             | 254 206 663                          |                   | 253 798 217         |
| Correction of prior period error   |                    |                      | (399 875)  |  |                        | 4 057 150             | 18 859 764                           | (7 203)           | 22 509 836          |
| <b>BALANCE AT 1 APRIL 2019</b>   | 113 041 338        | 250 000              | 434 709 404  | 22 817 831                                       | 2 717 704 1            | 2 717 704 122 497 391 | 673 472 106                          | (170 195) 1       | 369 335 580         |
| Net of Tax Surplus / (Deficit) on<br>revaluation of Property, Plant &                                      |                    |                      |  |  |                        |                       |                                      |                   |                     |
| Net of Tax Surplus / (Deficit) on  |                    |                      | (77 1 076 77)  |  |                        |                       |                                      |                   | (77) 070 77)        |
| revaluation of Intangible Assets<br>Net of Tax Surplus / (Deficit) on                                      |                    |                      |  |  |                        |                       |                                      |                   | I ()                |
| revaluation of heritage assets<br>Net of Tax Surplus / (Deficit) on  |                    |                      | 3 188  |  |                        |                       |                                      |                   | 3 188               |
| Revaluation of Investments<br>Available For Sale   |                    |                      | (97 232)   |  |                        |                       |                                      |                   | (97 232)            |
| Net Of Tax Currency Translation<br>Differences   |                    |                      |  |  | 409 036                |                       |                                      |                   | 409 036             |
| Transfers to / from other reserves   |                    |                      | (26 027)   |  |                        | 4 805 791             | (9 199 524)                          | 76                | (4 419 683)         |
| Increase / (Decrease) in Snare<br>Capital / Capital Contributions<br>Surplus / (Deficit) for the period as | 52 200 000         |                      |  |  |                        |                       |                                      |                   | 52 200 000          |
| per Statement of Financial   |                    |                      |  |  |                        |                       | 50 609<br>240                        | 138 737           | 51 047 083          |
| Transfers to / from accumulated surplus/(deficit)  |                    |                      |  |  | 603 372                | 1 704<br>998          | 1 292<br>893                         | (10.437)          | 3 590 827           |
| Dividends Paid (Net Of STC)  |                    |                      |  |  |                        |                       | (156 414)                            | (621 442)         | (777 856)           |
| Cash flow hedges   |                    |                      |  |  |                        | 4 815 639             |                                      |                   | 4 815 639           |
| Contributions introduced   |                    |                      |  | 50 000   |                        |                       | (50 000)                             | (2 228)           | (2 228)             |
| Other Movements  |                    |                      | (9 356 358)  | 51 103   | (22 401)               | 2 438 499             | 73 869 918                           | (2)               | 66 980 758          |

## **STATEMENT OF CHANGES IN NET ASSETS**

For the year ended 31 March 2021

|   |                                      | Attri               | Attributable To Owners Of The Controlling Entity | ners Of The (                              | Controlling I         | Entity                 |                                      |                                  |                     |
|---|--------------------------------------|---------------------|--|--|-----------------------|------------------------|--------------------------------------|----------------------------------|---------------------|
|   | Ordinary Preference<br>Shares Shares | reference<br>Shares | Revaluation<br>Reserve                           | Contributed Translation<br>Capital Reserve | ranslation<br>Reserve | Other<br>Reserves      | Accumulated<br>Surplus/<br>(Deficit) | Non-<br>Controlling<br>Interests | Total Net<br>Assets |
| -   | R '000                               | R '000              | R '000   | R '000                                     | R '000                | R '000                 | R '000                               | R '000                           | R '000              |
| BALANCE AT 31 MARCH 2019  | 165 241 337                          | 250 000             | 402 706 253                                      | 22 918 934                                 | 3 707 711             | 136 262 319            | 789 838 229                          | (365 494)                        | 1 520 559 289       |
| Changes in accounting policy<br>Correction of prior period error  |                                      |                     | 497  |  |                       |                        | 82 481                               | -                                | 82 979              |
| BALANCE AT 1 APRIL 2020   | 165 241 337                          | 250 000             | 402 706 750                                      | 22 918 934                                 | 3 707 711             | 136 262 319            | 789 920 710                          | (365 493)                        | 1 520 642 268       |
| Net of Tax Surplus / (Deficit) on<br>revaluation of Property, Plant &                                   |                                      |                     | 100020   |  |                       |                        |                                      |                                  | 070 074             |
| Net of Tax Surplus / (Deficit) on   |                                      |                     | + 10 0 10 +                                      |  |                       |                        |                                      |                                  | + 00 00 +           |
| revaluation of Intangible Assets<br>Net of Tax Surplus / (Deficit) on<br>revaluation of heritage assets |                                      |                     | 158 909  |  |                       |                        |                                      |                                  | 158 909             |
| Net of Tax Surplus / (Deficit) on<br>Revaluation of Investments Available                               |                                      |                     |  |  |                       |                        |                                      |                                  |                     |
| For Sale  |                                      |                     | 27 467   |  |                       |                        |                                      |                                  | 27 467              |
| Net Of Tax Currency Translation<br>Differences  |                                      |                     |  |  | (665 000)             |                        |                                      |                                  | (665 000)           |
| Transfers to / from other reserves  |                                      |                     | (32 592)   |  | 3 574 358             |                        | (2 260 416)                          |                                  | 1 281 350           |
| Increase / (Decrease) in Share Capital / Capital Contributions  | 57 829 530                           |                     |  | 3 000 000                                  |                       |                        |                                      |                                  | 60 829 530          |
| Surplus / (Deficit) for the period as per<br>Statement of Financial Performance                         |                                      |                     |  |  |                       |                        | (74 724 547)                         | (99 728)                         | (74 824 275)        |
| I ransfers to / from accumulated<br>surplus/(deficit)   |                                      |                     | (27 981)   |  | (522 111)             | (522 111) (15 158 863) | 12 909 709                           | 5 050                            | (2 794 196)         |
| Dividends Paid (Net Of STC)   |                                      |                     |  |  |                       |                        | (103 760)                            | (201 009)                        | (304 769)           |
| Cash flow hedges  |                                      |                     |  |  |                       | (6 617 917)            |                                      |                                  | (6 617 917)         |
| Contributions introduced  |                                      |                     |  |  |                       |                        | (30 282)                             |                                  | (30 282)            |
| Other Movements   |                                      |                     | 8 363 800  |  | 20 188                | 720 084                | 635)                                 | 2                                | (163 647 561)       |
| BALANCE AT 31 MARCH 2021  | 223 070 867                          | 250 000             | 416 076 327                                      | 25 918 934                                 | 2 540 788             | 118 779 982            | 552 959 778                          | (661 178)                        | 1 338 935 498       |

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## **CONSOLIDATED CASH FLOW STATEMENT**

|  | Note | 2020/21<br>R '000 | 2019/20<br>R '000 |
|--|------|-------------------|-------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES   |      |                   |                   |
| RECEIPTS   |      | 741 383 824       | 704 840 246       |
| Transfers and Subsidies  |      | 81 326 153        | 85 865 641        |
| Taxation Revenue   |      | 2 845 088         | 3 959 413         |
| Sale of goods and rendering of services  |      | 437 273 598       | 446 205 814       |
| Other Operating Revenue  |      | 21 920 563        | 27 237 135        |
| Service charges  |      | 6 079 400         | 6 490 700         |
| Grants   |      | 48 478 542        | 54 710 929        |
| Interest, Dividends and Rent on land   |      | 29 780 548        | 38 995 635        |
| Fines, penalties and forfeits  |      | 303 984           | 305 089           |
| Other Receipts   |      | 113 375 948       | 41 069 889        |
| PAYMENTS   |      | (669 747 915)     | (648 422 332)     |
| Compensation of Employees  |      | (135 489 057)     | (136 505 282)     |
| Goods and Services   |      | (285 934 331)     | (299 430 438      |
| Interest and Rent on land  |      | (71 627 646)      | (80 035 338       |
| Taxation Paid  |      | (3 603 302)       | (4 089 762        |
| Other payments   |      | (173 093 578)     | (128 361 512      |
| Net cash flows from operating activities   | 61   | 71 635 909        | 56 417 914        |
| net cash news nom operating activities   | 01   | 11000 000         |                   |
| CASH FLOWS FROM INVESTING ACTIVITIES   |      | (25 315 749)      | (90 411 160)      |
| Purchase of Property, Plant and Equipment  |      | (58 398 819)      | (63 931 766)      |
| Purchase of Intangible Assets  |      | (1 390 326)       | (1 859 555        |
| Purchase of Investment Property  |      | (11 597)          | 10 400            |
| Purchase of Heritage Assets  |      | (48 336)          | (95 629           |
| Purchase of Biological Assets  |      | 12                | 25                |
| Proceeds on Disposal of Property, Plant and Equipment  |      | 381 886           | 661 602           |
| Proceeds on Disposal of Intangible Assets  |      | 25 565            | (412              |
| Proceeds on Disposal of Investment Property  |      | 18 683            | 75 985            |
| Proceeds on Disposal of Heritage Assets  |      | (29)              | (45               |
| Proceeds on Disposal of Biological Assets  |      |                   |                   |
| Proceeds on Disposal of Living Resources   |      |                   |                   |
| Purchase of available-for-sale financial assets  |      | (11 955 953)      | (15 730 735       |
| Proceeds from sale of Investments  |      | 28 666 288        | 25 329 762        |
| Purchase of controlled entity (net of cash acquired)   |      |                   |                   |
| Dividend income  |      | 2 357 080         | 3 706 136         |
| Movement in pension fund assets / liabilities  |      | (115 747)         | (24 160           |
| Loans granted to associates / other economic entities<br>Loan repayments received from associates / other economic |      | (13 626 079)      | (15 891 829       |
| entities   |      | 11 216 322        | 6 725 839         |
| Borrowing costs capitalised  |      | (1 209 722)       | 7 409 297         |
| Acquisition of investments   |      | 18 459 367        | (36 796 075       |
| Net cash flows from investing activities   |      | (25 315 749)      | (90 411 160)      |

## **CONSOLIDATED CASH FLOW STATEMENT**

|  | Note | 2020/21<br>R '000 | 2019/20<br>B 1000           |
|--|------|-------------------|-----------------------------|
| CASH FLOWS FROM FINANCING ACTIVITIES   |      | 5 997 089         | <u>R '000</u><br>43 216 783 |
| Proceeds from borrowings   |      | 68 921 661        | 75 318 494                  |
| Repayment of borrowings<br>Proceeds from issuance of ordinary shares / contributed |      | (122 918 597)     | (82 499 788)                |
| capital  |      | 58 925 633        | 48 997 532                  |
| Proceeds from issuance of redeemable preference shares                             |      | 3 756 890         | 3 000 475                   |
| Proceeds from service concession arrangements                                      |      | (21 617)          | 875                         |
| Purchase of treasury shares  |      | (1 061 560)       |                             |
| Repayment / issuance of financial guarantee contracts                              |      | (147 039)         | (426 708)                   |
| Finance lease payments   |      | (1 560 451)       | (77 791)                    |
| Distribution / dividends paid  |      | 102 170           | (1 096 307)                 |
| Net cash flows from financing activities   |      | 5 997 089         | 43 216 783                  |
| Net increase/(decrease) in cash and cash equivalents                               |      | 67 317 342        | 25 110 513                  |
| Cash and cash equivalents at the beginning of the year                             |      | 220 014 545       | 190 323 211                 |
| Effect of exchange rate movement on cash balances                                  |      | (3 939 486)       | 4 580 821                   |
| Cash and cash equivalents at the end of the year                                   | 1    | 283 392 401       | 220 014 545                 |

For the year ended 31 March 2021

## Basis of preparation

The National (Provincial) Public Entity Consolidated Annual Financial Statements are prepared in accordance with the principles of GRAP. In particular, the principles of GRAP 35: Consolidated and Separate Financial Statements have been applied to the development of the accounting policies supporting the consolidation. More information is provided in the accounting policies in this regard. In the absence of an identifiable reporting entity, the scope of the consolidation has been determined with reference to the requirements of the Public Finance Management Act, read with GRAP 35.

The public entities' annual financial statements included in this set of consolidated annual financial statements have been prepared in accordance with South African Standards of Generally Recognised Accounting Practice (GRAP), as issued by the Accounting Standards Board in accordance with Section 91(1) of the Public Finance Management Act, (Act No 1 of 1999). Entities reporting on accounting frameworks other than GRAP were adjusted accordingly to ensure uniform accounting policies for like transactions in similar circumstances.

The annual financial statements have been prepared on an accrual basis of accounting and incorporate the historical cost conventions as the basis of measurement, except where specified otherwise.

The different accounting bases for departments and public entities (modified cash versus accrual) necessitates the preparation of two separate consolidations, one for government departments and one for public entities. Government is however in the process of implementing systems that will eventually enable consistent reporting across these two groups, and consequently the preparation of a single consolidation of national (provincial) government accounts based on Standards of GRAP.

The principal accounting policies, applied in the preparation of these annual financial statements, are set out below. These accounting policies are consistent with those applied in the preparation of the prior year annual financial statements, unless specified otherwise.

## Determining the basis of preparation

The Accounting Officer is required to prepare financial statements based on Standards of GRAP. For the purposes of Departmental financial statements, the Modified Cash Basis of Accounting is currently considered to be an appropriate form of generally recognised accounting practice, whereas for public entities, constitutional institutions, and certain legislatures, the Standards of GRAP issued by the ASB shall apply. Government Business Enterprises (GBEs) currently prepare the financial statements on either SA GAAP or IFRS.

The Minister of Finance granted exemption in terms of Section 92 of the PFMA for the National Treasury from the provisions of section 8(1) of the PFMA to the extent that it requires preparing one set of consolidated AFS for national departments and public entities. The exemption applies to the financial periods 2020-21 to 2024-25 and allows the National Treasury to not prepare a single set of consolidated financial statements for departments and public entities.

Ultimately, it is the intention of the Accounting Officer to prepare a single central government consolidation for all national departments and public entities combined. However, until all the entities are able to report on a substantially similar basis of accounting, it is considered to be impracticable and without benefit to the users to do so. Consequently, until such time as departments are in a position to prepare financial statements on an accrual basis, two separate consolidations are prepared – one for entities reporting on the Modified Cash Basis, and one for entities reporting on an accrual basis.

Accounting policies of entities are adjusted to be on a uniform basis where the effect thereof is deemed to be material to the consolidated financial statements.

## Scope of consolidation

There is no specific identifiable controlling entity as envisaged in GRAP 35. The motivation behind preparing these financial statements is not to show what is directly controlled, but rather to present a combined view of entities considered to be a part of government as envisaged by the PFMA. The decision to include or exclude entities cannot be based solely

For the year ended 31 March 2021

on an analysis of control where this would deviate from the objectives of the consolidation, and hence the users' needs; it must therefore be further based on some other suitable criteria that are in line with the needs of users. In accordance with the definition of a public entity in the PFMA, the Accountant-General has determined that accountability to Parliament for the use of public funds must be the primary driver and considers this to be the primary criterion for including entities in the consolidation, with ownership control by government being assumed to exist in such cases.

Consequently, if an entity has a legal obligation to account to Parliament on its finances, it is deemed to also be under the control of the National Executive, and shall be included in the national public entity consolidation. This approach is expected to prudently ensure a more complete consolidation.

## Treatment of Departmental Trading Entities and Other Unlisted Entities, Trusts and Funds

It is the policy of the Accountant-General to treat trading entities on a similar basis to ordinary public entities for the purposes of this consolidation, where such entities operate on a similar basis in the normal course of business and where they prepare separate financial statements based on Standards of GRAP.

Similarly, unlisted public entities, trusts and funds that meet the criteria as set out in the scope of the consolidation shall also be included in the consolidation.

## **Budget information**

As there is no publically available budget that is reconcilable with the group of entities for the purposes of the National Public Entity Consolidation, it is deemed inappropriate to present a comparison between actual and budget information at this level of consolidation.

## Presentation currency

These annual financial statements are presented in South African Rand, which is the functional currency of the entity.

## Going concern assumption

These annual financial statements were prepared based on the expectation that the entity will continue to operate as a going concern for at least the next 12 months.

## Comparative information

## **Prior year comparatives**

When the presentation or classification of items in the annual financial statements is amended, prior period comparative amounts are also reclassified and restated, unless such comparative reclassification and / or restatement is not required by a Standard of GRAP. The nature and reason for such reclassifications and restatements are also disclosed.

Where material accounting errors, which relate to prior periods, have been identified in the current year, the correction is made retrospectively as far as is practicable and the prior year comparatives are restated accordingly. Where there has been a change in accounting policy in the current year, the adjustment is made retrospectively as far as is practicable and the prior year comparatives are restated accordingly.

The presentation and classification of items in the current year is consistent with prior periods.

# Standards, amendments to standards and interpretations issued but not yet effective

The following Standards of GRAP and / or amendments thereto have been issued by the Accounting Standards Board, but will only become effective in future periods or have not been given an effective date by the Minister of Finance. The entity has not early-adopted any of these new Standards or amendments thereto, but has referred to them for

For the year ended 31 March 2020

guidance in the development of accounting policies in accordance with GRAP 3 as read with Directive 5.

When an entity has not applied a new Standard of GRAP that has been issued but is not yet effective, the entity shall disclose: (a) this fact; and (b) known or reasonably estimable information relevant to assessing the possible impact that application of the new Standard will have on the entity's financial statements in the period of initial application.

#### **GRAP 25 Employee Benefits**

This Standard requires an entity to recognise a liability when an employee has provided service in exchange for employee benefits to be paid in the future and an expense when the entity consumes the economic benefits or service potential arising from service provided by an employee in exchange for employee benefits.

This Standard shall be applied by an employer in accounting for all employee benefits, except share based payment transactions (see the International Financial Reporting Standard® on Share-based Payment), and to the initial recognition and initial measurement of assets and liabilities acquired in a transfer of functions between entities under common control (see the Standard of GRAP on Transfer of Functions Between Entities Under Common Control), a transfer of functions between entities not under common control (see the Standard of GRAP on Transfer of Functions Between Entities Not Under Common Control) or a merger (see the Standard of GRAP on Mergers).

The standard is approved and the effective date has been determined by the Minister of Finance as 1 April 2021.

#### **GRAP 104 Financial Instruments**

This Standard deals with the measurement of financial assets and financial liabilities. Residual interests evidence an interest in the assets of an entity after deducting all of its liabilities.

The Standard requires the presentation of financial assets and financial liabilities on a net basis when doing so reflects an entity's expected future cash flows from settling two or more separate financial instruments. When an entity has the right to receive or pay a single net amount and intends to do so, it has, in effect, only a single financial asset or financial liability. In other circumstances, financial assets and financial liabilities are presented separately from each other consistently with their characteristics as resources or obligations of the entity. An entity shall disclose the information required in paragraphs 8.16 to 8.19 of this Standard.

The standard has the proposed implementation date from the financial year commencing on 1 April 2024 according to the Government Gazette\_1 April 2021.

## Significant judgements and estimates

The use of judgment, estimates and assumptions is inherent to the process of preparing annual financial statements. These judgements, estimates and assumptions affect the amounts presented in the annual financial statements. Uncertainties about these estimates and assumptions could result in outcomes that require a material adjustment to the carrying amount of the relevant asset or liability in future periods.

#### Judgements

In the process of applying these accounting policies, management has made the following judgements that may have a significant effect on the amounts recognised in the financial statements.

#### **Estimates**

Estimates are informed by historical experience, information currently available to management, assumptions, and other factors that are believed to be reasonable under the circumstances. These estimates are reviewed on a regular basis. Changes in estimates that are not due to errors are processed in the period of the review and applied prospectively.

In the process of applying the entity's accounting policies the following estimates, were made:

#### Other provisions

Provisions are measured as the present value of the estimated future outflows required to settle the obligation. In the process of determining the best estimate of the amounts that will be required in future to settle the provision management considers the

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weighted average probability of the potential outcomes of the provisions raised. This measurement entails determining what the different potential outcomes are for a provision as well as the financial impact of each of those potential outcomes. Management then assigns a weighting factor to each of these outcomes based on the probability that the outcome will materialise in future. The factor is then applied to each of the potential outcomes and the factored outcomes are then added together to arrive at the weighted average value of the provisions.

## Pension and medical post-employment benefits

Post-employment benefits offered by the entity take the form of defined benefit plans.

The cost of defined benefit pension plans, other postemployment medical benefits, and the present value of the pension obligation are determined using actuarial valuations. An actuarial valuation involves making various assumptions. These include the determination of the discount rate, future salary increases, mortality rates and future pension increases. Due to the complexity of the valuation, the underlying assumptions and its long-term nature, a defined benefit obligation is highly sensitive to changes in these assumptions. All assumptions are reviewed at each reporting date.

#### **Depreciation and amortisation**

Depreciation and amortisation recognised on property, plant and equipment and intangible assets are determined with reference to the useful lives and residual values of the underlying items. The useful lives and residual values of assets are based on management's estimation of the asset's condition, expected condition at the end of the period of use, its current use, and expected future use and the entity's expectations about the availability of finance to replace the asset at the end of its useful life.

In evaluating how the condition and use of the asset informs the useful life and residual value management considers the impact of technology and minimum service requirements of the assets.

#### Allowance for doubtful debts

The measurement of receivables is derived after consideration of the allowance for doubtful debts.

Management makes certain assumptions regarding the categorisation of debtors into groups with similar risk profiles so that the effect of any impairment on a group of receivables would not differ materially from the impairment that would have been determined had each debtor been assessed for impairment on an individual basis. The determination of this allowance is predisposed to the utilisation of estimates, assumptions and management judgements. In determining this allowance, the estimates are made about the probability of recovery of the debtors based on their past payment history and risk profile.

## Fair value determination of properties (excluding heritage assets)

In determining the fair value of investment property (and / or property, plant and equipment) the entity applies a valuation methodology to determine the fair value of the properties based on any one of, or a combination of the following factors:

- The market related selling price of the property; or
- The market related rental that can be earned for the property; or
- The market related selling price of similar properties in the area; or
- The rentals currently or previously earned by the property.

#### Heritage assets

Heritage assets, which are culturally significant resources and which are shown at cost, are not depreciated due to the uncertainty regarding their estimated useful lives. The valuation of heritage assets is dependent on the type of the asset and the availability of reliable information. Management makes estimates and assumptions about factors such as the restoration cost, replacement cost and cash flow generating ability in estimating fair value.

#### Impairments of non-financial assets

In testing for, and determining the value-in-use of nonfinancial assets, management is required to rely on the use of estimates about the asset's ability to continue to generate cash flows (in the case of cash-generating assets). For non-cash-generating assets, estimates are made regarding the depreciated replacement cost, restoration cost, or service units of the asset,

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depending on the nature of the impairment and the availability of information.

## Financial instruments

## **Initial recognition**

The entity recognises a financial asset or a financial liability in its Statement of Financial Position when, and only when, the entity becomes a party to the contractual provisions of the instrument. This is achieved through the application of trade date accounting.

Upon initial recognition the entity classifies financial instruments or their component parts as financial liabilities, financial assets or residual interests in conformity with the substance of the contractual arrangement and to the extent that the instrument satisfies the definitions of a financial liability, a financial asset or a residual interest.

Financial instruments are evaluated, based on their terms, to determine if those instruments contain both liability and residual interest components (i.e. to assess if the instruments are compound financial instruments). To the extent that an instrument is in fact a compound instrument, the components are classified separately as financial liabilities and residual interests as the case may be.

### **Initial measurement**

When a financial instrument is recognised, the entity measures it initially at its fair value plus, in the case of a financial asset or a financial liability not subsequently measured at fair value, transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

## Subsequent measurement

Subsequent to initial recognition, financial assets and financial liabilities are measured at fair value, amortised cost or cost.

All financial assets and financial liabilities are measured after initial recognition using the following categories:

#### Financial instruments at fair value.

- Derivatives.
- Compound instruments that are designated at fair value i.e. an instrument that includes a derivative and a non-derivative host contract.
- Instruments held for trading.
- Non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition.
- An investment in a residual interest for which fair value can be measured reliably.

Financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

#### Financial instruments at amortised cost

Non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that the entity designates at fair value at initial recognition or are held for trading.

#### Financial instruments at cost

Investments in residual interests, which do not have quoted market prices and for which fair value cannot be determined reliably.

The entity assesses which instruments should be subsequently measured at fair value, amortised cost or cost, based on the definitions of financial instruments at fair value, financial instruments at amortised cost or financial instruments at cost as set out above.

## **Concessionary loans**

The part of the concessionary loan that is a social benefit or non-exchange revenue is determined as the difference between the fair value of the loan and the loan proceeds, either paid or received.

After initial recognition, an entity measures concessionary loans in accordance with the subsequent measurement criteria set out for all financial instruments.

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## **Derecognition**

A financial asset is derecognised at trade date, when: The cash flows from the asset expire, are settled or waived; a) Significant risks and rewards are transferred to another party; or b) Despite having retained significant risks and rewards, the entity has transferred control of the asset to another entity.

A financial liability is derecognised when the obligation is extinguished. Exchanges of debt instruments between a borrower and a lender are treated as the extinguishment of an existing liability and the recognition of a new financial liability. Where the terms of an existing financial liability are modified, it is also treated as the extinguishment of an existing liability and the recognition of a new liability.

## Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired or through the amortisation process.

## Offsetting

The entity does not offset financial assets and financial liabilities in the Statement of Financial Position unless a legal right of set-off exists and the parties intend to settle on a net basis.

## Impairments

All financial assets measured at amortised cost, or cost, are subject to an impairment review. The entity assesses at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

## For financial assets held at amortised cost:

The entity first assesses whether objective evidence of impairment exists individually for financial assets that are individually significant and individually or collectively for financial assets that are not individually significant. If the entity determines that no objective evidence of impairment exists for an individually assessed financial asset, whether significant or not, it includes the asset in a group of financial assets with similar credit risk characteristics and collectively assesses them for impairment. Assets that are individually assessed for impairment and for which an impairment loss is or continues to be recognised are not included in the collective assessment of impairment

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate (i.e. the effective interest rate computed at initial recognition). The carrying amount of the asset is reduced through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised (such as an improvement in the debtor's credit rating), the previously recognised impairment loss shall be reversed either directly or by adjusting an allowance account. The reversal shall not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

#### For financial assets held at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

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## Policies relating to specific financial instruments

#### Investments at amortised cost

Investments, which include listed government bonds, unlisted municipal bonds, fixed deposits and shortterm deposits invested in registered commercial banks are categorised as financial instruments at amortised cost and are subsequently measured at amortised cost.

Where investments have been impaired, the carrying value is adjusted by the impairment loss, which is recognised as an expense in the period that the impairment is identified.

On disposal of an investment, the difference between the net disposal proceeds and the carrying amount is charged or credited to the Statement of Financial Performance.

#### Investments at fair value

Investments, which represent investments in residual interest for which fair value can be measured reliably, are subsequently measured at fair value.

Gains and losses in the fair value of such investments are recognised in the Statement of Financial Performance.

#### Investments at cost

Investments at cost, which represent investments in residual interest for which there is no quoted market price and for which fair value cannot be measured reliably, are subsequently measured at cost.

#### Cash and cash equivalents

Cash and cash equivalents are measured at amortised cost.

Cash includes cash on hand and cash with banks. Cash equivalents are short-term highly liquid investments that are held with registered banking institutions with maturities of three months or less and are subject to an insignificant risk of change in value.

For the purposes of the Cash Flow Statement, cash and cash equivalents comprise cash on hand and deposits held on call with banks.

#### Trade and other receivables

Trade and other receivables are initially recognised at fair value plus transaction costs that are directly attributable to the acquisition and subsequently stated at amortised cost, less provision for impairment. All trade and other receivables are assessed at least annually for possible impairment. Impairments of trade and other receivables are determined in accordance with the accounting policy for impairments. Impairment adjustments are made through the use of an allowance account.

Bad debts are written off in the year in which they are identified as irrecoverable. Amounts receivable within 12 months from the reporting date are classified as current. Interest is charged on overdue accounts.

#### Trade and other payables

Trade payables are initially measured at fair value plus transaction costs that are directly attributable to the acquisition and are subsequently measured at amortised cost using the effective interest rate method.

## Inventories

## Initial recognition and measurement

Inventories comprise current assets held for sale, consumption or distribution during the ordinary course of business. Inventories are initially recognised at cost. Cost refers to the purchase price, plus taxes, transport costs and any other costs in bringing the inventories to their current location and condition. Where inventory is manufactured, constructed or produced, the cost includes the cost of labour, materials and overheads used during the manufacturing process.

Where inventory is acquired by the entity for no or nominal consideration (i.e. a non-exchange transaction), the cost is deemed to be equal to the fair value of the item on the date acquired.

### Subsequent measurement

Inventories, consisting of consumable stores, raw materials, work-in-progress (WIP) and finished goods

For the year ended 31 March 2021

(FG), are valued at the lower of cost and net realisable value unless they are to be distributed at no or nominal charge, in which case they are measured at the lower of cost and current replacement cost. The basis of determining cost is the weighted-average method.

Redundant and slow-moving inventories are identified and written down from cost to net realisable value with regard to their estimated economic or realisable values.

A provision is maintained for obsolete or damaged inventory. The level of the provision for obsolete inventory is equivalent to the value of the difference between the cost of the inventory and its net realisable value or current replacement cost at financial yearend.

Differences arising on the valuation of inventory are recognised in the Statement of Financial Performance in the year in which they arose. The amount of any reversal of any write-down of inventories arising from an increase in net realisable value or current replacement cost is recognised as a reduction of inventories recognised as an expense in the period in which the reversal occurs.

## Derecognition

The carrying amount of inventories is recognised as an expense in the period that the inventory was sold, distributed, written off or consumed, unless that cost qualifies for capitalisation to the cost of another asset.

# Non-current assets held for sale

## Recognition

Non-current assets and disposal groups are classified as held for sale if their carrying amount will be recovered through a sale transaction rather than through continuing use. This condition is regarded as met only when the sale is highly probable and the asset (or disposal group) is available for immediate sale in its present condition. Management must be committed to the sale, which should be expected to qualify for recognition as a completed sale within one year from the date of classification.

#### **Measurement**

Non-current assets held for sale (or disposal group) are measured at the lower of carrying amount and fair value less costs to sell.

A non-current asset is not depreciated (or amortised) while it is classified as held for sale or while it is part of a disposal group classified as held for sale.

Interest and other expenses attributable to the liabilities of a disposal group classified as held for sale are recognised in surplus or deficit.

#### Derecognition

Non-current assets and disposal groups held for sale are derecognised upon disposal of the item or where no further economic benefits or service potential is expected to flow from the asset or disposal group. Gains / losses that result from the derecognition of non-current assets or disposal groups held for sale are recognised in surplus / deficit in the period of the derecognition.

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## Property, plant and equipment<sup>Major spare parts and servicing equipment qualify as</sup>

## Initial recognition and measurement

Property, plant and equipment are tangible noncurrent assets including infrastructure assets that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes and are expected to be used during more than one year.

Items of property, plant and equipment are recognised as assets when it is probable that future economic benefits or service potential associated with the item will flow to the entity and the cost or fair value of the item can be measured reliably.

Items of property, plant and equipment are initially recognised as assets on acquisition date and are initially recorded at cost where acquired through exchange transactions. However, when items of property, plant and equipment are acquired through non-exchange transactions, those items are initially measured at their fair values as at the date of acquisition.

The cost of an item of property, plant and equipment is the purchase price and other costs directly attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by the entity. Trade discounts and rebates are deducted in arriving at the cost at which the asset is recognised. The cost also includes the estimated costs of dismantling and removing the asset and restoring the site on which it is operated.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment. These major components are depreciated separately over their useful lives.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value is not determinable, its deemed cost is the carrying amount of the asset(s) given up. Major spare parts and servicing equipment qualify as property, plant and equipment when the entity expects to use them during more than one period. Similarly, if the major spare parts and servicing equipment can be used only in connection with an item of property, plant and equipment, they are accounted for as property, plant and equipment.

#### Subsequent measurement

Subsequent to initial recognition, items of property, plant and equipment are measured at cost less accumulated depreciation and impairment losses. Land is not depreciated as it is deemed to have an indefinite useful life.

Subsequent to initial recognition, certain classes of property, plant and equipment are measured using the revaluation model. Application of the revaluation model results in carrying classes of property, plant and equipment at re-valued amounts. Depreciation for these classes of property, plant and equipment is adjusted proportionately for the revaluation increases and decreases upon revaluation of the items of property, plant and equipment. Revaluation increases / decreases are recognised in the revaluation reserve within the Statement of Changes in Net Assets. Where the revaluation model is applied, it is done so consistently for the entire class of assets. The following classes of property, plant and equipment are measured using the revaluation model:

#### Subsequent expenditure

Where the entity replaces parts of an asset, it derecognises the part of the asset being replaced and capitalises the new component.

Subsequent expenditure including major spare parts and servicing equipment qualify as property, plant and equipment if the recognition criteria are met.

#### Depreciation

Depreciation is calculated on the depreciable amount, using the straight-line method over the estimated useful lives of the assets. Components of assets that are significant in relation to the whole asset and that have different useful lives are depreciated separately. The depreciable amount is determined after taking into account an assets' residual value, where applicable to entity.

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The assets' residual values, useful lives and depreciation methods are assess at each reporting date and change(s) is/are accounted for as a change in an accounting estimate in accordance with the relevant Standard of GRAP.

The annual depreciation rates are based on the following estimated asset useful lives:

| CATEGORY OF<br>ASSET                       | USEFUL LIFE<br>RANGE IN YEARS |
|--|-------------------------------|
| Land & Buildings                           |                               |
| Buildings                                  | 15 - 50                       |
| Land                                       | Indefinite Life               |
| Infrastructure Assets                      |                               |
| Roads, Sidewalks & Storm<br>water Networks | 5 – 100                       |
| Beach Developments                         | 30 – 50                       |
| Electricity Reticulation & Supply          | 10 – 80                       |
| Sewerage Mains &<br>Purification Works     | 15 – 80                       |
| Waste Disposal Facilities                  | 20 – 100                      |
| Water Supply &<br>Reticulation             | 10 – 50                       |
| Dams & Treatment Works                     | 25 – 100                      |
| Other Assets                               |                               |
| Bins & Containers                          | 10                            |
| Emergency & Medical<br>Equipment           | 15                            |
| Vehicles                                   | 5                             |
| Plant, machinery &                         | 30                            |
| Equipment                                  |                               |
| Furniture & Fittings<br>Office Equipment   | 10                            |
| Once Equipment                             | 10                            |
| Landfill Sites                             | 50                            |
| Security Systems                           | 5 – 15                        |
| Tip Sites                                  | 30                            |
| Computer Equipment                         | 4 – 8                         |
| Community Assets                           |                               |
| Libraries                                  | 15 - 50                       |
| Fire Stations                              | 15 - 50                       |
| Cemeteries                                 | 15 - 50                       |
| Clinics                                    | 15 - 50                       |
| Community Centres                          | 15 - 50                       |
| Public Conveniences                        | 15 - 50                       |
| Swimming Pools                             | 15 - 50                       |
| Recreational Facilities                    | 15 - 50                       |
| Selling & Letting Schemes                  | 15 - 50                       |

#### Impairments

The entity tests for impairment where there is an indication that an asset may be impaired. An

assessment of whether there is an indication of possible impairment is done at each reporting date. Where the carrying amount of an item of property, plant and equipment is greater than the estimated recoverable amount (or recoverable service amount), it is written down immediately to its recoverable amount (or recoverable service amount) and an impairment loss is charged to the Statement of Financial Performance.

An impairment is reversed only to the extent that the asset's carrying amount does not exceed the carrying amount that would have been determined had no impairment been recognised. A reversal of the impairment is recognised in the Statement of Financial Performance.

#### Derecognition

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset. The gain or loss arising on the disposal or retirement of an item of property, plant and equipment is determined as the difference between the sales proceeds and the carrying value and is recognised in the Statement of Financial Performance.

#### Heritage assets

Heritage assets, which have cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations are shown at cost.

They are not depreciated due to the uncertainty regarding their estimated useful lives, as reflected in the table below:

| CATEGORY OF<br>HERITAGE ASSET                       | USEFUL LIFE RANGE<br>IN YEARS |
|---|-------------------------------|
| Memorials & Statues                                 | Indefinite Life               |
| Heritage Sites                                      | Indefinite Life               |
| Museums   | Indefinite Life               |
| Art Works   | Indefinite Life               |
| Collections (Rare<br>books, coins, stamps,<br>_etc) | Indefinite Life               |

Heritage asset shall not be depreciated but an entity shall assess at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the entity shall estimate the

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recoverable amount or the recoverable service amount of the heritage asset.

#### Subsequent measurement

Subsequent expenditure relating to Heritage Assets is capitalised if it is probable that future economic benefits or potential service delivery associated with the subsequent expenditure will flow to the entity and the cost or fair value of the subsequent expenditure can be reliably measured. Subsequent expenditure incurred on an asset is only capitalised when it increases the capacity or future economic benefits associated with the asset. Where the entity replaces parts of an asset, it derecognises the part of the asset being replaced and capitalises the new component.

After recognition as an asset, a class of heritage assets shall be carried at its cost less any accumulated impairment losses.

## Intangible assets

## Initial recognition and measurement

An intangible asset is an identifiable non-monetary asset without physical substance. The entity recognises an intangible asset in its Statement of Financial Position only when it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the entity and the cost or fair value of the asset can be measured reliably.

Internally generated intangible assets are subject to strict recognition criteria before they are capitalised. Research expenditure is never capitalised, while development expenditure is only capitalised to the extent that:

- The entity intends to complete the intangible asset for use or sale.
- It is technically feasible to complete the intangible asset.
- The entity has the resources to complete the project.
- It is probable that the entity will receive future economic benefits or service potential.

• The entity has the ability to measure reliably the expenditure during development.

Intangible assets are initially recognised at cost.

Where an intangible asset is acquired by the entity for no or nominal consideration (i.e. a non-exchange transaction), the cost is deemed to be equal to the fair value of that asset on the date acquired.

Where an intangible asset is acquired in exchange for a non-monetary asset or monetary assets or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value is not determinable, its deemed cost is the carrying amount of the asset(s) given up.

#### Subsequent measurement

Intangible assets are subsequently carried at cost less accumulated amortisation and impairments.

The cost of an intangible asset is amortised over the useful life where that useful life is finite. The amortisation expense on intangible assets with finite lives is recognised in the Statement of Financial Performance in the expense category consistent with the function of the intangible asset.

Intangible assets with indefinite useful lives are not amortised, but are tested for impairment annually, either individually or at the cash generating unit level. The assessment of indefinite life is reviewed annually to determine whether the indefinite life assumption continues to be supportable. If not, the change in useful life from indefinite to finite is made on a prospective basis.

Following initial recognition of the development expenditure as an asset, the cost model is applied requiring the asset to be carried at cost less any accumulated amortisation and accumulated impairment losses. Amortisation of the asset begins when development is complete and the asset is available for use. It is amortised over the period of expected future benefit. Amortisation is recorded in Statement of Financial Performance in the expense category consistent with the function of the intangible asset. During the period of development, the asset is tested for impairment annually.

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## Amortisation and impairment

Amortisation is charged to write off the cost of intangible assets over their estimated useful lives using the straight-line method.

The annual amortisation rates are based on the following estimated average asset lives:

| CATEGORY OF       | USEFUL LIFE RANGE |
|-------------------|-------------------|
| INTANGIBLE ASSET  | IN YEARS          |
| Computer Software | 3 – 5             |

## Impairments

The entity tests intangible assets with finite useful lives for impairment where there is an indication that an asset may be impaired. An assessment of whether there is an indication of possible impairment is performed at each reporting date. Where the carrying amount of an item of an intangible asset is greater than the estimated recoverable amount (or recoverable service amount), it is written down immediately to its recoverable amount (or recoverable service amount) and an impairment loss is charged to the Statement of Financial Performance.

## Derecognition

Intangible assets are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the asset. The gain or loss arising on the disposal or retirement of an intangible asset is determined as the difference between the sales proceeds and the carrying value and is recognised in the Statement of Financial Performance.

## Investment property

## Initial recognition and measurement

Investment property includes property held to earn rentals and/or for capital appreciation, rather than held to meet service delivery objectives, the production or supply of goods or services or the sale of an asset in the ordinary course of operations.

Investment Property is initially recognised when future economic benefits or service potential are probable and the cost or fair value can be determined reliably.

At initial recognition, the entity measures investment property at cost including transaction costs once it meets the definition of investment property.

Where an investment property was acquired through a non-exchange transaction (i.e. where it acquired the investment property for no or a nominal value), its cost is its fair value as at the date of acquisition.

The cost of self-constructed investment property is the cost at date of completion.

Transfers are made to or from investment property only when there is a change in use. For a transfer from investment property to owner occupied property (property, plant and equipment), the deemed cost for subsequent accounting is the fair value at the date of change in use. If owner occupied property becomes an investment property, the entity accounts for such property in accordance with the policy stated under property, plant and equipment up to the date of change in use.

The cost of day to day servicing of investment property is recognised in the Statement of Financial Performance as incurred.

### Subsequent measurement

#### Cost model

Investment property is measured using the cost model. Subsequent to initial recognition, investment properties are stated at cost less accumulated depreciation and accumulated impairment. Land is not depreciated. Investment properties are written down as a result of impairment, where considered necessary.

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Depreciation begins when the asset is available for use. Depreciation is calculated on the depreciable amount, using the straight-line method over the estimated useful lives of the assets. Components of assets that are significant in relation to the whole asset and that have different useful lives are depreciated separately. The annual depreciation rates are based on the following estimated average asset lives:

| CATEGORY OF<br>INVESTMENT<br>PROPERTY | USEFUL LIFE RANGE<br>IN YEARS |
|---------------------------------------|-------------------------------|
| Investment Property                   | 15 - 50                       |
| Land                                  | Indefinite Life               |

The investment property's residual values, useful lives and depreciation methods are reviewed and adjusted if appropriate, at each financial year-end.

#### Fair value model

Investment property is measured using the fair value model. This entails determining the fair value of investment properties on a regular basis. To the extent that the fair value model is applied investment property is not depreciated. Fair value gains / losses that result from the revaluation are recognised in the Statement of Financial Performance.

#### Impairments

The entity tests for impairment where there is an indication that an asset may be impaired. An assessment of whether there is an indication of possible impairment is done at each reporting date. Where the carrying amount of an Investment Property is greater than the estimated recoverable amount, it is written down immediately to its recoverable amount and an impairment loss is charged to the Statement of Financial Performance.

An impairment is reversed only to the extent that the asset's carrying amount does not exceed the carrying amount that would have been determined had no impairment been recognised. A reversal of the impairment is recognised in the Statement of Financial Performance.

#### Derecognition

An Investment Property is derecognised when there is a disposal or no future economic benefits or service potential are to be derived from the property. All gains or losses, which result from the derecognition, are recognised in the Statement of Financial Performance.

## Biological assets

## Recognition

Biological assets that are not managed as part of an agricultural activity are accounted for as property, plant and equipment where they are expected to be used for longer than 12 months (refer to accounting policy for property, plant and equipment).

Biological assets that are managed as part of an agricultural activity, and agricultural produce are recognised when:

- The entity controls the asset; and
- Future economic benefits or service potential from the asset is probable; and

The fair value or cost of the asset can be determined.

#### Measurement

Biological assets are measured at fair value less estimated point-of-sale costs at initial recognition as well for subsequent reporting periods. Agricultural produce (as harvested from biological assets) are recognised at the point of harvest. Accordingly, agricultural produce is measured at fair value less point-of-sale costs at the point of harvest. When this agricultural produce is transferred to inventory (for the purpose of consumption or resale) the fair value less point-of-sale costs, becomes the cost of the agricultural produce inventory.

Where there is no active market for biological assets and it is not possible to determine the fair value of the biological assets reliably through the use of other valuation techniques, the biological assets are measured at cost less accumulated depreciation and accumulated impairment losses. Should the fair value of the biological asset become available or reliably determinable in subsequent periods, the biological asset will be measured at its fair value less point-ofsale costs.

When measuring the biological asset at fair value less point-of-sale costs at initial recognition, gain may arise on that asset. This gain is recognised in surplus or

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deficit for the period during which the biological asset was initially recognised. Any subsequent changes to the fair value less point-of-sale costs (which arise as a result of re-measurements at subsequent reporting dates) are also recognised in the surplus or deficit for the period.

The gain or loss that arises on the initial recognition of agricultural produce at fair value less point-of-sale costs is also recognised in surplus or deficit in the period that it arises.

## Derecognition

Agricultural produce is derecognised at the point of reclassification to inventory. As the fair value less point-of-sale costs becomes the cost of the inventory, no gain or loss is derecognised at the point of reclassification.

Biological assets are derecognised when the entity disposes thereof or when it is no longer probable that future economic benefits or service potential will be generated from the biological asset. Any gain or loss that arises at the point of derecognition is recognised in surplus or deficit at the point of derecognition.

## Impairment of non-financial assets

## Recognition

The entity assesses at each reporting date whether there is an indication that an asset may be impaired. Where the carrying amount of an asset exceeds its recoverable amount (or recoverable service amount in the case of non-cash-generating assets), the asset is considered impaired and is written down to its recoverable amount (or recoverable service amount). An assets recoverable amount (or recoverable service amount is the higher of the fair value less costs to sell, and the value-in-use of the asset).

### Measurement

An asset's recoverable amount (or recoverable service amount) is the higher of an asset's or cash-generating unit's fair value less costs to sell and its value-in-use. This recoverable amount (or recoverable service amount) is determined for individual assets, unless those individual assets are part of a larger cash generating unit, in which case the recoverable amount (or recoverable service amount) is determined for the whole cash generating unit.

An asset is part of a cash generating unit where that asset does not generate cash inflows that are largely independent of those from other assets or group of assets.

In determining the recoverable amount (or recoverable service amount) of an asset the entity evaluates the assets to determine whether the assets are cash generating assets or non-cash generating assets.

For cash generating assets the value is use is determined as a function of the discounted future cash flows from the asset.

Where the asset is a non-cash generating asset the value in use is determined through one of the following approaches:

- Depreciated replacement cost approach The current replacement cost of the asset is used as the basis for this value. This current replacement cost is depreciated for a period equal to the period that the asset has been in use so that the final depreciated replacement cost is representative of the age of the asset.
- Restoration cost approach Under this approach, the present value of the remaining service potential of the asset is determined by subtracting the estimated restoration cost of the asset from the current cost of replacing the remaining service potential of the asset before impairment.
- Service units approach the present value of the remaining service potential of the asset is determined by reducing the current cost of the remaining service potential of the asset before impairment, to conform with the reduced number of service units expected from the asset in its impaired state.

The decision as to which approach to use is dependent on the nature of the identified impairment.

In assessing value-in-use for cash-generating assets, the estimated future cash flows are discounted to their present value using a discount rate that reflects current market assessments of the time value of money and the risks specific to the asset. In

For the year ended 31 March 2020

determining fair value less costs to sell, other fair value indicators are used.

Impairment losses of continuing operations are recognised in the Statement of Financial Performance in those expense categories consistent with the function of the impaired asset.

An assessment is made at each reporting date as to whether there is any indication that previously recognised impairment losses may no longer exist or may have decreased. If such indication exists, the entity makes an estimate of the assets or cashgenerating unit's recoverable amount.

### **Reversal of impairment losses**

A previously recognised impairment loss is reversed only if there has been a change in the assumptions used to determine the asset's recoverable amount since the last impairment loss was recognised. The reversal is limited so that the carrying amount of the asset does not exceed its recoverable amount, nor exceed the carrying amount that would have been determined, net of depreciation, had no impairment loss been recognised for the asset in prior years. Such reversal is recognised in the Statement of Financial Performance unless the asset is carried at a revalued amount, in which case the reversal is treated as a revaluation increase.

## Employee benefits

#### Short term employee benefits

Short term employee benefits encompass all those benefits that become payable in the short term, i.e. within a financial year or within 12 months after the financial year. Therefore, short term employee benefits include remuneration, compensated absences and bonuses.

Short term employee benefits are recognised in the Statement of Financial Performance as services are rendered, except for non-accumulating benefits, which are recognised when the specific event occurs. These short term employee benefits are measured at their undiscounted costs in the period the employee renders the related service or the specific event occurs.

#### Post-employment benefits

The entity provides post-employment benefits for its officials. These benefits are provided as either defined contribution plans or defined benefit plans. The entity identifies as defined contribution plans any post-employment plan in terms of which it has no obligation to make further contributions to the plan over and above the monthly contributions payable on behalf of employees (for example in the event of a funding shortfall). Any other plans are considered to be defined benefit plans.

#### Defined contribution plans

Contributions made towards the fund are recognised as an expense in the Statement of Financial Performance in the period that such contributions become payable. This contribution expense is measured at the undiscounted amount of the contribution paid or payable to the fund. A liability is recognised to the extent that any of the contributions have not yet been paid. Conversely an asset is recognised to the extent that any contributions have been paid in advance.

### Defined benefit plans

Pursuant to the entity's obligation to fund the postemployment benefits provided through a defined benefit plan, the entity recognises a defined benefit obligation or asset with reference to the fund's financial position. To the extent that the future benefits payable under the fund exceeds the value of assets held to finance those benefits, the entity recognises as defined benefit obligation. To the extent that the value of plan assets exceeds the future benefits payable by the fund the entity recognises as defined benefit asset. Plan assets are assets that are held by long-term employee benefit funds or qualifying insurance policies. Plan assets are not available to the creditors of the entity nor can they be paid directly to the entity.

The defined benefit asset or obligation is recognised as the net difference between the value of the plan assets and plan liabilities and also taking past service cost into consideration (further detail is available in Note 47 Post-employment benefits)

For the year ended 31 March 2021

Plan assets included in the defined benefit plan asset or liabilities recognised are measured at their fair values. Fair value is based on market price information and in the case of quoted securities is the published bid price. The value of any defined benefit asset recognised is limited to the sum of any past service costs and actuarial gains and losses not yet recognised and the present value of any economic benefits available in the form of refunds from the plan or reductions in the future contributions to the plan.

The plan liabilities are measured at the present value of the future benefits payable. This present value of the plan liabilities is determined through actuarial valuation techniques.

The entity operates a number of defined benefit pension plans, all of which require contributions to be made to separately administered funds. The cost of providing benefits under the defined benefit plans is determined separately for each plan, using the projected unit credit method.

Actuarial valuations are conducted on an annual basis by independent actuaries for each plan. Actuarial gains and losses are recognised in full in the Statement of Financial Performance in the year that they occur.

The past service costs are recognised as an expense on a straight-line basis over the average period until the benefits become vested. If the benefits have already vested, immediately following the introduction of, or changes to, a pension plan, past service costs are recognised immediately.

## Leases

#### The entity as lessee

#### Recognition

Leases are classified as finance leases where substantially all the risks and rewards associated with ownership of an asset are transferred to the entity through the lease agreement. Assets classified as finance leases are recognised in the Statement of Financial Position at the inception of the lease, as is the corresponding finance lease liability. Assets classified as operating leases, i.e. those leases where substantially all of the risks and rewards of ownership are not transferred to the lessee through the lease, are not recognised in the Statement of Financial Position. The operating lease expense is recognised over the course of the lease arrangement

The determination of whether an arrangement is, or contains, a lease is based on the substance of the arrangement at inception date; namely whether fulfilment of the arrangement is dependent on the use of a specific asset or assets or the arrangement conveys a right to use the asset.

For arrangements entered into prior to 1 January 2005, the date of inception is deemed to be 1 January 2005, in accordance with the transitional requirements of IGRAP 3.

#### Measurement

Assets subject to a finance lease, as recognised in the Statement of Financial Position, are measured (at initial recognition) at the lower of the fair value of the assets and the present value of the future minimum lease payments. Subsequent to initial recognition these capitalised assets are depreciated over the contract term.

The finance lease liability recognised at initial recognition is measured at the present value of the future minimum lease payments. Subsequent to initial recognition this liability is carried at amortised cost, with the lease payments being set off against the capital and accrued interest. The allocation of the lease payments between the capital and interest portion of the liability is effected through the application of the effective interest method.

The finance charges resulting from the finance lease are expensed, through the Statement of Financial Performance, as they accrue. The finance cost accrual is determined using the effective interest method.

The lease expense recognised for operating leases is charged to the Statement of Financial Performance on a straight-line basis over the term of the relevant lease. To the extent that the straight-lined lease payments differ from the actual lease payments the difference is recognised in the Statement of Financial Position as either lease payments in advance (operating lease asset) or lease payments payable (operating lease liability) as the case may be. This resulting asset and /

For the year ended 31 March 2020

or liability is measured at the undiscounted difference between the straight-line lease payments and the contractual lease payments.

#### Derecognition

The finance lease liabilities are derecognised when the entity's obligation to settle the liability is extinguished. The assets capitalised under the finance lease are derecognised when the entity no longer expects any economic benefits or service potential to flow from the asset.

The operating lease liability is derecognised when the entity's obligation to settle the liability is extinguished. The operating lease asset is derecognised when the entity no longer anticipates economic benefits to flow from the asset.

## The entity as lessor

#### Recognition

For those leases that meet the definition of a finance lease, where the entity is the lessor, the entity recognises the asset subject to the lease at the inception of the lease. Along with the recognition of the asset the entity recognises a finance lease receivable. Finance lease income is allocated between the finance lease receivable and finance income using the effective interest rate method and the resulting finance income is recognised in the Statement of Financial Performance as it accrues.

For those leases classified as operating leases the asset subject to the lease is not recognised and no lease receivable is recognised at the inception of the lease. Lease payments received under an operating lease are recognised as income, in the Statement of Financial Performance, in the period that the income accrues.

The determination of whether an arrangement is, or contains, a lease is based on the substance of the arrangement at inception date; namely, whether fulfilment of the arrangement is dependent on the use of a specific asset or assets or the arrangement conveys a right to use the asset.

For arrangements entered into prior to 1 January 2005, the date of inception is deemed to be 1 January 2005 in accordance with the transitional requirements of IGRAP 3.

#### Measurement

Finance lease receivables are recognised at an amount equal to the entity's net investment in the lease. This net investment in the lease is calculated as the sum of the minimum future lease payments and unguaranteed residual value discounted over the lease term at the rate implicit in the lease.

Rental Income from operating leases is recognised on a straight-line basis over the term of the relevant lease. The difference between the straight-lined lease payments and the contractual lease payments are recognised as either an operating lease asset or operating lease liability. An operating lease liability is raised to the extent that lease payments are received in advance (i.e. the straight-line lease payments are more than the contractual lease payments). The operating lease asset and / or operating lease liability are measured as the undiscounted difference between the straight-line lease receipts and the contractual lease receipts.

#### Derecognition

Finance lease receivables are derecognised when the entity's right to the underlying cash flows expire or when the entity no longer expects economic benefits to flow from the finance lease receivable.

Operating lease liabilities are derecognised when the entity's obligation to provide economic benefits or service potential under the lease agreement expires. Operating lease assets are derecognised when the entity's right to the underlying cash flows expire or the entity no longer expects economic benefits to flow from the operating lease asset.

## Revenue

## Revenue from exchange transactions

Revenue from exchange transactions refers to revenue that accrues to the entity directly in return for services rendered or goods sold, the value of which approximates the consideration received or receivable, excluding indirect taxes, rebates and discounts.

For the year ended 31 March 2021

## Recognition

Revenue from exchange transactions is only recognised once all of the following criteria have been satisfied:

- The entity retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- The amount of revenue can be measured reliably; and
- It is probable that the economic benefits or service potential associated with the transaction will flow to the entity and the costs incurred or to be incurred in respect of the transaction can be measured reliably.

Revenue arising out of situations where the entity acts as an agent on behalf of another entity (the principal) is limited to the amount of any fee or commission payable to the entity as compensation for executing the agreed services.

Grants, transfers and donations received or receivable are recognised when the resources that have been transferred meet the criteria for recognition as an asset and there is not a corresponding liability in respect of related conditions.

#### Measurement

An asset that is recognised as a result of a nonexchange transaction is recognised at its fair value at the date of the transfer. Consequently, revenue arising from a non-exchange transaction is measured at the fair value of the asset received, less the amount of any liabilities that are also recognised due to conditions that must still be satisfied.

Where there are conditions attached to a grant, transfer or donation that gave rise to a liability at initial recognition, that liability is transferred to revenue as and when the conditions attached to the grant are met.

Grants without any conditions attached are recognised as revenue in full when the asset is recognised, at an amount equalling the fair value of the asset received.

Interest earned on the investment is treated in accordance with grant conditions. If it is payable to the funder it is recorded as part of the creditor.

## Expenditure relating to non-exchange transactions

The accounting policy for expenditure arising from non-exchange transactions is similar to policy for nonexchange revenue.

## Borrowing costs

Borrowing costs directly attributable to the acquisition, construction or production of qualifying assets are capitalised to the cost of that asset unless it is inappropriate to do so. The entity ceases the capitalisation of borrowing costs when substantially all the activities to prepare the asset for its intended use or sale are complete. It is considered inappropriate to capitalise borrowing costs where the link between the funds borrowed and the capitals asset acquired cannot be adequately established. Borrowing costs incurred other than on qualifying assets are recognised as an expense in the Statement of Financial Performance when incurred.

# Foreign currency transaction

Transactions in foreign currencies are initially accounted for at the rate of exchange ruling on the date of the transaction. Exchange differences arising on the settlement of creditors or on reporting of creditors at rates different from those at which they were initially recorded are expensed.

Transactions in foreign currency are accounted for at the spot rate of the exchange ruling on the date of the transaction.

Gains and losses arising on the translation are dealt with in the Statement of Financial Performance in the year in which they occur.

## Surplus or deficit

## **Gains and losses**

Gains and losses arising from fair value adjustments on investments and loans, and from the disposal of

For the year ended 31 March 2020

assets, are presented separately from other revenue in the Statement of Financial Performance.

Income, expenditure, gains and losses are recognised in surplus or deficit except for the exceptional cases where recognition directly in net assets is specifically allowed or required by a Standard of GRAP.

## Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Public Finance Management Act (PFMA) or is in contravention of the entity's supply chain management policies. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is disclosed as such in the notes to the annual financial statements and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

## Fruitless and wasteful expenditure

Fruitless and wasteful expenditure is expenditure that was made in vain and would have been avoided had reasonable care been exercised. Fruitless and wasteful expenditure is disclosed as such in the notes to the annual financial statements and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

## Recovery of irregular, fruitless & wasteful expenditure

The recovery of irregular and fruitless and wasteful expenditure is based on legislated procedures, and is recognised when the recovery thereof from the responsible officials is probable. The recovery of irregular and fruitless and wasteful expenditure is treated as other income.

## Post-reporting date events

Events after the reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

The entity will adjust the amounts recognised in the financial statements to reflect adjusting events after the reporting date once the event has occurred.

The entity will disclose the nature of the event and an estimate of its financial effect or a statement that such estimate cannot be made in respect of all material nonadjusting events, where non-disclosure could influence the economic decisions of users taken on the basis of the financial statements.

## Related parties

The entity has processes and controls in place to aid in the identification of related parties. A related party is a person or an entity with the ability to control or jointly control the other party or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control.

Related party relationships where control exists are disclosed regardless of whether any transactions took place between the parties during the reporting period.

Related party transactions that took place during the financial periods covered by the financial statements are disclosed in the financial statements where those transactions were not within:

- normal supplier and/or client/recipient relationships on terms and conditions that are more or less favourable than those which it is reasonable to expect the entity to have adopted if dealing with that individual entity or person in the same circumstances; and
- terms and conditions within the normal operating parameters established by the reporting entity's legal mandate;

Further details about those transactions, outstanding balances including commitments are disclosed in the notes to the financial statements.

For the year ended 31 March 2021

## Investment in an associate

The entity's investment in its associate is accounted for using the equity method. An associate is an entity in which the entity has significant influence.

Under the equity method, the investment in the associate is carried on the Statement of Financial Position at cost plus post acquisition changes in the entity's share of net assets of the associate. Goodwill relating to the associate is included in the carrying amount of the investment and is neither amortised nor individually tested for impairment.

The Statement of Financial Performance reflects the entity's share of the results of operations of the associate. When there has been a change recognised directly in the net assets of the associate, the entity recognises its share of any changes and discloses this, when applicable, in the statement of changes in net assets.

Unrealised gains and losses resulting from transactions between the entity and the associate are eliminated to the extent of the interest in the associate.

The entity's share of the net surplus or deficit of an associate is shown on the face of the Statement of Financial Performance. This is the surplus attributable to holders of the residual interest in the associate and, therefore, is surplus after tax and minority interests in the subsidiaries of the associate.

The financial statements of the associate are prepared for the same reporting period as the entity. When necessary, adjustments are made to bring the accounting policies in line with those of the entity.

## Segment Reporting

Operating segments are identified and aggregated into reportable segments on the basis of the consolidated financial statements. For each of the reportable segments identified, details of the financial performance and financial position will be disclosed as additional disclosures.

For consolidation purposes, the National Treasury will report on these segments based on service segments, which is a distinguishable component of an entity that is engaged in providing related outputs or achieving particular operating objectives consistent with the overall mission of each entity. These are the 5 clusters that were approved by the South African government.

## Statutory Receivables

## Initial recognition and measurement

Statutory receivables are receivables that arise from legislation, supporting regulations, or similar means and require settlement by another entity in cash or another financial asset. The accounting policy followed for the recognition of statutory receivables is the same as the policy followed for receivables that arise from exchange and non-exchange transactions. When the statutory receivable does not arise from an exchange or non-exchange transaction, it is recognised as an asset when it is probable that future economic benefits or service potential associated with the asset will flow to the entity and the transaction amount can be measured reliably.

Statutory receivables are initially measured at their transaction amount. The transaction amount of a statutory receivable is the amount specified in, or calculated, levied or charged in accordance with, legislation, supporting regulations or similar means.

#### Subsequent measurement

Subsequent to initial recognition, statutory receivables are measured at cost – i.e. the initial measurement of the receivable is changed to reflect interest or other charges that may have accrued on the receivable, impairment losses and amounts derecognised.

#### Impairment

The entity tests for impairment where there's an indication that the statutory receivable, or a group of statutory receivables, may be impaired. An assessment of whether there is an indication that a statutory receivable or a group of statutory receivables may be impaired, is done at each reporting date. If there is an indication that a statutory receivables, may be impaired, the entity measures the impairment loss as the difference between the estimated future cash flows and the carrying amount. Where the carrying amount of the statutory receivables is higher than the estimated future cash flows, the carrying amount of the statutory receivable or a group of statutory receivables is higher than the statutory receivable or a group of a group of the statutory receivable or a group of the statutory receivables is higher than the statutory receivable or a group of the statutory receivable or a group of the statutory receivables is higher than the statutory receivable or a group of the statutory receivables is higher than the estimated future cash flows, the carrying amount of the statutory receivable or a group of the statutory receiva

For the year ended 31 March 2020

of statutory receivables is reduced to the estimated future cash flows and the impairment loss is charged to the Statement of Financial Performance.

An impairment is reversed to the extent that the carrying amount of the receivable or a group of receivables does not exceed the carrying amount of the receivable(s) that would have been determined had the impairment loss not been recognised. The reversal of the impairment loss is recognised in the Statement of Financial Performance.

#### Derecognition

A statutory receivable, or a part thereof is derecognised when the entity's rights to the cash flows from the receivables are settled, expire or waived; significant risks and rewards of ownership of the receivable are transferred to another party; or despite having retained some significant risks and rewards, the entity has transferred control of the receivable to another entity.

|   | 2020/21   | 2019/20   |
|---|---|---|
|   | R '000  | R '000  |
| Cash and Cash Equivalents                           |   |   |
| Cash and cash equivalents consist of the following: |   |   |
| Cash on hand  | 2 471 979   | 2 034 192   |
| Cash at bank  | 112 911 736   | 84 591 100  |
| Call deposits                                       | 106 508 847   | 101 937 268   |
| Call investments                                    | 62 537 611  | 34 138 945  |
| Less: Bank Overdraft                                | (1 037 772)   | (2 686 959)   |
| Total Cash and cash Equivalents                     | 283 392 401   | 220 014 545   |
|   | Cash and cash equivalents consist of the following:<br>Cash on hand<br>Cash at bank<br>Call deposits<br>Call investments<br><i>Less:</i> Bank Overdraft | R '000Cash and Cash EquivalentsCash and cash equivalents consist of the following:Cash on hand2 471 979Cash at bank112 911 736Call deposits106 508 847Call investments62 537 611Less: Bank Overdraft(1 037 772) |

|   |   | Gross<br>Balances | Provision for<br>Doubtful Debts | Net Balance |
|---|---|-------------------|---------------------------------|-------------|
| 2 | Trade and Other Receivables from Exchange   | R '000            | R '000                          | R '000      |
| 2 | Transactions  |                   |                                 |             |
|   | Balance As At 31 March 2021   |                   |                                 |             |
|   | Recoveries of staff expenses  | 48 542            | (13 028)                        | 35 515      |
|   | Other Trade Receivables   | 98 141 459        | (38 334 207)                    | 59 807 252  |
|   | Employee advances   | 120 454           | (5 160)                         | 115 294     |
|   | Provincial Government   | 8 515 869         | (4 857 371)                     | 3 658 498   |
|   | National Government   | 11 219 082        | (5 729 372)                     | 5 489 710   |
|   | Total Trade & Other Receivables From<br>Exchange Transactions As At 31 March 2021 | 118 045 406       | (48 939 139)                    | 69 106 268  |
|   | Balance As At 31 March 2020   |                   |                                 |             |
|   | Recoveries of Staff Expenses  | 47 198            | (13 616)                        | 33 582      |
|   | Other Trade Receivables   | 95 229 563        | (39 158 963)                    | 56 070 600  |
|   | Employee Advances   | 111 925           | (15 096)                        | 96 830      |
|   | Provincial Government   | 8 609 266         | (4 978 635)                     | 3 630 631   |
|   | National Government   | 10 047 507        | (5 136 328)                     | 4 911 179   |
|   | Total Trade & Other Receivables From<br>Exchange Transactions As At 31 March 2020 | 114 045 459       | (49 302 638)                    | 64 742 821  |

|  | 2020/21    | 2020/21    |
|--|------------|------------|
| Ageing of Trade & Other Receivables from Exchange  |            |            |
| Transactions (Net of Provision For Doubtful Debts) | R '000     | R '000     |
| Current (0 – 30 days)                              | 54 261 897 | 49 535 766 |
| 31 - 60 Days                                       | 3 525 528  | 3 989 569  |
| 61 - 90 Days                                       | 5 440 352  | 4 775 002  |
| 91 - 120 Days                                      | 3 937 776  | 3 813 196  |
| 121 + Days   | 1 940 718  | 2 629 287  |
| Total  | 69 106 268 | 64 742 821 |

For the year ended 31 March 2021

| Summary of Debtors by<br>Classification                   | Recoveries of<br>Staff<br>Expenses | Other Trade<br>Receivables | Employee<br>Advances | Provincial<br>Government | National<br>Government |
|---|------------------------------------|----------------------------|----------------------|--------------------------|------------------------|
|   | R '000                             | R '000                     | R '000               | R '000                   | R '000                 |
| Balance as at 31 March 2021                               |                                    |                            |                      |                          |                        |
| Current (0 – 30 days)                                     | 19 670                             | 63 537 613                 | 36 989               | 4 072 366                | 10 241 325             |
| 31 - 60 Days  | 1 524                              | 3 680 950                  | 3 936                | 311 097                  | 225 225                |
| 61 - 90 Days  | 1 152                              | 4 943 960                  | 10 293               | 411 186                  | 94 669                 |
| 91 - 120 Days   | 6 904                              | 11 345 875                 | 6 102                | 3 011                    | 105 050                |
| 121 - 365 Days  | 19 293                             | 14 633 060                 | 63 134               | 3 718 209                | 552 813                |
| Total Debtors before<br>Provision For Doubtful<br>Debts   | 48 542                             | 98 141 458                 | 120 454              | 8 515 869                | 11 219 082             |
| <b>Less:</b> Provision for doubtful debts                 | (13 028)                           | (38 334 207)               | (5 160)              | (4 857 371)              | (5 729 372)            |
| Fotal Debtors by<br>Classification as at<br>31 March 2021 | 35 514                             | 59 807 251                 | 115 294              | 3 658 498                | 5 489 710              |
| Summary of Debtors by                                     | Recoveries of                      | Other Trade                | Employee             | Provincial               | National               |
| Classification  | Staff                              | Receivables                | Advances             | Government               | Government             |
|   | Expenses<br>R '000                 | R '000                     | R '000               | R '000                   | R '000                 |
| Balance as at 31 March<br>2020                            |                                    |                            |                      |                          |                        |
| Current (0 – 30 days)                                     | 17 561                             | 58 518 114                 | 38 744               | 2 171 187                | 9 019 605              |
| 31 - 60 Days  | 879                                | 4 415 543                  | 2 558                | 809 563                  | 148 161                |
| 61 - 90 Days  | 1 407                              | 4 641 555                  | 11 469               | 352 081                  | 138 933                |
| 91 - 120 Days   | 6 610                              | 12 654 298                 | 3 838                | 267 860                  | 143 563                |
| 121 - 365 Days  | 20 740                             | 15 000 054                 | 55 317               | 5 008 575                | 597 244                |
| Total Debtors before<br>Provision For Doubtful            | 47 198                             | 95 229 564                 | 111 926              | 8 609 266                | 10 047 506             |
| Debts   |                                    |                            |                      |                          |                        |

| Less: Provision for doubtful debts                        | (13 616) | (39 158 963) | (15 096) | (4 978 635) |
|---|----------|--------------|----------|-------------|
| Total Debtors by<br>Classification as at<br>31 March 2020 | 33 581   | 56 070 600   | 96 830   | 3 630 631   |

|     |  | 2020/21      | 2020/21           |
|-----|--|--------------|-------------------|
|     |  | R '000       | R '000            |
| 2.1 | Reconciliation of the doubtful debt provision  |              |                   |
|     | Balance at beginning of the year               | (49 302 639) | (45 393 316)      |
|     | Contributions to provision                     | (4 130 636)  | (7 043 079)       |
|     | Doubtful debts written off against provision   | 3 070 359    | <u></u> 1 952 765 |
|     | Reversal of provision                          | 664 266      | 641 004           |
|     | Amounts used                                   | 972 095      | 1 432 612         |
|     | Increase/ (Decrease) due to change in estimate | 942 197      | (206 136)         |
|     | Change due to correction of errors             | (6 448)      | (126 527)         |
|     | Balance at end of year                         | (48 939 139) | (49 302 639)      |

4 911 178

|   |     |  | 2020/21     | 2019/20       |
|---|-----|--|-------------|---------------|
|   |     |  | R '000      | R '000        |
| 3 |     | Other Receivables from Non-Exchange Transactions                       |             |               |
|   |     | Subsidies  | 17 942      | 157 315       |
|   |     | Other receivables  | 8 126 679   | 7 409 755     |
|   |     | Provincial Government  | 100 755     | 101 563       |
|   |     | National Government  | 208 414     | 241 834       |
|   |     | Prepayments (if not material)  | 1 928 992   | 1 244 585     |
|   |     | Total Other Receivables  | 10 382 781  | 9 155 053     |
| 4 |     | Other Current Financial Assets   |             |               |
|   |     | Other current financial assets   | 891 446 277 | 1 165 366 310 |
| 5 |     | Current Portion of Non-Current Receivables                             |             |               |
|   |     | Current Portion of Non-Current Receivables                             | 17 758 225  | 14 056 454    |
| 6 |     | Inventories  |             |               |
|   | 6.1 | Carrying value of inventory  | 50 489 678  | 45 125 216    |
|   |     | Consumable stores  | 2 374 291   | 1 446 918     |
|   |     | Raw Materials  | 26 680 211  | 23 005 967    |
|   |     | Work in Progress   | 1 137 897   | 1 000 889     |
|   |     | Finished Goods   | 3 241 330   | 3 501 122     |
|   |     | Maintenance materials  | 16 541 267  | 15 532 121    |
|   |     | Spare parts  | 22 146      | 22 689        |
|   |     | Other goods held for resale  | 492 535     | 615 509       |
|   |     | Inventory carried at Net Realisable Value                              |             |               |
|   |     | The following classes of inventory are carried at net realisable value | e:          |               |
|   |     | Consumable stores  | 2 953 047   | 2 047 983     |
|   |     | Raw Materials  | 26 443 966  | 22 735 319    |
|   |     | Work in Progress   | 1 234 304   | 1 125 258     |
|   |     | Finished Goods   | 2 705 041   | 3 135 754     |
|   |     | Maintenance materials  | 16 006 024  | 14 922 732    |
|   |     | Spare parts  | 10 266      | 7 461         |
|   |     | Other goods held for resale  | 497 097     | 608 611       |
|   |     | Water  | 61 917      | 74 350        |
|   |     | Write-downs of inventory to Net Realisable Value                       | (56 741)    | (204 319)     |
|   |     | Total  | 49 854 921  | 44 453 150    |

|     |  |                     | 2020/21<br>R '000 | 2019/20<br>R '000                             |
|-----|--|---------------------|-------------------|---|
| 6.2 | · ·· <b>·</b> · · · · · · · · · · · · · · · ·                            |                     |                   |   |
|     | The following classes of inventory are carried at c<br>Consumable stores | current replacement | cost:<br>14 285   | 14 260  |
|     | Raw Materials  |                     | 14 285            | 61 244  |
|     | Work in Progress   |                     | 10 087            | 8 894   |
|     | Finished Goods   |                     | 1 281             | 1 184   |
|     | Maintenance materials  |                     | 490 257           | 568 083                                       |
|     | Spare parts  |                     | 18 610            | 18 401  |
|     | Total  |                     | 634 757           | 672 066                                       |
| 7   | Prepayments  |                     |                   |   |
|     | Prepaid expenses   | _                   | 14 773 299        | 19 977 714                                    |
| 8   | Current Investments  |                     |                   |   |
|     | Deposits   |                     | 30 581 405        | 31 555 140                                    |
|     | Equity investments   |                     | 12 408 424        | 11 815 616                                    |
|     |  | =                   | 42 989 829        | 43 370 756                                    |
| 9   | Construction Contract Receivables  |                     |                   |   |
|     | Contracts in progress at reporting date:                                 | _                   |                   |   |
|     | Construction contract receivables  | =                   | 108 490           | 221 474                                       |
| 10  | Current Assets Held for Sale   |                     |                   |   |
|     | Current Assets Classified as held for Sale                               | _                   | 341 044           | 8 514 133                                     |
| 11  | Finance Lease Receivable   |                     |                   |   |
|     | 2020/21  | Minimum<br>Lease    | Future<br>Finance | Present Value of<br>Minimum Lease             |
|     |  | Receivable          | Charges           | Receipts                                      |
|     | Amounts receivable under finance leases                                  | R '000              | R '000            | R '000  |
|     | Within after one year  | 234 011             | (58 629)          | 175 382                                       |
|     | Within two to five years   | 468 923             | (130 281)         | 338 641                                       |
|     | Later than five years  | 181 414             | (22 192)          | 159 222                                       |
|     |  | 884 347             | (211 102)         | 673 245                                       |
|     | Less: Amount due for settlement within 12                                |                     | ~~ ~~ /           |   |
|     | months (current portion)   | (178 029)           | 39 691            | (138 337)                                     |
|     | =  | 706 319             | (171 411)         | 534 907                                       |
|     | 2019/20  | Minimum             | Future            | Present Value of                              |
|     |  | Lease               | Finance           | Minimum Lease                                 |
|     |  | Receivable          | Charges           | Receipts                                      |
|     | Amounts receivable under finance leases                                  | R '000              | R '000            | R '000  |
|     | Within after one year  | 193 406             | (61 364)          | 132 042                                       |
|     |  | 513 128             | (154 173)         | 358 955                                       |
|     | Within two to five years   | 0.0.1               | · · · · ·         |   |
|     | Within two to five years<br>Later than five years                        | 244 182             | (44 587)          |   |
|     | Later than five years  |                     | . ,               | 199 595                                       |
|     |  | 244 182             | (44 587)          | <u>199 595</u><br><b>690 591</b><br>(131 282) |

|    |  | 2020/21<br>R '000 | 2019/20<br>R '000 |
|----|--|-------------------|-------------------|
| 12 | Statutory Receivables  |                   |                   |
|    | Current statutory receivables  |                   |                   |
|    | Opening balance  | 13 505 934        | 3 594 622         |
|    | Current year receivables   | 11 680 556        | 10 523 504        |
|    | Accrued interest, fines, penalties or other changes                  | 43 126            | 28 996            |
|    | Accumulated impairment losses  | (43 498)          | (29 143)          |
|    | Amounts derecognised / Settled amounts                               | (9 457 779)       | (612 045)         |
|    | Closing balance at year end  | 15 728 339        | 13 505 934        |
| 13 | Non-Current Receivables from Exchange Transactions                   |                   |                   |
|    | Staff loans  |                   |                   |
|    | Other non-current receivables  | 23 813 303        | 19 608 824        |
|    | Total Non-Current Receivables after transfers to current             |                   |                   |
|    | receivables  | 23 813 303        | 19 608 824        |
| 14 | Non-Current Investments  |                   |                   |
|    | Financial Instruments  |                   |                   |
|    | Fixed Deposits   | 763 260           | 527 682           |
|    | Listed Investments   | 104 403 544       | 73 525 379        |
|    | Other Investments  | 76 312 280        | 116 164 315       |
|    | Loans Granted  | 142 415 892       | 158 074 352       |
|    | Debt Securities  | 39 721 690        | 11 023 830        |
|    |  | 363 616 666       | 359 315 559       |
| 15 | Other Non-Current Financial Assets                                   |                   |                   |
|    | Other Non-Current Financial Assets                                   | 51 281 322        | 65 265 893        |
| 16 | Investments in Joint Venture   |                   |                   |
|    | Share of the joint venture's statement of financial position:        |                   |                   |
|    | Current Assets   | 339 428           | 88 755            |
|    | Non current assets   | 484 524           | 668 145           |
|    | Current liabilities  | (37 123)          | (47 593)          |
|    | Non current liabilities  | (74 923)          | (5 165)           |
|    | Equity   | 711 906           | 704 142           |
|    | Share of the joint venture's revenue and profit:                     |                   |                   |
|    | Revenue  | 32 623            | 34 687            |
|    | Cost of sales  |                   |                   |
|    | Other Expenses   |                   |                   |
|    | Other Income   | (34 376)          | (35 282)          |
|    | Finance Income   | 80 112            | 66 060            |
|    | Profit before tax  |                   | 114               |
|    | Income tax expense<br>Profit for the year form continuing operations | 78 359            | 65 579            |
|    | Profit from discontinued ooperations                                 |                   |                   |
|    | Net Profit for the year  | 78 359            | 65 579            |
|    |  |                   |                   |

|   |   | 2020/21<br>R '000 | 2019/20<br>R '000               |
|---|---|-------------------|---------------------------------|
| 7 | Investments in Associates                                 |                   |                                 |
|   | Share of the associate's statement of financial position: |                   |                                 |
|   | Current Assets  | 5 268 059         | 5 868 644                       |
|   | Non current assets  | 50 870 255        | 47 866 020                      |
|   | Current liabilities                                       | 893 376           | 771 488                         |
|   | Non current liabilities                                   | (1 294 777)       | (1 043 882)                     |
|   | Equity  | 55 736 913        | 53 462 269                      |
|   | Share of the associate's revenue and profit:              |                   |                                 |
|   | Revenue   | 2 756 557         | 1 618 300                       |
|   | Cost of sales   | (8 232)           | (7 369                          |
|   | Administrative expenses                                   | (74 078)          | (61 113                         |
|   | Other Expenses  | (332 798)         | 40 194                          |
|   | Other Income  | 370 223           | 534 63                          |
|   | Finance Income  | 354               | 68                              |
|   | Finance cost  | (92 177)          | (109 238                        |
|   | Profit before tax   | 2 619 849         | 2 016 09                        |
|   | Income tax expense  | (3 466)           | (1 182                          |
|   | Profit for the year form continuing operations            | 2 616 383         | 2 014 90                        |
|   | Profit from discontinued operations                       | (2 286)           | (2 207                          |
|   | Net Profit for the year                                   | 2 614 097         | 2 012 70                        |
| 8 | Deferred taxation   |                   |                                 |
|   | Deferred taxation liabilities/(assets)                    | 41 948 892        | 48 359 803                      |
|   | - Opening balance   | 49 590 716        | 63 903 40                       |
|   | - Recognised in taxation                                  | (5 808 623)       | (9 199 801                      |
|   | - Raised through Equity                                   | (1 037 405)       | (5 550 805                      |
|   | - Raised through Other                                    | (795 795)         | (793 000                        |
|   | Analysis of temporary differences:                        |                   |                                 |
|   | Deferred taxation assets                                  | 29 065 971        | 18 681 13                       |
|   | - Provisions  | 16 267 314        | 1 614 87                        |
|   | <ul> <li>Employee benefit obligations</li> </ul>          | 6 430 138         | 1 289 20                        |
|   | - Revenue received in advance and deferred income         | 5 171 481         | 1 530 54                        |
|   | - Capitalised lease liability                             | 817 536           | 783 16                          |
|   | - Doubtful debts  | 13 132 676        | 764 85                          |
|   | - Other   | (12 753 175)      | 12 698 49                       |
|   | Deferred taxation liabilities                             | 71 014 863        | 67 040 93                       |
|   | - Deferred expenditure                                    | 196 658           | 185 03                          |
|   | - Property, Plant and Equipment                           | 63 257 385        | 145 490 42                      |
|   | - Future expenditure allowance                            | 194 584           | 244 03                          |
|   |   | 7 000 007         |                                 |
|   | - Other   | 7 366 237         | (18 8/8 555                     |
|   | - Other Net deferred taxation liability/(asset)           | 41 948 893        | (78 878 559<br><b>48 359 80</b> |

|    |   | 2020/21       | 2019/20       |
|----|---|---------------|---------------|
|    |   | R '000        | R '000        |
| 19 | Trade and Other Payables from Exchange Transactions |               |               |
|    | Trade payables                                      | 59 369 295    | 64 556 141    |
|    | Payments received in advance                        | 17 709 022    | 13 464 448    |
|    | Retentions  | 3 301 500     | 3 769 939     |
|    | Staff leave accrual                                 | 5 159 108     | 4 299 282     |
|    | Accrued interest                                    | 3 617 172     | 4 601 674     |
|    | Other payables                                      | 33 752 705    | 35 257 755    |
|    | Total payables                                      | 122 908 801   | 125 949 240   |
| 20 | VAT Payable   |               |               |
|    | VAT payable   | 4 610 645     | 4 559 218     |
| 21 | Taxes and Transfers Payable                         |               |               |
|    | Taxes and transfers payable (Non-Exchange)          | 4 699 550     | 4 190 494     |
|    | Income Tax Payable                                  | 410 930       | 248 088       |
|    | Total Taxes and transfers payable                   | 5 110 480     | 4 438 583     |
| 22 | Other Current Financial Liabilities                 |               |               |
|    | Notes and Coins in Circulation                      | 168 338 965   | 155 544 239   |
|    | Debentures  | 15 010 035    | -             |
|    | Forward Exchange Contract Liabilities               | 12 192 164    | 240 351       |
|    | Gold and Foreign Exchange financial liabilities     | 315 584 260   | 436 062 044   |
|    | Deposit Accounts                                    | 304 532 885   | 347 021 722   |
|    | Foreign loans and deposits                          | 93 284 583    | 148 198 491   |
|    | Other Current Financial liabilities                 | 165 233 238   | (136 938 465) |
|    | Total Other Current Financial Liabilities           | 1 074 176 131 | 950 128 381   |

For the year ended 31 March 2021

#### 23 Current Provisions

#### 23.1 Reconciliation of Movement in Current Provisions – 2020/21

|  | Performance<br>Bonus | Provision<br>for Leave<br>Pay | Other<br>Provisions | Current<br>Portion of<br>Other Non-<br>Current<br>Provisions | TOTAL              |
|--|----------------------|-------------------------------|---------------------|--|--------------------|
|  | R '000               | R '000                        | R '000              | R '000   | R '000             |
| Opening Balance  | 2 167 681            | 3 921 402                     | 15 574 099          | 78 513 441   | 100 176 623        |
| Provisions Raised<br>Unused Amounts  | 1 915 307            | 2 731 284                     | 7 858 732           | (45 161 999)   | (32 656 675)       |
| Reversed<br>Unwinding of Time  | (180 898)            | (225 942)                     | (999 742)           | (257)  | (1 406 838)        |
| Value of Money   |                      | 372                           | 799                 |  | 1 171              |
| Amounts Used   | (1 386 768)          | (1 670 526)                   | (5 066 288)         | (321 892)  | (8 445 474)        |
| Exchange differences<br>Transferred to disposal<br>group/classified as held<br>for sale<br>Settlement of Provision<br>without cost to entity | (5 819)              |                               | (43)                | (8 825)  | (14 687)<br>-<br>- |
| Transfer from Non-<br>Current Provision<br>Change in Provision<br>due to change in   |                      |                               | 83                  | 240 978  | 241 061            |
| Estimatation inputs  | 37 170               | 4 661                         | 74 959              |  | 116 790            |
| Other Movements  | (76 627)             | 62 378                        | (1 249 811)         | 1 328  | (1 262 733)        |
| Closing Balance  | 2 470 047            | 4 823 629                     | 16 192 788          | 33 262 774   | 56 749 237         |

#### 23.2 Reconciliation of Movement in Current Provisions – 2019/20

|  | Performance<br>Bonus | Provision for<br>Leave Pay | Other<br>Provisions | Current<br>Portion of<br>Other Non-<br>Current<br>Provisions | TOTAL                  |
|--|----------------------|----------------------------|---------------------|--|------------------------|
|  | R '000               | R '000                     | R '000              | R '000   | R '000                 |
| Opening Balance  | 3 237 478            | 3 748 025                  | 14 373 931          | 78 156 440   | 99 515 874             |
| Provisions Raised<br>Unused Amounts  | 1 990 063            | 2 114 094                  | 2 704 443           | 105 540  | 6 914 139              |
| Reversed<br>Unwinding of Time  | (191 436)            | (67 600)                   | (398 409)           | (14 178)   | (671 623)              |
| Value of Money   |                      | 2 596                      | 4 819 393           | 3 034 377  | 7 856 366              |
| Amounts Used<br>Exchange differences<br>Transferred to disposal<br>group/classified as held<br>for sale<br>Settlement of Provision | (2 842 042)          | (1 908 721)                | (4 816 218)         | (2 875 170)  | (12 442 151)<br>-<br>- |
| without cost to entity<br>Transfer from Non-   |                      |                            |                     | (5)  | (5)                    |
| Current Provision<br>Change in Provision<br>due to change in   |                      |                            | 1 746               | 50 436   | 52 182                 |
| Estimatation inputs  | 74 545               | 1 090                      | 17 568              | 60 262   | 153 465                |
| Other Movements  | (100 926)            | 31 918                     | (1 128 356)         | (4 261)  | (1 201 625)            |
| Closing Balance  | 2 167 681            | 3 921 402                  | 15 574 099          | 78 513 441   | 100 176 623            |

|    |   |         | 2020/21<br>R '000 | 2019/20<br>R '000 |
|----|---|---------|-------------------|-------------------|
| 24 | Unspent Conditional Grants and Receipts                 |         |                   |                   |
|    | Non-current unspent conditional grants and receipt      | ts      | 52 193 216        | 53 643 377        |
|    | Current portion of unspent conditional grants and r     | eceipts | 23 095 887        | 20 666 726        |
| 25 | Long-Term Borrowings                                    |         |                   |                   |
|    | Long-term interest bearing loans                        |         | 480 761 261       | 564 649 493       |
|    | Government Loans: Other                                 |         | 14 913            | 1 487 613         |
|    | Other borrowings  |         | 232 652 271       | 250 211 739       |
|    | Less: current portion transferred to current liabilitie | s       | (118 326 601)     | (97 588 623)      |
|    | ·   |         | 615 839 822       | 715 486 913       |
| 26 | Short-Term Borrowings                                   |         |                   |                   |
|    | Short-Term Borrowings                                   |         | 11 063 534        | 11 923 474        |
| 27 | Finance Lease Liability                                 |         |                   |                   |
|    | 2020/21   | Minimum | Future            | Present Value     |
|    |   | Lease   | Finance           | of Minimum        |
|    |   | Payment | Charges           | Lease<br>Payments |
|    | Amounts payable under finance leases                    | R '000  | R '000            | R '000            |

| months (current portion)                  | (3 286 399) | 1 324 995   | (1 961 404) |
|---|-------------|-------------|-------------|
| Less: Amount due for settlement within 12 | 24 764 617  | (8 780 060) | 15 984 557  |
| Later than five years                     | 10 416 545  | (2 395 684) | 8 020 861   |
| Within two to five years                  | 11 115 982  | (4 460 114) | 6 655 868   |
| Within one year                           | 3 232 089   | (1 924 262) | 1 307 827   |

| 2019/20                                   | Minimum<br>Lease<br>Payment | Future<br>Finance<br>Charges | Present Value<br>of Minimum<br>Lease<br>Payments |
|---|-----------------------------|------------------------------|--|
| Amounts payable under finance leases      | R '000                      | R '000                       | R '000   |
| Within one year                           | 3 567 468                   | (1 739 541)                  | 1 827 926  |
| Within two to five years                  | 11 765 013                  | (4 921 774)                  | 6 843 239  |
| Later than five years                     | 11 250 303                  | (3 366 882)                  | 7 883 421  |
| ·   | 26 582 784                  | (10 028 197)                 | 16 554 586                                       |
| Less: Amount due for settlement within 12 |                             | · · · · · ·                  |  |
| months (current portion)                  | (3 538 087)                 | 1 395 460                    | (2 142 626)                                      |
|   | 23 044 697                  | (8 632 737)                  | 14 411 960                                       |

For the year ended 31 March 2021

#### 28 Non-Current Provisions

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Reconciliation of Movement in Non-Current Provisions – 2020/21

|   | Provision<br>for long-<br>service<br>awards | Other Non-<br>Current<br>Provisions | TOTAL        |
|---|---|-------------------------------------|--------------|
|   | R '000                                      | R '000                              | R '000       |
| Opening Balance                                   | 140 242                                     | 103 800 398                         | 103 940 640  |
| Provisions Raised                                 | 18 788                                      | 28 640 795                          | 28 659 583   |
| Unused Amounts Reversed                           | (6 064)                                     | (13 224 466)                        | (13 230 530) |
| Unwinding of Time Value of Money                  | · · ·                                       | 4 590 844                           | 4 590 844    |
| Amounts Used                                      | (17 900)                                    | (7 916 222)                         | (7 934 122)  |
| Exchange differences                              | <b>x y</b>                                  | (520 625)                           | (520 625)    |
| Settlement of Provision without cost to entity    | (494)                                       | . ,                                 | (494)        |
| Transfer to Current Provision                     |   | 6 299                               | 6 299        |
| Change in Provision due to change in Estimatation |   |                                     |              |
| inputs  |   |                                     | 5 693 752    |
| Other Movements                                   | 12 110                                      | (310 532)                           | (298 422)    |
| Closing Balance                                   | 146 682                                     | 120 760 242                         | 120 906 924  |

#### Reconciliation of Movement in Non-Current Provisions - 2019/20

| R '000                                |         |             |
|---------------------------------------|---------|-------------|
| K 000                                 | R '000  | R '000      |
| Opening Balance 132 159 108 0         | 04 927  | 108 137 086 |
| Provisions Raised 26 516 7 1          | 09 781  | 7 136 297   |
| Unused Amounts Reversed (2 383) (5 00 | 00 617) | (5 003 000) |
| Unwinding of Time Value of Money 4 3  | 62 292  | 4 362 292   |
| Amounts Used (27 429) (4 48           | 31 170) | (4 508 600) |
| Exchange differences 7                | 09 462  | 709 462     |
| Transfer to Current Provision (10     | 09 955) | (109 955)   |
| Change in Provision due to change     | ,       | . ,         |
| in Estimatation inputs (6 60          | 04 206) | (6 604 206) |
| Other Movements11 379 (19             | 90 116) | (178 737)   |
| Closing Balance 140 242 103 8         | 00 398  | 103 940 640 |

For the year ended 31 March 2021

|    |  | 2020/21       | 2019/20           |
|----|--|---------------|-------------------|
|    |  | R '000        | R '000            |
| 29 | Other Non-Current Financial Liabilities  |               |                   |
|    | Other non-current financial liabilities  | 27 580 725    | 28 661 983        |
| 30 | Defined Benefit Plan   |               |                   |
|    | Defined Benefit Plans  |               |                   |
|    | Statement of Financial Position  |               |                   |
|    | Present value of Defined benefit obligation  | 25 897 197    | 23 041 762        |
|    | Fair value of plan assets  | (4 202 944)   | (2 817 856)       |
|    | Total Defined benefit plan Liability/(Asset)   | 21 694 253    | 20 223 904        |
|    | Pension benefits   |               |                   |
|    | Present value of unfunded obligations  | 727 325       | (8 910 021)       |
|    | Present value of funded obligations  | 119 825 560   | 110 538 618       |
|    | Total present value of obligations   | 120 552 885   | 101 628 597       |
|    | Fair value of plan assets  | (122 595 281) | (101 376 753)     |
|    | Unrecognised past service costs  | 3 052 179     | 1 897 711         |
|    | Defined pension benefit obligation/(asset) disclosed in<br>Statement of Financial Position | 1 009 783     | 2 149 555         |
|    | Medical benefits   |               |                   |
|    | Present value of unfunded obligations  | 18 779 538    | 16 335 076        |
|    | Present value of funded obligations  | 2 505 286     | 2 306 028         |
|    | Total present value of obligations   | 21 284 824    | 18 641 104        |
|    | Fair value of plan assets  | (599 569)     | (565 867)         |
|    | Unrecognised past service costs  | (785)         | (888)             |
|    | Defined medical benefit obligation/(asset) disclosed in                                    |               |                   |
|    | Statement of Financial Position  | 20 684 470    | <u>18 074 349</u> |

#### 30.1 Changes in the present value of the defined benefit obligation are as follows:

|   | Pension<br>Plan(s) | Medical<br>Plan(s) |
|---|--------------------|--------------------|
|   | R '000             | R '000             |
| Defined benefit obligation as at 1 April 2020       | 101 628 597        | 18 641 104         |
| Current service costs                               | 2 003 627          | 387 721            |
| Interest costs                                      | 13 316 244         | 2 648 052          |
| Contributions by plan participants                  | 1 452 983          | (118 444)          |
| Actuarial losses/(gains)                            | 10 605 687         | 348 722            |
| Exchange differences                                | (545)              |                    |
| Benefits paid                                       | (7 503 156)        | (1 004 630)        |
| Past Service Cost                                   | 13 130             | (32 099)           |
| Settlements   |                    | (1 712)            |
| Other   | (963 682)          | 416 110            |
| Defined benefit obligation plan as at 31 March 2021 | 120 552 885        | 21 284 824         |

For the year ended 31 March 2021

|   | 2020/21      | 2019/20     |
|---|--------------|-------------|
|   | R '000       | R '000      |
|   | Pension      | Medical     |
|   | Plan(s)      | Plan(s)     |
|   | R '000       | R '000      |
| Defined benefit obligation as at 1 April 2019       | 115 692 521  | 19 340 048  |
| Current service costs                               | 3 582 532    | 510 196     |
| Interest costs                                      | 12 809 310   | 2 353 531   |
| Contributions by plan participants                  | 1 455 244    | (30 487)    |
| Actuarial losses/(gains)                            | (24 368 367) | (5 389 821) |
| Exchange differences                                | (52)         | (74 550)    |
| Benefits paid                                       | (7 689 484)  | (975 087)   |
| Past Service Cost                                   | 39 383       | (12 487)    |
| Settlements   |              | (2 564)     |
| Other   | 107 511      | 2 922 324   |
| Defined benefit obligation plan as at 31 March 2020 | 101 628 597  | 18 641 104  |

#### 30.2 Changes in the fair value of plan assets are as follows:

|   | Pension<br>Plan(s) | Medical<br>Plan(s) |
|---|--------------------|--------------------|
|   | R '000             | R '000             |
| Fair Value of Plan Assets as at 1 April 2020  | (99 479 042)       | (566 755)          |
| Expected return on plan assets                | (13 199 361)       | (58 435)           |
| Actuarial losses/(gains)                      | (11 103 177)       | 29 685             |
| Employer contributions                        | (2 469 383)        | 18 074             |
| Employee contributions                        | (1 370 443)        | (27 780)           |
| Benefits paid                                 | 6 548 219          | 3 193              |
| Entity combinations                           |                    | 25 543             |
| Other   | 1 530 085          | (23 879)           |
| Fair Value of Plan Assets as at 31 March 2021 | (119 543 102)      | (600 354)          |

|   | Pension<br>Plan(s)<br>R '000 | Medical<br>Plan(s)<br>R '000 |
|---|------------------------------|------------------------------|
| Fair Value of Plan Assets as at 1 April 2019  | (111 853 774)                | (563 545)                    |
| Expected return on plan assets                | (12 126 668)                 | (58 232)                     |
| Actuarial losses/(gains)                      | 22 480 203                   | 54 780                       |
| Exchange differences                          | 245 514                      |                              |
| Employer contributions                        | (2 343 185)                  | (38 373)                     |
| Employee contributions                        | (2 187 092)                  |                              |
| Benefits paid                                 | 3 310 759                    | 64 270                       |
| Entity combinations                           | 2 231 828                    |                              |
| Other   | 763 372                      | (25 655)                     |
| Fair Value of Plan Assets as at 31 March 2020 | (99 479 042)                 | (566 755)                    |

For the year ended 31 March 2021

|                                  | Cost          | 2020/21<br>Accummulated<br>Depreciation & | Carrying Value | Cost          | 2019/20<br>Accummulated<br>Depreciation & | Carrying<br>Value |
|----------------------------------|---------------|---|----------------|---------------|---|-------------------|
|                                  | R '000        | Impairment<br>R '000                      | R '000         | R '000        | Impairment<br>R '000                      | R (000            |
| Land                             | 99 144 119    | -1 743 891                                | 97 400 229     | 97 405 155    | -1 484 736                                | 95 920 420        |
| Buildings                        |               |   |                |               |   |                   |
| Capital Work in Progress         |               |   |                |               |   |                   |
| (Buildings)                      | •             | •   |                |               | •   | •                 |
| Vehicles                         | 194 525 440   | -50 139 216                               | 144 386 224    | 190 902 492   | -43 999 414                               | 146 903 078       |
| Infrastructure                   | 8 117 583     | -1 372                                    | 8 116 211      | 7 727 941     | -1 156                                    | 7 726 785         |
| Capital Work in Progress         |               |   |                |               |   |                   |
| (Infrastructure)                 | 14 156 357    | -9 239 113                                | 4 917 244      | 13 941 767    | -8 777 031                                | 5 164 736         |
| Finance Lease Assets             | 972 023 752   | -329 028 277                              | 642 995 475    | 943 936 884   | -310 126 056                              | 633 810 828       |
| Furniture & Fittings             | 73 114 834    | -4 298 242                                | 68 816 591     | 59 183 629    | -1 560 580                                | 57 623 049        |
| Plant, Machinery & Equipment     | 16 866 133    | -6 332 020                                | 10 534 113     | 16 077 839    | -5 394 989                                | 10 682 849        |
| Capital Work in Progress         |               |   |                |               |   |                   |
| (Plant, Mach & Equip)            | 6 228 163     | -4 707 937                                | 1 520 226      | 6 164 506     | -4 535 053                                | 1 629 452         |
| Office Equipment                 | 773 318 368   | -260 399 404                              | 512 918 964    | 696 377 003   | -236 865 560                              | 459 511 444       |
| Computer Equipment               | 170 766 928   | ~   | 170 766 929    | 214 144 751   | -914 734                                  | 213 230 017       |
| Aircraft                         | 8 162 674     | -4 918 473                                | 3 244 201      | 8 024 025     | -4 677 441                                | 3 346 584         |
| Capital Work in Progress         |               |   |                |               |   |                   |
| (Aircraft)                       | 15 004 082    | -9 672 181                                | 5 331 900      | 13 487 820    | -9 287 399                                | 4 200 421         |
| Ships                            | 779 795       | 179 191                                   | 958 985        | 765 434       | -354 866                                  | 410 568           |
| Capital Work in Progress (Ships) | 21 896        |   | 21 896         |               |   |                   |
| Other Assets                     | 150 370 065   | -58 890 726                               | 91 479 339     | 150 716 286   | -57 184 247                               | 93 532 039        |
| Capital Work in Progress         |               |   |                |               |   |                   |
| (Other Assets)                   | 11 709 754    | -20 898                                   | 11 688 856     | 13 532 000    | -15 966                                   | 13 516 033        |
| Total                            | 2 520 239 879 | -741 283 311                              | 1 778 956 569  | 2 438 305 991 | -687 027 177                              | 1 751 278 814     |
|                                  |               |   |                |               |   |                   |

# **Property, Plant and Equipment**

3

**Reconciliation of Carrying Value** 

### NOTES TO THE COMBINED FINANCIAL STATEMENTS

|  | Carrying Additions Disposals<br>Value<br>Opening<br>Balance | Additions             | Disposals  | Transfers          | Depreciation Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>Loss | Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>loss | Revaluation Discontinued<br>Operations | iscontinued<br>Operations | Carrying<br>Value<br>Closing<br>Balance |
|--|---|-----------------------|------------|--------------------|--|---|--|---------------------------|---|
|  | R '000  | R '000                | R '000     | R '000             | R '000   | R '000  | R '000                                 | R '000                    | R '000                                  |
| Land                                   | 95 920 420  | 326 193               | -37 734    | 517 559            | -3 455   | -7 976  | 685 221                                |                           | 97 400 228                              |
| Capital Work in                        |   |                       |            |                    |  |   |  |                           |   |
| Progress (Lanu)<br>Service Concession  |   |                       |            |                    |  |   |  |                           | •                                       |
| Asset                                  | '   |                       |            |                    |  |   |  |                           | '                                       |
| Buildings<br>Canital Work in           | 146 903 074   | 3 140 993             | -69 255    | 421 972            | -5 698 716   | -386 499  | 61 838                                 | 12 814                    | 144 386 220                             |
| Progress (Buildings)                   | 7 726 783   | 953 768               | -2 246     | -368 655           | -170 852   |   | -22 588                                |                           | 8 116 210                               |
| Vehicles                               | 5 164 735   | 404 859               | -60 392    | 21 560             | -607 691   | -5 897  | 193                                    | -118                      | 4 917 250                               |
| Infrastructure<br>Canital Work in      | 633 810 827   | 3 119 399             | -764 801   | 13 978 010         | -18 297 423  | -2 751 904  | 13 901 126                             | 242                       | 642 995 476                             |
| Progress                               |   |                       |            |                    |  |   |  |                           |   |
| (Infrastructure)                       | 57 623 048  | 20 036 458            | -1 060 470 | -6 652 287         | -19 106  | -1 111 052  |  |                           | 68 816 592                              |
| Finance Lease Assets                   | 10 682 849  | 595 884               | -218 075   | 915 040            | -1 735 430   | -10 000   | 303 846                                |                           | 10 534 114                              |
| Furniture & Fittings                   | 1 629 447   | 181 197               | -10 624    | 7 027              | -289 172   | 1 866   | 483                                    | 6                         | 1 520 232                               |
| Equipment<br>Capital Work in           | 459 511 446   | 8 823 051             | -89 136    | 75 838 433         | -31 373 050  | 116 850   | 93 647                                 | -2 280                    | 512 918 961                             |
| Progress (Plant, Mach                  | 010 000 015   | 2E 100 0E0            | 001 000    | 777 700 92         |  | Ц С 7   |  | 120.0                     | 200 992 021                             |
| & Equip)<br>Office Equipment           | CIU UCZ CIZ   | 30 429 932<br>774 452 | -1 301 002 | 111 100 07-        | 042  | 1 240   | A 504                                  | 0 0/4<br>7 1              | 176 00/ 0/1                             |
| Computer Equipment                     | 4 200 417   | 2 035 118             | -28.691    | 280.817<br>280.817 | -330 320<br>-1 151 714   | - 11 212  | -1 180                                 | 067 7-                    | 5 331 891                               |
| Aircraft                               | 410 569   | 1 303                 |            | 628 706            | -81 647  | 55  |  |                           | 958 986                                 |
| Capital Work in<br>Progress (Aircraft) | 131 149   | 13 376                |            |                    |  |   |  |                           | 144 525                                 |
| Ships                                  | 3 939 363   | 262                   | -15        | 711                | -221 167   | -4 495  |  |                           | 3 714 659                               |
| Capital Work in<br>Progress (Ships)    |   | 21 896                |            |                    |  |   |  |                           | 21 896                                  |
| Other Assets                           | 93 532 041  | 767 696               | -206 613   | -2 185 489         | -461 722   | 319 255   | -341 538                               | 55 708                    | 91 479 338                              |
| Capital work in<br>Progress (Other     |   |                       | 10000      |                    |  |   |  |                           |   |
| Assets)                                | 13 516 056  | 3 864 262             | -6.287     | -5 6/8 83/         | -5 191   | -1 126  |  |                           | 11 688 862                              |
| Total                                  | 1 751 278 814   | 79 940 119            | -4 469 908 | 1 759 654          | -60 451 610  | -3 854 596  | 14 685 569                             | 68 543                    | 1 778 956 569                           |

For the year ended 31 March 2021

|  | Carrying<br>Value<br>Opening<br>Balance | Additions             | Disposals   | Transfers              | Depreciation     | Impairment<br>(Loss) /<br>Reversal of<br>impairment | Revaluation | Dis-<br>continued<br>Operations | Prior Year<br>Errors | Carrying<br>Value<br>Closing<br>Balance |
|--|---|-----------------------|-------------|------------------------|------------------|---|-------------|---------------------------------|----------------------|---|
|  | 000, N                                  | 000, N                | 000, Y      | R (000                 | R '000           | 1005<br>R (000                                      | 000, N      | 000, N                          | R '000               | R '000                                  |
| Land<br>Canital Work in                            | 96 385 595                              | 742 846               | (243 906)   | 93 974                 | (393 525)        | (91 349)  | (573 025)   | (169)                           | (20)                 | 95 920 420                              |
| Progress (Land)<br>Service Concession<br>Asset     |   |                       |             |                        |                  |   |             |                                 |                      |   |
| Buildings<br>Canital Work in                       | 148 592 358                             | 4 132 446             | (48 740)    | 934 261                | (5 874 347)      | (364 960)   | (62 095)    | (119 837)                       | (283 012)            | 146 903 074                             |
| Progress (Buildings)                               | 7 211 375                               | 1 178 849             | (463)       | (672 294)              | 18 793           |   |             | (6 199)                         | (279)                | 7 726 783                               |
| Vehicles   | 5 375 207                               | 1 012 566             | (60 937)    | 57 810                 | (1 232 629)      | 22 504  | (7 467)     | (2 319)                         |                      | 5 164 735                               |
| Infrastructure<br>Capital Work in                  | 628 637 109                             | 5 081 517             | (540 354)   | 14 625 095             | (12 666 466)     | (2 378 935)   | 6 800 871   | 82 424                          | (5 830 435)          | 633 810 827                             |
| Progress<br>(Infrastructure)<br>Einance Lease      | 51 379 733                              | 15 446 540            | (1 239 724) | (11 778 482)           |                  | (1 354 325)   |             |                                 | 5 169 307            | 57 623 048                              |
| Assets   | 10 299 090                              | 1 605 173             | (1 177)     | (2 669)                | (1 214 567)      | (2)   | 7           |                                 |                      | 10 682 849                              |
| Furniture & Fittings                               | 1 784 574                               | 335 872               | (11 603)    | (30 245)               | (455 102)        | (2 880)   | 6 507       | 16                              | 2 308                | 1 629 447                               |
| Plant, Machinery &<br>Equipment<br>Conited Mork in | 423 123 877                             | 3 879 221             | (1 615 183) | 66 447 538             | (32 007 238)     | (283 431)   | (30 768)    | (3 310)                         | 739                  | 459 511 446                             |
| Capital WOIK III<br>Progress (Plant,               | 010 007 710                             | 26 470 0E4            | (2 000 EE1) | 106 226 2101           |                  | 100 2301  |             |                                 |                      | 210 020 015                             |
| Macri & Equipment<br>Office Equipment              | 247 790 840<br>3 475 348                | 30 479 U34<br>281 999 |             | (00 220 210)<br>63 796 | (1)<br>(443 778) | (80/ U8/ )<br>(384)                                 | (4 159)     | (210 62)<br>7                   | 1 625                | 213 230 013<br>3 346 576                |
| Computer Equipment                                 | 4 351 140                               | 1 014 337             |             | 403 326                | (1 373 158)      | (15 009)  | (5 7 35)    | (966)                           | (76 814)             | 4 200 417                               |
| Aircraft   | 242 830                                 | 142 774               | (19 392)    | 112 600                | (61 995)         | (6 248)   |             |                                 |                      | 410 569                                 |
| Capital Work in<br>Progress (Aircraft)             | 41 711                                  | 89 438                |             |                        |                  |   |             |                                 |                      | 131 149                                 |
| Ships<br>Conited Mork in                           | 4 096 830                               | 105 216               | -           | (30 000)               | (223 683)        |   |             |                                 |                      | 3 939 363                               |
| Progress (Ships)                                   | 8 497                                   | (8 497)               |             |                        |                  |   |             |                                 |                      | ,                                       |
| Other Assets                                       | 88 515 940                              | 7 834 715             | (226 287)   | 5 564 134              | (6 471 840)      | (3 944 392)   | 2 287 346   | (3)                             | (27 572)             | 93 532 041                              |
| Capital vvork in<br>Progress (Other                | 10 620 727                              | E 766 077             | 11641       | 110 266 000)           | 16 046)          | (E 021)   | U<br>U      |                                 |                      | 12 E16 DE6                              |
| (SIBSSE  | 107 000 01                              |                       | (+0+)       |                        | (0.94.0)         | (1706)  | 00          |                                 |                      |   |

31.2 Reconciliation of Property, Plant and Equipment – 2019/20

### NOTES TO THE COMBINED FINANCIAL STATEMENTS

|      |   | carrying<br>Value<br>Opening<br>Balance | Additions      | Disposals         | Iransters             | Iransfers Deprectation impairment Kevaluation<br>(Loss) /<br>Reversal of<br>impairment<br>loss | Impairment I<br>(Loss) /<br>Reversal of<br>impairment<br>loss | Kevaluation | DIS-<br>continued<br>Operations | Frior<br>Year<br>Errors | Carrying<br>Value<br>Closing<br>Balance |
|------|---|---|----------------|-------------------|-----------------------|--|---|-------------|---------------------------------|-------------------------|---|
|      |   | R '000                                  | R '000         | R '000            | R '000                | R '000   | R '000  | R '000      | R '000                          | R '000                  | R '000                                  |
|      | Total   | 739 950 290                             | 84 610 142     | (8 056 332)       | (816 262)             | (62 405 481)   | (9 291 519)   | 8 408 527   | (76 398) 044 153)               |                         | 1 751 278 814                           |
|      |   |   |                |                   |                       |  |   |             |                                 |                         |   |
| 31.3 | 31.3 Property Plant and Equipment – additional  | nd Equipment –                          |                | disclosure        |                       |  |   |             | 2020/21                         | Σ                       | 2019/20                                 |
|      |   |   |                |                   |                       |  |   |             | R '000                          | 0                       | R '000                                  |
|      |   |   |                |                   |                       |  |   |             |                                 |                         |   |
|      | Existence and amounts of restrictions on title and disposal of Property Plant and Equipment (PPE)           | nounts of restriction                   | ons on title a | nd disposal of F  | <b>Property Plant</b> | and Equipment  | і (РРЕ)   |             | 1 924                           | 4                       | 3 479                                   |
|      | PPE pledged as security   | security                                |                |                   |                       |  |   |             | 8 984 721                       |                         | 21 046 685                              |
|      | Contractual commitments for the acquisition of PPE  | nitments for the a                      | cquisition of  | PPE               |                       |  |   |             |                                 | 4                       | 382                                     |
|      | Compensation from third parties for PPE impaired, lost or given up which are included in surplus or deficit | m third parties fo                      | or PPE impai   | red, lost or give | en up which an        | e included in su   | rplus or  |             | 1 924                           | 4                       | 3 479                                   |

For the year ended 31 March 2021

| 31.4             | Disclosure on assets in the process  |  | of being constructed or developed            | developed             |            | 2020/21<br>R '000 | 2019/20<br>R '000 |
|------------------|--|--|--|-----------------------|------------|-------------------|-------------------|
|                  | Cumulative expenditure recognised in   | recognised in the c  | the carrying value of PPE per class of asset | per class of asset    |            | 259 555 008       | 292 227 033       |
|                  | The carrying value of PPE that is taking a significantly longer period of time to complete than expected                               | 'E that is taking a si   | ignificantly longer per                      | od of time to         |            | 3 596 844         | 2 632 872         |
|                  | The carrying value of PPE where construction or development has been halted either during the current or previous reporting period(s). | E where constructivious reporting peri-<br>vious reporting peri- | on or development ha<br>lod(s).              | is been halted either |            | 15 250            | 3 065             |
| 31.5             | Expenditure incurred ro repair and   |  | maintain property plant and equipment        | nd equipment          |            |                   |                   |
|                  | Property plant and equipment   | ment   |  |                       |            | 14 498 535        | 12 045 134        |
| Herit            | Heritage Assets  |  |  |                       |            |                   |                   |
| Reco             | Reconciliation of Carrying Value   | g Value  |  |                       |            |                   |                   |
|                  |  |  | 2020/21                                      |                       |            | 2019/20           |                   |
|                  |  | Cost   | Accummulated                                 | Carrying Value        | Cost       | Accummulated      | Carrying Value    |
|                  |  | R '000   | 000, U                                       | R '000                | R '000     | R '000            | 000, N            |
| Art Co           | Art Collections  | 2 328 827  | (3)  | 2 328 824             | 2 181 556  | (3)               | 2 181 553         |
| Stamp            | Stamp Collections  | 41 062   | . 1  | 41 062                | 41 063     | , <b>1</b>        | 41 063            |
| Collec<br>or mai | Collections of rare books<br>or manuscrints  | 119 717  | (14)   | 119 703               | 119 540    | (14)              | 119 526           |
| Histor           | Historical Buildings   | 6 033 583  | (25 732)                                     | 6 007 851             | 5 986 088  | (25 732)          | 5 960 356         |
| Other            | Other Assets   | 2 498 717  | (5)  | 2 498 712             | 2 457 870  | (5)               | 2 457 865         |
| Total            |  | 11 021 906   | (25 754)                                     | 10 996 152            | 10 786 117 | (25 754)          | 10 760 363        |

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### NOTES TO THE COMBINED FINANCIAL STATEMENTS

For the year ended 31 March 2020

|                                 | Carrying<br>Value<br>Opening<br>Balance | Additions | uisposais iransters | Iransiers | impairment<br>(Loss) /<br>Reversal of<br>impairment<br>loss | Kevaluation | Jamo   | continued<br>Operations | uls- carrying<br>nued Value<br>ions Closing<br>Balance |
|---------------------------------|---|-----------|---------------------|-----------|---|-------------|--------|-------------------------|--|
|                                 | R '000                                  | R '000    | R '000              | R '000    | R '000  | R '000      | R '000 | R '000                  | R '000   |
| Art Collections                 | 2 181 553                               | 1 460     |                     |           |   | 144 474     | 1 344  | (2)                     | (7) 2 328 824  |
| Stamp Collections               | 41 063                                  |           |                     |           | (1)   |             |        |                         | 41 062   |
| Collections of rare<br>books or |   |           |                     |           |   |             |        |                         |  |
| manuscripts                     | 119 527                                 | 61        |                     |           |   | (267)       | 383    |                         | 119 704  |
| Historical                      |   |           |                     |           |   |             |        |                         |  |
| Buildings                       | 5 960 354                               | 33 860    |                     | (800)     |   | 14 435      |        | ~                       | 6 007 850  |
| Other Assets                    | 2 457 866                               | 40 178    | (141)               | (15)      | (3)   | 812         | 15     |                         | 2 498 712  |
| Total                           | 10 760 364                              | 75 559    | (141)               | (815)     | (4)   | 159 454     | 1 742  | (6) 1                   | (6) 10 996 152   |

32.2 Reconciliation of Heritage Assets – 2019/20

|                         | Carrying<br>Value<br>Opening<br>Balance | Additions | Disposals | Transfers | Impairment<br>(Loss) /<br>Reversal of<br>impairment | Revaluation | Other         | Dis-<br>continued<br>Operations | Carrying<br>Value<br>Closing<br>Balance |
|-------------------------|---|-----------|-----------|-----------|---|-------------|---------------|---------------------------------|---|
|                         | R '000                                  | 000, N    | R '000    | 000, N    | loss<br>R '000                                      | R (000      | R '000 R '000 | R ,000                          | R ,000                                  |
| rt Collections          | 2 174 458                               | 4 179     |           | 2         |   | 2 427       | 487           |                                 | 2 181 553                               |
| amp Collections         | 41 063                                  | -         |           |           | (1)   |             |               |                                 | 41 063                                  |
| Collections of rare     |   |           |           |           |   |             |               |                                 |   |
| pooks or<br>manuscripts | 117 571                                 | 1 091     |           |           | (14)  | 875         | 4             |                                 | 119 527                                 |
| Historical Buildings    | 5 879 357                               | 80 998    |           |           |   |             |               | (1)                             | 5 960 354                               |
| Other Assets            | 2 454 326                               | 4 301     |           | (182)     | (837)   | 223         | 35            |                                 | 2 457 866                               |
| Total                   | 10 666 775                              | 90.570    |           | (180)     | (852)   | 3 525       | 526           | (1)                             | (1) 10 760 364                          |

32.1

Reconciliation of Heritage Assets – 2020/21

For the year ended 31 March 2021

| 32.3 | Heritage assets – additional disclosure  | lisclosure                      |  |                        |                   | 2020/21<br>R '000              | 2019/20<br>R '000 |
|------|--|---------------------------------|--|------------------------|-------------------|--------------------------------|-------------------|
|      | Existence and amounts of restrictions on   | ictions on title and o          | title and disposal of Heritage assets                | assets                 |                   | ·                              | ı                 |
|      | Heritage assets pledged as security  | urity                           |  |                        |                   | •                              | •                 |
|      | Contractual commitments for the acquisition of Heritage assets   | e acquisition of Her            | ritage assets  |                        |                   | •                              |                   |
|      | Compensation from third parties for Heritage assets impaired, lost or given up which are included in surplus or deficit                            | s for Heritage asset            | ts impaired, lost or gi                              | iven up which are inc  | cluded in surplus |                                |                   |
| 32.4 | Disclosure on assets in the process of   |                                 | being constructed or developed                       | loped                  |                   |                                |                   |
|      | Cumulative expenditure recognised in the   | ised in the carrying            | carrying value of heritage assets per class of asset | sets per class of ass  | iet               | 483 744                        | 773 023           |
|      | The carrying value of heritage assets that is taking a significantly longer period of time to complete than  | assets that is taking           | a significantly longe                                | r period of time to co | omplete than      | 455 706                        | 2 810             |
|      | The carrying value of heritage assets where construction or development has been halted either during the current or previous reporting period(s). | assets where constr<br>riod(s). | ruction or developme                                 | ent has been halted e  | either during the | I                              | I                 |
| 33   | Intangible Assets  |                                 |  |                        |                   |                                |                   |
|      | Reconciliation of Carrying Value   | e                               |  |                        |                   |                                |                   |
|      |  |                                 | 2020/21  |                        |                   | 2019/20                        |                   |
|      |  | Cost                            | Accummulated<br>Amortisation &                       | Carrying Value         | Cost              | Accummulated<br>Amortisation & | Carrying Value    |
|      |  |                                 | Impairment   |                        |                   | Impairment                     |                   |
|      |  | R '000                          | R '000   | R '000                 | R '000            | R '000                         | R '000            |
|      | Computer Software  | 13 981 918                      | (9 927 683)  | 4 054 235              | 17 254 891        | (13 227 135)                   | 4 027 756         |
|      | Copy rights  | 87 754                          |  | 6 484                  | 87 754            | (69 345)                       | 18 409            |
|      | Internally Generated Software  | 1 175 998                       |  | 609 778                | 1 284 120         | (496 231)                      | 787 888           |
|      | Licenses   | 4 122 719                       | (3   | 988 464                | 3 998 081         | (2 947 817)                    | 1 050 264         |
|      | Service Concession Asset   | 575 150                         | (278 117)  | 297 033                | 465 159           | (194 023)                      | 271 136           |
|      | Servitudes   | 3 623 059                       | 3  | 3 381 443              | 3 574 403         | (244 647)                      | 3 329 756         |
|      | Patents and models   | 61 350                          | (57 661)   | 3 689                  | 61 350            | (57 051)                       | 4 300             |
|      | Trademarks   | 275                             | (258)  | 17                     | 275               | (242)                          | 33                |
|      | Other  | 27 642 625                      | (7 453 525)  | 20 189 100             | 27 655 099        | (7 367 428)                    | 20 287 671        |
|      | Total  | 51 270 848                      | (21 740 604)   | 29 530 244             | 54 381 132        | (24 603 919)                   | 29 777 213        |
|      |  |                                 |  |                        |                   |                                |                   |

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### NOTES TO THE COMBINED FINANCIAL STATEMENTS

For the year ended 31 March 2020

|                                  | Carrying<br>Value<br>Opening<br>Balance | Additions | Disposals | Transfers <sup>£</sup> | Disposals Transfers Amortisation Impairment Revaluation Internally<br>(Loss) / Developed<br>Reversal of<br>impairment | Impairment<br>(Loss) /<br>Reversal of<br>impairment | Revaluation | Internally<br>Developed | Dis-<br>continued<br>Operations | Carrying<br>Value<br>Closing<br>Balance |
|----------------------------------|---|-----------|-----------|------------------------|---|---|-------------|-------------------------|---------------------------------|---|
|                                  | 000, N                                  | R '000    | R '000    | R '000                 | R '000  | loss<br>R '000                                      | R '000      | R '000                  | R '000                          | R '000                                  |
| Computer<br>Software             | 4 027 752                               | 639 036   | (105 868) | 263 386                | (957 602)   | 1 390   | 186 136     |                         | ~                               | 4 054 232                               |
| Copy rights and<br>Trademarks    | 18 409                                  |           |           |                        | (11 306)  | (618)   |             |                         |                                 | 6 484                                   |
| Internally<br>Generated Software | 787 887                                 | 48 068    | (4 241)   | (32 028)               | (81 466)  | (108 444)   |             |                         |                                 | 609 777                                 |
| Licenses                         | ~                                       |           |           | 79 414                 | (305 853)   | (119)   |             |                         |                                 | 988 467<br>207 022                      |
| Service<br>Concession Assets     | 001 177                                 |           |           |                        | (94 134)  |   |             |                         |                                 | 29/ 000                                 |
| Servitudes                       | 3 329 757<br>4 200                      | 46 886    | (3 155)   | 7 330                  | 626<br>(611)  |   |             |                         |                                 | 3 381 444<br>2 6 00                     |
| models                           | 4 2000                                  |           |           |                        | (110)   |   |             |                         |                                 | 800 C                                   |
| Research assets                  | 33                                      |           |           |                        | (16)  |   |             |                         |                                 | 18                                      |
| Other                            | 20 287 674                              | 1 434 716 | (196 282) | (238 318)              | (1 025 444)   | (34 189)  | (39 055)    |                         |                                 | 20 189 102                              |
| Total                            | 29 777 213                              | 2 443 496 | (309 545) | 79 784                 | (2 465 806)   | (141 980)   | 147 081     | •                       | ~                               | 29 530 244                              |
|                                  |   |           |           |                        |   |   |             |                         |                                 |   |

33.1 Reconciliation of Intangible Assets – 2020/21

For the year ended 31 March 2021

|                      | Carrying<br>Value | Additions | Disposals | Transfers <sup>1</sup> | Amortisation | Disposals Transfers Amortisation Impairment Revaluation Internally<br>(Loss) / Developed<br>Developed و المستحما م | Revaluation | Internally<br>Developed | Dis-<br>continued | Carrying<br>Value |
|----------------------|-------------------|-----------|-----------|------------------------|--------------|--|-------------|-------------------------|-------------------|-------------------|
|                      | Balance           |           |           |                        |              | impairment<br>loss   |             |                         |                   | Balance           |
|                      | R '000            | R '000    | R '000    | R '000                 | R '000       | R '000   | R '000      | R '000                  | R '000            | R '000            |
| Computer<br>Software | 4 696 789         | 854 637   | (79 902)  | (59 944)               | (1 378 952)  | (79 170)   | 54 254      | 20 047                  | (8)               | 4 027 752         |
| Copy rights          | 30 246            |           |           |                        | (11 371)     | (466)  |             |                         |                   | 18 409            |
| Internally           | 568 220           | 222 339   | (327)     | 197 959                | $(45\ 886)$  |  |             | (154 418)               |                   | 787 887           |
| Generated            |                   |           |           |                        |              |  |             |                         |                   |                   |
| Software             |                   |           |           |                        |              |  |             |                         |                   |                   |
| Licenses             | 1 003 678         | 237 302   |           | 340 142                | (530 648)    | (208)  |             |                         |                   | 1 050 266         |
| Service              | 217 443           | 106 194   |           |                        | (52 501)     |  |             |                         |                   | 271 136           |
| Concession           |                   |           |           |                        |              |  |             |                         |                   |                   |
| Assets               |                   |           |           |                        |              |  |             |                         |                   |                   |
| Servitudes           | 3 169 773         | 145 775   | (129)     | 18 035                 | (3 697)      |  |             |                         |                   | 3 329 757         |
| Patents and          | 4 910             |           | (26)      |                        | (514)        |  |             |                         |                   | 4 300             |
| models               |                   |           |           |                        |              |  |             |                         |                   |                   |
| Trademarks           | 64                |           |           |                        | (31)         |  |             |                         |                   | 33                |
| Other                | 19 657 993        | 2 063 118 | (06)      | (234 523)              | (1 281 526)  | 34 395   | 48 305      |                         |                   | 20 287 674        |
| Total                | 29 349 116        | 3 629 365 | (80 545)  | 261 670                | (3 305 126)  | (45 449)   | 102 559     | (134 371)               | (8)               | 29 777 213        |

33.2 Reconciliation of Intangible Assets – 2019/20

### **NOTES TO THE COMBINED FINANCIAL STATEMENTS**

For the year ended 31 March 2020

| 33.3        | Intangible assets – additional disclosure   | dditional disclosure  |  |                                       |                                  |  | 2020/21<br>R '000                                      | 2019/20<br>R '000         |
|-------------|---|---|--|---------------------------------------|----------------------------------|--|--|---------------------------|
|             |   | Existence and amounts of restrictions on title and disposal of Intangible assets<br>Intangible assets pledged as security<br>Contractual commitments for the acquisition of Intangible assets<br>Compensation from third parties for Intangible assets impaired, lost or given up which are<br>included in surplus or deficit | on title and disposal of Intangible assets<br>isition of Intangible assets<br>tangible assets impaired, lost or given up                                   | angible asset<br>ost or given u       | s<br>up which are                |  | -<br>-<br>2 173 634<br>-                               | -<br>-<br>-<br>-          |
| 33.4        | Disclosure on assets in the process<br>Cumulative expenditure recognised in t<br>asset  | s in the process of beir<br>re recognised in the carr   | of being constructed or developed<br>the carrying value of intangible assets per class of  | <b>· developed</b><br>igible assets p | per class of                     |  | 77 400   | 111 198                   |
|             | The carrying value of intangible assets<br>complete than expected, including reas<br>The carrying value of intangible assets<br>either during the current or previous rep | The carrying value of intangible assets that is taking a significantly longer period of time to<br>complete than expected, including reasons for any delays.<br>The carrying value of intangible assets where construction or development has been halted<br>either during the current or previous reporting period(s).       | that is taking a significantly longer period of time to<br>cons for any delays.<br>where construction or development has been halter<br>porting period(s). | lly longer peri<br>velopment ha       | iod of time to<br>is been halted |  | 30 131<br>-  | 39 646<br>-               |
| 34 In<br>Re | Investment Property Carried at Cost<br>Reconciliation of carrying value   | ried at Cost<br>g value   |  |                                       |                                  |  |  |                           |
|             |   |   | 2020/21  |                                       |                                  |  | 2019/20  |                           |
|             |   | Cost<br>R (nnn  | Accummulated<br>Amortisation &<br>Impairment<br>R (000   |                                       | Carrying Value<br>R 'nnn         | Cost Ac<br>An<br>R 'nnn                    | Accummulated<br>Amortisation &<br>Impairment<br>R '000 | Carrying Value<br>R :000  |
| Ţ           | Total   | 6 136 553   | (917 205)  |                                       | 5 219 349                        | 6 126 897                                  | (819 935)  | 5 306 963                 |
| 34.1        | Reconciliation of Inve<br>Carrying  | Reconciliation of Investment Property Carried at Cost – 2020/21<br>Carrying Additions Disposals Tr  | ied at Cost – 2020<br>Disposals  | )/21<br>Transfers                     | Depreciation                     | Depreciation Impairment (Loss)             | Revaluation  | Carrying Value            |
|             | Value<br>Opening<br>Balance<br>R '000   | 000, X  | R '000   | R '000                                | 000, R                           | / Reversal of<br>impairment loss<br>R '000 | R ,000   | Closing Balance<br>R '000 |
|             | Total 5 306 962   | 2 28 167  | (4 117)  |                                       | (111 097)                        |  | (566)  | 5 219 349                 |

| 34.2 | Reconciliation of Investment Propert   | stment Property Ca                   | ty Carried at Cost - 2019/20                        | 019/20             |               |   |                   |                                      |
|------|--|--------------------------------------|---|--------------------|---------------|---|-------------------|--------------------------------------|
|      | Carrying<br>Value<br>Opening<br>Balance  | Addition                             | Disposals   | Transfers          | Depreciation  | Impairment<br>(Loss) /<br>Reversal of<br>impairment | Revaluation       | Carrying Value<br>Closing<br>Balance |
|      | R '000   | R '000                               | R '000  | R '000             | R '000        | loss<br>R '000                                      | 000, X            | R '000                               |
|      | Total 5 403 321  | 13 360                               | (1 229)   | 282                | (108 771)     |   |                   | 5 306 962                            |
| 34.3 | Investment property – additional disclosure  | - additional disclos                 | ure   |                    |               |   | 2020/21<br>R '000 | 2019/20<br>R '000                    |
|      | Existence and amounts of restrictions  | s of restrictions on titl            | on title and disposal of Investment property        | Investment prop    | erty          |   | ı                 |                                      |
|      | Investment property pledged as security  | edged as security                    |   |                    |               |   | ı                 | I                                    |
|      | Contractual commitments for the acquisition of Investment property   | nts for the acquisitior              | n of Investment pro                                 | perty              |               |   | ·                 |                                      |
|      | Compensation from third parties for Investment property impaired, lost or given up which are included in surplus or deficit                            | rd parties for Investm<br>or deficit | ient property impa                                  | ired, lost or give | n up which    |   |                   |                                      |
| 34.4 | Disclosure on assets in the process  |                                      | of being constructed or developed                   | or developed       |               |   |                   |                                      |
|      | Cumulative expenditure recognised in t of asset  | e recognised in the c                | the carrying value of investment property per class | vestment propert   | y per class   |   | ı                 | ı                                    |
|      | The carrying value of investment property that is taking a significantly longer period of time to complete than expected                               | rvestment property th                | nat is taking a sign                                | ificantly longer p | eriod of time |   | •                 | •                                    |
|      | The carrying value of investment property where construction or development has been halted either during the current or previous reporting period(s). | vestment property w                  | irty where construction<br>ous reporting period(s)  | or development.    | has been      |   |                   |                                      |
|      |  |                                      |   |                    |               |   |                   |                                      |

# NOTES TO THE COMBINED FINANCIAL STATEMENTS

| Fair Value  |
|---|
| Aajustments<br>R '000   |
| 101   |
| 6   |
|   |
| to Control of Eatr Value 2020/24                                      |
| Additions   |
| R '000  |
|   |
| 319 490   |
| Reconciliation of Investment Property Carried at Fair Value – 2019/20 |
| Additions   |
| R '000  |
|   |
| 286 667   |

For the year ended 31 March 2021

|                     |           | 2020/21                                       |                |           | 2019/20                                       |                |
|---------------------|-----------|---|----------------|-----------|---|----------------|
|                     | Cost      | Accumulated<br>Depreciation and<br>Impairment | Carrying Value | Cost      | Accumulated<br>Depreciation<br>and Impairment | Carrying Value |
|                     | R '000    | R '000  | R '000         | R '000    | R '000  | R '000         |
| Trees in plantation | 3 418 272 |   | 3 418 272      | 3 317 758 |   | 3 317 758      |
| Maize               | •         | ı   | 1              | •         | ı   | •              |
| Dairy Cattle        | 684       | 1   | 684            | 931       | •   | 931            |
| Other Assets        | 4 750     | (15)  | 4 735          | 4 951     | (2)   | 4 943          |
| Total               | 3 423 706 | (12)  | 3 423 691      | 3 323 640 | (2)   | 3 323 633      |

**Biological Assets** 

36.1

|                     | Carrying Purchase<br>Value | urchases | Decrease<br>due to | Gains/losses<br>from changes                      | Depreciation Impairment<br>(Loss) / | Impairment<br>(Loss) /            | Other<br>move- | Trans-<br>fers | ans- Dis-<br>fers continued           | Dis- Carrying<br>nued Value |
|---------------------|----------------------------|----------|--------------------|---|-------------------------------------|-----------------------------------|----------------|----------------|---------------------------------------|-----------------------------|
|                     | Upening<br>Balance         |          | narvest/<br>sales  | in rair value<br>less estimated<br>point of sales |                                     | Keversal of<br>impairment<br>loss | ments          | -              | Operations                            | Closing<br>Balance          |
|                     | 000, N                     | R '000   | 000, X             | costs<br>R '000                                   | R '000                              | R '000                            | R '000         | R '000         | 000, N                                | 000, N                      |
| Trees in            | 3 317 758                  |          |                    | 114 514   |                                     |                                   |                |                | (14 000)                              | (14 000) 3 4 18 272         |
| plantation<br>Maize |                            |          |                    |   |                                     |                                   |                |                |                                       | '                           |
| Dairy Cattle        | 932                        |          | (268)              | (83)  |                                     |                                   | 103            |                |                                       | 684                         |
| Other Assets        | 4 943                      | 114      | (235)              | 1 098   | (8)                                 | (106)                             | 28             | (1 100)        |                                       | 4 735                       |
| Total               | 3 323 633                  | 114      | (203)              | 115 529   | (8)                                 | (106)                             | 131            | (1 100)        | <u>131 (1 100) (14 000) 3 423 691</u> | 3 423 691                   |

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The carrying value of biological assets where construction or development has been halted either during the current or previous reporting period(s).

The carrying value of biological assets that is taking a significantly longer period of time to

complete than expected

asset

Cumulative expenditure recognised in the carrying value of biological assets per class of

### NOTES TO THE COMBINED FINANCIAL STATEMENTS

| 36.1.2 | Reconciliation of Biological Assets -   | f Biological As                                   | sets – 2019/20 | 20                                      |   |  |   |                         |                                     |                                 |   |
|--------|---|---|----------------|---|---|--|---|-------------------------|-------------------------------------|---------------------------------|---|
|        |   | Carrying Purchases<br>Value<br>Opening<br>Balance | urchases       | Decrease<br>due to<br>harvest/<br>sales | Gains/losses<br>from changes<br>in fair value<br>less estimated<br>point of sales | Depreciation Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>Ioss | Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>Ioss | Other<br>move-<br>ments | Other Transfers<br>nove-<br>nents ( | Dis-<br>continued<br>Operations | Carrying<br>Value<br>Closing<br>Balance |
|        |   | R '000  | 000, X         | R '000                                  | costs<br>R '000   | R '000   | R '000  | R '000                  | R '000                              | R '000                          | R '000                                  |
|        | Trees in  | 3 251 287   |                | (17 000)                                | 83 471  |  |   |                         |                                     |                                 | 3 317 758                               |
|        | Maize   | 55 000  |                |   |   |  |   | (55 000)                |                                     |                                 | I                                       |
|        | Dairy Cattle<br>Other Assets  | 717<br>5 696                                      | 206            | 276<br>(82)                             | (61)<br>(688)   | (2)  |   | (182)                   |                                     |                                 | 932<br>4 943                            |
|        | Total   | 3 312 700   | 206            | (16 806)                                | 82 722  | (7)  | •   | (55 182)                | •                                   |                                 | 3 323 633                               |
|        |   |   |                |   |   |  |   |                         |                                     |                                 |   |
| 36.1.3 | Biological assets - additional disclosure   | - additional d                                    | isclosure      |   |   |  |   |                         | 2020/21                             | 5                               | 2019/20                                 |
|        |   |   |                |   |   |  |   |                         | R '000                              |                                 | R '000                                  |
|        | Existence and amounts of restrictions on title and disposal of Biological assets  | ounts of restrict                                 | ions on title  | and disposal                            | of Biological asse  | ets  |   |                         | '                                   |                                 | ,                                       |
|        | Biological assets pledged as security   | ledged as secu                                    | ırity          |   |   |  | 1   |                         | ·                                   |                                 |   |
|        | Contractual commitments for the acquisition of Biological assets  | itments for the                                   | acquisition o  | f Biological a                          | ssets   |  | 1   |                         | ı                                   |                                 |   |
|        | Compensation from third parties for Biological assets impaired, lost or given up which are included in surplus or deficit | m third parties f                                 | for Biological | assets impa                             | ired, lost or given   | up which are   |   |                         | I                                   |                                 | ·                                       |
| 36.1.4 | Disclosure on assets in the process   | sets in the pro                                   |                | ng construct                            | of being constructed or developed   | _  |   |                         |                                     |                                 |   |

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| Valu   |  |
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|            |  | 2                  | 2020/21                        |                                      | _            |                    | 2019/20 | 9/20                           |            |                |
|------------|--|--------------------|--------------------------------|--------------------------------------|--------------|--------------------|---------|--------------------------------|------------|----------------|
|            |  | Cost               | Accumulated                    | d Carrying Value                     | Value        | Cost               | Acci    | Accumulated                    | Carryir    | Carrying Value |
|            |  | nel                | uepreciation and<br>Impairment | 5 t                                  |              |                    |         | uepreciation and<br>Impairment |            |                |
|            |  | R '000             | R '000                         |                                      | R '000       | R '000             |         | R '000                         |            | R '000         |
| Plants     |  | ·                  |                                |                                      | 1            | •                  |         | •                              |            |                |
| Servic     | Service Concession                                   |                    |                                |                                      | •            | '                  |         | '                              |            |                |
| Animals    | als  | 5 224              | (1 399)                        | ()                                   | 3 825        | 883                |         | (223)                          |            | 660            |
| Other      | Other Assets   | ·                  |                                | . 1                                  | •            | ı                  |         |                                |            | •              |
| Total      |  | 5 224              | (1 399)                        |                                      | 3 825        | 883                |         | (223)                          |            | 660            |
|            |  |                    |                                |                                      |              |                    |         |                                |            |                |
| 36.2.1 Rec | 36.2.1 Reconciliation of Biological Assets – 2020/21 | Assets – 2020      | /21                            |                                      |              |                    |         |                                |            |                |
|            | Carrying   | Carrying Purchases | Decrease                       | Gains/losses Depreciation Impairment | Depreciation | Impairment         | Other   | Trans-                         | Dis-       | Carrying       |
|            | Value  |                    | due to                         | from changes                         |              | (Loss) /           | move-   | fers                           | continued  | Value          |
|            | Opening  |                    | harvest/                       | in fair value                        |              | <b>Reversal of</b> | ments   |                                | Operations | Closing        |
|            | Balance  |                    | sales                          | less estimated                       |              | impairment         |         |                                |            | Balance        |
|            |  |                    |                                | point of sales                       |              | loss               |         |                                |            |                |
|            |  |                    |                                | costs                                |              |                    |         |                                |            |                |
|            | R '000   | R '000             | R '000                         | R '000                               | R '000       | R '000             | R '000  | R '000                         | R '000     | R '000         |

**STATEMENTS** 

For the year ended 31 March 2021

| Dis- Carrying<br>continued Value<br>Operations Closing<br>Balance   | R ,000 R ,000 |        |         |            | 3 825   |              | - 3875 |
|---|---------------|--------|---------|------------|---------|--------------|--------|
| Trans-<br>fers  | R '000        |        |         |            | 3 891   |              | 3 801  |
| Other<br>move-<br>ments   | R '000 R '000 |        |         |            | (13)    | (841)        | (REA)  |
| Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>loss   | R '000        |        |         |            |         |              |        |
| Depreciation  | R '000        |        |         |            | (633)   | 446          | (187)  |
| crease Gains/Iosses Depreciation Impairment<br>due to from changes (Loss) /<br>arvest/ in fair value Reversal of<br>sales less estimated impairment<br>point of sales | 000, X        |        |         |            |         |              | 1      |
| Decrease<br>due to<br>harvest/<br>sales   | R '000        |        |         |            | (120)   |              | (120)  |
| Purchases   | R '000        |        |         |            | 40      | 395          | 135    |
| Carrying Purchas<br>Value<br>Opening<br>Balance   | R '000        | •      | •       |            | 660     |              | CED    |
|   |               | Plants | Service | Concession | Animals | Other Assets | Total  |

**NOTES TO THE CONSOLIDATED FINANCIAL** 

### NOTES TO THE COMBINED FINANCIAL STATEMENTS

For the year ended 31 March 2020

| Dis- Carrying<br>nued Value<br>ions Closing<br>Balance   | R '000          |                   | 660                                   | - 660 |
|--|-----------------|-------------------|---------------------------------------|-------|
| Dis-<br>continued<br>Operations  | 000, N          |                   |                                       |       |
| Other Transfers<br>move-<br>ments  | 000, N          |                   |                                       |       |
| Other<br>move-<br>ments  | R '000 R '000   |                   | 52                                    | 52    |
| Impairment<br>(Loss) /<br>Reversal of<br>impairment<br>loss  | 000, N          |                   |                                       | •     |
| Depreciation   | 000, N          |                   | (18)                                  | (18)  |
| crease Gains/losses Depreciation Impairment<br>due to from changes (Loss) /<br>arvest/ in fair value Reversal of<br>sales less estimated impairment<br>point of sales loss | costs<br>R '000 |                   |                                       |       |
| Decrease<br>due to<br>harvest/<br>sales  | 000, Y          |                   | (5)                                   | (5)   |
| urchases   | R '000          |                   | 63                                    | 63    |
| Carrying Purchases<br>Value<br>Opening<br>Balance  | 000, N          |                   | 568                                   | 568   |
|  |                 | Plants<br>Service | Concession<br>Animals<br>Other Assets | Total |

36.2.2

Reconciliation of Biological Assets – 2019/20

For the year ended 31 March 2021

#### 37 Government Grants and Subsidies

| 37 | Reconciliation of Movement in Grant - 2021  | Balance<br>unspent at<br>beginning of<br>year<br>R '000 | Current<br>year<br>receipts<br>R '000 | Conditions<br>met -<br>transferred<br>to revenue<br>R '000              | Conditions<br>still to be<br>met - remain<br>liabilities<br>R '000      |
|----|---|---|---------------------------------------|---|---|
|    | Other Government Grants and Subsidies   | (11 094 036)  | 85 343 860                            | 101 610 039   | (27 360 214)  |
|    | Total Government Grant and Subsidies  | (11 094 036)  | 85 343 860                            | 101 610 039   | (27 360 214   |
|    | Reconciliation of Movement in Grant -<br>2020   | Balance<br>unspent at<br>beginning of<br>year<br>R '000 | Current<br>year<br>receipts<br>R '000 | Conditions<br>met -<br>transferred<br>to revenue<br>R '000              | Conditions<br>still to be<br>met - remain<br>liabilities<br>R '000      |
|    | Other Government Grants and Subsidies   | 36 325 572  | 49 936 350                            | 97 355 957  | (11 094 036   |
|    | Total Government Grant and Subsidies  | 36 325 572  | 49 936 350                            | 97 355 957  | (11 094 036)  |
|    |   |   |                                       | 2020/21<br>R '000   | 2019/20<br>R '000   |
| 38 | Public contributions and donations  |   |                                       |   |   |
|    | Public contributions - Conditional<br>Public contributions - Unconditional<br>Donations<br><b>Total</b>   |   |                                       | 9 209 071<br>2 971 565<br>366 158<br>2 546 795                          | 20 886 637<br>4 287 736<br>140 413<br><b>25 314 785</b>                 |
| 39 | Transfers and Sponsorships  |   |                                       |   |   |
|    | Transfer payment from controlling entity<br>Transfer payment from other<br>departments/entities<br>Local and foreign aid assistance<br>Gifts, donations and sponsorships received<br>Other Transfers and Sponsorships<br><b>Total</b> |   |                                       | 6 205 060<br>806 739<br>43 027<br>91 925<br>145 781<br><b>7 292 531</b> | 6 879 358<br>942 560<br>86 950<br>76 059<br>106 932<br>8 <b>091 859</b> |
| 40 | Revenue from Fines and Penalties  |   |                                       |   |   |
|    | Fines<br>Penalties (including forfeits)<br><b>Total</b>   |   |                                       | 256 415<br>171 948<br><b>428 363</b>                                    | 216 110<br>782 135<br><b>998 246</b>                                    |
| 41 | Legislative and oversight functions   |   |                                       |   |   |
|    | Administration<br>Legislation and Oversight<br>Public and International Participation<br>Member's Facilities<br>Associated Services<br>Statutory Appropriation  |   | 5                                     | 7 742 583<br>4 594 113<br>190 727<br>-<br>4 391 051<br>3 736 622        | 8 461 460<br>55 222 182<br>146 696<br>-<br>4 489 133<br>4 415 834       |
|    | Total   |   |                                       | 0 655 095   | 72 735 305  |

|    |   | 2020/21<br>R '000 | 2019/20<br>R '000 |
|----|---|-------------------|-------------------|
| 42 | Taxation Revenue  |                   |                   |
|    | Taxes on income and profits   | 37 271            | -                 |
|    | Taxes on payroll and workforce (incl SDL)                               | 5 148 057         | 7 772 507         |
|    | Total   | 5 185 328         | 7 772 507         |
| 43 | Revenue from Exchange Transactions – Sale of goods and servi            | ces               |                   |
|    | Revenue from Exchange Transactions - Sale of goods and services         | 382 189 854       | 397 505 815       |
| 44 | Income from Rental of Facilities and Equipment                          |                   |                   |
|    | Rental of facilities  | 2 231 142         | 4 433 935         |
|    | Rental of equipment   | 4                 | 356               |
|    | Other rentals   | 3 153 641         | 3 015 745         |
|    | Total   | 5 384 786         | 7 450 036         |
| 45 | Interest Earned - External Investments                                  |                   |                   |
|    | Bank  | 7 557 471         | 10 632 625        |
|    | Financial assets  | 34 794 545        | 44 896 254        |
|    | Other   | 2 098 187         | 3 572 653         |
|    | Total   | 44 450 203        | 59 101 532        |
| 46 | Interest Earned - Outstanding Receivables                               |                   |                   |
|    | Interest Earned – Outstanding Receivables                               | 6 651 808         | 6 574 846         |
|    | Interest Earned – Finance lease receivables                             | 42 560            | 47 394            |
|    | Interest Earned from Statutory Receivables                              | 66 361            | 618 204           |
|    | Total   | 6 760 730         | 7 240 444         |
| 47 | Other income  |                   |                   |
|    | Other income  | 15 089 734        | 23 441 284        |
|    | Revenue from Exchange Transactions - Sundry income                      | 1 364 754         | 1 704 678         |
|    | Insurance commissions   | 40 763            | 47 828            |
|    | Bad debt recoveries   | 56 306<br>16      | 235 188           |
|    | Recovery of unauthorised, irregular, fruitless and wasteful expenditure | 10                | -                 |
|    | Total Other Income  | 16 551 573        | 25 428 978        |
|    | Non-Current Portion of Deferred Income                                  | 109 795 724       | 97 858 204        |
|    | Current Portion of Deferred Income                                      | 4 503 351         | 4 143 827         |
|    |   |                   |                   |

| 48 | Employee Related Costs<br>Salaries - Employees - Salaries and Wages<br>Salaries - Employees - UIF, Pensions and Medical Aid | 99 006 364          | 00 000 00 1  |
|----|---|---------------------|--------------|
|    |   | 99 006 364          | 00 000 00 1  |
|    |   |                     | 99 006 364   |
|    |   | 12 620 836          | 9 818 787    |
|    | Salaries - Employees - Performance and other bonuses  | 3 033 168           | 2 889 769    |
|    | Salaries - Employees - Overtime payments  | 6 333 046           | 6 333 046    |
|    | Salaries - Employees - Other employee related costs   | 2 322 514           | 2 675 775    |
|    | Salaries - Employees - Long-service awards  | 56 134              | 56 134       |
|    | Salaries - Employees - Housing benefits and allowances  | 2 965 394           | 2 959 579    |
|    | Salaries - Employees - Allowances   | 4 402 403           | 4 402 403    |
|    | Salaries - Benefits Paid - Post-retirement medical aid  | 224 105             |              |
|    | contributions   | ~~~~                | 224 911      |
|    | Salaries - Benefits Paid - Movement in long-term employee   | 206 246             | 005 457      |
|    | benefits  | 4 044 000           | 205 157      |
|    | Salaries - Accounting Authority - Basic remuneration  | 1 314 836           | 1 317 505    |
|    | Salaries - Accounting Authority - Performance awards  | 1 970               | 71           |
|    | Salaries - Accounting Authority - UIF   | 976                 | 976          |
|    | Salaries - Accounting Authority - Periodic payments   | 8 640               | 6 769        |
|    | Salaries - Accounting Authority - Pension   | 230                 | 230          |
|    | Salaries - Accounting Authority - Other non-pensionable allowances  | 11 070              | 7 934        |
|    | Salaries - Accounting Authority - Medical   | 3 370               | 3 370        |
|    | Salaries - Accounting Authority - Insurance   | 5 097               | 5 097        |
|    | Salaries - Accounting Authority - Gratuities  | 4 831               | 4 831        |
|    | Salaries - Accounting Authority - Compensative or   | 6 942               | 4 00 1       |
|    | circumstantial  | 0.042               | 5 601        |
|    | Employee benefits expensed - liability for long service leave   | 16 592              | 1 517        |
|    | Employee benefits expensed - termination benefits   | 749 029             | 799 814      |
|    | Employee benefits expensed - Other  | 1 285 953           | (322 176)    |
|    | Movement in Provision - Provision for Performance Bonus   | 1 508 820           | 1 414 791    |
|    | Movement in Provision - Provision for Leave Pay   | 1 565 852           | 1 037 823    |
|    | Movement in Long-term Provisions - Provision for Long   | 865                 | 1 874        |
|    | Service Awards  |                     |              |
|    | Movement in Long-term Provisions - Other Long-term  | 2 593 243           | 525 766      |
|    | employee related provisions   |                     |              |
|    | Total   | 141 115 640         | 134 175 672  |
| 49 | Repairs and Maintenance   |                     |              |
| 10 | •   |                     |              |
|    | Property, plant and equipment   | 14 498 535          | 12 045 134   |
|    | - Land  | 4 369               | 5 567        |
|    | - Buildings   | 2 659 762           | 3 147 693    |
|    | - Vehicles  | 116 920             | 121 474      |
|    | - Infrastructure  | 251 322             | 207 378      |
|    | - Capital Work in Progress  | 1 460               | 121          |
|    | - Finance Lease Assets  | 106                 | 129          |
|    | - Furniture & Fittings  | 1 533<br>11 160 656 | 1 391        |
|    | - Plant, Machinery & Equipment  |                     | 8 303 864    |
|    | - Office Equipment  | 42 845<br>257 185   | 55 124       |
|    | - Computer Equipment<br>- Aircraft  |                     | 189 529      |
|    |   | 165                 | 7 126        |
|    | - Ships<br>Heritage Assets  | 2 211               | 5 737        |
|    | Intangible Assets   | -<br>332 165        | -<br>260 126 |
|    | Investment Property   | 332 165<br>142      | 200 120      |
|    | Biological Assets   | 142                 | 141          |
|    | Other Assets  | -<br>6 385 958      | -            |
|    | UnderAsseis   | n                   | 6 808 678    |

|    | h  | 2020/21    | 2019/20    |
|----|--|------------|------------|
|    |  | R '000     | R '000     |
| 50 | Depreciation and Amortisation Expense                |            |            |
|    | Property, plant and equipment                        | 60 073 157 | 61 897 813 |
|    | Intangible assets                                    | 2 461 724  | 3 300 692  |
|    | Investment property carried at cost                  | 111 097    | 108 771    |
|    | Biological assets carried at cost                    | 8          | 7          |
|    | Living resources                                     | 187        | 18         |
|    | Total Depreciation and Amortisation                  | 62 646 173 | 65 307 302 |
| 51 | Contracted Services                                  |            |            |
|    | Consultants on various projects                      | 2 920 410  | 2 948 698  |
|    | Agency fees  | 2 812 901  | 1 750 406  |
|    | Research   | 290 921    | 288 491    |
|    |  | 6 024 232  | 4 987 594  |
| 52 | Grants and Subsidies Paid                            |            |            |
|    | Total grants and subsidies paid                      | 22 989 725 | 26 283 945 |
| 53 | Finance Costs  |            |            |
|    | Borrowings   | 41 986 847 | 41 661 351 |
|    | Interest Charged on Overdue Trade and other payables | 1 773 581  | 3 476 281  |
|    | Finance leases                                       | 2 024 986  | 2 146 125  |
|    | Other financial liabilities                          | 25 826 934 | 33 705 045 |
|    | Bank overdrafts                                      | 16 951     | 30 331     |
|    | Total Finance Costs                                  | 71 629 299 | 81 019 134 |

|    |   | 2020/21<br>R '000    | 2019/20<br>R '000    |
|----|---|----------------------|----------------------|
| 54 | General Expenses                                |                      |                      |
|    | Included in general expenses are the following: |                      |                      |
|    | Advertising                                     | 936 916              | 2 406 167            |
|    | Admin fees                                      | 38 232 457           | 46 738 861           |
|    | Audit fees                                      | 1 217 748            | 1 185 063            |
|    | Bank charges                                    | 447 536              | 416 278              |
|    | Bursaries                                       | 37 339 651           | 27 055 430           |
|    | Cleaning  | 864 660              | 809 406              |
|    | Conferences and delegations                     | 60 957               | 355 620              |
|    | Connection charges                              | 414 462              | 342 725              |
|    | Consulting fees                                 | 3 448 926            | 3 892 609            |
|    | Consumables                                     | 496 096              | 528 783              |
|    | Cost of sales                                   | 163 446 218          | 158 038 836          |
|    | Debt collection commission                      | 14 350               | 26 701               |
|    | Departmental consumption                        | 1 776                | 4 481                |
|    | Entertainment                                   | 284 116              | 98 410               |
|    | Electricity                                     | 8 206 059            | 8 717 394            |
|    | Financial management grant                      | 221 006              | 258 363              |
|    | Fuel and oil                                    | 2 479 356            | 3 361 363            |
|    | Insurance                                       | 1 662 333            | 1 798 940            |
|    | Legal expenses                                  | 1 393 897            | 1 583 301            |
|    | Levies paid                                     | 880 638              | 1 034 826            |
|    | Licence fees - vehicles                         | 29 201               | 26 419               |
|    | Licence fees - computers                        | 1 024 490            | 914 330              |
|    | Membership fees                                 | 119 665              | 145 705              |
|    | Movement in other provisions                    | 3 349 694            | (2 657 685)          |
|    | Parking   | 29 208               | 36 827               |
|    | Postage   | 115 098              | 238 381              |
|    | Printing and stationery                         | 371 771              | 601 777              |
|    | Professional fees                               | 1 965 298            | 2 514 006            |
|    | Rental of buildings                             | 7 984 518<br>354 561 | 7 927 328<br>413 684 |
|    | Rental of office equipment                      | 51 836               | 59 310               |
|    | Rental of computer equipment<br>Other rentals   | 1 670 824            | 1 498 204            |
|    | Security costs                                  | 3 451 429            | 3 671 303            |
|    | Security costs<br>Skills development levies     | 461 317              | 611 884              |
|    | Stocks and material                             | 5 733 911            | 6 682 384            |
|    | Subscribtion & publication                      | 114 318              | 115 369              |
|    | Telephone cost                                  | 1 398 519            | 2 255 218            |
|    | Training  | 629 474              | 1 142 752            |
|    | Transport claims                                | 257 816              | 447 681              |
|    | Travel and subsistence - Local                  | 3 541 360            | 5 476 130            |
|    | Travel and subsistence - Foreign                | 68 509               | 380 726              |
|    | Uniforms & overalls                             | 33 352               | 34 945               |
|    | Valuation costs                                 | 20 614               | (346)                |
|    | Water   | 561 653              | 629 686              |
|    | Other   | 49 509 429           | 83 859 916           |
|    |   | 344 897 023          | 375 679 492          |
| 55 | Gain / (Loss) on Sale of Assets                 |                      |                      |
|    | Property, plant and equipment                   | (1 909 792)          | (5 317 223)          |
|    | Intangible assets                               | (3 681)              | (5)                  |
|    | Investment property                             | (4 376)              | (1 774)              |
|    | Other financial assets                          | <b>3 232</b>         | 159 148              |
|    | Total Gain / (Loss) on Sale of Assets           | (1 914 617)          | (5 159 853)          |

|   |  | 2020/21<br>R '000      | 2019/20<br>R '000 |
|---|--|------------------------|-------------------|
| 6 | Impairment (Loss) / Reversal of impairment loss              |                        |                   |
|   | Property, plant and equipment                                | (3 934 579)            | (9 409 305)       |
|   | Intangible assets  | (42 943)               | (1 402)           |
|   | Other financial assets                                       | (8 220 224)            | (20 006 473)      |
|   | Heritage assets  | (284)                  | (20 000 110)      |
|   | Statutory Receivables  | (3 221 150)            | (3 924 147)       |
|   | Total Impairment (Loss) / Reversal of impairment loss        | (15 419 179)           | (33 341 962)      |
| 7 | Profit / (Loss) on Fair Value Adjustment                     |                        |                   |
|   | Investment property carried at fair value                    | (307 273)              | 788 669           |
|   | Other financial assets                                       | (12 655 351)           | 5 546 085         |
|   | Other financial liabilities                                  | <b>`35 726 39</b> 6    | (40 617 424)      |
|   | Other fair value adjustment gain/(loss)                      | (104 022 837)          | 154 407 849       |
|   | Total Profit / (Loss) on Fair Value Adjustment               | (81 259 065)           | 120 125 180       |
| 8 | Profit / (Loss) on Revaluation of Assets                     |                        |                   |
|   | Gain/ (loss) on revaluation of heritage assets               | (800)                  | -                 |
|   | Gain/ (loss) on revaluation of property, plant and equipment | 1 499 208 <sup>́</sup> | (2 357)           |
|   | Gain/ (loss) on revaluation of investment property           | (216 097)              | 720 537           |
|   | Gain/ (Loss) on revaluation on other financial assets        | 23 278 705             | (29 512 880)      |
|   | Total Profit / (Loss) on Revaluation of Assets               | 24 561 016             | (28 794 701)      |
| 9 | Taxation   |                        |                   |
|   | Income tax expense<br>South African normal taxation          |                        |                   |
|   | Current tax  | 3 053 139              | 6 356 826         |
|   | Deferred taxation  | (9 435 695)            | (7 316 082)       |
|   | - Movement in temporary differences                          | (1 059 558)            | 828 742           |
|   | - Unused tax loss created                                    | (9 238 850)            | (7 996 195)       |
|   | - Recognition of unused tax loss not previously recognised   | -                      | 15 885            |
|   | - Unused tax loss utilised                                   | 67 972                 | 200 028           |
|   | - Other movements in deferred taxation                       | 778 856                | (336 298)         |
|   | SA normal tax  | (6 382 555)            | (959 256)         |
|   | Foreign taxation   | 87                     | (000 200)         |
|   | TOTĂL INCOME TAX EXPENSE                                     | (6 382 468)            | (959 256)         |
|   | Tax rate reconciliation                                      |                        |                   |
|   | Accounting profit  | (40 403 652)           | (26 982 880)      |
|   | Tax calculated at tax rate 28.00%                            | (11 313 023)           | (7 555 206)       |
|   | Tax effect of non-taxable/non-deductible items               | 4 909 224              | 6 451 985         |
|   | - Dividends not taxable                                      | (17 910)               | (14 425)          |
|   | - Fines not deductible                                       | 656                    | <b>26 119</b>     |
|   | - Donations not deductible                                   | 6 014                  | (7 793)           |
|   | - Depreciation not deductible                                | 209 730                | 220 198           |
|   | - Unused tax loss not recognised                             | 553 276                | 1 015 509         |
|   | - Other movements of non-taxable/non-deductible items        | 4 157 458              | 5 212 377         |
|   | Change in taxation rate                                      | 21 331                 | 143 965           |
|   |  |                        |                   |
|   | INCOME TAX EXPENSE   | (6 382 468)            | (959 256)         |

|    |   | 2020/21<br>R '000          | 2019/20<br>R '000      |
|----|---|----------------------------|------------------------|
| 0  | Surplus / (Deficit) from discontinued operations  | R 1000                     | R 000                  |
|    |   |                            |                        |
|    | Revenue   |                            |                        |
|    | Net Operating Expenses Excluding Depreciation and Amortisation                                    | 14 360                     | (3 476 021)            |
|    | Surplus / (deficit) From Operations Before Depreciation,<br>Amortisation And Other Items          | 14 360                     | (3 476 021)            |
|    | Other Income  | (66)                       | (5)                    |
|    | Administrative Expenses   |                            |                        |
|    | Depreciation And Amortisation   |                            |                        |
|    | (impairment)/reversal Of Impairment Of Assets   |                            |                        |
|    | Finance Costs   |                            |                        |
|    | Finance Income  |                            |                        |
|    | Profit/ (loss) Before Taxation  | 14 294                     | (3 476 026)            |
|    | Taxation  |                            |                        |
|    | Surplus / (Deficit) For The Year From Discontinued Operations                                     | 14 294                     | (3 476 026)            |
| 51 | Cook flows from operating activities  |                            |                        |
| 1  | Cash flows from operating activities<br>Surplus/(deficit) for the year from:                      |                            |                        |
|    | Continuing operations   | (74 838 569)               | 54 524 009             |
|    | Discontinued operations   | 14 294                     | (3 476 026             |
|    | Adjustment for :  |                            | <u> </u>               |
|    | (Gain) / loss on sale of tangible Assets  | 2 016 622                  | 12 622 29              |
|    | (Gain) / loss on sale of Intangible Assets  | (1 394 149)                | (1 377 386             |
|    | Amortisation  | 3 534 361                  | 4 718 348              |
|    | Contribution to provisions – current  | 241 761                    | 458 699                |
|    | Contribution to provisions - non-current  | 39 763 536                 | 24 379                 |
|    | Depreciation  | 42 634 662                 | 44 471 84              |
|    | Discount on bonds amortised   | 44 000                     | (10 000                |
|    | Dividend Income   | (4 181 151)                | (4 154 103             |
|    | Fair value adjustments  | 85 663 805                 | 17 246 368             |
|    | Fair value losses on financial instruments  | (5 655 877)                | (4 822 128             |
|    | Finance Costs   | 7 232 979                  | 15 767 460             |
|    | Finance Costs: Service Concession   | (3 483 051)                | (3 824 077             |
|    | Finance Income  | (12 987 566)               | (24 047 536            |
|    | Foreign exchange (gains)/losses on operating activities   | (2 609 725)                | (2 474 441             |
|    | Increase/(decrease) in provisions   | 11 785 848                 | (7 235 488             |
|    | Interest received-Held-to-maturity investments  | (159 663)                  | (334 632               |
|    | Increase in provision for post-retirement benefit obligation                                      | (131 621)                  | (1 249 750             |
|    | Movements in other employee benefit items   | 110 039                    | 729 98                 |
|    | Movement in rehabilitation liability  | 111 698                    | (185 160               |
|    | Net foreign exchange losses on translation  | 12 874                     | (24 110                |
|    | Provision for inventory obsolescence<br>Release of firm commitments                               | 13 707                     | (107 273               |
|    | Release of him communents<br>Revaluation of Assets  | 238 433                    | 15 476                 |
|    | Security of supply of petroleum levy  | (112 440 383)              | (94 775 910            |
|    | Security of supply of perforent levy<br>Share of (income)/loss from associates and Joint Ventures | 30 137                     | 22 70                  |
|    | Unrealised foreign exchange losses/(gains)  | (1 806 499)<br>(5 361 392) | (2 184 940             |
|    | Impairment loss / (reversal of impairment loss)   | (5 361 392)<br>11 324 012  | 5 987 679<br>30 027 97 |
|    | Service costs: Service Concession   | 90 759                     |                        |
|    |   | 30139                      | (430                   |

For the year ended 31 March 2021

|    |  |                                      | 2020/21<br>R '000                 | 2019/20<br>R '000                  |
|----|--|--------------------------------------|-----------------------------------|------------------------------------|
|    | Operating surplus before working capital cha   | nges:                                | (78 307 128)                      | 80 843 626                         |
|    | (Increase)/decrease in inventories   | -                                    | (5 995 743)                       | (4 466 560)                        |
|    | (Increase)/decrease in trade and other receivable  | es                                   | (8 382 157)                       | (4 590 287)                        |
|    | (Increase)/decrease in statutory receivables   |                                      | (2 027 437)                       | (4 098 196)                        |
|    | (Increase)/decrease in other operating lease ass   | ets                                  | (204 135)                         | (57 209)                           |
|    | (Increase)/decrease in prepayments   |                                      | 4 721 553                         | (5 182 456)                        |
|    | Increase/(decrease) in conditional grants and rec  | eipts                                | (2 364 777)                       | <b>3 859 996</b>                   |
|    | Increase/(decrease) in consumer deposits   | •                                    | (684 503)                         | (882 418)                          |
|    | Increase/(decrease) in deferred income   |                                      | 8 999 980                         | 3 522 582                          |
|    | Increase/(decrease) in trade and other payables  |                                      | 849 568                           | 5 421 455                          |
|    | Increase/(decrease) in other payables  |                                      | 5 139 685                         | 7 124 097                          |
|    | Increase/(decrease) in payments received in adv  | ance                                 | 4 355 059                         | 5 198 082                          |
|    | Other working capital movements  |                                      | 145 535 943                       | (30 274 799)                       |
|    | Net cash flows from operating activities   | -                                    | 71 635 909                        | 56 417 914                         |
|    | (Social benefits liability)<br>General expenses<br>Depreciation  | _                                    | 32 515 868<br>(32 239 451)<br>(8) | 305 399 072<br>(54 786 475)<br>(7) |
|    |  | -                                    | 276 409                           | 35 809                             |
| 63 | <b>Correction of Prior Period Error</b>  |                                      |                                   |                                    |
|    | The Net effect of prior period error(s) relating to the Statement of Financial Performance are as follows: | Amount<br>before error<br>correction | Prior period<br>error             | Restated<br>amount                 |
|    | Depreciation   | 3 637 433                            | 4 148                             | 3 691 500                          |
|    | Expenditure  | 439 516 123                          | (613 504)                         | 438 897 703                        |
|    | Revenue  | (231 306 737)                        | 6 680 213                         | (224 640 423)                      |
|    | Other  | `   34 411 046́                      | 8 933 436                         | à 344 48í                          |
|    | Net effect on surplus/(deficit) for the year   | 246 257 864                          | 15 004 293                        | 261 293 261                        |
|    | The Net effect of prior period error(s) relating to t  | he Statement of Fi                   | nancial Position a                | re as follows:                     |
|    | Property, plant and equipment  | 405 701 827                          | 24 741 310                        | 430 442 049                        |
|    | VAT receivable not previously recognised   | 97 378 307                           | (7 812 034)                       | 89 566 273                         |
|    | Nen sument and sument reast whiles   | (2,004,400)                          |                                   | 00 000 210                         |

| Net effect on Statement of Financial Position | 876 621 495  | 12 439 227   | 887 238 209  |
|---|--------------|--------------|--------------|
| Not offect on Statement of Financial Desition | 976 694 405  | 40 420 227   | 007 000 000  |
| Other   | 380 017 274  | (1 929 808)  | 378 197 739  |
| Accruals                                      | 13 662 127   | (172 639)    | 11 557 788   |
| Provisions                                    | (18 133 542) | (27 478 884) | (45 612 426) |
| Non current and current receivables           | (2 004 498)  | 25 091 283   | 23 086 786   |
| VAT receivable not previously recognised      | 97 378 307   | (7 812 034)  | 89 566 273   |
| · · · · · · · · · · · · · · · · · · ·         |              |              |              |

The Net effect of prior period error(s) relating to the Statement of changes in Net Assets are as follows:

| 535 083 608 | 26 141 172 | 561 215 120       |
|-------------|------------|-------------------|
|             |            |                   |
| 1 100 010   | (01012)    | 1 000 101         |
| 1 165 646   | (67 542)   | 1 098 104         |
| 2 176 834   | 351 851    | 2 528 685         |
| 531 741 128 | 25 856 863 | 557 588 331       |
|             |            | 2 176 834 351 851 |

#### 64 Change in Estimate

During the year the following changes were made to the estimations employed in the accounting for transactions, assets, liabilities, events and circumstances:

For the year ended 31 March 2021

Other intangible asset 1

|   | Value derived                              | Value derived                | Value impact                         |
|---|--|------------------------------|--------------------------------------|
|   | using the<br>original estimate<br>(R '000) | using<br>amended<br>estimate | of change in<br>estimate<br>(R '000) |
| Change in depreciation / amortisation resulting from reassessment of useful |  | (R '000)                     |                                      |
| lives. The following categories are   |  |                              |                                      |
| affected:   | 722 069                                    | 5 938 461                    | 3 358 427                            |
| Buildings   | 1 821 833                                  | 1 869 297                    | 17 070                               |
| Infrastructure assets   | (75 873)                                   | (77 642)                     | 5 229                                |
| Community assets  | (04.405)                                   | (00 505)                     | 04.400                               |
| Machinery   | (21 135)                                   | (26 535)                     | 34 186                               |
| Office equipment<br>Furniture   | (736 785)<br>405 869                       | (566 199)<br>1 629 441       | 166 707<br>1 188 232                 |
| Vehicles  | (1 534 237)                                | (610 205)                    | 414 486                              |
| Computer equipment  | (397 657)                                  | 1 772 299                    | 1 498 382                            |
| Computer software   | 931 428                                    | 1 512 320                    | (75 861)                             |
| Other intangible asset 1  | 319 846                                    | 427 280                      | 110 355                              |
| Biological asset at cost 1  | 8 780                                      | 8 404                        | (359)                                |
|   |  |                              |                                      |
|   | Value derived                              | Value derived                | Value impact                         |
|   | using the                                  | using                        | of change in                         |
|   | original estimate                          | amended                      | estimate                             |
|   | (R '000)                                   | estimate                     | (R '000)                             |
|   |  | (R '000)                     |                                      |
| Change in depreciation resulting from                                       |  |                              |                                      |
| reassessment of residual values. The  |  |                              |                                      |
| following categories are affected:  | 32 635                                     | 35 736                       | 4 121                                |
| Buildings   | 19 976                                     | 22 558                       | 2 582                                |
| Office equipment  | 291  | 711                          | 420                                  |
| Furniture   | 9 047                                      | 8 726                        | 585                                  |
| Vehicles  | 3 321                                      | 3 741                        | 528                                  |
| Computer equipment  | 10.076                                     | 00 EE0                       | 6                                    |
| Computer software   | 19 976                                     | 22 558                       | 2 582                                |
|   | Value derived                              | Value derived                | Value impact                         |
|   | using the                                  | using                        | of change in                         |
|   | original estimate                          | amended                      | estimate                             |
|   | (R '000)                                   | estimate                     | (R '000)                             |
|   |  | (R '000)                     |                                      |
| Change in depreciation / amortisation                                       |  |                              |                                      |
| resulting from a change in the  |  |                              |                                      |
| depreciation / amortisation method. The following categories are affected:  | 661  |                              |                                      |
| Office equipment  | 3  | •                            |                                      |
| Furniture   | 42   | -                            | _                                    |
| Vehicles  | 63   | _                            | _                                    |
| Computer equipment  | 532  | -                            | -                                    |
| Computer software   | 1  | -                            | -                                    |
| Other interrible see at 1   | 20   |                              |                                      |

20

|    | c  | Value derived<br>using the<br>original estimate<br>(R '000) | Value derived<br>using<br>amended<br>estimate<br>(R '000) | Value impact<br>of change in<br>estimate<br>(R '000) |  |  |
|----|--|---|---|--|--|--|
|    | Change in depreciation / amortisation  |   | · · · · · ·   |  |  |  |
|    | resulting from a change in the depreciation /                                      |   |   |  |  |  |
|    | amortisation method. The following   |   |   |  |  |  |
|    | categories are affected:   | 246 509   | 1 219 179   | 2 504  |  |  |
|    |  | <b>216 598</b><br>216 598                                   | 1 219 179   | <b>2 581</b><br>2 581                                |  |  |
|    |  | 210 390   | 1219179   | 2 30 1   |  |  |
|    |  |   | 2020/21<br>R '000   | 2019/20<br>R '000                                    |  |  |
| 65 | Fruitless and Wasteful Expenditure   |   |   |  |  |  |
|    | Reconciliation of fruitless and wasteful exp                                       | penditure   |   |  |  |  |
|    | Opening balance -  |   | 7 286 072   | 5 127 387  |  |  |
|    | Prior period error   |   |   | 411 330  |  |  |
|    | As restated  |   |   | 5 538 722  |  |  |
|    | Add: Fruitless and wasteful expenditure - cu                                       | rrent year  | 2 956 934   | 1 542 817  |  |  |
|    | Add: Fruitless and wasteful expenditure - pri                                      | ior year  | 1 297 966   | 2 199 836  |  |  |
|    | Less: Condoned or written off by relevant au                                       |   | (289 544)   | (1 657 483)  |  |  |
|    | Less: Transfer to receivables for recovery   | -   | (17 978)  | (337 821)  |  |  |
|    | Fruitless and wasteful expenditure closing b                                       | alance  | 11 233 449  | 7 286 072  |  |  |
| 66 | Irregular Expenditure  |   |   |  |  |  |
|    | Reconciliation of irregular expenditure  |   |   |  |  |  |
|    | Opening balance -  |   | 301 586 591   | 209 293 575  |  |  |
|    | Prior period error   |   |   | 32 148 891   |  |  |
|    | As restated  |   |   | 241 875 132  |  |  |
|    | Add:Irregular expenditure - current year   |   | 66 351 642  | 44 162 681   |  |  |
|    | Add:Irregular expenditure - prior year   |   | (33 916 801)  | 21 777 785   |  |  |
|    | Less: Condoned or written off by relevant au                                       |   | (26 350 445)  | (5 901 819   |  |  |
|    | Less: Transfer to receivables for recovery – r                                     | not condoned  | (1 180 824)   | (327 188)  |  |  |
|    | Irregular expenditure awaiting condonement   |   | 306 490 163   | 301 586 591  |  |  |
| 67 | Capital Commitments  |   |   |  |  |  |
|    | Commitments in respect of capital expend   | iture:  |   |  |  |  |
|    | - Approved and contracted for  |   | 167 250 587   | 178 493 228  |  |  |
|    | Infrastructure   |   | 74 091 673  | 84 350 381   |  |  |
|    | Community  |   | 62 835  | 48 722   |  |  |
|    | Heritage   |   | 3 582   | 4 970  |  |  |
|    | Other  |   | 93 092 497  | 94 089 155   |  |  |
|    | - Approved but not yet contracted for  |   | 103 772 140   | 120 465 148  |  |  |
|    | Infrastructure   |   | 99 247 840  | 114 434 481  |  |  |
|    | Community  |   | 81 469  | 139 610  |  |  |
|    | Other  |   | 4 442 830   | 5 891 057  |  |  |
|    | Total  |   | 271 022 727   | 298 958 376  |  |  |
|    |  |   |   |  |  |  |
|    | This expenditure will be financed from:  |   |   |  |  |  |
|    | This expenditure will be financed from:  |   | 62 630 211  | 102 771 721  |  |  |
|    | This expenditure will be financed from:<br>- External Loans<br>- Government Grants |   | 62 630 211<br>100 586 499                                 |  |  |  |
|    | - External Loans   |   | 62 630 211<br>100 586 499<br>107 806 017                  | 102 771 721<br>96 014 093<br>100 172 562             |  |  |

| LessorAt the reporting date the entity had contracted with<br>tenants for the following future minimum lease payments:<br>Up to 1 year<br>1 to 5 years1 to 5 years6 889 7635 304 691 to 5 years16 859 33815 422 51More than 5 years26 899 63019 724 079Contingent Liabilities50 648 73240 451 279Contingent Liabilities69.1Guarantees14 029 7894 698 2669.2Court proceedings<br>Legal court proceedings126 521 613105 980 5269.3Insurance claims<br>Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent Assets216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Forensic investigation<br>Forensic investigation70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63   |      |                              | 2020/21<br>R '000 | 2019/20<br>R '000 |
|---|------|------------------------------|-------------------|-------------------|
| operating leases which fall due as follows:         Operating lease arrangements         Lessee         At the reporting date the entity had outstanding commitments under non-cancellable operating leases, which fall due as follows:         Up to 1 year         1 to 5 years         More than 5 years         20 226 262         4 the reporting date the entity had contracted with tenants for the following future minimum lease payments:         Up to 1 year         1 to 5 years         More than 5 years         1 to 5 years         More than 5 years         0 to 5 years         More than 5 years         0 to 5 years         More than 5 years         0 to 5 years         More than 5 years         1 to 5 years         More than 5 years         1 to 5 years         More than 5 years         1 to 2 year         69.1         1 to 1 year         1 to 2 years  | 68   | Operating leases             |                   |                   |
| Lessee         At the reporting date the entity had outstanding commitments under non-cancellable operating leases, which fail due as follows:         Up to 1 year         1 to 5 years         More than 5 years         20 226 262         4 the reporting date the entity had contracted with tenants for the following future minimum lease payments:         Up to 1 year         1 to 5 years         At the reporting date the entity had contracted with tenants for the following future minimum lease payments:         Up to 1 years         1 to 5 years         0 to 1 year         1 to 5 years         1 to 5 years <td></td> <td></td> <td>ts under</td> <td></td>   |      |                              | ts under          |                   |
| At the reporting date the entity had outstanding commitments under<br>non-cancellable operating leases, which fail due as follows:<br>Up to 1 year<br>1 to 5 years<br>More than 5 years<br>At the reporting date the entity had contracted with<br>tenants for the following future minimum lease payments:<br>Up to 1 year<br>1 to 5 years<br>Ocertingent Liabilities<br>69.1 Cuarantees<br>Guarantees<br>14 029 789<br>1 to 5 years<br>69.2 Contingent Liabilities<br>69.1 Cuarantees<br>Guarantees<br>14 029 789<br>1 to 5 years<br>126 521 613<br>105 980 52<br>69.2 Court proceedings<br>Legal court proceedings<br>126 521 613<br>105 980 52<br>69.3 Insurance claims<br>1 nsurance claims<br>1 nsurance claims<br>1 r29 402<br>1 283 44<br>69.4 Forensic investigation<br>Forensic investing forence forence forence forence f |      | Operating lease arrangements |                   |                   |
| non-cancellable operating leases, which fall due as follows:           Up to 1 year         20 226 262         4 546 00           1 to 5 years         20 226 262         4 546 00           More than 5 years         20 226 262         4 546 00           More than 5 years         20 226 262         4 546 00           Lessor         28 253 856         29 012 11           B1 124 418         41 837 87           Lessor         81 124 418         41 837 87           At the reporting date the entity had contracted with tenants for the following future minimum lease payments: Up to 1 year         1 to 5 years           Up to 1 year         1 to 5 years         6 889 763         5 304 69           More than 5 years         16 859 338         15 422 51           More than 5 years         16 859 338         15 422 51           More than 5 years         10 5 980 52         26 99 630         19 724 07           So Contingent Liabilities         14 029 789         4 698 26           69.1         Guarantees         14 029 789         4 698 26           G9.2         Court proceedings         126 521 613         105 980 52           193         Insurance claims         1 729 402         1 283 44           69.4         Forensic investigation <td></td> <td>Lessee</td> <td></td> <td></td>  |      | Lessee                       |                   |                   |
| Up to 1 year<br>1 to 5 years         20 226 262<br>2 4 546 00<br>32 644 301<br>8 273 75           More than 5 years         20 225 262<br>2 4 546 00<br>32 644 301<br>8 273 75           Lessor         31 124 418         41 837 87           Lessor         6 889 763<br>1 to 5 years         5 304 66<br>16 859 338<br>15 422 51<br>More than 5 years           Gontingent Labilities         6 889 763<br>16 859 338<br>15 422 51<br>More than 5 years         5 304 68<br>16 859 338<br>15 422 51<br>26 899 630<br>19 724 07           Gontingent Labilities         14 029 789<br>4 698 26         4 698 26           G9.1         Guarantees<br>Guarantees         14 029 789<br>126 521 613<br>105 980 52         4 698 26           G9.2         Court proceedings<br>Legal court proceedings         126 521 613<br>105 980 52         105 980 52           G9.3         Insurance claims<br>Insurance claims         1 729 402<br>1 283 44         1 283 44           G9.4         Forensic investigation<br>Forensic investigation         29 673<br>1         1           G9.5         Other contingent liabilities<br>Other contingent liabilities         216 283 553<br>1 159 41         1 159 41           70.2         Insurance claims<br>Insurance claims         419 922<br>597 46         597 46           70.4         Other contingent assets<br>Other contingent assets         20 495 397<br>1 654 63   |      |                              |                   |                   |
| 1 to 5 years       32 644 301       8 279 75         More than 5 years       28 253 856       29 012 11         Lessor       81 124 418       41 837 87         At the reporting date the entity had contracted with tenants for the following future minimum lease payments: Up to 1 year       6 889 763       5 304 69         1 to 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       6 889 763       5 304 69       16 859 338       15 422 51         More than 5 years       1 029 789       4 698 26       69.2       26 011 proceedings       126 521 613       105 980 52         69.3       Insurance claims       1 729 402       1 283 44       69.4       69.4       69.5       26 670 346       162 082 84         69.4       Forensic investigation       29 673       1       1       50 648 732       274 045 09   |      |                              |                   | 1 546 00          |
| More than 5 years         28 253 856         29 012 11           Lessor         81 124 418         41 837 87           At the reporting date the entity had contracted with tenants for the following future minimum lease payments: Up to 1 year         6 889 763         5 304 69           1 to 5 years         6 889 763         5 304 69         15 422 51           More than 5 years         6 889 763         5 304 69           1 to 5 years         16 859 338         15 422 51           9         Contingent Liabilities         26 899 630         19 724 07           9         Contingent Liabilities         50 648 732         40 451 27           9         Court proceedings         126 521 613         105 980 52           69.1         Guarantees         14 029 789         4 698 26           69.2         Court proceedings         126 521 613         105 980 52           69.3         Insurance claims         1 729 402         1 283 44           69.4         Forensic investigation         29 673         1           69.5         Other contingent liabilities         296 73         1           700         Contingent Assets         216 283 553         1 159 41           702         Insurance claims<br>Insurance claims         419 922         597   |      |                              |                   |                   |
| 81 124 41841 837 87LessorAt the reporting date the entity had contracted with<br>tenants for the following future minimum lease payments:<br>Up to 1 year<br>1 to 5 years<br>More than 5 years6 889 763<br>15 422 51<br>26 899 630<br>26 919 724 07<br>26 899 630<br>26 899 630<br>27 26 789<br>26 899 630<br>26 521 613<br>216 2082 84<br>256 760 346<br>256 760 346<br>256 760 346<br>256 760 346<br>256 760 346<br>26 2082 84<br>26 700<br>2673<br>271 62 082 84<br>266 760 346<br>2683 553<br>216 283 553<br>216 283 553<br>216 283 553<br>216 283 553<br>216 283 553<br>21 159 411<br>212<br>212 159 746<br>213 20 495 397<br>21 654 63<br>20 495 397<br>21 654 63   |      |                              |                   |                   |
| At the reporting date the entity had contracted with<br>tenants for the following future minimum lease payments:<br>Up to 1 years<br>More than 5 years6 889 763<br>16 859 338<br>15 422 519Contingent Liabilities69.1Guarantees<br>Guarantees14 029 789<br>126 521 61369.2Court proceedings<br>Legal court proceedings126 521 613<br>105 980 5269.3Insurance claims<br>Insurance claims<br>Insurance claims1729 402<br>1283 4469.4Forensic investigation<br>Forensic investigation29 673<br>1162 082 84<br>162 082 853216 283 553<br>1 159 410<br>159 410<br>159 410<br>159 410 92270Contingent liabilities<br>Insurance claims<br>Insurance claims<br>1nsurance claims<br>1159 410<br>159 410 922<br>1597 4670.3Forensic investigation<br>Forensic inves   |      |                              |                   | 41 837 878        |
| tenants for the following future minimum lease payments:<br>Up to 1 years           1 to 5 years         6 889 763         5 304 69           1 to 5 years         16 859 338         15 422 51           More than 5 years         26 899 630         19 724 07           5         Contingent Liabilities         26 899 630         19 724 07           5         Contingent Liabilities         50 648 732         40 451 27           6         Guarantees         14 029 789         4 698 26           69.2         Court proceedings         126 521 613         105 980 52           69.3         Insurance claims         1 729 402         1 283 44           69.4         Forensic investigation         29 673         1           Forensic investigation         29 673         1         162 082 84           Total contingent liabilities         256 760 346         162 082 84           Total contingent liabilities         399 070 823         274 045 09           70         Contingent Assets         216 283 553         1 159 41           70.2         Insurance claims<br>Insurance claims         419 922         597 46           70.3         Forensic investigation<br>Forensic investigation         -         -           70.4         Other cont   |      | Lessor                       |                   |                   |
| Up to 1 year<br>1 to 5 years         6 889 763<br>5 304 69<br>1 6 559 338<br>15 422 51<br>2 6 899 630         5 304 69<br>1 2 422 51<br>2 6 899 630         19 724 07<br>5 0 648 732           9         Contingent Liabilities         14 029 789         4 698 26         69.2         10 5 years         10 724 07         50 648 732         40 451 27         50 648 732         40 451 27         50 648 732         40 451 27         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 451 27         50 50         50 724 07         50 648 732         40 95 20         50 750 52         50 750         50 750 750         50 750 750         50 750 750 750 750         71 750 750 750 750 750 750 750 750 750 750  |      |                              |                   |                   |
| 1 to 5 years       16 859 338       15 422 51         More than 5 years       26 899 630       19 724 07         9       Contingent Liabilities       40 451 27         9       Court proceedings       14 029 789       4 698 26         69.1       Guarantees       14 029 789       4 698 26         69.2       Court proceedings       126 521 613       105 980 52         69.3       Insurance claims       1 729 402       1 283 44         69.4       Forensic investigation       29 673       1         69.5       Other contingent liabilities       256 760 346       162 082 84         704       Court proceedings       216 283 553       1 159 411         70.3       Forensic investigation       -       -         70.4       Cher contingent assets       20 495 397       1 654 63  |      |                              | 6 889 763         | 5 304 697         |
| 50 648 73240 451 279Contingent Liabilities69.1GuaranteesGuarantees14 029 7894 698 2669.2Court proceedingsLegal court proceedings126 521 613Insurance claims1 729 402Insurance claims1 729 402Insurance claims29 673Forensic investigation29 673Forensic investigation29 673Forensic investigation29 673Contingent liabilities256 760 346Other contingent liabilities399 070 82370Contingent Assets70Court proceedingsLegal court proceedings216 283 553Legal court proceedings216 283 553Legal court proceedings216 283 553Insurance claims419 92210.3Forensic investigationForensic investigation-Forensic investigation- </td <td></td> <td></td> <td>16 859 338</td> <td>15 422 511</td>   |      |                              | 16 859 338        | 15 422 511        |
| 9       Contingent Liabilities         69.1       Guarantees<br>Guarantees       14 029 789       4 698 26         69.2       Court proceedings<br>Legal court proceedings       126 521 613       105 980 52         69.3       Insurance claims<br>Insurance claims       1 729 402       1 283 44         69.4       Forensic investigation<br>Forensic investigation       29 673       11         69.5       Other contingent liabilities<br>Other contingent liabilities       256 760 346       162 082 84         70       Contingent liabilities       399 070 823       274 045 09         70       Contingent liabilities       216 283 553       1 159 411         70.2       Insurance claims<br>Insurance claims       419 922       597 46         70.3       Forensic investigation<br>Forensic investigation       -       -         70.4       Other contingent assets<br>Other contingent assets       20 495 397       1 654 63   |      | More than 5 years            |                   | 19 724 07         |
| 69.1       Guarantees       14 029 789       4 698 26         69.2       Court proceedings<br>Legal court proceedings       126 521 613       105 980 52         69.3       Insurance claims<br>Insurance claims       1 729 402       1 283 44         69.4       Forensic investigation<br>Forensic investigation       29 673       1         69.5       Other contingent liabilities<br>Other contingent liabilities       256 760 346       162 082 84         Total contingent liabilities       399 070 823       274 045 09         70       Contingent Assets       216 283 553       1 159 41         70.1       Court proceedings<br>Legal court proceedings       216 283 553       1 159 41         70.2       Insurance claims<br>Insurance claims       419 922       597 46         70.3       Forensic investigation<br>Forensic investigation       -       -         70.4       Other contingent assets       20 495 397       1 654 63  |      |                              | 50 648 732        | 40 451 27         |
| Guarantees14 029 7894 698 2669.2Court proceedings126 521 613105 980 5269.3Insurance claims<br>Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 673169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent Assets399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63  | 9    | Contingent Liabilities       |                   |                   |
| 69.2Court proceedings<br>Legal court proceedings126 521 613105 980 5269.3Insurance claims<br>Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent Assets399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Forensic investigation-20 495 3971 654 63  | 69.1 |                              |                   |                   |
| Legal court proceedings126 521 613105 980 5269.3Insurance claims<br>Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 673169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent liabilities<br>Legal court proceedings<br>Insurance claims399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings<br>Insurance claims<br>Insurance claims216 283 5531 159 4170.3Forensic investigation<br>Forensic investigation<br>Forensic investigation<br>Forensic investigation70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63  |      | Guarantees                   | 14 029 789        | 4 698 26          |
| 69.3Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent liabilities<br>Legal court proceedings399 070 823274 045 0970Contingent Assets<br>Insurance claims<br>Insurance claims1 159 41170.1Court proceedings<br>Legal court proceedings216 283 5531 159 41170.3Forensic investigation<br>Forensic investigation<br>Forensic investigation<br>Forensic investigation20 495 3971 654 63  | 69.2 |                              |                   |                   |
| Insurance claims1 729 4021 283 4469.4Forensic investigation<br>Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 84Total contingent liabilities399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings<br>Insurance claims216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Forensic investigation<br>Forensic investigation70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63   |      | Legal court proceedings      | 126 521 613       | 105 980 524       |
| 69.4Forensic investigation<br>Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 8470Contingent liabilities399 070 823274 045 0970Contingent Assets70.1Court proceedings<br>Legal court proceedings216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63  | 69.3 | Insurance claims             |                   |                   |
| Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 84Total contingent liabilities399 070 823274 045 0970Contingent Assets399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings<br>Insurance claims216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Other contingent assets70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63   |      | Insurance claims             | 1 729 402         | 1 283 44          |
| Forensic investigation29 6731169.5Other contingent liabilities<br>Other contingent liabilities256 760 346162 082 84Total contingent liabilities399 070 823274 045 0970Contingent Assets399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings<br>Insurance claims216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Other contingent assets70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63   | 69.4 | Forensic investigation       |                   |                   |
| Other contingent liabilities256 760 346162 082 84Total contingent liabilities399 070 823274 045 0970Contingent Assets216 283 5531 159 4170.1Court proceedings<br>Legal court proceedings216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Other contingent assets20 495 3971 654 63   |      | Forensic investigation       | 29 673            | 19                |
| Total contingent liabilities399 070 823274 045 0970Contingent Assets70.1Court proceedings<br>Legal court proceedings216 283 5531 159 4170.2Insurance claims<br>Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63   | 69.5 | Other contingent liabilities |                   |                   |
| 70       Contingent Assets         70.1       Court proceedings<br>Legal court proceedings       216 283 553       1 159 410         70.2       Insurance claims<br>Insurance claims       419 922       597 460         70.3       Forensic investigation<br>Forensic investigation       -       -         70.4       Other contingent assets<br>Other contingent assets       20 495 397       1 654 630   |      | Other contingent liabilities | 256 760 346       | 162 082 843       |
| 70.1Court proceedings216 283 5531 159 41470.2Insurance claims<br>Insurance claims419 922597 46470.3Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 634   |      | Total contingent liabilities | 399 070 823       | 274 045 092       |
| Legal court proceedings216 283 5531 159 41070.2Insurance claims<br>Insurance claims419 922597 46070.3Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 630   | 70   | Contingent Assets            |                   |                   |
| Legal court proceedings216 283 5531 159 41070.2Insurance claims<br>Insurance claims419 922597 46070.3Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 630   | 70 1 | Court proceedings            |                   |                   |
| Insurance claims419 922597 4670.3Forensic investigation<br>Forensic investigation-70.4Other contingent assets<br>Other contingent assets20 495 3971 654 63  | 70.1 |                              | 216 283 553       | 1 159 41          |
| 70.3       Forensic investigation         Forensic investigation       -         70.4       Other contingent assets         Other contingent assets       20 495 397       1 654 635  | 70.2 |                              |                   |                   |
| Forensic investigation       -         70.4       Other contingent assets         Other contingent assets       20 495 397         1 654 63   |      | Insurance claims             | 419 922           | 597 468           |
| Forensic investigation       -         70.4       Other contingent assets         Other contingent assets       20 495 397         1 654 63   | 70.3 | Forensic investigation       |                   |                   |
| Other contingent assets 20 495 397 1 654 63   | -    |                              | -                 |                   |
| Other contingent assets 20 495 397 1 654 63   | 70.4 | Other contingent assets      |                   |                   |
| Total contingent assets 237 108 871 2 411 52  |      |                              | 20 495 397        | 1 654 638         |
|   |      | Total contingent assets      | 237 198 871       | 3 411 522         |

For the year ended 31 March 2021

|    |   | 2020/21<br>R '000                 | 2019/20<br>R '000                |
|----|---|-----------------------------------|----------------------------------|
| 71 | Contributed Capital                     |                                   |                                  |
|    | <b>Opening balance</b><br>Contributions | 132 033 136 144<br>56 000 000 000 | 83 033 136 144<br>49 000 000 000 |
|    | Contributions                           | 188 033 136 144                   | 132 033 136 144                  |

#### 72 Events After the Reporting Date

Adjusting events

#### **Commission for Gender Equality (CGE)**

At reporting date, a claim by employees for an employer contribution towards the employees` provident fund was unsolved, under litigation and/or dispute resolution respectively before the Labour Court and Commission for Conciliation, Mediation and Arbitration. In its latest meeting on 19 July 2021, the top management of the Commission resolved to rescind the previous resolution central to the dispute, thereby rendering the claim by employees retrospectively payable in favour of the employees,

#### Air Traffic and Navigation Services Company Limited

The directors are not aware of any other significant events that occured after the reporting date that would require adjustments to or disclosure in the financial statements. Furthermore management is not aware of any circumstances which exist that would impede the company's ability to continue as a going concern. However, subsequent to year end management have initiated a process to implement section 189 of the Labour Relations Act and are in negotiations to secure funding for the capital program. Although these events are significant, they do not have an impact on the current financial year reporting.

#### MINTEK

Since 31 December 2019, the spread of Covid 19 has severly impacted many local economies around the globe.

#### **National Lotteries Commission**

A labour Court judgetment was finalised after year end in favour of a dismissed employee by retrospectively re-instating the employee. The NLC has entered into negotiations with the affected employee. The details of the matters are not fully disclosed to maintain confidentiality as the negotiations are still ongoing.

#### South African Bureau of Standards

On the 9th of March 2021, the South African Bureau of Standards issued a Notice of Consultations in terms of Section 189 of the Labour Relations Act No 66 of 1995. The SABS is contemplating reducing its headcount, through retrenchments to achieve estimated cost savings of R150 million. On the 31 July 2021 the SABS had already concluded a portion of the consultation process that resulted in voluntary severance packages and early retirement been offered to qualifying employees. An adjustment was made for these payouts and have been accrued for within trade and other payables in note 23. The employee benefit obligations in note 21 have also been adjusted for these payouts as well as note 3: Employee Benefit Expenditure.

#### South African Civil Aviation Authority

The Board is not aware of any significant events that occurred after the reporting date that were not adjusted or disclosed in the financial statements. Furthermore, and except for the matters referred to in the going concern paragraph, management is not aware of any circumstances that exist that would impede the SACAA's ability to continue as a going concern.

For the year ended 31 March 2021

#### South African National Accreditation System

At the year-end 2019/2020 SANAS raised a provision for 2019/2020 discretionary performance bonuses as the internal process had not yet been concluded at reporting date. After a long process of information gathering and discussions held at the Board and Board Committee meetings, the SANAS Board came to a decision at a meeting held on 28 April 2021 to decline the application for the payment of 2019/2020 discretionary performance bonuses. The previous year's provision was thus reversed and this has increased the surplus as reported at 31 March 2021.

Impact: The reversal of 2019/2020 discretionary performance bonuses increased the surplus by R2,938,814.

#### South African National Energy Development Institute

During the financial year, the entity entered into the process of renewing it's operating lease, the lease is subsequent to year end still being finalised, and is of a material nature as it relates to the renewal of the lease office block from CEF(SOC) Limited for an estimated amount of R5million over four years, this a non adjusting event refer to note 21

#### **South African National Parks**

Irregular Expenditure Condonation

The Accounting Authority has approved R411 016 966.02 relating to the 2018/19 irregular expenditure transaction. The approval for condonation follows the determination test that the loss control committee conducted during the year under review, including the forensic investigation done on the Nature Conservation Trust expenditure amounting to R183 926 747.95.

#### South African National Roads Agency Limited

Between 1 June 2021 and 11 August 2021, National Treasury condoned R9 957 million of the R10 887 million irregular expenditure brought forward from 2019 and previous financial years.

#### South African Post Office Limited

The directors are not aware of any material event which occurred after the reporting date and up to the date of this report.

#### **Public Protector of South Africa**

(a) In the matter of Pravin Gordhan v Public Protector (2) (Irvin Pillay) the leave to appeal was dismissed with costs on 07 April 2021. The Public Protector has since filed a petition to the Supreme Court of Appeal, this is an adjusting event. The contingent asset on the strike out remains. However there is a new contingent liability on costs for leave to appeal and the dismissal.

(b) In the matter between SITA and Public Protector, judgment was handed down on 25 May 2021 in favor of SITA with costs. This an adjusting event and a contingent liability has been disclosed.

(c) In the matter between USAASA v PPSA the judgment was handed down on 25 May 2021 in favor of USAASA with costs. This an adjusting event and a contingent liability has been disclosed.

(d) In the matter of Pravin Gordhan & Others v Public Protector (Rogue unit), the leave to appeal was dismissed with costs on 26 May 2021. The Public Protector has filed a petition to the Supreme Court of Appeal. This an adjusting event

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#### South African Human Rights Commission

There were no events that occurred after the reporting date for the year under review.

Covid-19 pandemic

The SAHRC has been able to maintain its operations under the lockdown restrictions and regulations announced by the South African government since the Covid19 pandemic hit the country. Furthermore, even with the revised risk adjustment for the economy and country there are no material matters after the reporting date for the SAHRC.

#### **Boxing South Africa**

1. The Office rental lease was extended by three years to the total value of R2 596 426.

2. A whistleblower report was received in June 2021 relating to a tender awarded in 2021 financial year. The complaint is in the process of being investigated. During the investigation further information was provided that required additional investigation to test the veracity of the information. The investigation is currently ongoing. The Investigation report is expected to be finalized by 30 November 2021.

#### **Construction Education and Training Authority**

A receivable of R4,478m was raised on fruitless expenditure recovered. Refer to note 27.1.

#### **Council for Medical Schemes**

CMsS levy increase for the 2020/2021 financial year was approved on 29 April 2021 and schemes were billed for difference subsequent to the levy approaval. Irregular expenditure amounting to R467 768 was condoned on the 30 April 2021.

#### Die Afrikaanse Taal Museum

The council is not aware of any material event which occurred after the reporting date and up to the date of this report.

The council believes that the ATM has adequate financial resources to continue in operation for the foreseeable future and accordingly the AFS have been prepared on a going concern basis. The council has statisfied themselves that the ATM is in a sound financial position and that it has access to sufficient borrowing facilities to meet its foreseeable cash requirements. The council are not aware of any new material changes that may adversely impact the ATM except for the impact of COVID-19. The council are also not aware of any material non-compliance with statutory or regulatory requirements or of any pending changes to legislation which may affect the ATM.

#### National Arts Council of South Africa

In April 2021, Council approved to further disburse 136 applicants to the value of R31 001 054 for the Presidential Employment Stimulus Programme (PESP).

#### National Heritage Council of South Africa

1. The National Heritage Council entered into a new rental agreement with TSL Telecommunications and Automation (Pty) Ltd for three(3) photocopy machines, effective from 6 April 2021 through participation agreement concluded between National Treasury and the Service Provider. The contract is for thirty-six(36) months at a cost of R225,326. 2. In May 2021, a former official brought an application to have the appointment of the Administrators set aside and consequently the appointment of the Forensic Auditors. The matter was not brought on an urgent application. Thus the matter will only be argues later in 2021/2022 financial year.

For the year ended 31 March 2021

#### **Public Service Sector Education and Training Authority**

After the Annual financial statements were issued for audit, PSETA disputed the letter received from DHET and subsequently

DHET forwaded a letter revising the number of irregular appointments of AA members, resulting in a decrease of irregular expenditure initially reported on 31 May 2021 of R836 000.

#### **Non-Adjusting events**

#### **Council for the Built Environment**

CBE submitted an application for condonation during the 2020/21 financial year. National Treasury did not condone the irregular expenditure and CBE subsequently submitted a request for appeal on 7 April 2021. National Treasury approved the condonation of the irregular expenditure amounting to R8 164 289.55 on 5 May 2021. The aforementioned event constitutes a non adjusting event and no changes have been made to the annual financial statements.

Council considered a request from the CEO requesting her early retirement, received on 4 May 2020. Although the CEO?s fixed term contract expires in March 2022, her application for early retirement will be effective from 30 June 2021.

A resignation request was received from the COO on 27 May 2021 and the employment contract will terminate on 30 June 2021.

No other significant event took place after the reporting date that would have a significant effect on the financial statements

#### Academy of Science of South Africa

Council is not aware of any material events that would impact the reporting of the annual financial statements. The annual financial statements have been authorised for

#### Airports Company of South Africa Ltd

On 06 April 2021, the group approved the sale and purchase agreement ("SPA"), Exchange Control Application and all relevant agreements and documents related to the conclusion of the GRUPAR sale of the Company's 20% shareholding. The Minister of Transport's approval of the SPA as required by s54 of the Public Finance Management Act is pending.

#### **Bloem Water**

The Ministry changed from Human Settlements, Water and Sanitation to Water and Sanitation after year end.

#### CEF (Pty) Ltd

1. On the 20th of June 2020, Cabinet approved the planned appointment of a restructuring company to merge The Petroleum Oil and Gas Corporation of South Africa SOC Ltd (PetroSA), The Strategic Fuel Fund SFF Association NPC (SFF) and South African Gas Deve

#### MINTEK

Mintek management has assessed the impact of Covid 19 and the resultant lockdowns on its financial performance and position and has determined that is a non adjusting event. Accordingly the financial position and results of operations for the financial year ended 31 March 2021 have not been adjusted to reflect the impact of the COVID 19 pandemic.

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#### **Cross-Border Road Transport Agency**

#### APPOINTMENT OF NEW BOARD

Subsequent to year-end, the Minister of Transport, Honourable Fikile Mbalula, has appointed a new Board of the C-BRTA effective from 29 June 2021. The Board is tasked with overseeing the activities of the Agency and to advise the Minister of Transport on any aspect relating to cross-border road transport industry. The above event did not result in any adjustment to the annual financial statements. However, the new Board has considered the audited annual financial statements and acknowledged its responsibility in respect thereof. The new Chairperson of the Board has signed the Statement of Responsibility on behalf of the new Board. The following is a list of members of the new Board:

#### **Driving License Card Trading Account**

The Entity has determined that these events are non-adjusting subsequent events. The duration and impact of the COVID 19 pandemic, as well as the effectiveness of the government responses, remains unclear at this time. It is not possible to reliably estimate the duration and severity of these consequences, as well as their impact on the financial position and the results of the Entity for future periods. The Entity is not aware of any material event which occurred after the reporting date and up to the date of this report.

#### Export Credit Insurance Corporation of South Africa Limited

For one of the projects affected by COVID-19 as disclosed in note 14; historically it experienced challenges in respect of poor quality and quantity of the reserves, which were exacerbated by COVID-19, which resulted in low demand for the product and unsustainable low market price. Post year-end the Corporation entered into discussions to restructure the debt (include purchasing the debt for a reduced amount), which will result in ECIC paying a claim in the next financial year in the range of between \$48.2 million and \$50.8 million (R715.1 million and R753.7 million as at 31 March 2021). At reporting date, a claims reserve has not been raised as there was no default event. This potential claim amount would range between \$50 million and \$57 million (R742 million and R846 million as at 31 March 2021), with claim salvages possible over the long term.

#### **Human Sciences Research Council**

The HSRC Board was approached by the Minister of Higher Education, Science and Technology in late 2020 with a formal request for HSRC take over the management and monitoring and evaluation of the DSI-NRF Internship Programme from the National Research Foundation (NRF) commencing in the 2021/22 financial year. The Programme places unemployed graduates in Science, Engineering and Technology (SET) disciplines as well as those in Humanities and Social Sciences (HSS) disciplines at various institutions throughout the country as part of a work integrated learning programme aimed to enhance graduates access to the labour market, within the SET and HSS sectors. The Programme to be referred to as the DSI-HSRC Internship Programme will be transferred to the HSRC as from the 1st June 2021.

#### Lepelle Northern Water

The minister of water and sanitation appointed a new board effective from the 1st of August 2021. The new board replacethe interim board which derved for a period of 15 months starting from the beginning of May 2020

The are financail imapct on this appointment as the new board will be remunerated on the same terms as the interim board

#### National Agricultural Marketing Council

CCMA cases: The subsequent events relates to the case referred to the CCMA against the NAMC. The hearing was conducted on the 15 April 2021, the outcome of the hearing at the sitting was that, a certificate was issued, for the labour court to be approached on the basis of unfair discrimination in order to seek relief. Appointment of the new council members:

The Minister appointed new council members effective from 25 of may 2021.

For the year ended 31 March 2021

### **National Consumer Commission**

The accounting authority has assessed the potential impact of COVID-19 pandemic on the NCC and has concluded that the pandemic would not have significant impact the on the planned expenditure for the 2021/2022 financial year. The COVID-19 related expenses will be provided from the available budget allocation.

The budget allocation for R61,270 million for 2020/2021 financial year was reduced with R9,740 million, implying a net budget allocation of R51,530 million. The reduction will not adversely affect the achievement of strategic objectives.

The entity will request approval from National Treasury to retain R10,406 million of its cash surplus for the acquisition of the ICT hardware.

### **National Empowerment Fund**

The riots that took place in the provinces of Kwa-Zulu Natal and Gauteng during July 2021 affected certain business enterprises financed by the NEF. The full impact of the losses suffered by our clients has not yet been established. However, management will continue to monitor these business enterprises. These comprise non adjusting post balance sheet events.

### Passenger Rail Agency of South Africa

On 08 April 2021: Chatsglen, Kwazulu-Natal - The station was damaged and equipment stolen. The cost of the damage has not been determined. There were no reported injuries or fatalities.

On 12 April 2021: Akasia Parl/Monte Vista, Western Cape - Train set alight by protesting commuters. Two motor coaches were burnt. The cause of the fire is being investigated. Estimated cost R5m. There were no reported injuries or fatalities.

On 12 April 202: Crossmoor, Kwazulu-Natal - A community member reported a burning building. The cause of the fire is being investigated. The cost of the damage has not been determined. There were no reported injuries or fatalities.

On 24 April 202: Bosmont, Gauteng - A community member reported a burning building. The cause of the fire is being investigated. The cost of the damage has not been determined. There were no reported injuries or fatalities.

On 29 April 2021 PRASA Board approved the hybrid consolidation model of PRASA CRES and Intersite. Such a model dict

### **Rand Water**

### **Booster Station**

On 3 July 2021, Rand Water's Palmiet booster station had a failure of two pump sets that impacted the normal supply capacity to its customers. The pump station was operating at 55% of its normal capacity which resulted in depletion of reservoir levels within the Palmiet system. The costs of the incident are yet to be determined as investigation are concluded.

### Vandalised Pipeline

On 20 July 2021, Rand Water's B16 pipeline was vandalized, as a result, the pipeline was shut down temporarily. This temporary shutdown resulted in a reduction in water supply to 200ml/d to the Brakpan reservoir. This interruption affected areas of Tsakane, Lesedi, Nigel, Marievale, North Boundary and Duduza. The costs of the incident are yet to be determined.

Department of Human Settlement, Water and Sanitation

On 05 August 2021, the Honourable President of the Republic of South Africa announced a cabinet reshuffle wherein the current Department of Human Settlement, Water and Sanitation was

### Road Traffic Infringement Agency

The material matters have been detailed in note 16 (contingencies), 17 (related parties), 28 (investigations) and 31 (Birchwood Arrangement).

### Small Enterprise Development Agency

1. Seda Board appointed a new acting CEO, Mr N Mbatha from 1 May 2021.

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- 2. Parliament approved the incorporation of the Small Enterprise Finance Agency (SEFA) and Cooperative Banks Development Agency (CBDA) into the Small Enterprise Development Agency (Seda). The merger of these entities will enable an integrated government support to small, micro and medium enterprises, as well as cooperatives with effect from 1 April 2022. The approved incorporation will result in the reclassification of SEDA (which will be renamed later) in terms of the Public Finance Management Act, 1999 (Act 1 of 1999) from a Schedule 3A to a Schedule 2 entity.
- 3. SEDA experienced a cyber attack in April 2021 which effected all its systems and had an impact on its delivery. Systems were back on 16 June 2021.
- 4. During August 2021 a new Minister, Ms Stella Ndabeni-Abrahams, was appointed for the Department of Small Business Development (dsbd) to which Seda reports.

### **South African National Parks**

On 18 April 2021 there was a fire at Table Mountain National Park. The fire resulted in damages to the Rhodes Memorial restaurant. The fire spread to surrounding areas and as result there is a possible liability to third parties. The extent of the damage is still being assessed by the insurers. Therefore the financial effect cannot estimated.

### South African National Roads Agency Limited

On 4 May 2021, Global credit rating (GCR) issued a credit rating announcement, where it has downgraded SANRAL national scale issuer ratings from A(ZA) to A-(ZA) and A1(ZA) to A2(ZA) for the long and short term respectively, the outlook remains on Negative. Concurrently, the long-term international scale issuer rating assigned to SANRAL has been affirmed at B+, outlook Negative. The downgrade on SANRAL?s national scale credit ratings reflects the high refinancing requirements over the medium term, coinciding with a lesser assurance of financial support from the National Government for State Owned Companies because of a weakened fiscal position. The agency indicated the rating could improve if there is a resolution to the GFIP toll payment issues, that would allow SANRAL to move towards financial self-sustainability. The GCR report/announcement recognises SANRAL's critical role in facilitating the economy, with its position mandated and protected by legislation.

The CEO's term came will end on 30 November 2021. The CEO's contract was not renewed. The Minister of Transport mandated to follow due process and recommend to the Minister a new CEO to be appointed by the shareholder. The Board has advertised the post and the closing date was the 17th of November 2021 for applications.

The Board's term ended on 31 August 2021 but was extended to until the new Board is appointed. The Board's term ended on 31 August 2021 but was extended until a new Board is appointed. The nomination and recruitment process for the new Board was started in March 2021 by the Department of Transport, and await the final appointment, which will be concluded after the CEO is appointed.

SANRAL raised R3,7 billion (nominal) through private placements. SANRAL has done private placements to the value of R3,7 billion (in nominal terms) since April 2021. The funds were sourced in order to cover maturing debts and service debt. SANRAL has to raise about R10 billion between now and May 2023 to cover maturing debt.

### **Technology Innovation Agency**

There is one legal matter that has subsequently been concluded after year end of which the ruling was against TIA. This amount will be expensed in the 2021/22 financial year. The funds are held in a trust account of the attorney for an amount of R564,000.

### Universal Service and Access Agency of South Africa

On 7 June 2021 USAASA was served with a Notice of Motion claiming R102 million from USAAS, alleging USAASA to be in breach of a letter of undertaking signed by the former CEO of USAASA, Mr Zami Nkosi on 16 January 2016, whereby it is alleged that USAASA undertook to pay all invoices submitted by Leratadima Marketing Solutions (in liquidation) into a VBS Bank account. It is further alleged that as a result of USAASA breaching this undertaking, VBS Bank (in liquidation) suffered damages in the sum of R 102 million. USAASA was not a party to that facility agreement nor was USAASA aware of such agreement or any cession

### Brand SA

As at 31 March 2021, the entity was awaiting an approval for the retention of surplus funds amounting to R4,229,708 from National Treasury. Owing to that, the entity raised a contingent liability pending the results of the application. Subsequent to the financial year end, a report was received from National Treasury allowing the entity to retain the surplus funds relating to the preceding financial period. Consequently, the contingent liability was cleared. Further to the above, the entity had a lease contract for office building expiring on 31 July

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2021. This contract was extended after year end with terms and conditions regarding lease deposit kept the same. The lease deposit was therefore kept under non-currents assets.

### Film and Publication Board

On 21 April, The Cabinet annouced the following members to the Council of the Film and Publication Board

- 1. Zamantungwa Mkosi (Chairperson),
- 2. Dr Siyasanga Mhlangabezi Tyali
- 3. Ms Lungelo Pearljean Nxele, 4. Ms Magalutchmi Pillay
- 5. Mr Phosa Jan Mashangoane, 6. Ms Glory Zanele Nkosi
- 7. Mpho Sedibe (CA) SA, Dr Andile Nontso
- 8. Advocate Lufuno Tokyo Nevondwe

### **Development Bank of Southern Africa**

There were no material adjusting events after the reporting date other that those already addressed in the notes to the annual financial statements (refer to note 42).

### ESKOM

Eskom received R7 billion on 1 April 2021, R10 billion on 26 April 2021, R3 billion on 25 June 2021 and R11.7 billion on 1 July as part of the support from government.

### **Financial & Fiscal Commission**

Management has assessed the impact of the Covid 19 global pandemic on the FFC's operations to be currently low as no direct impact is anticipated that drastically affects the entity. The FFC is funded though the budget vote by National Treasury and no risk has been posed to its allocation for the 2021/22 financial year. Management will continously assess the risk caused by the pandemic and make necessary adjustments where required so as to ensure the impact remains low

### **Financial Intelligence Centre**

In terms of Treasury Regulations 31.3.3, unless exempted by the National Treasury, public entities that are listed in Schedules 3A of the PFMA must invest surplus funds with the Corporation for Public Deposits. National Treasury issued Instruction note 12 of 2020/2021 to guide public entities in the process of opening an account with the South African Reserve Bank. The FIC received a letter during April 2021 from the South African Reserve Bank, confirming the registration of a Corporation for Public Deposits account. 34.2 SARS The FIC is a Scheduled 3A Public Entity that has been exempted from the requirement to register for Income Tax and Value Added Tax (VAT).

SARS, subsequent to our reporting date, informed us that we might be liable for certain value added tax on imported services. As the FIC is exempted from VAT and not just a non-registered vat vendor, i.e. exempted from the responsibility to levy VAT or pay VAT over, the matter is under investigation.

### South African Forestry Company Limited

Since December 2019, the spread of COVID-19 has severely affected the local and international economy. The pandemic resulted in the limitation and restriction of how the Group does and is able to do its normal business operations. Measures taken to contain the spread of the virus, including travel bans, quarantines, social distancing, and closures of non-essential services have triggered significant disruptions to the business. The Group embarked on scenario planning exercise to prepare itself for various scenarios. The Group continues to monitor developments. The impact of the pandemic is still unfolding and cannot be quantified. The Group has determined that these events are non-adjusting subsequent events. Accordingly, the financial position and results of operations as of and for the year ended 31 March 2021 have not been adjusted to reflect their impact. The duration and impact of the COVID-19 pandemic, as well as the effectiveness of government and central bank responses, remains.

### Armaments Corporation of South Africa Limited (ARSMCOR)

Subsequent to the reporting date the process of the voluntary severance packages was concluded. This resulted in 107 employees accepting the offer, at a cost of R83 843 thousand to the Group.

### **Castle Control Board**

National governmemt extended the State of Disaster in May 2021. This will significantly affect the CCB revenues due to international embargo on tourists to and from South Africa. On 28 May 2021 the CCB

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received an intention to lodge a High Court order from the trustees of the Castle Military Museum Foundation. This relates to the assets owned by the CMMF which the trustees want to remove from the Castle of Good Hope and donate to other institutions. The Board had engaged the trustees in an effort to ensure the assets are not removed from the Castle of Good Hope.

#### **Public Protector of South Africa**

(g) In the matter of President of RSA and Others v PPSA (BOSASA) judgment was handed down on 01 July 2021 against PPSA (there was no order as to costs). This a non-adjusting event.

(h) A section of the PPSA?s Cape Town was on fire on the 29th July 2021, no staff member was injured and no official documents were lost as a result of the fire. The office building is leased through the Department of Public Works and the cause of the fire is unknown. The PPSA is still investigating and assessing the PPE items damaged, thus no financial estimate can be made at this stage.

(i) In the matter of PPSA v Speaker of the National Assembly judgment was handed down 28 July 2021 partly in favor of PPSA. No order as to cost was granted. This is a non ? adjusting event. This appearance is not related to the interim relief granted as contingent liability, this the case on merits.

(j) In the matter of Ponatshego Mogaladi v Public Protector, an urgent application was argued in the labour Court

#### South African Human Rights Commission

There were no events that occurred after the reporting date for the year under review.

#### Covid-19 pandemic

The SAHRC has been able to maintain its operations under the lockdown restrictions and regulations announced by the South African government since the Covid19 pandemic hit the country. Furthermore, even with the revised risk adjustment for the economy and country there are no material matters after the reporting date for the SAHRC.

#### Independent Electoral Commission

The Electoral Commission announced that the national voter registration weekend ahead of the upcoming Local Government Elections will be held on 17 ? 18 July 2021 for all 23 146 voting stations around the country.

The announcement of the registration weekend and the date of Local Government Elections are not adjusting post-balance sheet event.

On 22 April 2021 the President of the Republic of South Africa Cyril Ramaphosa announced that the Local Government Elections will be held on Wednesday 27 October 2021. The announcement allows the Electoral Commission and all other stakeholders to begin their preparations to ensure South Africa?s sixth municipal council elections are free, fair and safe.

The impact of COVID-19 on the reported financial statements of the Electoral Commission has been considered and does not constitute an adjusting post-balance sheet event.

On 20 May 2021, the Commission announced the appointment of former Deputy Chief Justice Dikgang Moseneke

### **Represented Political Parties Fund**

The Political Party Funding Act No 6 of 2018 came into effect on 1 April 2021. The Act establishes the Represented Political Party Fund to replace the Represented Political Parties? Fund, which was established by the Public Funding of Represented Political Parties Act 103 of 1997. The Represented Political Party Fund also came into effect on 1 April 2021. The coming into effect of the Represented Political Party Fund is not adjusting post-balance sheet event. The impact of COVID-19 on the reported financial statements of the Represented Political Parties? Fund has been considered and does not constitute an adjusting post-balance sheet event.

### **Construction Education and Training Authority**

CETA's rental contract for the new premises was effective from 1 April 2021.

The Administrator swoped around the advisors fulfilling the roles of the Finance and one heading the Administrator?s office.This was effected early May 2021.

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### Manufacturing Engineering and Related Services Education Tra

Application to National Treasury to seek approval for the retention of accumulated surpluses as at 31 March 2021 has been made.

On 27 May 2021 the Accounting Authority condoned irregular expenditure relating to security services amounting to R1,924 million and internal audit services amounting to R893 thousand. It also condoned fruitless and wasteful expenditure relating to the virtual stand amounting to R114 thousand and bank charges amounting to R3 thousand.

### Market Theatre Foundation

The Market Theatre Foundation has remained committed to supporting government's efforts to combat Covid-19 and at thesame time to find alternate ways online to serve the student communities at the Market Theatre Laboratory and Market PhotoWorkshop. Productions will continue unless the third wave of Covid-19 necessitates a lockdown. The Market plans itsproductions and training around the Covid-19 regulations. The pandemic has a material affect on the Market's ability togenerate income, but we do all we can to keep the Market alive and to create jobs for artists.

### Amazwi South African Museum of Literature

On 7 April 2021 Amazwi received R1 000 000 for DSAC: Schreiner House development. This receipt was received after the reporting date and has been classified as a Non-Adjusting Event.

### National Museum, Bloemfontein

Re-organisation of the Botany and Herpetology Departments to create the Department of Animal and Plant Systematic, effective 01 April 2021.

### **Productivity SA**

Management has assessed the financial impact to the entity of the Covid-19, the assessment included the testing of assets for impairment, recoverability of receivables as well as the impact on revenue. Management is convinced that the impact of Covid-19 will not result in an adjusting subsequent event for the period ending 31 March 2021 as revenue generated through external sources amounts to less than 9% of the entity's revenue generated.

The Covid-19 pandemic has created an opprotunity for the entity to generate additional revenue as a result of the BusinessTurnaround and Recovery Program which is gaining traction as the impact of the pandemic is felt by most companies. This additional revenue will offset any potential future grant revenue reduction should the fiscus experience further constraints.

### **Public Service Sector Education and Training Authority**

The performance bonus payment for the 2019/20 financial year was only approved in April 2021 and paid in May 2021.

### Safety and Security Education and Training Authority

Condonation of irregular expenditure:

On May 2021, the National Treasury issued Circular 1 of 2021 clarifying that irregular expenditure in relation to non-compliance with SETA Grant Regulations will no longer be condoned by the Executive Authority but by the National Treasury. The impact of this circular is that all applications for condonation approved by the Minister of Higher Education, Science and Innovation have to be submitted to the National Treasury for condonation.

DHET communication on the appointment of members of the Accounting Authority:

On May 2021, the Department of Higher Education and Training issued a communication to SASSETA regarding non-compliance identified by the Auditor-General of South Africa in the appointment of members of the Accounting Authority. This matter was identified during the financial year-end under review, but was only finalised prior to submission of the Annual Financial Statement.

### **Supported Employment Enterprises**

Legislative mandate

The Supported Employment Enterprise (SEE) is a Government Component under the Department of Employment and Labour (DEL) established in terms of Employment Services Act (ESA) to promote work and

For the year ended 31 March 2021

employment opportunities for persons with disabilities and is managed in accordance with PFMA of 1999 (as amended by Act 29 of 1999).

SEE is trading as Service Products and is required to prepare its Annual Financial Statements in accordance with GRAP as per Accounting Standard Board (ASB) mandated in accordance with PFMA of 1999 (as amended by Act 29 of 1999).

Subsequent events assessment SEE and the rest of South Africa is still experiencing COVID-19 global pandemic and as a result lockdown restriction are still in place. The entity is currently functioning, but not at full capacity due to lockdown restrictions. SEE identified a gap in the market and started producing masks in expanding its product range in an attempt to increase revenue during this time COVID-19 global pandemic.

### 73 Service Concession Arrangements

The group operates a service concession for the generation and transmission of electricity through its operations in Uganda.

Eskom Uganda Ltd (Eskom Uganda) entered into an operation and maintenance agreement with Uganda Electricity Generation Company Ltd (UEGCL) in 2002, which is linked to a power purchase agreement concluded with Uganda Electricity Transmission Company Ltd (UETCL). In terms of the agreements, Eskom Uganda operates and maintains two hydro-electric power stations in Uganda, from which it supplies electricity to UETCL. The dams, powerhouses, related switchyard facilities, high voltage substations, land and movable property together constitute the energy assets in terms of the agreement. The concession period is 20 years (ending in March 2023).

Eskom Uganda is entitled to receive revenue from UETCL, based on electricity supplied at tariffs regulated by the Electricity Regulatory Authority of Uganda. It also receives a fee to cover it for investment in additional energy assets where required. This has been recognised as an intangible asset.

The plant remains the property of and will revert to UEGCL at the end of the concession period. At that point Eskom Uganda will have no further obligation in respect of the plant.

Service Concession Liability

| Debt securities and borrowings     | 135 049 | 133 308 |
|------------------------------------|---------|---------|
|                                    | 135 049 | 133 308 |
|                                    |         |         |
| Total Service concession liability |         |         |
| Current liability                  | 135 049 | 133 308 |
| Total Liability                    | 135 049 | 133 308 |

For the year ended 31 March 2020

| Segment Reporting<br>2020/21                       |                       |                           |                       |               |                     |              |                                 |
|--|-----------------------|---------------------------|-----------------------|---------------|---------------------|--------------|---------------------------------|
| STATEMENT OF FINANCIAL<br>POSITION                 | CENTRAL               | ECONOMIC                  | FINANCE               | JUSTICE       | SOCIAL              | ELIMINATIONS | TOTAL                           |
| ASSETS   |                       |                           |                       |               |                     |              |                                 |
| Segment assets                                     | 151 690 571           | 1 066 505 177             | 2 242 688 428         | 9 602 959     | 276 499 667         | (16 603 517) | (16 603 517) 3 730 383 285      |
| method)  | 1                     | 46 090 448                | 3 816 491             | 1             | 5 829 974           | 1            | 55 736 913                      |
|  |                       |                           |                       |               |                     |              |                                 |
| Total ssets  | 151 690 571           | 151 690 571 1 112 595 625 | 2 246 504 919         | 9 602 959     | 282 329 641         | (16 603 517) | (16 603 517) 3 786 120 198      |
| LIABILITIES  |                       |                           |                       |               |                     |              |                                 |
| Segment liabilities                                | 15 626 935            | 419 671 104               | 1 813 846 745         | 1 566 523     | 97 540 996          | 98 932 386   | 2 447 184 689                   |
| Total liabilities                                  | 15 676 935            | 419 671 104               | 1 813 846 745         | 1 566 573     | 97 540 996          | 98 932 386   | 98 932 <u>386</u> 2 447 184 689 |
| OTHER INFORMATION                                  |                       |                           |                       |               |                     |              |                                 |
| Capital expenditure                                | 2 749 041             | 20 954 088                | 57 052 292            | 225 781       | 1 447 460           | 378 207      | 82 806 869                      |
| depreiciation and amortisation<br>Deferred Revenue | (50 657)<br>2 856 834 | (1 580 223)<br>77 050 618 | 106 131<br>29 857 605 | (55 985)<br>- | (342 922)<br>30 666 | (8 338)<br>- | (1 931 993)<br>109 795 724      |
|  |                       |                           |                       |               |                     |              |                                 |

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| 2019/20<br>STATEMENT OF FINANCIAL POSITION  | CENTRAL                            | ECONOMIC                                | FINANCE                             | JUSTICE                | SOCIAL I                         | SOCIAL ELIMINATIONS                        | TOTAL                                   |
|---|------------------------------------|---|-------------------------------------|------------------------|----------------------------------|--|---|
| ASSETS<br>Segment assets<br>Investment in associates (equity method)  | 153 089 650<br>-                   | 1 006 180 998<br>43 370 568             | 2 461 312 211<br>3 768 965          | 8 138 465<br>-         | 293 699 431<br>6 322 736         | (16 510 738) 3 905 910 017<br>- 53 462 269 | 3 905 910 017<br>53 462 269             |
| Total assets  | 153 089 650                        | 1 049 551 566 2 465 081 176             | 2 465 081 176                       | 8 138 465              | 300 022 167                      | (16 510 738) 3 959 372 286                 | 3 959 372 286                           |
| LIABILITIES<br>Segment liabilities  | 18 952 767                         | 407 132 389                             | 2 068 080 964                       | 1 549 809              | 136 967 164                      | (193 953 077) 2 438 730 016                | 2 438 730 016                           |
| Total liabilities   | 18 952 767                         | 407 132 389                             | 2 068 080 964                       | 1 549 809              | 136 967 164                      | (193 953 077) 2 438 730 016                | 2 438 730 016                           |
| <b>OTHER INFORMATION</b><br>Capital expenditure<br>Non cash items excluding depreiciation<br>and amortisation<br>Deferred Revenue | 3 234 242<br>(90 576)<br>3 140 474 | 23 440 656<br>(4 117 092)<br>66 852 482 | 60 391 254<br>905 446<br>27 844 265 | 158 107<br>92 791<br>- | 1 404 640<br>(951 560)<br>20 983 | 2 473                                      | 88 628 898<br>(4 158 518)<br>97 858 204 |

| 2020/21<br>STATEMENT OF FINANCIAL PERFORMANCE                               | CENTRAL      | ECONOMIC              | FINANCE       | JUSTICE     | SOCIAL        | SOCIAL ELIMINATIONS | TOTAL                      |
|---|--------------|-----------------------|---------------|-------------|---------------|---------------------|----------------------------|
| REVENUE   |              |                       |               |             |               |                     |                            |
| Revenue from non-exchange transactions                                      | 5 792 038    | 89 424 967            | 12 663 389    | 6 318 581   | 92 275 624    |                     | 206 474 598                |
| Revenue from exchange transactions  | 13 496 193   | 100 762 273           | 289 983 521   | 1 046 473   | 10 296 824    |                     | 415 585 284                |
| Inter-entity transfers  | 932          | 2 889 850             | 10 652 321    | 113 240     | 1 361 821     | (15 018 164)        | '                          |
| Share of surplus/ (deficit) of associate                                    | '            | 2 330 564             | 137 647       | 1           | 145 885       |                     | 2 614 097                  |
| Interest Revenue  | 475 636      | 15 334 731            | 23 149 028    | 284 337     | 13 601 897    |                     | 52 845 629                 |
| Total Segment Revenue   | 19 764 799   | 210 742 385           | 336 585 906   | 7 762 630   | 117 682 052   | (15 018 164)        | 677 519 608                |
| EXPENSES  |              |                       |               |             |               |                     |                            |
| Employee related costs  | (2 799 634)  | (44 217 364)          | (74 663 180)  | (4 369 410) | (14 664 068)  | (401 984)           | (141 115 640)              |
| Depreciation and amortisation expense                                       | (3 015 043)  | (15 387 934)          | (43 494 617)  | (196 000)   | (580 558)     | 27 978              | (62 646 173)               |
| Other expenses  | (11 360 610) | (117 143 455)         | (175 307 833) | (1 623 621) | (102 007 116) | 9 889 632           | (397 553 003)              |
| Interest expenses   | (8 734)      | (14 134 669)          | (57 772 739)  | (680)       | (1 415 915)   | 1 703 437           | (71 629 299)               |
| Total segment expenses  | (17 184 021) | (190 883 421)         | (351 238 369) | (6 189 711) | (118 667 657) | 11 219 063          | (672 944 116)              |
| Total segment surplus/deficit   | 2 580 778    | 19 858 964            | (14 652 463)  | 1 572 919   | (985 605)     | (3 799 101)         | 4 575 492                  |
| Other unallocated revenue<br>Unallocated expenses                           |              |                       |               |             |               |                     | (10 582 714)<br>11 219 063 |
|   |              |                       |               |             |               |                     |                            |
| Surplus/Deficit for the period  |              |                       |               |             |               |                     | 636 348                    |
| Reconciliation of the above surplus and the surplus as disclosed in the CFS |              |                       |               |             |               |                     |                            |
| Surplus/Deficit for the period per segment                                  |              |                       |               |             |               |                     | 5 211 840                  |
| climitation of inter segment expenses                                       |              |                       |               |             |               |                     |                            |
| Communication<br>Other items not included in the segment                    |              |                       |               |             |               |                     | (68 817 053)               |
| TOTAL SURPLUS / (DEFICIT) FOR THE PERIOD                                    |              | NET OF TAX AS PER CFS |               |             |               | I                   | (74 824<br>275)            |

| 2019/20<br>STATEMENT OF FINANCIAL PERFORMANCE                     | CENTRAL       | ECONOMIC             | FINANCE       | JUSTICE     | SOCIAL        | SOCIAL ELIMINATIONS | TOTAL                      |
|---|---------------|----------------------|---------------|-------------|---------------|---------------------|----------------------------|
| REVENUE   |               |                      |               |             |               |                     |                            |
| Revenue from non-exchange transactions                            |               | 90 318 447           | 11 216 438    | 6 242 730   | 98 908 525    |                     | 212 551 513                |
| Revenue from exchange transactions                                | 15 711 543    | 115 564 021          | 291 807 127   | 1 167 145   | 20 065 808    |                     | 444 315 644                |
| Inter-entity transfers  | 4 247         | 4 423 158            | 10 680 186    | 122 767     | 1 689 199     | (16 919 557)        | I                          |
| Share of surplus/ (deficit) of associate                          | I             | 1 422 511            | 310 516       | '           | 279 674       | I                   | 2 012 701                  |
| Interest Revenue  | 459 418       | 16 726 021           | 27 679 653    | 361 780     | 21 145 732    |                     | 66 372 604                 |
| Total Segment Revenue   | 21 581 163    | 211 728 137          | 314 014 267   | 7 532 642   | 120 943 205   | (16 919 557)        | 725 252 462                |
| EXPENSES  |               |                      |               |             |               |                     |                            |
| Employee related costs  | (2 752 612)   | (43 463 615)         | (73 152 858)  | (4 424 132) | (13 929 274)  | 3 546 819           | (134 175 672)              |
| Depreciation and amortisation expense                             | (2 857 524)   | (15 951 409)         | (45 636 182)  | (191 381)   | (653 417)     | (17 388)            | (65 307 302)               |
| Other expenses  | (12 021 346)  | (135 780 603)        | (155 780 128) | (2 365 962) | (136 061 732) | 11 252 759          | (430 757 011)              |
| Interest expenses   | (84 849)      | (14 297 569)         | (63 657 278)  | (912)       | (3 071 613)   | 93 087              | (81 019 134)               |
| Total segment expenses  | (17 716 331)  | (209 493 195)        | (338 226 446) | (6 982 387) | (153 716 035) | 14 875 277          | (711 259 119)              |
| Total segment surplus/deficit                                     | 3 864 832     | 2 234 941            | (24 212 179)  | 550 255     | (32 772 830)  | (2 044 280)         | 13 993 344                 |
| Other unallocated revenue<br>Unallocated expenses                 |               |                      |               |             |               |                     | (12 895 051)<br>14 875 277 |
| Net Surplus/Deficit for the period                                |               |                      |               |             |               |                     | 1 980 226                  |
| Reconciliation of above surplus with surplus disclosed in the CFS |               |                      |               |             |               |                     |                            |
| Surplus/Deficit for the period per segment report                 | ort           |                      |               |             |               |                     | 15 973 570                 |
| reversa or inter segment expenses<br>eliminated                   |               |                      |               |             |               |                     | (14 875 277)               |
| Other items not included in the segment                           |               |                      |               |             |               |                     | 49 949 690                 |
| TOTAL SURPLUS / (DEFICIT) FOR THE PERIOD N                        | DD NET OF TA) | ET OF TAX AS PER CFS |               |             |               | I                   | 51 047 983                 |

For the year ended 31 March 2020

### 75 Risk Management

Risks associated with the financial instruments of the public entities included in this consolidation are managed on an individual entity level in line with the requirements of the PFMA. In this note we describe the general high-level practices employed by entities in managing the risks that they are exposed to as a result of their financial instrument holdings.

### Maximum credit risk exposure

The public entities included in this consolidation are exposed to credit risk mainly as a result of holding cash equivalents, long term receivables, finance lease receivables and trade receivables. To manage the credit risk that the entities are exposed as a result of holding these classes of financial assets the following steps are generally taken. The entity only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

### A. CASH AND CASH EQUIVALENTS

Public entities bank with major banks with high credit standing. Furthermore, the cash holdings with banks are spread amongst a variety of banks to reduce the concentration of their credit risk exposure. The minimum counterparty credit rating for placing deposits and investing in government bonds is 'A' by Standard & Poor's or its Moody's or Fitch's rating equivalents, while the minimum rating for investments in corporate bonds is 'AA-'. The rating of certain investment securities were below 'A' at year-end due to downgrading of instruments or institutions by the rating agencies and due to the tightening of investment guidelines by the Bank, which resulted in passive breaches on some of the financial assets in the Bank's portfolios.

### **B. TRADE RECEIVABLES**

Trade receivables comprise a widespread customer base. Management evaluates credit risk relating to customers on an ongoing basis. If customers are independently rated, these ratings are used. Otherwise, if there is no independent rating, risk control assesses the credit quality of the customer,

taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external ratings in accordance with limits set by the individual boards of directors of each of the public entities. The utilisation of credit limits is regularly monitored. Credit guarantee insurance is purchased when deemed appropriate.

### C. FINANCE LEASE RECEIVABLES

The exposure to credit risk arising from finance lease receivables is limited by using the underlying assets of the finance leases as collateral. Also, finance lease receivables comprise a widespread customer base to reduce the concentration of credit risk exposure.

### D. LONG TERM RECEIVABLES

Long term receivables consist exclusively of loans and advances made to the employees of participating public entities. Repayment of these receivables is ensured through properly authorised payroll deductions. Where an employee leaves the services of the public entity the remaining balance is deducted from the employee benefits payable to the employee in accordance with the loan agreements signed with the employees.

For the year ended 31 March 2021

### 75.1 Financial Assets carried at Amortised Cost

| 2020/21 | 2019/20 |
|---------|---------|
| R '000  | R '000  |
|         |         |

| The financial assets carried at amortised cost expose the entit<br>credit risk. The value of the maximum exposure to credit risk are | e as        |               |
|--|-------------|---------------|
| follows for each of classes of financial assets at amortised cost  | <u>.</u>    |               |
| Cash and cash equivalents  | 284 430 173 | 222 701 504   |
| Trade and other receivables from exchange transactions   | 66 534 088  | 69 106 268    |
| Other receivables from non-exchange transactions   | 10 382 781  | 9 155 053     |
| Other current financial assets   | 891 446 277 | 1 165 366 310 |
| Current Investments  | 42 989 829  | 43 370 756    |
| Construction contracts and receivables   | 108 490     | 221 474       |
| Finance lease receivable   | 691 714     | 673 244       |
| Non-current receivables from exchange transactions   | 23 813 303  | 19 608 824    |
| Non-Current Investments  | 363 616 666 | 359 315 559   |
| Other non-current financial assets   | 51 281 322  | 65 265 893    |

### 75.2 Collateral held and other credit enhancements

The credit risk exposure, as posed by the financial assets held at<br/>amortised cost detailed above, is further mitigated by the collateral<br/>held in relation to these instruments:Bank - collateral held24Financial guarantees21Trade and other receivables21Other11

| 24 199 122 | 25 739 561 |
|------------|------------|
| 627 793    | 636 954    |
| 27 007 409 | 22 209 973 |
| 10 543 882 | 11 027 919 |

### 75.3 Liquidity risk

The entity's risk to liquidity is a result of the funds available to cover future commitments. The entity manages liquidity risk through an ongoing review of future commitments and credit facilities.

Cash flow forecasts are prepared and adequate utilised borrowing facilities are monitored.

The table below analyses the entity's financial liabilities into relevant maturity groupings based on the remaining period at the Statement of Financial Position to the contractual maturity date. The amounts disclosed in the table are the contractual undiscounted cash flows.

### For the year ended 31 March 2020

| 2020/21                  | Not later than<br>one month | Later than<br>one month<br>and not<br>later than<br>three<br>months | Later than<br>three months<br>and not later<br>than one year | Later than<br>one year and<br>not later<br>than five<br>years |
|--------------------------|-----------------------------|---|--|---|
| Gross finance lease      |                             |   |  |   |
| obligations              | 96 839                      | 466 286   | 2 720 193  | 11 292 943  |
| Borrowings               | 367 214                     | 9 212 527   | 96 582 646   | 362 238 460   |
| Trade and other payables | 10 083 772                  | 48 034 689  | 17 182 538   | 14 249 507  |
| Bank overdraft           | 919 741                     | -   | 17   | -   |
| Other                    | 916 731 033                 | 16 215 821  | 25 198 585   | 6 253 560   |

| 2019/20                  | Not later than<br>one month | Later than<br>one month<br>and not<br>later than<br>three<br>months | Later than<br>three months<br>and not later<br>than one year | Later than<br>one year and<br>not later<br>than five<br>years |
|--------------------------|-----------------------------|---|--|---|
| Gross finance lease      |                             |   |  |   |
| obligations              | 113 630                     | 470 829   | 2 987 281  | 11 181 209  |
| Borrowings               | 1 240 208                   | 8 969 673   | 131 191 341  | 432 050 945   |
| Trade and other payables | 25 998 370                  | 6 960 178   | 59 503 967   | 20 782 660  |
| Bank overdraft           | 2 604 911                   | (32)  | 1 803 461  | -   |
| Other                    | 1 098 344 321               | 9 905 Ì0Ó   | 17 956 294   | 6 814 862   |

### 75.4 Collateral held and other credit enhancements

The entity holds the following collateral and / or credit enhancements that aid in the mitigation of the liquidity risk it is exposed to:

| Pledged collateral | 1 403 144 | 1 063 048 |
|--------------------|-----------|-----------|
|                    |           |           |
|                    |           |           |

### 75.5 Interest rate risk

The public entities included in this consolidation are exposed to interest rate risk as a result of interest bearing bank accounts. At year end, financial instruments exposed to interest rate risk were as follows:

Call deposits: With the exception of South African Government bonds, the rand-denominated financial assets and liabilities of the Bank respectively earn and bear interest at rates linked to South African money-market rates. The level of these rates is closely linked to the Bank's repurchase (repo) rate, which is set by the Monetary Policy Committee (MPC). The re-pricing of these assets and liabilities, therefore, occurs at approximately the same time as changes to the repo rate are announced by the MPC.

Notice deposits: The Bank is exposed to interest rate risk in respect of its foreign investments. The risk tolerance and return expectations in respect of these financial instruments are embodied in the strategic asset allocation approved by the Reserves Management Committee (Resmanco) and the risk budget approved by the GEC.

Finance lease obligations: The majority of the finance leases entered into by the public entities is subject to variable interest rates linked to the prime rate of interest in South Africa.

Long term loans: These loans are obtained from a variety of sources and consist of a mixture of variable interest rate loans and fixed rate loans. This mixture of fixed and variable rate loans are intended to offset the overall exposure to variability in interest rates on an entity-by-entity basis.

Bank overdraft: These borrowings are obtained exclusively at variable interest rates from the major banks in South Africa.

For the year ended 31 March 2021

75.6 Credit quality of financial assets carried at amortised cost

### Method of determining credit quality of other non-current financial assets

The credit quality of trade and other receivables from exchange transactions are determined and monitored with reference to credit ratings obtained, for the customers included in the balance, from external credit ratings agencies.

The credit quality of trade and other receivables from exchange transactions are determined and monitored with reference to historical payment trends. Accordingly the credit quality of the customers included in the balance of trade and other receivables from exchange transactions is determined internally through application of the entity's own credit policy. Based on the evaluation of the historical payment trends, customers included in the balance are categorised into the following:

**High credit quality** - Customers included in this category have evidenced no defaults or breaches in the contractual repayments.

**Medium credit quality** - Customers included in this category are prone to late payments, but seldom default on the entire balance owing.

**Low credit quality** - Customers included in this balance includes customers that frequently default on their outstanding balances and breach contract.

**Other method -** Any other method applied to evaluate the credit quality.

| 76     | Principal-agent arrangements  | 2020/21  | 2019/2  |
|--------|---|--|---|
|        |   | R'000  | R'00  |
| 76.1   | Entity acting as the principal  | Fee P  | aid   |
|        | Fee paid as compensation to the agent   | 1 290 662  | 314 98  |
|        | TVET College Infrastructure Development project (DHET)  | 1 096 296  | 1 003 19  |
|        | Nationa Student Financial Aid Scheme NSFAS)   | 500 370  | 1 032 25  |
|        | National Research Foundation (NRF)  | 8 333  | 139 70  |
|        | DHET International Scholarship  | 20 930   | 74 95   |
|        | Rand West Local Municipality and Agricultural Sector  |  |   |
|        | edducation,Training Authority (Agriseta)  | 7 808  | 7 38  |
|        | Thembisile Hani Local Municipality  | 118  | 1 89  |
|        | University of Stellenbosch - The CHE at the request of the  |  |   |
|        | Minister of Higher and UNESCO IHE   | 1 031  | 39  |
|        | Total   | 2 925 548  | 2 574 75  |
|        |   | R'000  | R'00  |
| 76.2.1 | Revenue received for agency activities  |  |   |
|        | list of the entities which received amounts for agency duties   |  |   |
|        | List of the entities which received amounts for agency duties   |  |   |
|        | Government Employees Pension Fund and Management  | 0.005.004  | 0 500 00  |
|        | Government Employees Pension Fund and Management fees   | 2 825 284  |   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)   | 255 971  | 243 41  |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund  | 255 971<br>214 483   | 243 41<br>23 20   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund  | 255 971<br>214 483<br>4 911                                | 243 41<br>23 20<br>6 03   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy   | 255 971<br>214 483   | 243 41<br>23 20<br>6 03<br>-3   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy<br>Gert Sibande District Municipa   | 255 971<br>214 483<br>4 911<br>59 743                      | 243 41<br>23 20<br>6 03<br>-3<br>59   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy<br>Gert Sibande District Municipa<br>Independent Power Producers Procurement Programme- DBSA  | 255 971<br>214 483<br>4 911                                | 243 41<br>23 20<br>6 03<br>-3<br>59   |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy<br>Gert Sibande District Municipa<br>Independent Power Producers Procurement Programme- DBSA<br>Employment Creation Facilitation: Implementation of the Jobs  | 255 971<br>214 483<br>4 911<br>59 743<br>54 431            | 243 41<br>23 20<br>6 03<br>-3<br>59<br>30 99  |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy<br>Gert Sibande District Municipa<br>Independent Power Producers Procurement Programme- DBSA<br>Employment Creation Facilitation: Implementation of the Jobs<br>Fund on behalf of National Treasury | 255 971<br>214 483<br>4 911<br>59 743<br>54 431<br>516 552 | 243 41<br>23 20<br>6 03<br>-3<br>59<br>30 99<br>561 89                              |
|        | Government Employees Pension Fund and Management<br>fees<br>National Treasury (Programme 7)<br>Temporary Employees Pensions Fund<br>Associated Institutions Pension Fund<br>Department of Public Works - Energy<br>Gert Sibande District Municipa<br>Independent Power Producers Procurement Programme- DBSA<br>Employment Creation Facilitation: Implementation of the Jobs  | 255 971<br>214 483<br>4 911<br>59 743<br>54 431            | 3 580 06<br>243 41<br>23 20<br>6 03<br>-3<br>59<br>30 99<br>561 89<br>47 16<br>1 55 |

South African Police Services

Total

2 304

4 497 194

4 000 000

| 76.2.2 | Reconciliation of funds and disbursements 2020/21  | Total funds<br>received | Expenditur<br>incurred agains<br>fund |  |
|--------|--|-------------------------|---------------------------------------|--|
|        |  | R'000                   | R'000                                 |  |
|        | Administration Fees  | 1 461 485               | 839 395                               |  |
|        | Funding received   | 3 551 075               | (41 435)                              |  |
|        | Interest, foreign exchange and other movements   | 195 964                 | (416 953)                             |  |
|        | Funds disbursed  | 1 857                   | (2 987 655)                           |  |
|        | Neighbourhood Development Programme -  |                         | · · · · · ·                           |  |
|        | National Treasury  | 61 810                  | 1 054                                 |  |
|        | Independent Power Producers Procurement  |                         |                                       |  |
|        | Programme- DBSA  | 54 632                  | 119 442                               |  |
|        | Employment Creation Facilitation: Implementation   | 540 407                 | 040.070                               |  |
|        | of the Jobs Fund on behalf of National Treasury<br>Neighbourhood Development Programme - | 516 487                 | 648 672                               |  |
|        | National Treasury  | 61 117                  | 60 987                                |  |
|        | eThekwini Municipality   | 7 508                   | 7 508                                 |  |
|        | Total  | 5 911 934               | (1 768 985)                           |  |

| Reconciliation of funds and disbursements 2019/20    | Total funds<br>received | Expenditure<br>incurred against<br>funds |
|--|-------------------------|--|
|  | R'000                   | R'000                                    |
| Administration Fees                                  | 1 561 972               | 739 120                                  |
| Funding received                                     | 4 529 642               | (76 982)                                 |
| Interest, foreign exchange and other movements       | 168 984                 | <b>`18 016</b>                           |
| Funds disbursed                                      | 3 476                   | (4 253 141)                              |
| Independent Power Producers Procurement              |                         | · · · · ·                                |
| Programme- DBSA                                      | 3 186                   | 2 304                                    |
| Employment Creation Facilitation: Implementation of  |                         |  |
| the Jobs Fund on behalf of National Treasury         | 564 199                 | 413 311                                  |
| Independent Power Producers Procurement              |                         |  |
| Programme- DBSA                                      | 30 982                  | 97 801                                   |
| Neighbourhood Development Programme - National       |                         |  |
| Treasury   | 47 164                  | 46 457                                   |
| Office of the Accountant-General - National Treasury | 148 577                 | 139 568                                  |
| Total  | 7 058 183               | (2 873 545)                              |

For the year ended 31 March 2021

|             | Opening<br>balance | Revenue<br>principal is<br>entitled to | Less: Write<br>offs/settlement<br>s/waivers | Cash<br>received on<br>behalf of<br>principal | Closing<br>balance |
|-------------|--------------------|--|---|---|--------------------|
|             | R '000             | R '000                                 | R '000                                      | R '000  | R '000             |
| Receivables | 61 663 844         | 65 071 815                             | -   | (101 102<br>833)                              | 227 838 491        |
| Payables    | (249 679 064)      | 291 659 301                            | (539 730 607)                               |   | 581 710 845        |

Reconciliation of carrying amount of receivables and payables - 2019/20

| Receivables | 60 211  | 115 145   | -      | (162 441) | 337 798   |
|-------------|---------|-----------|--------|-----------|-----------|
| Payables    | 601 591 | 1 180 683 | 50 498 |           | 1 731 776 |

### 77 Related Party

Relationships

Constitutional Institutions, Schedule 2, 3A and 3B Public Entities and Trading Accounts

Transactions and balances 2020/21

|  | Transactions | Balances/<br>Commitments | Provisions<br>for doubtful<br>debts | Bad/<br>Doubtful<br>debts |
|--|--------------|--------------------------|-------------------------------------|---------------------------|
| Controling entities                        | 25 811 881   | (145 056 247)            | (275 949)                           | -                         |
| Entities with joint control or significant |              |                          |                                     |                           |
| influence over another entity              | (49 249 827) | 82 619 086               | (2 807 984)                         | -                         |
| Controlled entities                        | 415 772      | 2 855 332                | (190 656)                           | -                         |
| Associates                                 | 446 332      | 67 719 698               | -                                   | -                         |
| Joint ventures in which the entity is a    |              |                          |                                     |                           |
| venturer                                   | (3 823 284)  | 360 446                  | 707                                 | 7                         |
| Management                                 | 948 484      | 1 172 925                | -                                   | 5 213                     |
| Other related parties                      | 41 410 389   | (119 344 142)            | (232 864)                           | 263 526                   |

### 2019/20

|  | Transactions | Balances/<br>Commitments | Provisions<br>for doubtful<br>debts | Bad/<br>Doubtful<br>debts |
|--|--------------|--------------------------|-------------------------------------|---------------------------|
| Controlling entities                       | 41 578 746   | (697 171 604)            | (80 754)                            | 85                        |
| Entities with joint control or significant |              |                          |                                     |                           |
| influence over another entity              | 10 996 690   | 28 317 032               | (3 097 317)                         | -                         |
| Controlled entities                        | 1 557 615    | (27 363 356)             | 44 897                              | -                         |
| Associates                                 | 430 917      | 65 995 757               | 25                                  | -                         |
| Joint ventures in which the entity is a    |              |                          |                                     |                           |
| venturer                                   | (3 716 422)  | 381 173                  | 275                                 | -                         |
| Management                                 | 15 274       | (17 869)                 | -                                   | 3 787                     |
| Other related parties                      | 45 116 100   | (113 800 557)            | (31 145)                            | 203 264                   |

For the year ended 31 March 2020

### 78 Financial Sustainability

Government expenditure has for the past few years exceeded its revenue base. This fiscal position began to develop in the wake of the 2008 financial crisis. GDP growth did not recover to pre-2008 levels following the crisis and South Africa fell behind other emerging economies. This decade long decline in South Africa's GDP growth together with the COVID-19 pandemic has magnified South Africa's social and economic crises of poverty and unemployment.

The COVID-19 pandemic led to a historic economic contraction and an unprecedented widening of the budget deficit and a spike in the stock of debt. Government debt has increased seven-fold from R577 billion in 2007/08 to over R4 trillion in 2021/22. A larger stock of debt means that interest payments absorb a growing share of national resources averaging about 5 per cent of GDP over the next two years. In addition, government will pay more approximately 21c of every Rand collected in revenue per year, over the next three years. This will make it very difficult for government to direct the much-needed funds to address the deeply entrenched poverty and unemployment.

The economy has recovered more quickly than anticipated. Nevertheless, the recent spike in commodity prices, which has supported GDP growth and tax revenues, is considered temporary. Long-term structural constraints and scarring from the effects of the pandemic weigh on the outlook. Fiscal risks have increased.

South Africa's economy is expected to grow by 5.1 per cent in 2021, following a 6.4 per cent contraction in 2020. Over the medium term, economic and fiscal policy balance the need to restore jobs and support businesses, protect vulnerable groups, and implement a series of reforms needed to promote faster GDP growth.

Fiscal consolidation is critical to reduce the public debt burden, restore investor confidence and avoid overexposure to global and domestic risks. The MTBPS proposes to maintain restraint in public expenditure. Government will not commit to new long-term spending in response to temporary revenue windfalls. No additional funding is provided to state-owned companies over the medium-term.

Government remains committed to reducing the budget deficit and stabilising the debt-to-GDP ratio. Government will use part of the higher tax revenues associated with the recent commodity price surge to narrow the deficit, while increasing non-interest expenditure to support economic growth, job creation and social protection, and cover the higher costs of the public-service wage agreement.

Staying the course will enable government to bring fiscal consolidation to a close at the end of the forthcoming MTEF period, in 2024/25. The consolidated deficit will narrow from 7.8 per cent of GDP in 2021/22 to 4.9 per cent of GDP in 2024/25. Debt is expected to stabilise at 78.1 per cent of GDP by 2025/26, down from 88.9 per cent at time of the 2021 Budget. Debt stabilisation will greatly support recovery of the South African economy by reducing the cost of capital.

In line with government's commitment to support vulnerable households, particularly given the impact of COVID-19, additional resources for social relief will be considered, if the fiscal situation improves by February 2022. Over the next three years, spending will remain restrained. To avoid a widening of the budget deficit, changes to spending will be funded through improved revenue performance or through reprioritisation and reviewing existing programmes. Infrastructure projects will be financed through the Infrastructure Fund, using public-private partnerships and other funding arrangements to improve planning and speed up delivery.

Barring major new shocks or unbudgeted spending commitments, staying the course will lead to a primary fiscal surplus in 2024/25, bringing an end to fiscal consolidation at the end of the MTEF period. This consolidation will be supported by structural reforms to unlock private-sector investment and job creation.

South Africa strive towards a "better live for all'. This can only be done in a fast-growing economy where investments increase, businesses will innovate and hire workers and people can earn an income. This will enable government to shift expenditure away from consumption towards growth-enhancing investment. Therefore, to maximise the value of spending, government needs to contain costs, exercise prudent and compliant financial management, and eradicate wasteful treatment of public funds and resources.

For the year ended 31 March 2021

### 79 Exemptions and Departures

### Section 92 Exemption

The Minister of Finance granted exemption in terms of Section 92 of the PFMA for the National Treasury from the provisions of section 8(1) of the PFMA to the extent that it requires preparing one set of consolidated AFS for national departments and public entities. Due to the significantly different accounting bases being applied (modified cash and accrual), the Minister has now allowed the National Treasury to prepare separate sets of consolidated financial statements for departments and public entities respectively.

The reason for all departures and exemptions granted was to achieve fair presentation, and Management has concluded that the consolidated financial statements fairly present the primary and secondary information as required by GRAP.



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

## NATIONAL REVENUE FUND

## **ACCOUNTING OFFICER'S APPROVAL**

For the year ended 31 March 2021

The National Revenue Fund Financial Statements are prepared on the going concern basis. They are based on accounting policies which have been consistently applied and supported by reasonable and prudent judgements of estimates. The National Revenue Fund Financial Statements have been approved by the Acting Accountant-General on 03 December 2021.

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Karen Maree Accounting Officer



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## **ACCOUNTING OFFICER'S REVIEW**

For the year ended 31 March 2021

### Mandate

In terms of section 11 of the Public Finance Management Act, 1999 (Act No. 1 of 1999) (PFMA) the National Treasury is responsible for the National Revenue Fund and must enforce compliance with the provisions of section 213 of the Constitution, namely that-

- a) All money received by the national government must be paid into the fund, except money reasonably excluded by this Act or another Act of Parliament; and
- b) No money may be withdrawn from the Fund except
  - i) in terms of an appropriation by an Act of Parliament; or
  - ii) as a direct charge against the Fund, provided for in the Constitution or the Act, or in any other Act of Parliament provided the direct charge in such a case is listed in Schedule 5.

Section 11(3) of the PFMA, requires money that must be paid into the National Revenue Fund is paid into the Fund by depositing it into a bank account of the Fund in accordance with the requirements that may be prescribed. In this regard Tax and Loan accounts are held at the Commercial Banks and at other accounts at the South African Reserve Bank.

### Revenue

Section 12 of the PFMA, requires the South African Revenue Services must promptly deposit into the National Revenue Fund all taxes, levies, duties, fees and other moneys collected by it in accordance with a framework determined by the National Treasury.

South Africa's tax system forms part of the foundation of the country's public finances. Over the past two decades South Africa has built a progressive tax system founded on the principles of equity, efficiency, simplicity, transparency and certainty.

Road Accident Fund, Unemployment Insurance Fund and SETAs funds are collected by SARS and are refunded to the institutions on a monthly basis. Transfers to a member of the South African Customs Union are made on a quarterly basis. This is shared between South Africa, Botswana, Lesotho, Namibia and Swaziland. Other sources of revenue are departmental receipts known as departmental revenue, national revenue fund receipts and other revenue which mainly consists of unused conditional grants and revenue received from entities.

### Expenditure

Section 15(1) of the PFMA states that only the National Treasury may withdraw money from the National Revenue Fund, and may do so only–

- a) to provide funds that may have been authorised
  - i) in terms of an appropriation by an Act of Parliament; or
  - ii) as a direct charge against the National Revenue Fund provided for in the constitution or this Act, or in any other Act of Parliament provided the direct charge is such a case is listed in Schedule 5;
- b) to refund money invested by a province in the National Revenue Fund; or
- c) to refund money incorrectly paid into, or which is not due to, the National Revenue Fund.

In terms of section 27(1) the Minister must table the annual budget for a financial year in the National Assembly before the start of the financial year or, in exceptional circumstances, on a date as soon as possible after the start of that financial year as the Minister may determine.

The medium-term expenditure framework establishes a predictable budget process that is open to public scrutiny. Over this period government is preparing the ground between the rate of economic growth and the affordability of social programmes.

## Funding of the deficit

Section 11(5) of the PFMA, requires the National Treasury to ensure that there is at all times sufficient money in the National Revenue Fund. In this regard the deficit is funded in terms of section 66(2)(a) of the PFMA by the Asset and Liability section within the National Treasury.

Government's flexible debt management strategy ensures that additional borrowing minimises interest and repayment risks. These considerations are necessary to maintain a stable debt portfolio and

## **ACCOUNTING OFFICER'S REVIEW**

For the year ended 31 March 2021

avoid burdening the country with repayment obligations for many years to come.

South Africa's borrowing strategy is sufficiently responsive to withstand long-term adjustments in global and domestic capital allocations and short term market shocks. Debt levels remain sustainable with a long maturity structure and exposure to foreign currency liabilities remains low, reducing the impact on global volatility.

### Accounting standards

On a drive to improve public accountability, there is a transition in progress from reporting on the modified cash basis of accounting to reporting on the accrual basis of accounting. Under the modified cash basis of accounting, transactions and other events are recognised when cash is received or paid, while provision is made in the annual financial statements (AFS) for provisions, accruals, contingent liabilities and so on.

With effect from 2013/14, as part of the cash-toaccrual process, the OAG developed and published the Modified Cash Standard (MCS) which sets out the principles of the modified cash framework in a format ordinarily used by other public sector accounting standard setters such as Accounting Standards Board (ASB). The National Treasury guide on accounting for the Revenue Fund provides detailed guidance on the principles stated in the MCS.

This Accounting Officer's Review includes an Executive Summary and Review of Operating Results. The review of operating results reflects monetary values presented in accordance with Treasury Regulation 18.2. It is also a descriptive report clarifying the amounts presented.

## **EXECUTIVE SUMMARY**

For the year ended 31 March 2021

The COVID-19 pandemic is far-reaching and will likely be long lasting. The global economic outlook is uncertain but additional policy stimulus packages and successful rollout of COVID-19 vaccines will boost global growth. The successful rollout of COVID-19 vaccines will support the economic recovery and global trade.

Unemployment increased reaching 30.8 per cent in the third quarter of 2020. Real economic growth is projected at 3.3 per cent in 2021, from a contraction of -7.2 per cent in 2020. Growth is forecast to moderate to 2.2 per cent in 2022. Fiscal position, which was already weak before the current crisis, has deteriorated sharply requiring urgent step to avoid a debt spiral.

Fiscal policy continues to focus on short term economic support, pro-growth fiscal consolidation and debt stabilisation. Government's balances and prudent fiscal strategy is designed to stabilise the public finances. Government will take steps to promote faster growth by stabilising electricity supply, supporting industries with high employment potential and undertaking partnerships with the private sector.

Compared with the 2020 budget, main budget noninterest expenditure will be reduced by R264.9 billion of 4.6 per cent of GDP over the MTEF (Medium Term Expenditure Framework) period. Tax revenue estimates for 2020/21 are R213.2 billion below the 2020 budget estimate. Revenue growth is expected to be slow over the medium term. The fiscal framework reduces growth in the wage bill and the share of spending on wages sustaining real spending increases on capital payments, specifically for building and other fixed structures.

Debt is not projected to stabilize over the medium term, and debt-service costs now absorb 19.2 per cent of main budget revenue. Funds that could be spent on economic and social priorities are being redirected to pay local and overseas bondholders. Public wage bill also needs to be contained.

South Africa faces severe economic challenges. Real GDP per person has been falling since 2013/14, meaning that the average South African is becoming poorer, despite high and rising fiscal deficit. Over the past decade increased government spending has failed to promote growth. Waste and inefficiency reduce the impact of development and become a glaring problem in the context of limited state

resources. Over the next several years, the country requires the implementation of longstanding

structural reforms to sustainably move to a higher growth path.

The financial performance of state-owned companies deteriorated. The Land Bank defaulted on its debt and several other companies are at risk of default. Denel, Eskom and South African Airways remain reliant on state support, including guarantees that enable them to access funding.

To change the negative risk outlook to a positive outlook the South African public needs to be vaccinated at large to limit the impact of the new waves of COVID-19 infections and associated disruptions to economic activity. Persistent electricity supply problems pose the most serious risk to growth. Unreliable electricity supply continues to throttle economic activity. Therefore, getting economic recovery and a stable supply of electricity are the government's top priority.

Without implementation of structural reforms, private investment and economic growth are likely to grow slowly. Additional risk stems from years of low growth and rising public debt. These trends have raised the cost of borrowing and contributed to the rands divergence from otherwise improving emerging market currencies against the US dollar.

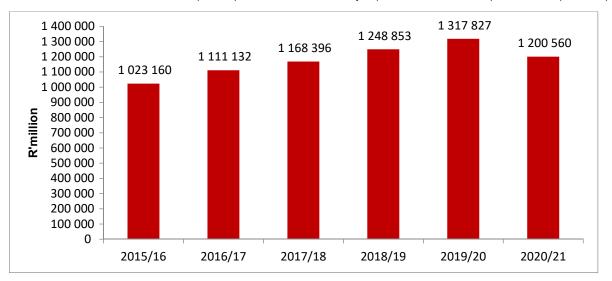
Further deterioration in the public finances would raise the risk of additional credit rating downgrades, which would increase borrowing costs and hamper governments investment.

For the year ended 31 March 2021

| Year Ended 31 March                            | Actual    | Actual    | Actual    | Actual    | Actual    |
|--|-----------|-----------|-----------|-----------|-----------|
| R' million                                     | 2016/17   | 2017/18   | 2018/19   | 2019/20   | 2020/21   |
| Taxes, Levies & Duties                         | 1 201 452 | 1 279 007 | 1 358 259 | 1 430 427 | 1 322 857 |
| Less: South African Customs Union<br>Agreement | 39 448    | 55 951    | 48 289    | 50 280    | 63 395    |
| Less: Payment to UIF                           | 16 108    | 16 614    | 17 420    | 18 205    | 16 715    |
| Less: Amount payable by SARS to UIF            | 1 719     | 1 657     | 1 697     | 1 896     | 1 681     |
| Less: Payment to RAF                           | 33 545    | 36 048    | 41 890    | 42 633    | 40 560    |
| Less: Amount payable by SARS to RAF            | (500)     | 341       | 110       | (414)     | (54)      |
| Net Revenue for the Year                       | 1 111 132 | 1 168 396 | 1 248 853 | 1 317 827 | 1 200 560 |
| Movement in SARS revenue                       | 9%        | 5%        | 7%        | 13%       | -9%       |

### Revenue

South African Revenue Services (SARS) income decreased by 9 per cent in 2020/21 (2019/20:13 per cent).

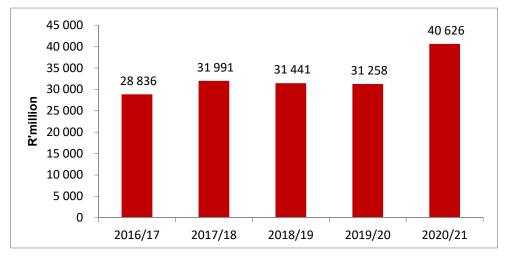


Other main sources of income are departmental revenue, inclusive of National Revenue Fund receipts. This amounts to R36 billion for the 2020/21 financial year. The increase in other revenue of 30 per cent for the 2020/21 financial year is mainly due to an increase in Departmental Revenue. For the full detailed analysis of what departmental revenue consist of refer to note 1.2 of the Notes to the Annual Financial Statements for the National Revenue Fund.

| Year Ended 31 March       | Actual  | Actual  | Actual  | Actual  | Actual  |
|---------------------------|---------|---------|---------|---------|---------|
| R' million                | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 |
| Departmental revenue      | 25 949  | 26 671  | 24 063  | 26 811  | 36 135  |
| Other surrenders          | 1 170   | 3 886   | 4 562   | 2 808   | 2 689   |
| Other revenue received    | 1 717   | 1 434   | 2 816   | 1 640   | 1 802   |
| Total revenue             | 28 836  | 31 991  | 31 441  | 31 258  | 40 626  |
| Movement in other revenue | -47%    | 11%     | -2%     | -2%     | 30%     |

For the year ended 31 March 2021

### Other Revenue excluding CARA

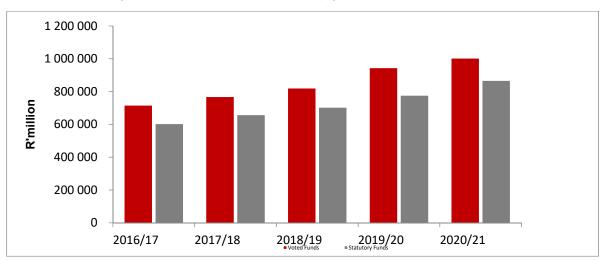


## Expenditure

Net Appropriation increased by 9 per cent in 2020/21 (2019/20: 13 per cent)

| Year Ended 31 March<br>R' million | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|-----------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Voted Funds                       | 716 634           | 768 848           | 820 904           | 945 187           | 1 004 428         |
| Statutory Funds*                  | 604 261           | 658 594           | 703 946           | 777 429           | 866 712           |
| Net Appropriation                 | 1 320 895         | 1 427 442         | 1 524 850         | 1 722 616         | 1 871 141         |
| Movement in net appropriation     | 5%                | 8%                | 7%                | 13%               | 9%                |

\*Included in Statutory Funds is National Revenue Fund payments.



For the year ended 31 March 2021

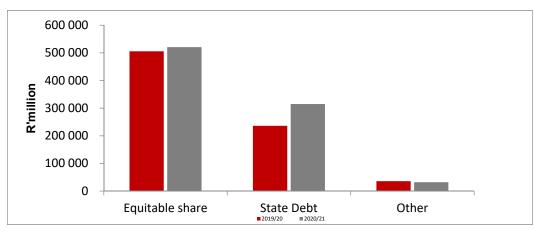
## Statutory Funds

| Statutory Funds | Actual  | Actual  |
|-----------------|---------|---------|
| R' million      | 2019/20 | 2020/21 |
| Equitable share | 505 554 | 520 717 |
| State Debt      | 236 195 | 314 718 |
| Other           | 35 680  | 31 278  |
| Total           | 777 429 | 866 712 |

Statutory Net Appropriation includes Provincial equitable share, Debt-service costs, National Revenue Fund Payments and other salaries that are a direct charge against the National Revenue Fund.

The Provincial equitable share is transferred to provinces to perform functions at the provincial sphere of government. This amounts to 60 per cent in 2020/21 (2019/20: 65 per cent) of the total statutory budget.

Debt service costs consist mainly of interest paid on government debt. This amounts to 36 per cent in 2020/21 (2019/20: 30 per cent) of the total statutory budget.



### Assets

| Cash and Cash Equivalent<br><i>R' million</i> | Actual<br>2016/17 | Actual 2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|---|-------------------|----------------|-------------------|-------------------|-------------------|
| Cash and equivalent                           | 216 768           | 224 630        | 217 568           | 251 690           | 310 096           |
| Movement in cash and cash equivalent          | 1%                | 4%             | -3%               | 16%               | 23%               |

Cash and cash equivalents amount to R310 billion. Total cash includes deposits held at South African Reserve Bank (SARB) and commercial banks. Operational cash to finance the borrowing requirement is held in the tax and loan accounts with the four commercial banks and in the foreign currency accounts with the SARB. The table below reflects the breakdown.

For the year ended 31 March 2021

| Break down of cash balances <i>R' million</i> | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|---|-------------------|-------------------|-------------------|-------------------|-------------------|
| Commercial banks                              |                   |                   |                   |                   |                   |
| Tax and Loan account                          | 41 739            | 58 623            | 37 754            | 35 845            | 175 136           |
| South African Reserve Bank                    |                   |                   |                   |                   |                   |
| Cash with SARB                                | 67 157            | 67 157            | 57 157            | 67 157            | 41 157            |
| Foreign Currency Investment                   | 106 649           | 101 947           | 122 541           | 148 196           | 93 263            |
| Other   | 1 223             | (3 098)           | 115               | 491               | 540               |
| Total Cash and cash equivalents               | 216 768           | 224 630           | 217 568           | 251 690           | 310 096           |

### **Non-current Investments**

| Investments<br>R' million | Actual<br>2016/17 | Actual 2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|---------------------------|-------------------|----------------|-------------------|-------------------|-------------------|
| Investments               | 190 038           | 193 239        | 253 331           | 337 860           | 311 021           |
| Movement in Investments   | -3%               | 2%             | 31%               | 33%               | -8%               |

Total investment decreased to R311 billion for the current year. This is a 8 per cent decrease for 2020/21 against a 33 per cent increase in the prior year. The table below reflects the investment held by government for the past two years.

| Investments   | Actual  | Actual  |
|---|---------|---------|
| R' million  | 2019/20 | 2020/21 |
| International Monetary Fund quota subscription        | 74 503  | 63 987  |
| African Development Bank                              | 71 385  | 59 041  |
| International Bank for Reconstruction and Development | 38 494  | 32 281  |
| International Monetary Fund SDR Holding               | 36 554  | 31 403  |
| New Development Bank                                  |         |         |
| Paid up Shares  | 23 258  | 24 416  |
| Callable Shares                                       | 93 033  | 97 663  |
| International Finance Corporation                     | 312     | 1 965   |
| Multilateral Investment Guarantee Agency              | 322     | 266     |
| Total   | 337 860 | 311 021 |

## Liabilities

### **Non-current liabilities**

| Multilateral Institutions <i>R' million</i> | Actual<br>2016/17 | Actual 2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|---|-------------------|----------------|-------------------|-------------------|-------------------|
| Multilateral Institutions                   | 176 837           | 177 874        | 227 209           | 307 747           | 334 944           |
| Movement in Multilateral Institutions       | -4%               | 1%             | 28%               | 35%               | 9%                |

The balance presents the callable portion of South Africa's subscription in the various multilateral institutions. The total liabilities in multilateral institutions increased to R335 billion for the current year. This is a 9 per cent increase for 2020/21 against a 35 per cent increase in the prior year. The table below reflects Non-Current Liabilities held by government for the past two years.

For the year ended 31 March 2021

| Multilateral Institutions                             | Actual  | Actual  |
|---|---------|---------|
| R' million  | 2019/20 | 2020/21 |
| IMF-Securities Account                                | 68 179  | 114 298 |
| New Development Bank                                  | 93 033  | 97 663  |
| African Development Bank                              | 66 509  | 55 009  |
| IMF-SDR Allocations                                   | 43 595  | 37 442  |
| International Bank for Reconstruction and Development | 36 169  | 30 317  |
| Multi- Lateral Investment Guarantee Agency            | 261     | 216     |
| Total   | 307 747 | 334 944 |

### **Current and non-current borrowings**

| Borrowings<br>R' million | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Current Borrowings       | 326 832           | 328 462           | 406 957           | 428 447           | 516 368           |
| Non-Current Borrowings   | 1 906 011         | 2 161 227         | 2 381 332         | 2 832 896         | 3 419 333         |
| Total                    | 2 232 843         | 2 489 689         | 2 788 289         | 3 261 343         | 3 935 702         |
| Movement in Borrowings   | 11%               | 12%               | 12%               | 17%               | 21%               |

Government gross borrowing requirements are financed through the issuance of domestic short term, long term and foreign loans. Domestic loans consist mainly of treasury bills, fixed rate and inflation linked bonds. The total gross debt figure increased to R3 935 billion for the current year. This is a 21 per cent increase for 2020/21 against a 17 per cent increase in the prior year. The table below reflects the breakdown between local and foreign debt:

| National Government Debt <i>R' million</i> | Actual<br>2016/17 | Actual<br>2017/18 | Actual<br>2018/19 | Actual<br>2019/20 | Actual<br>2020/21 |
|--|-------------------|-------------------|-------------------|-------------------|-------------------|
| Domestic debt                              | 2 020 089         | 2 271 877         | 2 496 976         | 2 874 118         | 3 543 266         |
| Foreign debt                               | 212 754           | 217 812           | 291 314           | 387 225           | 392 434           |
| Total                                      | 2 232 843         | 2 489 689         | 2 788 290         | 3 261 343         | 3 935 702         |

The table below reflects the reconciliation of the deficit per National Revenue Fund to the budget review.

### Net Surplus/(Deficit) reconciliation

| Reconciliation to Deficit as reflected in 2020      | Revised<br>Estimate | Audited<br>outcome NRF | Audited<br>outcome<br>Budget<br>Review |
|---|---------------------|------------------------|--|
| R'million   | 2020/21             | 2019/20                | 2019/20                                |
| Surplus/(Deficit) per Income Statement (NRF)        | (662 206)           | (446 465)              | (294 326)                              |
| Revaluation gains/(losses)                          | 29 156              | 77 444                 | 51 699                                 |
| Movement on National Treasury Financial Instruments | 3 030               | (4 498)                | (1 897)                                |
| Increase/(Decrease) in revenue                      | 103 610             | (73 815)               | (5 024)                                |
| Movement in Annual Appropriation: Net Financing     | 188 836             | 215 887                | 18 121                                 |
| Other receipts:                                     |                     |                        |  |
| Recovery of criminal assets                         | (86)                | (160)                  | (168)                                  |
| Other payments:                                     |                     |                        |  |
| Recovery of criminal assets                         | 151                 | 147                    | 137                                    |
| Expenditure in terms of an Act of Parliament        | -                   | -                      | -                                      |
| Surplus/Deficit per Budget Review                   | (337 508)           | (231 459)              | (231 457)                              |
| GDP as per Budget Review                            | 5 157 347           | 4 921 494              | 4 921 494                              |
| Surplus/(Deficit) as percentage of GDP              | (6.5)               | (4.7)                  | (4.7)                                  |



CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021.

## REPORT OF THE AUDITOR-GENERAL TO PARLIAMENT ON THE NATIONAL REVENUE FUND

## **REPORT OF THE AUDITOR-GENERAL**

For the year ended 31 March 2021

### Report of the auditorgeneral to Parliament on the National Revenue Fund

## Report on the audit of the Financial statements

### Opinion

- I have audited the financial statements of the National Revenue Fund set out on pages 286 to 314, which comprise the statement of financial position as at 31 March 2021, statement of financial performance, statement of changes in net assets and cash flow statement for the year then ended, as well as the notes to the financial statements, including a summary of significant accounting policies.
- 2. In my opinion, the financial statements present fairly, in all material respects, the financial position of the National Revenue Fund as at 31 March 2021, and its financial performance and cash flows for the year then ended in accordance with the Modified Cash Standard (MCS) as prescribed by the National Treasury and the requirements of the Public Finance Management Act 1 of 1999 (PFMA).

### Basis for opinion

- 3. I conducted my audit in accordance with the International Standards on Auditing (ISAs). My responsibilities under those standards are further described in the auditor-general's responsibilities for the audit of the financial statements section of this auditor's report.
- 4. I am independent of the department in accordance with the International Ethics Standards Board for Accountants' International code of ethics for professional accountants (including International Independence Standards) (IESBA code) as well as other ethical requirements that are

relevant to my audit in South Africa. I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA code.

5. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my unqualified opinion.

### Other matter

6. I draw attention to the matter below. My opinion is not modified in respect of this matter.

### Unaudited supplementary schedules

7. The supplementary information set out on pages 315 to 348 does not form part of the financial statements and is presented as additional information. I have not audited these schedules and accordingly, I do not express an opinion on them.

## Responsibilities of accounting officer for the financial statements

- 8. The accounting officer is responsible for the preparation and fair presentation of the financial statements in accordance with the MCS and the requirements of the PFMA and for such internal control as the accounting officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.
- 9. In preparing the financial statements, the accounting officer is responsible for assessing the National Revenue Fund's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless the appropriate governance structure either intends to liquidate the National Revenue Fund or to cease operations, or has no realistic alternative but to do so.

## **REPORT OF THE AUDITOR-GENERAL**

For the year ended 31 March 2021

## Auditor-general's responsibilities for the audit of the financial statements

- 10. My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in they could reasonably aggregate, be expected to influence the economic decisions of users taken on the basis of these financial statements.
- 11. A further description of my responsibilities for the audit of the financial statements is included in the annexure to this auditor's report.

### **Other information**

- 12. The accounting officer is responsible for the other information. The other information comprises the information included in the annual report. The other information does not include the financial statements and the auditor's report.
- My opinion on the financial statements does not cover the other information and I do not express an audit opinion or any form of assurance conclusion thereon.
- 14. In connection with my audit, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements, or my knowledge obtained in the audit, or otherwise appears to be materially misstated.
- 15. I have nothing to report in this regard.

### Internal control deficiencies

- I considered internal control relevant to my audit of the financial statements; however, my objective was not to express any form of assurance on it.
- 17. I did not identify any significant deficiencies in internal control.

Auditor-General

Pretoria

7 December 2021



Auditing to build public confidence

## **REPORT OF THE AUDITOR-GENERAL**

For the year ended 31 March 2021

## Annexure – Auditor-general's responsibility for the audit

 As part of an audit in accordance with the ISAs, I exercise professional judgement and maintain professional scepticism throughout my audit of the financial statements.

### **Financial statements**

- 2. In addition to my responsibility for the audit of the financial statements as described in this auditor's report, I also:
  - identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control
  - obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the National Revenue Fund's internal control
  - evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the accounting officer
  - conclude on the appropriateness of the accounting officer's use of the going concern basis of accounting in the preparation of the financial statements. I also conclude, based on the audit evidence obtained, whether a material uncertainty exists relating to events or

conditions that may cast significant doubt on the ability of the National Revenue Fund to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements about the material uncertainty or, if such disclosures are inadequate, to modify my opinion on the financial statements. My conclusions are based on the information available to me at the date of this auditor's report. However, future events or conditions may cause the National Revenue Fund to cease operating as a going concern

• evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and determine whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation

## Communication with those charged with governance

- 3. I communicate with the accounting officer regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
- 4. I also provide the accounting officer with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence and, where applicable, actions taken to eliminate threats or safeguards applied.
- 5. I determine those matters that were of most significance in the audit of the financial statements of the current period and are therefore key audit matters. I describe these

# **REPORT OF THE AUDITOR-GENERAL**

For the year ended 31 March 2021

matters in this auditor's report unless law or regulation precludes public disclosure about the matter or when, in extremely rare circumstances, I determine that a matter should not be communicated in this auditor's report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest of such communication.

For the year ended 31 March 2021

The Financial Statements have been prepared in accordance with the following accounting policies, which have been applied consistently in all material aspects, unless otherwise indicated. However, where appropriate and meaningful, additional information has been disclosed to enhance the usefulness of the Financial Statements and to comply with the statutory requirements of the Public Finance Management Act, (Act 1 of 1999) as amended by Act 29 of 1999, and the Treasury Regulations issued in terms of the Act and the Division of Revenue Act, Act 2 of 2009.

# 1. Presentation of the Financial Statements

# **1.1 Reporting Entity**

The National Revenue Fund was established in terms of the Constitution of the Republic of South Africa (Section 213 of Act No. 108, 1996) into which all money received by the national government must be paid except money reasonably excluded by an Act of Parliament. Money may be withdrawn from the National Revenue Fund only in terms of an appropriation by an Act of Parliament or as a direct charge against the National Revenue Fund, when it is provided for in the Constitution or an Act of Parliament. A province's equitable share of revenue raised nationally is a direct charge against the National Revenue Fund.

# 1.2 Going concern

The National Revenue Fund was established in terms of the Constitution of the Republic of South Africa, 1996. The financial statements of National Revenue Fund are prepared on a going concern basis.

# 1.3 Basis of preparation

The Financial Statements have been, unless otherwise indicated, prepared on the modified cash basis of accounting in accordance with the under mentioned policies which have been applied consistently in all material respects. The modified cash basis of accounting for the National Revenue Fund comprise of the Modified Cash Standard which includes a chapter on Treasury Financial Instruments.

Near-cash balances are all recognised. This includes the revaluation of foreign and domestic investments and loans. The recognition thereof results in revaluation gains and losses.

In addition supplementary information is provided in the disclosure notes to the financial statements where it is deemed to be useful to the users of the financial statements.

Unless otherwise stated, accounting policies adopted are consistent with those of the previous financial year.

# 1.4 Rounding and Presentation currency

All amounts are rounded to the nearest one thousand rands (R'000). All amounts have been presented in the currency of the South African Rand (R) which is also the functional currency of the National Revenue Fund.

# **1.5 Comparative Figures**

Prior period comparative information has been presented in the current year's financial statements.

# 1.6 Settlement period of assets and liabilities

# 1.6.1 Current and Non-Current Assets

This represents domestic and foreign assets and should be classified as a current asset, when it:

- Is expected to be realised in, or is held for sale or consumption in the normal course of the operating cycle; or
- Is held primarily for trading purposes or for the short-term and expected to be realised within 12 months of the reporting date; or
- Is a Cash and cash equivalent asset.

For the year ended 31 March 2021

All other assets with a remaining term longer than one year are classified as non-current assets.

# 1.6.2 Current and Non-Current Liabilities

This represents domestic and foreign liabilities and should be classified as a current liability, when it:

- Is expected to be settled in the normal course of the entity's operating cycle; or
- Is due to be settled within twelve months of the reporting date.

All other liabilities with a remaining term longer than one year are classified as non-current liabilities.

# 1.7 Restatements and Adjustments

Where necessary figures included in the prior period financial statements have been reclassified/adjusted to ensure that the format in which the information is presented is consistent with the format of the current year's financial statements. This includes prior years errors detected by National Revenue Fund.

# 2. Revenue

# 2.1 South African Revenue Service (SARS) Revenue/ Revenue in terms of Section 12(3) of the PFMA

# 2.1.1 SARS

Taxpayer-assessed revenues including payroll tax and stamp duties are recognised when funds are received by SARS. Cash in transit or over remitted as at 31 March by the SARS is included in the Statement of Financial Position as other receivables/payables.

# 2.1.2 Revenue in terms of Section 12(3) of the PFMA

All transfers, duties, fees and other moneys collected (in terms of Section12 (3) of the PFMA) by the SARS for a province are deposited into the National Revenue Fund and then transferred to the respective Provincial Revenue Fund is recognised when instructed by SARS.

# 2.2 Departmental Revenue

All departmental revenue is recognised in the Statement of Financial Performance when received by the National Revenue Fund, unless stated otherwise. Any amounts owing to National Revenue Fund at the end of the financial year are recognised as receivables in the Statement of Financial Position.

The main categories of Departmental Revenue are listed below together with the short definition:

# 2.2.1 Sale of goods and services other than capital assets

This comprises the proceeds from the sale of goods and/or services produced by the departments.

# 2.2.2 Transfers received

Transfers received comprise of all unrequited, voluntary receipts from other parties. This includes gifts, donations and sponsorships.

# 2.2.3 Fines, penalties and forfeits

Fines penalties and forfeits are compulsory receipts imposed by court or another judicial body or agreed upon by parties as an out of court settlement.

# 2.2.4 Interest, dividends and rent on land

**Interest** is revenue associated with the ownership of interest bearing financial instruments, such as bank deposits, loans extended to others and bills and bonds issued by others.

For the year ended 31 March 2021

**Dividends** are revenue associated with ownership of shares in a company whether fully or partially government owned. Gains or losses associated with buying or selling of shares do not belong to this line item.

**Rent** on land includes revenue and due to the ownership of land.

# 2.2.5 Sale of capital assets

The proceeds from the sale of capital assets include compensation received from the sale of capital assets. A capital asset is an item of property, plant and or equipment that costs more than R5 000 (all inclusive). This also comprise of intangible items as computer software with a cost exceeding R5 000 (all inclusive).

# 2.2.6 Financial transactions in assets and liabilities

This includes receipts associated with certain transactions in financial assets and liabilities such as:

Repayments of loans and advances previously extended to employees and public corporations for policy purposes and forex gains and losses on settlement of loans.

Cheques issued in previous accounting periods that expire before being banked are recognised as revenue in the Statement of Financial Performance when the cheque becomes stale. When the cheque is re-issued the payment is made from Revenue.

# 2.2.7 Taxation revenue

This is compulsory, unrequited revenue collected by a government unit. Taxes are compulsory because the other party is required by law to pay them in certain circumstances and under certain conditions. Taxes are unrequited, which means that the government does not give any particular goods or service directly in return for paying taxes.

# 2.3 Criminal Asset Recovery Account (CARA) receipts

Funds received derived from the execution of confiscation and forfeiture orders contemplated, in accordance with section 64 of the Prevention of Organized Crime Act, 1998 (Act 121 of 1998). Amounts are recognised by the National Revenue Fund in the Statement of Financial Performance when the cash is received.

# 2.4 Other revenue

Surrenders for appropriated funds are recognised when amounts become payable by departments at the end of the reporting date. Other revenue and surrenders are recognised when cash is received from the departments.

Amounts owing to the National Revenue Fund at the end of the financial year are recognised as receivables in the Statement of Financial Position.

# 3. Expenditure

# 3.1 Net Appropriation

Appropriated funds include annual appropriation and statutory appropriation. These are appropriated to entities in order to be utilised for the necessities of business operations. Appropriated funds are recognised in the financial records when approved by Parliament.

Net Appropriation included in the Statement of Financial Performance represent the funds appropriated for annual appropriation during the financial year, less net amounts to be surrendered and unauthorised expenditure funded by the National Revenue Fund.

Total statutory appropriations less amounts to be surrendered plus exceeding of the approved statutory appropriation are presented in the statement of financial performance. Exceeding of approved statutory appropriation are recognised as a payable in the Statement of Financial Position.

For the year ended 31 March 2021

# 3.2 Other expenditure

Expenditure is recognised on receipt of a request. If not paid by 31 March the payment becomes a payable.

# 3.3 Unauthorised expenditure approved (with funding) by an Act of Parliament and expenditure in terms of an Act of Parliament

Expenditure is recognised when an Act has been approved (with funding) by Parliament. Unauthorised expenditure approved with funding, but not yet requested is recognised as a payable.

# 3.4 CARA payments

Cara money is not appropriated as such and funds are transferred to department when approved by Cabinet in accordance with section 65 of the Prevention of Organized Crime Act, 1998 (Act 121 of 1998). Amounts transferred by the National Revenue Fund are recognised in the Statement of Financial Performance when approved by Cabinet. Funds not requested when approved by Cabinet are recognised as a payable by the National Revenue Fund in the Statement of Financial Position.

# 3.5 Financial Instrument Valuation and Capital Subscription on Investments

Capital Subscriptions Investments are initially recognised at the issue price upon transaction date of the relevant department.

Foreign liabilities, foreign investments (including capital subscriptions) and Multilateral Institutions liabilities are re-valued at the closing exchange rate of 31 March. Associated gains and losses are recognised in the Statement of Financial Performance. Gains and losses due to the revaluation of inflation-linked bonds are also included in the Statement of Financial Performance.

# 4. Assets

# 4.1 Cash and cash equivalents

Domestic cash and cash equivalents are recognised in the Statement of Financial Position at cost.

For the purpose of the Cash Flow Statement, cash and cash equivalents comprise cash on hand, deposits held and other short-term highly liquid investments.

Foreign cash and cash equivalents are carried in the statement of finance position at the closing rate of 31 March. Gains and losses on revaluation are recognised in the statement of financial performance.

# 4.2 Receivables

Receivables included in the Statement of Financial Position comprise of payments due at financial year end by departments which have not yet been received. Any unspent CARA fund assistance to departments does not need to be surrendered to the National Revenue Fund.

Receivables outstanding at year-end are carried at cost.

# 4.3 Investments

Domestic investments are recognised and measured at face value in the Statement of Financial Position.

Foreign investments represent South Africa's membership/shareholding in the African Development Bank, the International Bank for Reconstruction and Development, the International Finance Corporation, New Development Bank and Multilateral Investment Guarantee Agency. These investments are initially recognised at face value (i.e. the issue price) and are subsequently revalue using the closing exchange rate at 31 March.

The International Monetary Fund (IMF) quota represents South Africa's membership subscription to the IMF. The investment is denominated in special drawing rights (SDR) and is recognised in the Statement of Financial Position in Rand, converted at

For the year ended 31 March 2021

the closing SDR exchange rate published by the IMF at the year end.

Any gains and or losses on the revaluation of investments and financial liabilities are recognised in the Statement of Financial Performance.

# 5. Liabilities

# 5.1 Payables

Recognised payables mainly comprises of amounts owing by the National Revenue Fund to other governmental entities and SARS. These payables are carried at cost in the statement of financial position.

# **5.2 Multilateral Institutions**

The callable portions of South Africa's subscription in the African Development bank, the International Bank for Reconstruction and Development, the International Finance Corporation, New Development Bank and Multilateral Investment Guarantee Agency are recognised as a financial liability and are initially measured at face value (i.e. the issue price) and are subsequently revalued using the closing exchange rate at 31 March.

The International Monetary Fund's securities account and SDR allocations represents South Africa's liability to the fund.

# 5.3 Borrowings

# 5.3.1 Domestic Borrowings

Domestic current borrowings consist mainly of Treasury bills with a term-to-maturity varying between 1 to 365 days. Treasury bills are recognised at face value.

Domestic non-current borrowings consist of fixed rate, inflation-linked-, retail- and zero coupon bonds. All these instruments except for inflation-linked- and zero coupon bonds are recognised at face value. Inflation-linked bonds and zero coupon bonds are recognised at transaction amount. Inflation-linked bonds have been revalued using the relevant "reference CPI" at year end (settlement value). Zero coupon bonds are recognised at amortised costs.

The face value and / or settlement value represents the amount that will be paid to the bond holder at maturity of the instrument.

# 5.3.2 Foreign Loans and Bonds

Foreign loans and bonds are initially recognised at face value and subsequently revalued to rand using the closing exchange rates as at 31 March. Foreign loans are not hedged against foreign currency movements.

# 6. Contingent liabilities and contingent assets

# 6.1 Contingent liability

Contingent liabilities are included in the disclosure notes to the financial statements when it is possible that economic benefits will flow from the National Revenue Fund, or when an outflow of economic benefits or service potential is probable but cannot be measured reliably.

# 6.2 Contingent asset

Contingent assets are included in the disclosure notes to the financial statements when it is probable that an inflow of economic benefits will flow to the National Revenue Fund. Contingent assets include the Gold and Foreign Exchange Contingency Reserve Account that is initially measured at cost as it does not have a fixed maturity date, and is subsequently revalued with the profits and losses incurred on gold and foreign exchange transactions.

For the year ended 31 March 2021

# 7. Events after the reporting date of the Annual Financial Statements

Events after reporting date are both those favourable and unfavourable events, that occur between reporting date and the date when financial statements are authorised for issue.

Where applicable:

- The amounts recognised and recorded in the financial statements were adjusted to reflect adjusting events after the reporting date; and
- The amounts recognised or recorded in the financial statements to reflect non-adjusting events after the reporting date are not adjusted.

Material events after reporting date are disclosed in the notes to the financial statements. For more information see the applicable note in this regard.

# **STATEMENT OF FINANCIAL PERFORMANCE**

|  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000          |
|--|-------|------------------|---------------------------|
| REVENUE  |       |                  |                           |
| Revenue collected  | 1     | 1 236 780 747    | 1 344 797 712             |
| By SARS  |       | 1 200 560 371    | 1 317 827 484             |
| Departmental Revenue   |       | 36 134 541       | 26 810 587                |
| CARA Receipts  |       | 85 835           | 159 642                   |
| Other Revenue  | 2     | 4 491 039        | 4 447 507                 |
| TOTAL REVENUE  |       | 1 241 271 786    | 1 349 245 219             |
| EXPENDITURE  |       |                  |                           |
| Net Appropriation  |       | 1 871 140 554    | 1 722 616 274             |
| Annual Appropriation   | 3     | 1 004 428 082    | 945 187 369               |
| Statutory Appropriation  | 4     | 866 712 472      | 777 428 905               |
| CARA Payments  | 5     | 150 699          | 147 472                   |
| Expenditure in terms of a separate Act of Parliament                                       | 6     |                  |                           |
| TOTAL EXPENDITURE  |       | 1 871 291 253    | 1 722 763 746             |
| SURPLUS/(DEFICIT)  |       | (630 019 467)    | (373 518 527)             |
| Financial Instrument Valuation and Capital Subscription<br>on Investments                  | 7     | (32 186 409)     | (72 946 274 )             |
|  |       | (28 228 411)     | (77 444 150)              |
| Valuation and Capital on Investment<br>Movement on National Treasury Financial Instruments |       | (3 957 998)      | (77 444 159)<br>4 497 885 |
|  |       |                  |                           |
| SURPLUS/(DEFICIT) FOR THE YEAR   |       | (662 205 876)    | (446 464 801)             |

# **STATEMENT OF FINANCIAL POSITION**

|  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|--|-------|------------------|------------------|
| ASSETS                                       |       |                  |                  |
| Current assets                               |       |                  |                  |
| Cash and cash equivalents                    | 8     | 310 096 206      | 251 690 111      |
| Receivables                                  | 9     | 24 113 382       | 15 508 652       |
| Funds to be surrendered to the Revenue Fund: |       |                  |                  |
| Voted Funds                                  |       | 21 293 616       | 11 669 312       |
| Departmental Revenue                         |       | 2 717 031        | 3 747 29         |
| Other  |       | 102 735          | 92 04            |
| Total  |       | 334 209 588      | 267 198 763      |
| Non-current assets                           |       |                  |                  |
| Investments                                  | 10    | 311 021 360      | 337 860 15       |
| Total  |       | 311 021 360      | 337 860 152      |
| TOTAL ASSETS                                 |       | 645 230 947      | 605 058 91       |
| RESERVES AND LIABILITIES                     |       |                  |                  |
| RESERVES                                     |       | (3 646 796 860)  | (2 984 590 985   |
| LIABILITIES                                  |       |                  |                  |
| Current liabilities                          |       |                  |                  |
| Payables                                     | 11    | 21 382 908       | 20 561 03        |
| Voted Funds to be transferred                |       | 881 357          | 51               |
| Unauthorised expenditure                     |       | 18 741 056       | 18 541 19        |
| Other  |       | 1 760 495        | 2 019 323        |
| Borrowings                                   | 12    | 516 367 713      | 428 446 56       |
| Total  |       | 537 750 621      | 449 007 59       |
| Non-current liabilities                      |       |                  |                  |
| Multilateral Institutions                    | 13    | 334 944 145      | 307 746 64       |
| Borrowings                                   | 14    | 3 419 333 040    | 2 832 895 65     |
| Total  |       | 3 754 277 185    | 3 140 642 30     |
| TOTAL LIABILITIES                            |       | 4 292 027 806    | 3 589 649 90     |
|  |       |                  |                  |

# **STATEMENT OF CHANGES IN NET ASSETS**

|  | Notes | R'000           |
|--|-------|-----------------|
| Opening balance as at 1 April 2020         |       | (2 538 093 789) |
| Surplus / (Deficit) for the year 2020      |       | (446 464 801)   |
| Prior year errors for transactions 2019/20 | 22    | (32 395)        |
| Rounding                                   |       | (1)             |
| Balance at 31 March 2020                   |       | (2 984 590 985) |
| Surplus / (Deficit) for the year 2021      |       | (662 205 876)   |
| Adjustments and restatement                |       | · · · ·         |
| Rounding                                   |       | 1               |
| Balance at 31 March 2021                   |       | (3 646 796 860) |

# **CASH FLOW STATEMENT**

|  | Notes | 2020/21<br>R'000 | 2019/20<br>R'000 |
|--|-------|------------------|------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES                 |       |                  |                  |
| RECEIPTS   |       |                  |                  |
| Revenue collected                                    | 15    | 1 237 583 655    | 1 343 668 900    |
| By SARS  |       | 1 200 333 015    | 1 317 627 217    |
| Departmental Revenue collected                       |       | 37 164 805       | 25 882 042       |
| CARA Receipts  |       | 85 835           | 159 642          |
| Surrenders from departments                          | 16    | 11 681 545       | 9 287 912        |
| Other revenue received by the revenue fund           | 17    | 4 491 039        | 4 447 507        |
|  |       | 1 253 756 239    | 1 357 404 319    |
| PAYMENTS   |       |                  |                  |
| Appropriated payments                                | 18    | 1 891 515 887    | 1 718 968 640    |
| Annual Appropriation                                 |       | 1 024 477 687    | 941 136 281      |
| Statutory Appropriation                              |       | 866 887 501      | 777 684 887      |
| CARA Payments  |       | 150 699          | 147 472          |
| Other Payments                                       | 19    | 511              | 372 702          |
| -  |       | 1 891 516 398    | 1 719 341 341    |
| Net cash flow available from operating activities    | 23    | (637 760 159)    | (361 937 022)    |
| CASH FLOWS FROM INVESTING ACTIVITIES                 |       |                  |                  |
| Other investing activities                           | 20    |                  | _                |
| Net cash flows from financing activities             | 20    |                  |                  |
| Net cash hows non-mancing activities                 |       | <u>-</u>         | -                |
| CASH FLOWS FROM FINANCING ACTIVITIES                 |       |                  |                  |
| Increase/(Decrease) in borrowings                    | 21    | 696 166 254      | 396 059 369      |
| Net cash flows from financing activities             |       | 696 166 254      | 396 059 369      |
| Net increase/(decrease) in cash and cash equivalents |       | 58 406 095       | 34 122 347       |
| Cash and cash equivalents at beginning of period     |       | 251 690 111      | 217 567 764      |
| Cash and cash equivalents at end of period           | 8     | 310 096 206      | 251 690 111      |
| ······································               | -     |                  |                  |

For the year ended 31 March 2021

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|     |                                  |       | 2020/21       | 2019/20       |
|-----|----------------------------------|-------|---------------|---------------|
|     |                                  |       | R'000         | R'000         |
|     | Revenue collected                |       |               |               |
| 1.1 | By SARS                          |       |               |               |
|     | Revenue collected by SARS        | WP 2A |               |               |
|     | Taxation                         |       | 1 249 711 235 | 1 355 766 257 |
|     | Non-taxation                     |       | 73 145 551    | 74 661 027    |
|     | Less: Payments by SARS           |       | 122 296 415   | 112 599 800   |
|     | Total Revenue collected by SARS* |       | 1 200 560 371 | 1 317 827 484 |

Refer to note 25 for Departures from the Modified Cash Standard granted to SARS

| 1.2 | Departmental Revenue                             |            |            |            |
|-----|--|------------|------------|------------|
|     | Departmental Revenue collected                   | WP 2B & 2C | 36 134 541 | 26 810 587 |
|     | National Revenue Fund Receipts                   | *          | 25 769 916 | 12 801 334 |
|     | Sales of goods and services other than capita    | al assets  | 1 520 356  | 2 699 578  |
|     | Fines penalties and forfeits                     |            | 354 206    | 360 757    |
|     | Interest dividends and rent on land              |            | 7 001 249  | 9 174 543  |
|     | Sales of capital assets                          |            | 131 839    | 120 875    |
|     | Financial transactions in assets and liabilities |            | 929 804    | 1 282 677  |
|     | Transfers received                               |            | 427 171    | 370 823    |
|     | Total Departmental Revenue collected             |            | 36 134 541 | 26 810 587 |

\*National Revenue Fund receipts (previously known as extra-ordinary receipts) are also included in departmental revenue in line with global standards in particular the International Monetary Fund's Government Finance Statistics Manual 2001. Detailed information on these transactions is provided in Working papers 2C and 2D. If exchange rate profit is not received in cash it is recognised during the financial year once the information by means of a journal is obtained from the Assets and Liability Management (ALM) section.

| 1.3 | CARA Receipts          |       |           |           |
|-----|------------------------|-------|-----------|-----------|
|     | CARA funds received    | WP 1C | 85 835    | 159 642   |
|     | Total CARA Receipts    | _     | 85 835    | 159 642   |
|     | Other Revenue          |       |           |           |
| 2.1 | Other                  |       |           |           |
|     | Other surrenders       | WP 3B | 2 688 913 | 2 807 501 |
|     | Other revenue received | WP 3C | 1 802 126 | 1 640 006 |
|     | Total Other            |       | 4 491 039 | 4 447 507 |

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For the year ended 31 March 2021

|   |     |  |       | 2020/21<br>R'000    | 2019/20<br>B'000     |
|---|-----|--|-------|---------------------|----------------------|
| 3 |     | Net Appropriation  |       | 1 004 428 082       | R'000<br>945 187 369 |
| - |     |  |       |                     | 0-0107 000           |
|   | 3.1 | Annual Appropriation   |       |                     |                      |
|   |     | Equitable Share / Voted Funds  | WP 1A | 1 025 962 053       | 941 168 502          |
|   |     | Total Annual Appropriation   | -     | 1 025 962 053       | 941 168 502          |
|   | 3.2 | Voted funds to be surrendered  |       |                     |                      |
|   | 0.2 | Equitable Share / Voted Funds  |       | 21 533 971          | (4 018 867           |
|   |     | Total voted funds to be Surrendered                                    | _     | 21 533 971          | (4 018 867           |
|   |     |  | -     | 21 333 371          | (4 0 10 007          |
| 4 |     | Net Appropriation - Statutory  |       | 866 712 472         | 777 428 905          |
|   | 4.1 | Statutory Appropriation  |       |                     |                      |
|   |     | Equitable Share / Statutory Funds                                      | WP 1B | 783 194 890         | 745 367 573          |
|   |     | Total Statutory Appropriation  | _     | 783 194 890         | 745 367 573          |
|   | 4.2 | Statutory funds to be surrendered                                      |       |                     |                      |
|   |     | Equitable Share / Statutory Funds                                      |       | (83 517 582)        | (32 061 332          |
|   |     | Total Statutory funds to be Surrendered                                | _     | (83 517 582)        | (32 061 332          |
| _ |     |  | -     | , <u>,</u> <u>,</u> | \$                   |
| 5 |     | CARA Payments  |       | (=======            |                      |
|   |     | Cara funds transferred to departments Total CARA Fund assistance       | WP 4C | 150 699             | 147 472              |
|   |     | Total CARA Fund assistance   | -     | 150 699             | 147 472              |
| 6 |     | Expenditure in terms of a separate Act                                 |       |                     |                      |
|   |     | of Parliament<br>Unauthorised Expenditure in terms of an               |       |                     |                      |
|   |     | Act of Parliament  | WP 5A | -                   |                      |
|   |     | Total Expenditure in terms of an                                       | _     |                     |                      |
|   |     | Act of Parliament  | -     |                     |                      |
| 7 |     | Financial Instrument Valuation and Capital Subscription on Investments |       |                     |                      |
|   |     | Capital Subscription on Investments                                    | WP 6  | 1 157 393           | 8 771 385            |
|   |     | Financial Instrument Valuation   | WP 6  | (29 385 804)        | (86 215 544          |
|   |     | Total Valuation and Capital on Investments                             | -     | (28 228 411)        | (77 444 159)         |
|   | 7.1 | Movement*  |       |                     |                      |
|   |     | Movement on Capital Subscription                                       | WP 6  | (19 789 988)        | 22 489 425           |
|   |     | Movement on Multilateral Institutions                                  | WP 6  | 15 831 990          | (17 991 540)         |
|   |     | Nett movement  | -     | (3 957 998)         | 4 497 885            |

\*The movement in Capital subscription on Investment and Multilateral Institutions consist of revaluation gain/loss on additional subscription from the New Development Bank which took place in December 2020 and February 2021.

|       |   |                        | 2020/21<br>R'000 | 2019/20<br>R'000 |
|-------|---|------------------------|------------------|------------------|
|       | Cash and cash equivalents                           |                        | 1,000            |                  |
|       | Exchequer account                                   |                        | _                |                  |
|       | Cash with commercial banks                          |                        | 175 135 594      | 35 845 07        |
|       | Cash with SARB                                      |                        | 41 157 404       | 67 157 40        |
|       | Foreign Currency Investment                         |                        | 93 263 486       | 148 196 37       |
|       | ALM PMG balance                                     |                        | 539 721          | 491 25           |
|       | Total Cash and cash equivalents*                    |                        | 310 096 206      | 251 690 11       |
|       | *Cash and Cash equivalents balances a               | are net of outstanding | g transfer       |                  |
|       | Receivables   |                        |                  |                  |
| 9.1   | Current   |                        |                  |                  |
| 9.1.1 | Voted funds to be surrendered to the                | Revenue Fund           |                  |                  |
|       | Opening Balance                                     |                        | 11 669 312       | 9 292 310        |
|       | Prior period error                                  | _                      | -                | 18 633           |
|       | Restated opening balance                            |                        | 11 669 312       | 9 310 943        |
|       | Amounts to be surrendered                           | WP 1A 1B & 1E          | 21 305 849       | 11 645 301       |
|       | Received during the year                            | WP 3A                  | (11 681 545)     | (9 286 932)      |
|       | Closing balance                                     | -                      | 21 293 616       | 11 669 312       |
| 9.1.2 | Departmental Revenue to be surrende<br>Revenue Fund | ered to the            |                  |                  |
|       | Opening Balance                                     |                        | 3 747 295        | 2 867 526        |
|       | Prior period error*                                 |                        | -                | (48 776)         |
|       | Restated opening balance                            | -                      | 3 747 295        | 2 818 750        |
|       | Revenue collected                                   | WP 2B                  | 10 364 625       | 14 009 253       |
|       | Received during the year                            | WP 2B                  | (11 394 889)     | (13 080 708)     |
|       | Closing balance                                     | -                      | 2 717 031        | 3 747 295        |
|       | *See disclosure note on restatements for            | r more details         |                  |                  |
| 9.1.3 | Other   |                        |                  |                  |
|       | Opening Balance                                     |                        | 92 045           | 51 547           |
|       | Amounts to be received                              | WP 9A                  | 102 735          | 92 045           |
|       | Received during the year                            | WP 9A                  | (92 045)         | (51 547)         |
|       | Closing balance                                     | -                      | 102 735          | 92 045           |
| 9.1.4 | Unauthorised expenditure funded by                  | NRF                    |                  |                  |
|       | Opening Balance                                     |                        | -                | 980              |
|       | Appropriation for unauthorised expenditu            | Ire WP 5B              | -                | -                |
|       | Received during the year                            | WP 5B                  | -                | (980)            |
|       | Total Appropriation for unauthorised                | expenditure            | -                | -                |
|       | Total Receivables                                   | -                      | 24 113 382       | 15 508 652       |

|   |   | 2020/21     | 2019/20    |
|---|---|-------------|------------|
|   |   | R'000       | R'000      |
| 0 | Investments   |             |            |
|   | Non-Current   |             |            |
|   | Foreign WP7B  |             |            |
|   | New Development Bank                                  | 122 078 138 | 116 291 17 |
|   | International Monetary Fund quota subscription        | 63 986 569  | 74 502 890 |
|   | African Development Bank                              | 59 041 287  | 71 384 72  |
|   | International Bank for Reconstruction and Development | 32 281 356  | 38 494 197 |
|   | International Monetary Fund SDR Holding               | 31 402 750  | 36 553 813 |
|   | International Finance Corporation                     | 1 965 162   | 311 62     |
|   | Multilateral Investment Guarantee Agency              | 266 098     | 321 73     |
|   | Total Investments - Non-current                       | 311 021 360 | 337 860 15 |
|   | Number of shares                                      |             |            |
|   | International Monetary Fund quota subscription        | 132 805     | 17 41      |
|   | African Development Bank                              | 18 084      | 17 83      |
|   | New Development Bank                                  | 1 662       | 1 66       |
|   | International Bank for Reconstruction and Development | 330 749     | 330 74     |
|   | Multilateral Investment Guarantee Agency              | 82 500      | 65 00      |
|   | Special Drawing Rights (SDR)                          |             |            |
|   | International Monetary Fund Quota Subscription        | 3 051 200   | 3 051 20   |
|   | International Monetary Fund SDR Holding               | 1 497 440   | 1 497 02   |
|   | Issue price per share                                 |             |            |
|   | Foreign:  |             |            |
|   | Issued in American dollars                            |             |            |
|   | International Finance Corporation                     | 14 797      | 17 89      |
|   | International Bank for Reconstruction and Development | 1 785 078   | 2 158 27   |
|   | Multilateral Investment Guarantee Agency              | 160 107     | 193 58     |
|   | New Development Bank                                  | 1 479 735   | 1 789 09   |
|   | Issued in unit of account                             |             |            |
|   | African Development Bank                              | 178 508     | 215 82     |
|   | Exchange rates as at year end used to convert issue   |             |            |
|   | price   | 11.00       | 17.0       |
|   | American dollar (USD)                                 | 14.80       | 17.8       |
|   | Special Drawing Rights (SDR)                          | 20.97       | 24.4       |

For the year ended 31 March 2021

|      |   |                 | 2020/21<br>R'000       | 2019/20<br>R'000 |
|------|---|-----------------|------------------------|------------------|
|      | Current Liabilities                         |                 |                        |                  |
| 11   | Payables                                    |                 |                        |                  |
|      | .1 Current                                  |                 |                        |                  |
| 11.1 | .1 Voted funds to be transferred            |                 |                        |                  |
|      | Opening Balance                             |                 | 511                    | 372 702          |
|      | Prior period error                          | -               | -                      | -                |
|      | Restated opening balance                    |                 | 511                    | 372 702          |
|      | Funds not transferred                       | WP 1A &1B       | 881 357                | 511              |
|      | Paid during the year                        | WP 4A           | (511)                  | (372 702)        |
|      | Closing balance                             | -               | 881 357                | 511              |
| 11.1 | .2 Other                                    |                 |                        |                  |
|      | Opening Balance                             |                 | 2 019 323              | 2 234 915        |
|      | Amounts to be paid                          | WP 9C           | 1 760 500              | 2 019 328        |
|      | Amount paid during the year                 | WP 9C           | (2 019 328)            | (2 234 920)      |
|      | Closing balance                             | -               | 1 760 495              | 2 019 323        |
| 11.1 | .3 Unauthorised Expenditure NOT funded by   | v Revenue Func  |                        |                  |
|      | Opening Balance                             | y novenuo i une | •<br>18 541 198        | 3 099 050        |
|      | Prior period error*                         |                 | 10 041 190             |                  |
|      | Restated opening balance                    | -               | <u>-</u><br>18 541 198 | 2 252            |
|      | Amount paid Approved by Finance Act         | WP 5A           | 18 541 198             | 3 101 302        |
|      | Unauthorised reported in current financial  | WP 5A           | -                      | -                |
|      | year  |                 | 199 858                | 15 439 896       |
|      | Total Appropriation for unauthorised exp    | enditure        | 18 741 056             | 18 541 198       |
|      | *See disclosure note on restatements for mo | ore details     |                        |                  |
|      | Total Payables                              | -               | 21 382 908             | 20 561 032       |
| 12   | Borrowings                                  |                 |                        |                  |
|      | Current                                     |                 |                        |                  |
|      | Domestic                                    | WP 8A           | E40 3E0 400            | 440 700 444      |
|      | Bonds                                       | WI OA           | <b>512 352 196</b>     | 413 780 114      |
|      | Donus                                       |                 | 512 352 196            | 413 780 114      |
|      | Foreign                                     | WP 8A           | 4 015 517              | 14 666 449       |
|      | Bonds                                       |                 | 4 015 517              | 14 666 449       |
|      | Total Current Borrowings                    | -               | 516 367 713            | 428 446 563      |

Included in the domestic current borrowings are inflation-linked bonds with the revaluated amount of R55.1bn.

Foreign loans are revalued at the closing exchange rate at 31 March. The face value of these bonds at the date of issue was R2.0 bn (2019/20: R8.0 bn).

|        |   | 2020/21                   | 2019/20                     |
|--------|---|---------------------------|-----------------------------|
|        |   | R'000                     | R'000                       |
| 12.1   | Domestic short-term bonds treasury bills and other  |                           |                             |
|        | loans   |                           | 00.040.040                  |
|        | Debt as at 1 April  | 53 057 774                | 32 212 012                  |
|        | Created<br>Reduced  | 4 891 996<br>(57 949 770) | (8 423 090)<br>(23 788 921) |
|        | Transfer from long-term   | 56 301 955                | 53 057 774                  |
|        | Treasury bills  | 456 043 275               | 333 433 015                 |
|        | Other Loans   | 6 965                     | 27 289 324                  |
|        | Total   | 512 352 196               | 413 780 114                 |
| 12.1.1 | Composition of domestic short-term bonds  |                           |                             |
|        | treasury bills and other loans  |                           |                             |
|        | 1-day Treasury bills  | 72 585                    | 72 585                      |
|        | 91-day Treasury bills   | 15 334 900                | 10 601 550                  |
|        | 182-day Treasury bills  | 70 980 300                | 57 367 800                  |
|        | 273-day Treasury bills  | 154 146 890               | 109 293 400                 |
|        | 365-day Treasury bills  | 215 508 600               | 156 097 680                 |
|        | CPD borrowing   | -                         | 27 282 358                  |
|        | Fixed-rate bonds  | 55 089 692                | 48 964 709                  |
|        | Retail bonds  | 1 212 263                 | 4 093 065                   |
|        | Other   | 6 966                     | 6 966                       |
|        | Total   | 512 352 196               | 413 780 114                 |
| 12.2   | Foreign short-term bonds and other loans  |                           |                             |
|        | Debt as at 1 April  | 7 960 585                 | 26 952 291                  |
|        | Created   | -                         |                             |
|        | Reduced   | (7 960 585)               | (26 952 291)                |
|        | Transfer from long-term   | <b>`1 995 42</b> 8        | <b>7 960 58</b> 5           |
|        | Revaluation of foreign loans  | 2 020 089                 | 6 705 864                   |
|        | Total   | 4 015 517                 | 14 666 449                  |
|        | No. of the second s  |                           |                             |
| •      | Non-current Liabilities   |                           |                             |
| 3      | Multilateral Institutions WP 8D   |                           |                             |
|        | IMF-Securities Account  | 114 298 475               | 68 179 342                  |
|        | African Development Bank  | 55 008 973                | 66 509 395                  |
|        | New Development Bank  | 97 662 510                | 93 032 940                  |
|        | IMF-SDR Allocations   | 37 441 855                | 43 595 499                  |
|        | International Bank for Reconstruction and   | 30 316 748                | 36 168 816                  |
|        | Development   |                           |                             |
|        | Multilateral investment Guarantee Agency  | 215 584                   | 260 655                     |
|        | Total Multilateral Institutions   | 334 944 145               | 307 746 647                 |
|        |   |                           |                             |
| 13.1   | African Development Bank  | 55 008 973                | 66 509 395                  |
|        | This commitment represents the callable portion of a country's subscription available to the African Development Bank to meet its obligations on borrowing of funds or guarantees chargeable.                 |                           |                             |
|        |   |                           |                             |
| 13.2   | <b>IMF-Securities Account</b><br>This commitment represents the balance of securities in<br>the International Monetary Fund's (IMF) General<br>Resources Account held with the South African Reserve<br>Bank. | 114 298 475               | 68 179 342                  |

|   |     |  |                            | 2020/21<br>R'000                           | 2019/20<br>R'000        |
|---|-----|--|----------------------------|--|-------------------------|
| 4 | 3.3 | IMF-SDR Allocations  |                            | 37 441 855                                 | 43 595 499              |
| 1 | 3.3 | The special drawing rights deposit at the South A<br>Reserve Bank is the Rand equivalent of South A<br>special drawing right liability towards the Interna<br>Monetary Fund in terms of the Finance and Fina<br>Adjustments Acts Consolidation Act 11 of 1977.   | frica's<br>itional         | 37 441 055                                 | 43 393 499              |
| 1 | 3.4 | International Bank for Reconstruction and  |                            | 30 316 748                                 | 36 168 816              |
|   |     | <b>Development</b><br>This commitment represents the callable portion<br>country's subscription available to the International<br>for Reconstruction and Development (IBRD) to me<br>obligations for funds borrowed or loans guaranteed by   | Bank<br>et its             |  |                         |
| 1 | 3.5 | <b>New Development Bank</b><br>This commitment represents the callable portion<br>country's subscription available to New Development<br>to meet its obligations on borrowing of funds or guara<br>chargeable.   | Bank                       | 97 662 510                                 | 93 032 940              |
| 1 | 3.6 | <b>Multi-Lateral investment Guarantee Agency</b><br>This commitment represents the callable portion<br>country's subscription available to the Multil<br>Investment Guarantee Agency (MIGA) to mee<br>obligations on foreign investment guarantees to inve<br>that are planning investments in developing me<br>countries. | ateral<br>et its<br>estors | 215 584                                    | 260 655                 |
|   |     | Borrowings   |                            |  |                         |
|   |     | Long Term  |                            |  |                         |
|   |     | Domestic W   | VP 8A                      | 3 030 914 202                              | 2 460 337 455           |
|   |     | Bonds  | 1 0/1                      | 3 030 914 202                              | 2 460 337 455           |
|   |     | Foreign W  | VP 8B                      | 388 418 838                                | 372 558 203             |
|   |     | Bonds  |                            | 388 418 838                                | 372 558 203             |
|   |     | Total Long-Term Borrowings   |                            | 3 419 333 040                              | 2 832 895 658           |
|   |     | Included in domestic non-current borrowings are infla<br>of R732.2 bn (2019/20: R650.2 bn). The face value of<br>bn). Foreign bonds are revalued at the closing exchan<br>bonds at the date of issue was R350.4 bn (2019/20: R   | f these<br>nge rate        | bonds is R573.0 bn<br>e at 31 March. The f | (2019/20: R495.0        |
| 1 | 4.1 | Domestic long-term bonds debentures W and other loans  | /P 8A                      |  |                         |
|   |     | Debt as at 1 April   |                            | 2 305 196 734                              | 2 008 595 925           |
|   |     | Created  |                            | 602 998 667                                | 349 658 583             |
|   |     | Reduced  |                            | -  |                         |
|   |     | Transfer to short-term   |                            | (36 442 124)                               | (53 057 774)            |
|   |     | Revaluation premium on inflation-linked bonds  |                            | 159 122 056                                | 155 101 854             |
|   |     | Former Regional Authorities Total  |                            | 38 867<br>3 030 914 202                    | 38 867<br>2 460 337 455 |
|   |     |  |                            |  | J AGO 227 AEE           |

For the year ended 31 March 2021

|        |  | 2020/21<br>R'000  | 2019/2<br>R'00   |
|--------|--|---|--|
| 14.1.1 | Composition of Domestic long-term  | 12.000  | IX 00  |
|        | bonds debentures and other loans   |   |  |
|        | Fixed-rate bonds   | 2 283 672 537   | 1 802 092 30   |
|        | Inflation-linked bonds   | 732 164 384   | 650 221 49   |
|        | Retail bonds   | 15 038 414  | 7 984 79   |
|        | Former Regional Authorities  | 38 867  | 38 86  |
|        | Total  | 3 030 914 202   | 2 460 337 45   |
| 14.1.2 | Redemption analysis of foreign long  |   |  |
|        | term and other loans financial year(s)   |   |  |
|        | 2021-2024  | 138 970 767   | 178 576 12   |
|        | 2024-2027  | 428 894 756   | 249 616 17   |
|        | 2027-2030  | 502 742 471   | 257 202 09   |
|        | 2030-2033  | 321 109 449   | 431 746 53   |
|        | 2033-2037  | 627 649 359   | 363 884 26   |
|        | 2037-2040  | 231 905 406   | 326 139 95   |
|        | 2040-2043  | 151 719 427   | 144 387 42   |
|        | 2043-2047  | 309 640 637   | 249 985 36   |
|        | 2047-2050  | 280 347 539   | 228 194 20   |
|        | 2050-2053  | 37 895 525  | 30 566 45  |
|        | Total  | 3 030 875 335   | 2 460 298 58   |
| 14.2   | Foreign long-term bonds and other WP 8B  |   |  |
|        | loans  |   |  |
|        | Debt as at 1 April   | 260 487 312   | 192 395 89   |
|        | Created  | 91 919 747  | 76 052 00  |
|        | Reduced<br>Transfer to short-term  | -<br>(1 995 428)  | (7 960 58  |
|        | Revaluation premium on inflation-linked bonds  | 38 007 207  | 112 070 89   |
|        | Total  | 388 418 838   | 372 558 20   |
| 14.2.1 | Redemption analysis of foreign long  |   |  |
|        | term and other loans financial year(s)   |   |  |
|        | 2021-2024  | 36 993 375  | 22 838 43  |
|        | 2024-2027  | 120 757 712   | 62 618 32  |
|        | 2027-2030  | 73 986 750  | 85 828 25  |
|        | 2030-2033  | 20 716 290  | 60 829 23  |
|        |  | 20110230  | 00 020 20  |
|        | 2033-2037  | -   | 00 020 20  |
|        | 2033-2037<br>2037-2040   | -   |  |
|        | 2033-2037<br>2037-2040<br>2040-2043  | -<br>-<br>16 106 176  | 13 418 2 <sup>,</sup>  |
|        | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047   | -<br>-<br>16 106 176<br>29 594 700  | 13 418 2 <sup>2</sup><br>35 781 90                                   |
|        | 2033-2037<br>2037-2040<br>2040-2043  | -<br>-<br>16 106 176  | 13 418 21<br>35 781 90   |
|        | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050  | -<br>-<br>16 106 176<br>29 594 700  | 13 418 21<br>35 781 90<br>91 243 84                                  |
| 14.2.2 | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050<br>2050-2053<br>Total<br>Currency analysis of foreign long-term loans  | -<br>16 106 176<br>29 594 700<br>90 263 835<br>-<br>388 418 838                                       | 13 418 2 <sup>-</sup><br>35 781 90<br>91 243 84                      |
| 14.2.2 | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050<br>2050-2053<br><b>Total</b><br><b>Currency analysis of foreign long-term loans</b><br>British pound                         | -<br>16 106 176<br>29 594 700<br>90 263 835<br>-<br>388 418 838<br>5 008 164                          | 13 418 21<br>35 781 90<br>91 243 84<br>372 558 20                    |
| 14.2.2 | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050<br>2050-2053<br><b>Total</b><br><b>Currency analysis of foreign long-term loans</b><br>British pound<br>Euro                 | -<br>16 106 176<br>29 594 700<br>90 263 835<br>-<br>388 418 838                                       | 13 418 21<br>35 781 90<br>91 243 84<br><b>372 558 20</b><br>9 791 28 |
| 14.2.2 | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050<br>2050-2053<br><b>Total</b><br><b>Currency analysis of foreign long-term loans</b><br>British pound<br>Euro<br>Japanese yen | -<br>16 106 176<br>29 594 700<br>90 263 835<br>-<br><b>388 418 838</b><br>5 008 164<br>8 679 755<br>- | 13 418 21<br>35 781 90<br>91 243 84<br>372 558 20                    |
| 14.2.2 | 2033-2037<br>2037-2040<br>2040-2043<br>2043-2047<br>2047-2050<br>2050-2053<br><b>Total</b><br><b>Currency analysis of foreign long-term loans</b><br>British pound<br>Euro                 | -<br>16 106 176<br>29 594 700<br>90 263 835<br>-<br>388 418 838<br>5 008 164                          | 13 418 21<br>35 781 90<br>91 243 84<br><b>372 558 20</b><br>9 791 28 |

|    |   |            | 2020/21            | 2019/20                                  |
|----|---|------------|--------------------|--|
|    |   |            | R'000              | R'000                                    |
| 15 | Revenue collected   |            |                    |  |
|    | By SARS   |            | 1 200 333 015      | 1 317 627 217                            |
|    | Departmental Revenue collected  | WP 2B & 2C | 37 164 805         | 25 882 042                               |
|    | CARA Fund assistance  | WP 1C      | 85 835             | 159 642                                  |
|    | Total Revenue collected   |            | 1 237 583 655      | 1 343 668 900                            |
| 16 | Surrenders from Departments   |            |                    |  |
|    | Equitable Share / Voted & Statutory                                       |            |                    |  |
|    | funds surrendered   | WP 3A      | 11 681 545         | 9 286 932                                |
|    | Unauthorised Expenditure funded by<br>Revenue Fund                        | WP 5B      | _                  | 980                                      |
|    | Total Surrenders from Departments   | 111 00     | 11 681 545         | 9 287 912                                |
| 17 | Other revenue received by the Revenue F                                   | und        |                    |  |
|    | Other surrenders  | WP 3B      | 2 688 913          | 2 807 501                                |
|    | Other revenue received  | WP 3C      | 1 802 126          | 1 640 006                                |
|    | Total Other revenue received  | WI 00      | 4 491 039          | 4 447 507                                |
| 18 | Appropriated Payments   |            |                    |  |
|    | Annual Appropriation: Funds transferred                                   | WP 1A      | 1 024 477 687      | 941 136 281                              |
|    | Statutory Appropriation: Funds transferred                                | WP 1B      | 866 887 501        | 777 684 887                              |
|    | CARA Fund assistance  | WP 4C      | 150 699            | 147 472                                  |
|    | Total Appropriated Payments   |            | 1 891 515 887      | 1 718 968 640                            |
| 19 | Other Payments  |            |                    |  |
|    | Amounts transferred to departments for                                    |            |                    |  |
|    | previous appropriated funds   | WP 4A      | 511                | 372 702                                  |
|    | Total Other Payments  | -          | 511                | 372 702                                  |
| 20 | Other investing activities  |            |                    |  |
|    | Other investing activities  | WP 7C      | -                  |  |
|    | Total Other investing activities  | _          | -                  |  |
| 21 | Increase/Decrease in borrowings   |            |                    | 000 050 000                              |
|    | Changes in borrowings Total Other financing activities                    | WP 8C      | <u>696 166 254</u> | <u>396 059 369</u><br><b>396 059 369</b> |
|    | -   | _          | 696 166 254        | 390 039 309                              |
| 22 | Adjustments and Restatements<br>Restatements: Before prior period 2019/20 |            | _                  | (32 395)                                 |
|    | Restatements: Prior period 2019/20  |            | -                  | (444 673)                                |
|    | Total Adjustments and Restatements  | -          | -                  | (477 068)                                |

|   | 2020/21<br>R'000 | 2019/20<br>R'000 |
|---|------------------|------------------|
| Nett cash flow available from operating activities  |                  |                  |
| Net surplus /(deficit) as per Statement of Financial  |                  |                  |
| Performance   | (662 205 876)    | (446 464 801)    |
| Add back non cash/cash movements not deemed operating   |                  |                  |
| activities  | 24 445 717       | 84 527 779       |
| Increase/(decrease) in receivables-current  | 11 681 545       | (9 287 912)      |
| Increase/(decrease) in other current assets   | (802 397)        | 1 501 514        |
| Increase/(decrease) in payables-current   |                  | -                |
| Voted funds not requested/not received  | (20 049 605)     | 4 051 088        |
| Approved Statutory Overdrawn  | (175 029)        | (255 982)        |
| Other non-cash items  | 32 186 409       | 72 946 274       |
| Net cash flow generated by operating activities   | (637 760 159)    | (361 937 022)    |
| RESTATEMENTS  |                  |                  |
| Restatement done by Departments 2020/21   | 2020/21          | 2019/20          |
| Voted funds to be surrendered   |                  |                  |
|   |                  |                  |
| Correctional Services   |                  |                  |
| <b>Correctional Services</b><br>Department restated prior period voted funds to be surrendered<br>2019/20   | -                | 1 388            |
| Department restated prior period voted funds to be surrendered  | -                | 1 388            |
| Department restated prior period voted funds to be surrendered 2019/20  | -<br>-           | 1 388<br>58 509  |
| Department restated prior period voted funds to be surrendered 2019/20 International Relations Department restated prior period voted funds to be surrendered | -<br>-           |                  |

For the year ended 31 March 2021

# **Departmental Revenue**

| <b>Transport</b><br>NRF's Disclosure for departmental revenue brought in line with that of<br>the department               | - | 272 898 |
|--|---|---------|
| Home Affairs<br>Department restated Departmental Revenue collection for 2018/19  | - | 2 730   |
| GCIS<br>NRF's Disclosure for departmental revenue brought in line with that of<br>the department                           | - | 5 126   |
| <b>Traditional Affairs</b><br>NRF's Disclosure for Unauthorised expenditure brought in line with<br>that of the department | - | 2 252   |
| <b>Environment, Forestry and Fisheries</b><br>Department restated departmental revenue collection for 2018                 | - | 51 172  |
| Water and Sanitation<br>Water and Sanitation reallocation of request for refund 2019/20<br>for 2017/18 to Other surrenders | - | 114 654 |

| ALM prior period error  | 2019/20       | Reflected in the<br>Audited Financial<br>Statements<br>2019/20 |             |  |
|---|---------------|--|-------------|--|
| Domestic short term loans, treasury<br>bills and other loans  |               |  |             |  |
| Final adjustment of initial redemption figures transferred from long term to short term in 2019/20 for payment in 2020/21 |               |  |             |  |
| Current Borrowings-Domestic   | 413 780 114   | 411 068 018  | 2 712 095   |  |
| Long term Borrowings-Domestic   | 2 460 337 455 | 2 463 049 550  | (2 712 095) |  |

For the year ended 31 March 2021

Summary of above mentioned prior period errors

|   | Revenue   | Expenditure | Equity    | Assets    | Liability |
|---|-----------|-------------|-----------|-----------|-----------|
| 2019/20   |           | -           |           |           |           |
| Correctional Services restate 2019/20<br>expenditure  | -         | (1 388)     | 1 388     | 1 388     | -         |
| Transport departmental revenue collection brought in line with the NRF  | (272 898) | -           | (272 898) | (272 898) | -         |
| Department restated prior period<br>voted funds to be surrendered<br>2019/20  | -         | 58 509      | (58 509)  | (58 509)  | -         |
| Raising unauthorised expenditure not raised during 2018/19  | -         | -           | (5 001)   | -         | (5 001)   |
| Water and Sanitation restatement of voted funds 2017/18   | (114 654) | -           | (114 654) | (114 654) | -         |
| Sub Total   | (387 552) | 57 121      | (444 673) | (439 672) | 5 001     |
| Prior to 2019/20  |           |             |           |           |           |
| Home Affairs restated departmental revenue for 2018/19  | -         | -           | (2 730)   | (2 730)   | -         |
| GCIS departmental revenue brought<br>in line with that of the department<br>2017/18                                   | -         | -           | 5 126     | 5 126     | -         |
| Basic Education restated voted funds for 2018/19  | -         | -           | 16 381    | 16 381    | -         |
| Traditional Affairs raising<br>unauthorised expenditure/voted funds<br>to be surrendered not raised during<br>2014/15 | -         | -           | -         | 2 252     | 2 252     |
| Environment, Forestry and Fisheries<br>restated departmental revenue for<br>2018/19                                   | -         | -           | (51 172)  | (51 172)  | -         |
| Sub Total   | -         | -           | (32 395)  | (30 143)  | 2 252     |
|   |           |             |           | . ,       |           |
| TOTAL   | (387 552) | 57 121      | (477 068) | (469 815) | 7 253     |

For the year ended 31 March 2021

### 25 Departures from the Modified Cash Standard granted to SARS

The financial statements comply with the Modified Cash Standard with the Departures disclosed below. These departures were approved by the Accountant-General in 2014. The MCS with these departures will apply until the adoption of accrual accounting.

# 25.1 Revenue recognition: Penalties

Chapter 9.14 of the Modified Cash Standard requires recording and disclosure of accruals in respect of revenue. However, the Standard provides for exemption of taxation revenue. For the purpose of this Standard the definition of taxes specifically excludes fines and other penalties imposed for breaches of law.

SARS concluded that the recording and disclosure of accruals in respect of revenue from penalties relating to taxation revenue would be misleading and that it would conflict with the overall objective of fair presentation.

Revenue from penalties is directly related to taxation revenue for which exemption was granted and consequently is recognised on the same basis.

### 25.2 Revenue recognition: Revenue from SACU

Chapter 9.14 of the Modified Cash Standard requires recording and disclosure of accruals in respect of revenue. However, the Standard provides for exemption for recording of an accrual of taxation revenue. The South African Government receives revenue from the common Customs Pool in terms of the Agreement. The revenue originates from custom duties excise levies and other duties. Revenue from SACU is administered by SARS in terms of the SARS Act (Act No.34 of 1997) and by implication falls within the ambit of taxation revenue.

Revenue received from SACU is based on monies received into the Common Customs Pool from the participating Member States. SARS concluded that revenue received in terms of the SACU agreement should be accounted for on the cash basis of accounting.

### 25.3 Contingent assets and Liabilities

SARS has litigation matters which are not disclosed. Chapter 4 of the Standard will require retrospective application in adopting the accounting policy for the contingent assets and liabilities.

There is currently no reliable basis that can be utilised in respect of the judgment to be applied in considering whether transactions meet the criteria of accruals provisions contingent assets and liabilities.

SARS concluded that the disclosure of contingent assets and liabilities would not achieve the overall objective of fair presentation.

For the year ended 31 March 2021

|    |                  | 2020/21<br>R'000 | 2019/20<br>R'000 |
|----|------------------|------------------|------------------|
| 26 | Contingent Asset |                  |                  |
|    | GEFECRA          | 315 584 260      | 436 062 044      |

The GFECRA, which operates in terms of Sec 28 of the SARB Act, represents the net revaluations profits and losses on gold and foreign exchange transactions which are for the account of the South African government.

# 27 Events after reporting date

### 27.1 Subsequent events

Due to Covid19 and the Public Unrest experienced in July 2021 the Minister of Finance announced an additional allocation in the Second Special Appropriation Bill (2021) totalling R32.8 billion which consist of the following:

- R26,7 billion to support individuals in the form of the Social Relief Distress Grant. This will provide monthly payment of R350 to qualifying individuals until the end of March 2022.
- R4.8 billion to cater for the cost of public unrest in July 2021 in Gauteng and KwaZulu Natal provinces. R3.9 billion of R4.8 billion was allocated for SASRIA.
- R1,3 billion to support businesses effected by Covid 19 and the unrest in July 2021.

### Public service Bill 2021

• An amount of R20.5 billion was allocated for public sector salary adjustment

In 2021/22, government's gross borrowing requirement – the budget deficit plus maturing loans – decreased by R72.7 billion to R475.1 billion relative to the 2021 Budget. The gross borrowing requirement will be financed through the issuance of long-term domestic and foreign loans, and the use of cash balances. To date R179.5 billion was raised in the domestic bond market. In addition, government received a US\$1 billion Economic Recovery Loan on 17 June 2021 from the New Development Bank (NDB) maturing in June 2051 (30-year).

Gross loan debt is expected to reach R4.31 trillion, or 69.9 per cent of GDP, in 2021/22 and is expected to stabilise at 78.1 per cent of GDP in 2025/26 as compared to 88.9 per cent in the 2021 Budget.

In the first half of 2021/22 government's total exposure to guarantees issued to state-owned entities decreased by R1 billion, mainly due to a net decrease in exposure to Eskom. There were no additional guarantees issued to state-owned companies since 31 March 2021.

Denel is experiencing difficulties in meeting its obligations and is negotiating with stakeholders on a way forward. Several repayment obligations have fallen due in 2021/22, which includes government guaranteed debt. Government has allocated R2.9 billion in 2021/22 to settle government guaranteed debt.

As of 1 April 2021, Rating and Investment Information Inc. (R&I) rates South Africa on an unsolicited basis. On 21 May 2021, Fitch affirmed South Africa's credit ratings at 'BB-' and maintained the negative outlook. On the same day, S&P affirmed the country's foreign and local currency ratings at 'BB-' and 'BB', respectively, and maintained a stable outlook.

For the year ended 31 March 2021

### New Covid-19 variant

The discovery of the new variant of the virus may have a significant effect on Tourism and the economy as a whole.

### 27.2 Non adjusting events

In terms of section 22 of the 2021 Division of Revenue Act the approval for roll over was only after 31 March 2021. Unspent conditional grants should be surrendered by the Province to the National Revenue Fund through the relevant National Departments. As these approvals were received after June 2021 the amounts for unspent conditional grants to be surrendered were not included in the audited Annual Financial Statements of the relevant National departments. The National Revenue Fund should therefore receive the amount of R2,531 million. See breakdown below:

|                     | 2020/21   | 2019/20   |
|---------------------|-----------|-----------|
|                     | R'000     | R'000     |
| Province/Agency     |           |           |
| Preliminary 2020/21 |           |           |
| Western Cape        | 95 334    | 15 927    |
| Mpumalanga          | 176 199   | 47 096    |
| Northern Cape       | 109 489   | 60 930    |
| North west          | 112 684   | 553 758   |
| Limpopo             | 603 996   | 569 458   |
| Eastern Cape        | 192 299   | 84 142    |
| Free State          | 240 732   | 245 114   |
| Audited 2020/21     |           |           |
| Gauteng             | 944 747   | 503 593   |
| KwaZulu Natal       | 55 356    | 28 490    |
| Total               | 2 530 836 | 2 108 508 |

# 28. Financial Risk Management

Government's debt portfolio during 2020/21 was assessed for a seventh against the strategic risk benchmarks which were implemented in 2014/15. Government's funding programme was monitored against these benchmarks to assess the impact on refinancing, inflation and currency risks. While the numeric benchmarks and indicators will remain unchanged in 2020/21, they will continue to be monitored and reported on a quarterly basis.

### Strategic portfolio risk benchmarks

| Description   | Range or limit |
|---|----------------|
| Treasury bills as % of domestic debt  | 15             |
| Long-term debt maturing in 5 years as % of bonds                            | 25             |
| Inflation-linked bonds as % of domestic debt                                | 20-25          |
| Foreign debt as % of total debt   | 15             |
| Weighted term-to-maturity of fixed-rate bonds and Treasury bills (in years) | 10-14          |
| Weighted average term-to-maturity of inflation-linked bonds (in years)      | 14-17          |

Government's gross loan debt of R3.9 trillion consist of domestic (R3.5 trillion) and foreign debt (R392.4 billion). Domestic debt comprises short-term debt (Treasury bills and borrowing from the Corporation for Public Deposits) and long-term debt (fixed-rate, inflation-linked and retail, and other loans). For purposes of calculating the risk benchmarks; borrowings from the CPD, retail bonds and other non-marketable

For the year ended 31 March 2021

were excluded from gross loan debt. This is because these items are generally small in nominal values and difficult to price.

# 28.1 Inflation risk

Inflation risk is the risk that adverse changes in month on month inflation might result in increases in the outstanding amount of inflation-linked bonds and thus result in higher future redemption amounts. This risk is managed by setting a benchmark for inflation-linked bonds (ILB) as a per cent of domestic debt to range between 20 to 25 per cent. Domestic debt includes Treasury bills, fixed-rate- and inflation-linked bonds only.

### Inflation-linked bonds as a per cent of domestic debt

| Indicator                  | 31 March 2021 | 31 March 2020 |
|----------------------------|---------------|---------------|
| Domestic debt <sup>1</sup> | R3 526.9 bn   | R2 834.6 bn   |
| Inflation-linked bonds     | R 787.3 bn    | R 650.2 bn    |
| ILBs as % of domestic debt | 22.3 %        | 22.9%         |

1.Excludes retail bonds, borrowing from the CPD and other loans.

### 28.2 Currency risk

Currency risk arises from the change in price of the rand against major currencies the foreign debt is denominated in. These impacts on the rand value of interest and redemption amounts on foreign loans. The risk is managed by setting a limit of 15 per cent for foreign currency debt as a per cent of total debt. Changes in the exchange rate, mainly the USD/ZAR also impact on the rand value of government's foreign currency deposits with the Reserve Bank.

Government monitors its net foreign debt exposure, the difference between gross foreign debt and foreign currency deposits. Although government does not enter into hedge transactions to limit its exposure to foreign currency volatility, foreign currency cash deposits provide a natural hedge to a portion of the foreign debt portfolio. Foreign currency deposits are held in US dollar.

### Composition of foreign debt

| Indicator            | 31 March 2021 | 31 March 2020 |
|----------------------|---------------|---------------|
| Percentage           |               |               |
| As % of total debt   |               |               |
| - Gross foreign debt | 10.0          | 11.9          |
| - Net foreign debt   | 8.3           | 8.0           |
| Currency composition |               |               |
| - US Dollar          | 80.2          | 94.8          |
| - Euro               | 2.2           | 2.6           |
| - Yen                | 1.0           | 2.6           |
| - GBP                | 0.0           | 0.0           |
| - Swedish krona      | 0.0           | 0.1           |
| - XDR                | 16.5          | 0.0           |

# 28.3 Refinancing risk

Refinancing risk is the possibility that money cannot be borrowed to refinance maturing debt or that these borrowings take place at unfavourable rates. This risk is manifested in the concentration of large volumes of debt that needs to be repaid.

One of the aims of government's debt management strategy is to maintain a smooth debt maturity profile. Refinancing risk is reduced through an active switch programme whereby short dated bonds are exchanged for longer-term bonds.

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# Refinancing risk benchmarks

| Indicator   | 31 March 2021 | 31 March 2020 |
|---|---------------|---------------|
| Treasury bills as % of domestic debt  | 12.9%         | 11.8%         |
| Long-term debt maturing in 5 years as % of bonds                                | 15.9%         | 15.3%         |
| Weighted term-to-maturity of fixed-rate bonds plus<br>Treasury bills (in years) | 11.8          | 12.5          |
| Weighted term-to-maturity of inflation-linked bonds (in years)                  | 13.2          | 13.7          |

# 28.4 Credit Risk

# Credit risk exposure from explicit contingent portfolio

The explicit contingent liabilities of government consist mainly of government guarantees issued to state-owned companies(SOCs), Public-Private Partnerships (PPPs) as well as Independent Power Producers (IPPs).

The explicit contingent liability portfolio of government exposes government to credit risk, in that, should the guaranteed entities fail to settle their government guaranteed financial obligations; government as the guarantor will have to settle the obligations in default on behalf of the entities.

As at 31 March 2021, guarantees to public institutions increased by R96.2 billion, from R484.8 billion in 2019/20 to R581 billion. This is mainly due to the government guarantee of R100 billion issued to the SARB as part of a bank loan guarantee scheme introduced to assist Covid-19 affected businesses while guarantees issued to Denel and South African Express declined during the year as the entities received recapitalisation that was used to pay maturing debt.

As at 31 March 2021, the guarantee exposure amount decreased from R413.7 billion in 2019/20 to R410.3 billion. Changes in the exposure amount were due to a portion of Eskom debt maturing, the repayment of a portion of South African Airways debt through a recapitalisation while R13.3 billion of the loan guarantee facility was utilised.

# Counterparty risk exposure from investment of government surplus cash

Government's surplus cash is invested with four South African commercial banks, namely: Standard Bank, First National Bank, ABSA and Nedbank. As at 31 March 2021, the total surplus cash invested with the banks amounted to R198.6 billion (2019/20: R44.5 billion).

The risk that emanates from government's surplus cash investments with the banks is the possibility that as a result of these banks being in financial distress; government will not be able to access its deposits when needed.

The amount of government surplus cash invested with each of the four banks is based on government's risk assessment of each bank. The bank with the highest risk out of the four banks is allocated the lowest amount of surplus cash while the bank with the lowest risk is allocated the highest amount of surplus cash. As at 31 March 2021, the prescribed ratios for the investment of surplus cash with the four banks was 25 per cent for the each of the banks However, government's risk exposure to the banks was more inclined towards Nedbank Group and therefore the surplus cash allocations deviated from the prescribed ratios.

# 28.5 Sovereign risk

Sovereign credit ratings play an important role in a country's ability to access capital markets, as they influence investor perceptions of the quality of its debt. Credit rating agencies carry out annual reviews of South Africa's credit-worthiness. However, since the inception of the European Union's Credit Regulation Act 3 in 2013, European-based credit rating agencies are obliged to review their credit ratings every six months. South Africa continues to solicit ratings from four major rating agencies: Moody's Investors Service (Moody's), S&P Global

For the year ended 31 March 2021

Ratings (S&P), Fitch Ratings (Fitch) and Rating and Investment Information, Inc. (R&I).

The Coronavirus (Covid-19) pandemic has further exposed vulnerabilities of the South African economy. South Africa's credit profile remains constrained by weak economic growth environment, widespread fiscal pressures, including rising borrowing costs and continuous financial support to state owned companies (SOCs). These constraints identified by the agencies, led to the sovereign further moving down into the non-investment grade category.

On 3 April 2020, Fitch Ratings (Fitch) downgraded the country's long term foreign and local currency debt ratings to 'BB' from 'BB+' and maintained a negative outlook. On 21 April 2020, President Ramaphosa announced a R500 billion Covid-19 stimulus package for South Africa. This allocation added more pressure on the already weak government balance sheet. On 29 April 2020, S&P also downgraded the country's long-term foreign and local currency debt ratings to 'BB' respectively, while it revised the outlook to stable from negative. The agency then affirmed the country's long-term foreign and local currency debt ratings at 'BB' and 'BB' on 22 May 2020. R&I, on 5 June 2020, lowered the country's long-term foreign and local currency debt ratings to 'BBB-' and 'BBB' respectively, and maintained the negative outlook.

Subsequent to the tabling of the 2020 Medium Term Budget Policy Statement (MTBPS), Moody's and Fitch, on 20 November 2020, further downgraded the sovereign's credit ratings to 'Ba2' and 'BB- "respectively. Both agencies maintained a negative outlook. On the same day, S&P, contrary to Moody's and Fitch, affirmed the country's foreign and local currency ratings at 'BB-' and 'BB', respectively, and maintained a stable outlook. According to the agencies, lack and/or slow pace of structural reform implementation aimed at reviving economic growth and lack of a clear path towards government's debt stabilisation remain the main credit constraints. Further, the impact of the Covid-19 shock on the already deteriorating public finances exacerbates pressures on the country's ratings.

The table below shows the current ratings from the solicited rating agencies. R&I is the only rating agency that still has the country's credit ratings at investment grade. Credit ratings from Moody's and Fitch remain the most worrisome in the short term as they carry negative outlooks.

Herewith South Africa's Credit Ratings per solicited rating agency

| Rating<br>Agency | Latest credit rating action | Action      | LTFC <sup>1</sup> | LTLC <sup>2</sup> | Outlook  |
|------------------|-----------------------------|-------------|-------------------|-------------------|----------|
| R&I              | 05 June 2020                | Downgrade   | BBB-              | BBB               | Negative |
| S&P              | 20 November 2020            | Affirmation | BB-               | BB                | Stable   |
| Fitch            | 20 November 2020            | Downgrade   | BB-               | BB-               | Negative |
| Moody's          | 20 November 2020            | Downgrade   | Ba2               | Ba2               | Negative |

Table: South Africa's Credit Ratings by R&I, S&P, Fitch and Moody's

<sup>1</sup>LTFC = Long Term Foreign Currency Rating, <sup>2</sup>LTLC = Long Term Local Currency Rating.

# **29.** Financial sustainability

Government expenditure has for the past few years exceeded its revenue base. This fiscal position began to develop in the wake of the 2008 financial crisis. GDP growth did not recover to pre-2008 levels following the crisis and South Africa fell behind other emerging economies. This decade long decline in South Africa's GDP growth together with the COVID-19 pandemic has magnified South Africa's social and economic crises of poverty and unemployment.

The COVID-19 pandemic led to a historic economic contraction and an unprecedented widening of the budget deficit and a spike in the stock of debt. Government debt has increased seven-fold from R577 billion in 2007/08 to over R4 trillion in 2021/22. A larger stock of debt means that interest payments absorb a growing share of national resources averaging about 5 per cent of GDP over the next two years. In addition, government will pay more approximately 21c of every Rand collected in revenue per year, over the next three years. This will make it very difficult for government to direct the much-needed funds to address the deeply entrenched poverty and unemployment.

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The economy has recovered more quickly than anticipated. Nevertheless, the recent spike in commodity prices, which has supported GDP growth and tax revenues, is considered temporary. Long-term structural constraints and scarring from the effects of the pandemic weigh on the outlook. Fiscal risks have increased.

South Africa's economy is expected to grow by 5.1 per cent in 2021, following a 6.4 per cent contraction in 2020. Over the medium term, economic and fiscal policy balance the need to restore jobs and support businesses, protect vulnerable groups, and implement a series of reforms needed to promote faster GDP growth.

Fiscal consolidation is critical to reduce the public debt burden, restore investor confidence and avoid overexposure to global and domestic risks. The MTBPS proposes to maintain restraint in public expenditure. Government will not commit to new long-term spending in response to temporary revenue windfalls. No additional funding is provided to state-owned companies over the medium-term.

Government remains committed to reducing the budget deficit and stabilising the debt-to-GDP ratio. Government will use part of the higher tax revenues associated with the recent commodity price surge to narrow the deficit, while increasing non-interest expenditure to support economic growth, job creation and social protection, and cover the higher costs of the public-service wage agreement.

Staying the course will enable government to bring fiscal consolidation to a close at the end of the forthcoming MTEF period, in 2024/25. The consolidated deficit will narrow from 7.8 per cent of GDP in 2021/22 to 4.9 per cent of GDP in 2024/25. Debt is expected to stabilise at 78.1 per cent of GDP by 2025/26, down from 88.9 per cent at time of the 2021 Budget. Debt stabilisation will greatly support recovery of the South African economy by reducing the cost of capital.

In line with government's commitment to support vulnerable households, particularly given the impact of COVID-19, additional resources for social relief will be considered, if the fiscal situation improves by February 2022. Over the next three years, spending will remain restrained. To avoid a widening of the budget deficit, changes to spending will be funded through improved revenue performance or through reprioritisation and reviewing existing programmes. Infrastructure projects will be financed through the Infrastructure Fund, using public-private partnerships and other funding arrangements to improve planning and speed up delivery.

Barring major new shocks or unbudgeted spending commitments, staying the course will lead to a primary fiscal surplus in 2024/25, bringing an end to fiscal consolidation at the end of the MTEF period. This consolidation will be supported by structural reforms to unlock private-sector investment and job creation.

South Africa strive towards a "better life for all'. This can only be done in a fast-growing economy where investments increase, businesses will innovate and hire workers and people can earn an income. This will enable government to shift expenditure away from consumption towards growth-enhancing investment. Therefore, to maximise the value of spending, government needs to contain costs, exercise prudent and compliant financial management, and eradicate wasteful treatment of public funds and resources.

For the year ended 31 March 2021

Working paper 1A

# STATEMENT OF EQUITABLE SHARE/VOTED FUNDS TRANSFERRED TO DEPARTMENTS **AS AT 31 MARCH 2021**

|   |               |             |                      |             | Unauthorised<br>Expenditure | Unauthorised<br>expenditure |               |
|---|---------------|-------------|----------------------|-------------|-----------------------------|-----------------------------|---------------|
|   | Appropriation | Funds       | Voted funds<br>to be | Outstanding | funded by<br>NRF/PRF        | not funded<br>by NRF/PRF    | Net           |
|   | Act           | transferred | surrendered          | Request     | WP 5B                       | WP 5B                       | Appropriation |
| Name of Department                                  | R 000         | R 000       | R 000                | R 000       | R 000                       | R 000                       | R 000         |
| Presidency  | 572 920       | 572 920     | 55 093               |             | -                           | •                           | 517 827       |
| Parliament  | 2 015 845     | 2 015 843   | '                    | 1           | '                           | '                           | 2 015 843     |
| Cooperative Governance and                          | 106 942 787   | 106 942 787 | 3 636 945            | I           | I                           | ı                           | 103 305 842   |
| Traditional Affairs<br>Government Communication and | 725 140       | 725 110     | 13 030               |             | 1                           | I                           | 712 110       |
|   |               | 01 01       | 000 0                |             | I                           | I                           |               |
| Home Affairs  | 8 787 408     | 8 787 408   | 317 149              | 1           | ı                           | '                           | 8 470 259     |
| International Relations and                         | 6 314 968     | 6 314 968   | 219 155              | 1           | '                           | 150 131                     | 6 245 944     |
| Cooperation   |               |             |                      |             |                             |                             |               |
| National School of Government                       |               | 227 407     | 5 804                |             | ı                           | •                           | 221 603       |
| National Treasury                                   | 34 525 673    | 34 525 673  | 444 166              |             | 1                           | I                           | 34 081 507    |
| Planning Monitoring and                             | 399 974       | 399 974     | 12 835               |             | ı                           | ·                           | 387 139       |
| Evaluation  |               |             |                      |             |                             |                             |               |
| Public Enterprise                                   | 77 606 906    | 77 606 906  | 103 506              |             | •                           | •                           | 77 503 400    |
| Public Service and Administration                   | 468 895       | 468 895     | 38 309               | I           | '                           | '                           | 430 586       |
| Public Service Commission                           | 273 780       | 273 780     | 12 624               | I           | 1                           | 1                           | 261 156       |
| Public Works and Infrastructure                     | 7 724 379     | 7 724 379   | 193 345              | I           | '                           | ı                           | 7 531 034     |
| Statistics S A                                      | 3 131 573     | 3 131 573   | 440 259              | 1           | '                           | •                           | 2 691 314     |
| Traditional Affairs                                 | 161 685       | 161 685     | 24 162               | I           | '                           | •                           | 137 523       |
| Basic Education                                     | 23 394 972    | 23 394 972  | 494 347              | I           | ı                           | 1                           | 22 900 625    |
| Higher Education and Training                       | 94 094 944    | 94 094 944  | 397 465              |             | '                           | '                           | 93 697 479    |
| Health  | 58 664 912    | 58 052 596  | I                    | 14 318      | ı                           | 49 727                      | 58 116 641    |
| Social Development                                  | 230 807 298   | 230 807 298 | 1 884 596            | ı           | '                           | '                           | 228 922 702   |
| Women   | 620 976       | 620 976     | 18 575               | I           | '                           | •                           | 602 401       |
| Civilian Secretariat for Police                     | 137 168       | 137 168     | 5 624                | I           | '                           |                             | 131 544       |
| Correctional Services                               | 25 596 837    | 25 596 837  | 569 738              | I           | '                           | •                           | 25 027 099    |
| Defence and Military Veterans                       | 54 201 287    | 54 201 287  | 115 097              | I           | '                           | •                           | 54 086 190    |
| Independent Police Investigative                    | 340 976       | 340 976     | 37                   | 1           | I                           | I                           | 340 939       |
| Urrectorate   |               |             |                      |             |                             |                             |               |

For the year ended 31 March 2021

STATEMENT OF EQUITABLE SHARE/VOTED FUNDS TRANSFERRED TO DEPARTMENTS

|                                 |                      |                      | Voted funds          | Outstandin   | Unauthorised<br>Expenditure<br>funded by | Unauthorised<br>expenditure<br>not funded |                      |
|---------------------------------|----------------------|----------------------|----------------------|--------------|--|---|----------------------|
|                                 | Appropriation<br>Act | Funds<br>transferred | to be<br>surrendered | g<br>Request | NRF/PRF<br>WP 5B                         | by NRF/PRF<br>WP 5B                       | Net<br>Appropriation |
| Name of Department              | R 000                | R 000                | R 000                | R 000        | R 000                                    | R 000                                     | R 000                |
| Justice and Constitutional      | 18 666 284           | 18 666 284           | 780 802              |              | 1  | •   | 17 885 482           |
| Development                     |                      |                      |                      |              |  |   |                      |
| Military Veterans               | 480 342              | 480 342              | 51 079               | ı            | 1  | 1   | 429 263              |
| Office of the Chief Justice     | 1 188 121            | 1 188 121            | 116 249              | '            | '  | '   | 1 071 872            |
| Police                          | 99 560 894           | 99 560 894           | 4 077 751            | '            | 1  | ı   | 95 483 143           |
| Agriculture Forestry and        | 15 247 613           | 15 246 901           | 1 153 870            | ı            | ı  | ı   | 14 093 031           |
| Fisheries                       |                      |                      |                      |              |  |   |                      |
| Communications and Digital      | 3 280 928            | 3 280 928            | 116 303              | I            | I  | I   | 3 164 625            |
| Technologies                    |                      |                      |                      |              |  |   |                      |
| Employment and Labour           | 3 299 305            | 3 299 305            | 196 215              | 1            | ı  | ı   | 3 103 090            |
| Environmental, Forestry and     | 9 937 801            | 9 937 801            | 1 637 785            | '            | 1  | 1   | 8 300 016            |
| Fisheries                       |                      |                      |                      |              |  |   |                      |
| Human Settlements               | 29 079 019           | 29 077 021           | 301 484              | '            | 1  | 1   | 28 775 537           |
| Minerals Resources and Energy   | 7 567 050            | 7 567 050            | 382 101              | '            | ı  | ı   | 7 184 949            |
| Science and Innovation          | 7 278 287            | 7 278 287            | 113 022              | '            | ı  | 1   | 7 165 265            |
| Small Business Development      | 2 277 803            | 267                  | 18 608               | '            | 1  | 1   | 249                  |
| Sports, Arts and Culture        | 5 310 738            | 5 310 738            | 135 222              | '            | ı  | 1   | 5 175 516            |
| Tourism                         | 1 426 860            | 1 426 860            | 34 611               | '            | ı  | 1   | 1 392 249            |
| Trade, Industry and Competition | 9 273 272            | 9 273 272            | 233 558              | '            | 1  | 1   | 9 039 714            |
| Transport                       | 57 354 735           | 56 495 397           | I                    | 578 418      | ı  | 1   | 57 073 815           |
| Water and Sanitation            | 16 994 291           | 16 994 291           | 2 491 678            |              | I  | I   | 14 502 613           |
| Total                           | 1 025 962 053        | 1 024 477 687        | 20 842 199           | 592 736      | 6 506                                    | 199 858                                   | 1 004 428 082        |

Working paper 1A (continued)

For the year ended 31 March 2021

STATEMENT OF EQUITABLE SHARE/VOTED FUNDS TRANSFERRED TO DEPARTMENTS **AS AT 31 MARCH 2020** Working paper 1A

|                                   |               |             |                      |             | Unauthorised Unauthorised<br>Expenditure expenditure | Unauthorised<br>expenditure |             |
|-----------------------------------|---------------|-------------|----------------------|-------------|--|-----------------------------|-------------|
|                                   | Appropriation | Funds       | Voted funds<br>to be | Outstanding | funded by<br>NRF/PRF                                 | by NRF/PRF                  | Net         |
|                                   |               | ē           | e                    | ď           | L<br>L   | Ľ                           | a           |
| Name of Department                | R 000         | R 000       | R 000                | к 000       | R 000  | R 000                       | R 000       |
| Presidency                        | 691 354       | 691 354     | 59 913               | ı           | I  | I                           | 631 441     |
| Parliament                        | 1 993 460     | 1 993 460   | 1                    |             | I  | ı                           | 1 993 460   |
| Communications                    | 4 773 091     | 4 773 091   | 41 454               |             | I  | ·                           | 4 731 637   |
| Cooperative Governance and        | 90 346 554    | 90 346 554  | 3 396 205            | ı           | I  | I                           | 86 950 349  |
| Traditional Affairs               |               |             |                      |             |  |                             |             |
| Home Affairs                      | 9 527 704     | 9 527 704   | 187                  | •           | I  | •                           | 9 527 517   |
| International Relations and       | 6 508 515     | 6 508 515   | 391 931              | 1           | I  | 251 969                     | 6 368 553   |
| Cooperation*                      |               |             |                      |             |  |                             |             |
| National Treasury                 | 30 691 720    | 30 691 720  | 857 632              | ı           | I  | ı                           | 29 834 088  |
| Planning Monitoring and           | 956 939       | 956 939     | 42 421               |             | I  | I                           | 914 518     |
| Evaluation                        |               |             |                      |             |  |                             |             |
| Public Enterprise                 | 56 883 030    | 56 883 030  | 36 641               |             | ı  | I                           | 56 846 389  |
| Public Service and Administration | 993 343       | 993 343     | 38 378               |             | I  |                             | 954 965     |
| Public Works                      | 7 907 045     | 7 907 045   | 146 831              |             | ı  | ı                           | 7 760 214   |
| Statistics S A                    | 2 514 368     | 2 514 368   | 11 846               | •           | I  | 50 940                      | 2 553 462   |
| Women                             | 244 398       | 244 398     | 6 2 0 9              | '           | I  | 3 199                       | 241 388     |
| Basic Education                   | 24 464 531    | 24 464 527  | 612 964              |             | ı  | ı                           | 23 851 563  |
| Higher Education and Training     | 89 039 710    | 89 039 710  | 227 256              | •           | I  | •                           | 88 812 454  |
| Health                            | 51 195 163    | 51 195 163  | 422 392              | •           | I  |                             | 50 772 771  |
| Social Development                | 184 721 972   | 184 721 972 | 125 384              |             | ı  | 15 133 788                  | 199 730 376 |
| Correctional Services*            | 25 316 882    | 25 316 882  | 132 124              |             | I  | •                           | 25 184 758  |
| Defence and Military Veterans     | 50 888 132    | 50 888 132  | 5 875                |             | ı  | ·                           | 50 882 257  |
| Independent Police Investigative  | 336 653       | 336 653     | 43                   |             | I  | I                           | 336 610     |
| Directorate                       |               |             |                      |             |  |                             |             |
| Justice and Constitutional        | 18 781 506    | 18 781 506  | 593 686              | '           | I  | •                           | 18 187 820  |
| Development                       |               |             |                      |             |  |                             |             |

For the year ended 31 March 2021

| AS AT 31 MARCH 2020           | 0             |             |             |             |  |                             |   |
|-------------------------------|---------------|-------------|-------------|-------------|--|-----------------------------|---|
|                               |               |             | Voted funde |             | Unauthorised<br>Expenditure<br>funded by | Unauthorised<br>expenditure |   |
|                               | Appropriation | Funds       | to be       | Outstanding | NRF/PRF                                  | by NRF/PRF                  | Net   |
| Nome of Decomposition         |               | e,          | ŏ           | Request     | Ч  | P<br>P                      | a   |
|                               | K 000         | K 000       | K 000       |             | K 000                                    | К<br>000                    | K 000   |
| Office of the Chief Justice   | 1 197 692     | 1 197 692   | 63 805      | '           | I  | '                           | 1 133 887                                     |
| Police                        | 96 827 261    | 96 827 261  | 754 044     | '           | I  | '                           | 96 073 217                                    |
| Agriculture, Forestry and     | 7 612 089     | 7 612 089   | 152 089     | •           | I  | ı                           | 7 460 000                                     |
| Fisheries                     |               |             |             |             |  |                             |   |
| Economic Development          | 989 643       | 989 643     | 23 284      | '           | I  | I                           | 966 359                                       |
| Energy                        | 7 183 557     | 7 183 557   | 256 327     | •           | I  | ·                           | 6 927 230                                     |
| Environmental Affairs         | 7 483 671     | 7 483 671   | 117 024     | '           | ı  | •                           | 7 366 647                                     |
| Labour                        | 3 433 199     |             | 217 322     | •           | I  | ·                           | 3 215 877                                     |
| Minerals Resources            | 2 002 220     | 2 002 220   | 13 928      | '           |  | ı                           | 1 988 292                                     |
| Science and Technology        | 146           | 8 126 176   | 73 679      | '           | I  | '                           | 8 052 497                                     |
| Small Business Development    | 2 268 552     | 2 256 335   | 27 556      | •           | ı  | ·                           | 228   |
| Telecommunications and Postal | 1 684 574     | 1 684 574   | 63 690      | '           | I  | '                           | 1 620 884                                     |
| Services                      |               |             |             |             |  |                             |   |
| Tourism                       | 2 392 670     | 2 392 670   | 8 278       | '           | I  | 1                           | 2 384 392                                     |
| Trade and Industry            | 10 084 727    | 10 084 727  | 115 121     | 1           | I  | ı                           | 9 9 69 60 60 60 60 60 60 60 60 60 60 60 60 60 |
| Transport                     | 64 205 131    | 64 205 131  | 316 520     |             | ı  | ı                           | 63 888 611                                    |
| Water and Sanitation          | 16 467 299    | 16 467 299  | 1 249 693   | '           | ·  | •                           | 15 217 606                                    |
| Arts and Culture              | 4 572 085     | 4 572 085   | 227 518     | '           | I  | I                           | 4 344 567                                     |
| Human Settlements             | 33 861 914    | 33 861 914  | 516 361     | '           | I  | ı                           | 33 345 553                                    |
| Rural Development and Land    | 10 828 914    | 10 828 914  | 16 087      | ı           | I  | ı                           | 10 812 827                                    |
| Reform                        |               |             |             |             |  |                             |   |
| Sport and Recreation S A      | 1 151 058     | 1 151 058   | 27 110      |             | 1  | 1                           | 1 123 948                                     |
| Total                         | 941 168 502   | 941 136 281 | 11 388 808  |             | '  | 15 439 896                  | 945 187 369                                   |
|                               |               |             |             |             |  |                             |   |

# Working paper 1A (continued)

STATEMENT OF EQUITABLE SHARE/VOTED FUNDS TRANSFERRED TO DEPARTMENTS

For the year ended 31 March 2021

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| ED TO DEPARTMEN                             |  |
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| EQUITABLE<br>H 2021                         |  |
| STATEMENT OF EQUITAB<br>AS AT 31 MARCH 2021 |  |
| STAT<br>AS A                                |  |

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|   |               |             | Statutory   |             | Net           |
|---|---------------|-------------|-------------|-------------|---------------|
|   | Appropriation | Funds       | funds to be | Outstanding |               |
|   | Act           | transferred | surrendered | Request     | Appropriation |
| Name of Department  | R 000         | R 000       | R 000       | R 000       | R 000         |
| Presidency  | 7 715         | 7 7 15      | 2 015       | -           | 5 700         |
| Parliament  | 476 474       | 498 659     | ·           | '           | 498 659       |
| National Treasury   |               |             |             |             |               |
| Provinces   | 520 717 021   | 520 717 021 | •           | •           | 520 717 021   |
| General Fuel Levy   | 14 026 878    | 14 026 878  |             | •           | 14 026 878    |
| Auditor General of South Africa                               | 120 001       | 120 001     | 50 000      | •           | 70 001        |
| Section 70 of the PFMA payment                                |               |             |             |             |               |
| Land and Agricultural Bank of South Africa(National Treasury) | 74 366        | 74 366      |             | '           | 74 366        |
| South African Express Airways SOC Ltd(Public Enterprise)      | 143 395       | 143 395     | ·           | 1           | 143 395       |
| South African Airways SOC Ltd (Public Enterprise)             | 266 903       | 1           | ı           | 266 903     | 266 903       |
| State Debt Cost   |               |             |             |             |               |
| Interest  | 232 449 798   | 232 196 867 | 41 476      | 1           | 232 155 391   |
| Management  | 60 000        | 3 2 18      | 132         | '           | 3 086         |
| Cost of raising loans   | 518 000       | 82 537 676  | •           | 21 718      | 82 559 394    |
| Higher Education and Training                                 | 10 174 611    | 12 412 974  | ı           | ı           | 12 412 974    |
| Justice and Constitutional Development                        | 2 442 459     | 2 442 459   | 295 698     | I           | 2 146 761     |
| Office of the Chief Justice                                   | 1 117 931     | 1 117 931   | 74 329      | I           | 1 043 602     |
| ALM (National Revenue Fund Payments)                          | 588 341       | 588 341     | •           | ı           | 588 341       |
| Transport   | 10 997        | •           | •           | 1           |               |
| Total   | 783 194 890   | 866 887 501 | 463 650     | 288 621     | 866 712 472   |
|   |               |             |             |             |               |

For the year ended 31 March 2021

STATEMENT OF EQUITABLE SHARE/STATUTORY FUNDS TRANSFERRED TO DEPARTMENTS

# **AS AT 31 MARCH 2020**

Working paper 1B

|   | Appropriation | Funds                      | Statutory funds to            | Outstanding               | Net                 |
|---|---------------|----------------------------|-------------------------------|---------------------------|---------------------|
|   | Act           | transferred                | be surrendered                | Request                   | Appropriation       |
| Name of Department  | R 000         | R 000                      | R 000                         | R 000                     | R 000               |
| Presidency  | 7 254         | 7 254                      | 1 546                         | •                         | 5 708               |
| Parliament  | 600 518       | 600 518                    | ·                             | •                         | 600 518             |
| National Treasury   | •             | •                          | •                             | •                         | •                   |
| Provinces   | 505 553 753   | 505 553 753                | I                             | •                         | 505 553 753         |
| General Fuel Levy   | 13 166 793    | 13 166 793                 | I                             | •                         | 13 166 793          |
| State Debt Cost   | •             | •                          | •                             |                           | •                   |
| Interest  | 203 595 750   | 204 635 780                | 15 228                        | •                         | 204 620 552         |
| Management  | 15 000        | 16 529                     | I                             | 511                       | 17 040              |
| Cost of raising loans   | 120 000       | 31 579 283                 | 21 559                        | •                         | 31 557 724          |
| Higher Education and Training   | 18 576 305    | 18 283 844                 | I                             | •                         | 18 283 844          |
| Justice and Constitutional Development  | 2 263 695     | 2 263 695                  | 163 529                       | •                         | 2 100 166           |
| Office of the Chief Justice   | 1 098 546     | 1 098 546                  | 46 821                        | 1                         | 1 051 725           |
| ALM (National Revenue Fund Payments) <sup>1</sup>   | 359 535       | 468 468                    | I                             | I                         | 468 468             |
| Transport   | 10 424        | 10 424                     | 7 810                         | ı                         | 2 614               |
| Total   | 745 367 573   | 777 684 887                | 256 493                       | 511                       | 777 428 905         |
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<sup>1</sup>National Revenue Fund payments (previously known as extra-ordinary payments) are also included in expenditure in line with global standards in particular the International Monetary Fund's Government Finance Statistics Manual 2001. Detailed information on these transactions is provided in working paper 4F.

# STATEMENT OF CRIMINAL ASSET RECOVERY ACCOUNT (CARA) RECEIPTS

|                            | 2020/21  | 21           | 2019/20  | 0            |
|----------------------------|----------|--------------|----------|--------------|
|                            |          | Amount       |          | Amount       |
|                            | Amount   | Received by  | Amount   | Received by  |
|                            | Received | Revenue Fund | Received | Revenue Fund |
| Non-operating Income Items | R 000    | R 000        | R 000    | R 000        |
| CARA                       | 85 835   | 85 835       | 159 642  | 159 642      |
| Total                      | 85 835   | 85 835       | 159 642  | 159 642      |

## Working paper 2A

## STATEMENT OF REVENUE COLLECTED BY SARS

|  | 2020/21          | 2019/20          |
|--|------------------|------------------|
|  | Amount Collected | Amount Collected |
| Revenue Items                                | R 000            | R 000            |
| Taxation                                     |                  |                  |
| Income tax                                   | 718 180 427      | 772 684 785      |
| Value-added tax / Sales tax                  | 331 196 848      | 346 760 767      |
| Fuel levy                                    | 71 837 171       | 75 406 845       |
| Customs duties                               | 46 333 356       | 54 380 105       |
| Excise duties                                | 34 154 986       | 48 513 717       |
| Skills Development Levy                      | 12 250 229       | 18 486 280       |
| Environmental levy                           | 11 069 424       | 10 681 065       |
| Transfer duties                              | 7 606 047        | 7 119 627        |
| Securities transfer tax                      | 5 422 275        | 6 240 209        |
| Road accident fund recoupment                | 3 665 644        | 4 768 315        |
| Southern African Customs Union member duties | 2 460 570        | 3 485 353        |
| Estate duty                                  | 2 316 293        | 2 047 843        |
| Health promotion levy                        | 2 113 606        | 2 512 790        |
| Other taxation revenue                       | 907 433          | 867 500          |
| Air Passenger tax                            | 138 465          | 1 068 258        |
| State miscellaneous revenue                  | 58 461           | 742 798          |
| Total Taxation                               | 1 249 711 235    | 1 355 766 257    |

PAPERS (WP)

**UNAUDITED SUPPLEMENTARY WORKING** 

For the year ended 31 March 2021

| STATEMENT OF REVENUE COLLECTED BY SARS          |                  |                  |
|---|------------------|------------------|
|   | 2020/21          | 2019/20          |
|   | Amount Collected | Amount Collected |
| Revenue Items                                   | R 000            | R 000            |
| Non-taxation                                    |                  | 10 755 255       |
|   | 40 020 134       | 42 / 33 333      |
| Unemployment Insurance Fund (UIF)               | 18 395 499       | 20 100 561       |
| mineral and petroleum resource royalty          | 14 227 647       | 11 830 241       |
| Other non-taxation revenue                      | (105 789)        | (25 130)         |
| Total Non-taxation                              | 73 145 551       | 74 661 027       |
| Total Revenue                                   | 1 322 856 786    | 1 430 427 284    |
|   |                  |                  |
| Less: South African Customs Union Agreement     | 63 395 241       | 50 280 312       |
| Less: Payment in terms of sec 12(3) of the PFMA | I                | 58               |
| Less: Payment to UIF                            | 16 714 800       | 18 204 772       |
| Less: Payable by SARS to UIF                    | 1 680 699        | 1 895 789        |
| Less: Payment to RAF                            | 40 559 570       | 42 632 836       |
| Less: Payable by SARS to RAF                    | (53 895)         | (413 967)        |
| Net Revenue for the Year                        | 1 200 560 371    | 1 317 827 484    |
|   |                  |                  |
| Amount payable by SARS to UIF                   |                  |                  |
| Amount collected by SARS                        | 18 395 499       | 20 100 561       |
| Less: Amount requested by UIF                   | 16 714 800       | 18 204 772       |
|   | 1 680 699        | 1 895 789        |
| Amount payable by SARS to RAF                   |                  |                  |
| Amount collected by SARS                        | 40 628 194       | 42 755 355       |
| Less: Amount requested by RAF                   | 40 559 570       | 42 632 836       |
| Sub total                                       | 68 624           | 122 519          |
| Recover /(refund) of receivable/(payable)       | (122 519)        | (536 486)        |
| Total amount payable by SARS to RAF             | (53 895)         | (413 967)        |
|   | -                |                  |

Working paper 2A (continued)

# STATEMENT OF DEPARTMENTAL REVENUE COLLECTED AS AT 31 MARCH 2021

|                                  | National<br>Revenue | Sales of goods<br>and services | Fines           | Interest<br>dividends | Sale of           | Financial<br>transactions<br>in | ŀ                      | ŀ                  | Amount<br>Received<br>by |
|----------------------------------|---------------------|--------------------------------|-----------------|-----------------------|-------------------|---------------------------------|------------------------|--------------------|--------------------------|
|                                  | Fund<br>receipts    | otner tnan<br>capital assets   | and<br>forfeits | and rent on<br>land   | capital<br>assets | assets and<br>liabilities       | I ransters<br>received | l otal<br>received | Kevenue<br>Fund          |
| Name of Department               | R 000               | R 000                          | R 000           | R 000                 | R 000             | R 000                           | R 000                  | R 000              | R 000                    |
| The Presidency                   | '                   | 283                            | '               | 12                    |                   | 326                             | 1                      | 621                | 650                      |
| Cooperative Governance           | '                   | 207                            | '               | 619                   | '                 | 11 035                          | '                      | 11 861             | 2 374                    |
| Home Affairs                     | 1                   | 290 195                        | 768             | 499                   | 2 951             | 9 176                           | '                      | 303 589            | 317 614                  |
| International Relations and      | ı                   | 1 234                          | ı               | 445                   | 767               | 99 332                          | ı                      | 101 778            | 116 586                  |
| Cooperation                      |                     |                                |                 |                       |                   |                                 |                        |                    |                          |
| National Treasury                | 1                   | 9 901                          | ı               | 6 838 487             | ı                 | 76 386                          | ı                      | 6 924 774          | 7 660 148                |
| Planning Monitoring and          | ı                   | 87                             | ı               | 13                    | 7                 | 2 003                           | 1                      | 2 110              | 2 125                    |
| Evaluation                       |                     |                                |                 |                       |                   |                                 |                        |                    |                          |
| Public Enterprises               | ı                   | 69                             | ı               | I                     | 715               | 9 955                           | 1                      | 10 739             | 10 709                   |
| Public Service & Administration  | '                   | 182                            | ı               | 4                     | ı                 | 497                             | ı                      | 683                | 322                      |
| Public Works and Infrastructure  | '                   | 316                            | '               | 1                     | 7 553             | 1                               | 1 207                  | 9 0 7 6            | 16 420                   |
| Statistics SA                    | 1                   | 827                            | 1               | 302                   | ~                 | 1 229                           | ı                      | 2 359              | 2 264                    |
| Women                            | '                   | 55                             | '               | 1                     | 43                | 120                             | ı                      | 218                | 216                      |
| Basic Education                  | '                   | 1 941                          | '               | 1 031                 | '                 | 401                             | '                      | 3 373              | 3 687                    |
| Higher Education and Training    | 1                   | 8 582                          | 1               | 1 426                 | ı                 | 8 455                           | ı                      | 18 463             | 16 857                   |
| Health                           | '                   | 3 301                          | 336             | '                     | 136               | '                               | 1                      | 3 773              | 3 077                    |
| Social Development               | '                   | •                              | '               | 2 491                 | '                 | 21 485                          | '                      | 23 976             | 299 940                  |
| Correctional Services            | '                   | 63 936                         | 7 032           | 718                   | 1 331             | 35 738                          | ı                      | 108 755            | 109 895                  |
| Defence                          | '                   | 398 125                        | 1 547           | 4 283                 | 5 947             | 92 559                          | 421 144                | 923 605            | 959 196                  |
| Independent Police Investigative |                     | 119                            | ı               | 12                    | ı                 | 140                             | ı                      | 271                | 268                      |
| Directorate                      |                     |                                |                 |                       |                   |                                 |                        |                    |                          |
| Justice and Constitutional       | '                   | 118 949                        | 191 246         | 3 066                 | 282               | 22 370                          | 1 422                  | 337 335            | 306 366                  |
| Development                      |                     |                                |                 |                       |                   |                                 |                        |                    |                          |
| Office of the Chief Justice      | I                   | 588                            | I               | I                     | 212               | 1 898                           | ı                      | 2 698              | 2 284                    |
| Police                           | ı                   | 344 376                        | 86 282          | 3 058                 | 108 533           | 130 201                         | 1                      | 672 450            | 672 419                  |
| Environmental Affairs            | ı                   | 40 745                         | 341             | 6 440                 | 2 087             | 27 922                          | 1                      | 77 535             | 77 960                   |
| Employment and Labour            | '                   | 4 774                          | 100             | 785                   | 138               | 3 385                           | ı                      | 9 182              | 9 159                    |
| Mineral Resources and Energy     | I                   | 12 732                         | 2 878           | 10 668                | I                 | 254 651                         | I                      | 280 929            | 2 78 880                 |

## UNAUDITED SUPPLEMENTARY WORKING PAPERS (WP)

For the year ended 31 March 2021

For the year ended 31 March 2021

|                                      | National | Sales of<br>goods<br>and services | Fines           | Interest  |         | Financial<br>transactions |           |            | Amount      |
|--------------------------------------|----------|-----------------------------------|-----------------|-----------|---------|---------------------------|-----------|------------|-------------|
|                                      | Revenue  | other than                        | penalties       | dividends | Sale of | in                        |           |            | Received by |
|                                      | Fund     | capital                           | and<br>forfeits | and rent  | capital | assets and<br>liabilities | Transfers | Total      | Revenue     |
| Name of Department                   | R 000    |                                   | R 000           | R 000     | R 000   | R 000                     | R 000     | R 000      | R 000       |
| Science and Innovation               | 1        |                                   | 1               | 13        | 1       | 2 157                     | 1         | 2 241      | 2 226       |
| Small Business Development           | I        | 58                                | ı               | С         | 121     | 118                       | I         | 300        | 299         |
| Communication and Digital            | I        | 95                                | '               | 104 821   | 639     | 173                       | I         | 105 728    | 105 585     |
| Technologies                         |          |                                   |                 |           |         |                           |           |            |             |
| Tourism                              | I        | 169                               | '               | 1 221     | 16      | 10 451                    | 1         | 11 857     | 11 578      |
| Trade, Industry and Competition      | I        | 698                               | 63 675          | 678       | 65      | 71 755                    | 3 376     | 140 247    | 150 260     |
| Transport                            | I        | 645                               | 1               | 114       | I       | 866                       | I         | 1 625      | 5 795       |
| Water and Sanitation                 | I        | 1 767                             | '               | 1 056     | 35      | 19 932                    | 1         | 22 790     | 4 694       |
| Sports, Arts & Culture               | I        | 243                               | '               | 4         | 234     | 161                       | 1         | 642        | 666         |
| Human Settlements                    | I        | 206                               | '               | 30        | I       | 129                       | 1         | 365        | 400         |
| Agriculture, Land Reform and Rural   | I        | 228 822                           | ~               | 18 806    | I       | 12 838                    | 22        | 260 489    | 255 946     |
| Development                          |          |                                   |                 |           |         |                           |           |            |             |
| Centre for Public Service Innovation | I        | 5                                 | ı               | I         | I       | 3                         | I         | 80         | 9           |
| Civil Secretariat for police         | I        | 75                                | '               | I         | I       | •                         | 1         | 75         | 87          |
| Government Communication and         | I        | 870                               | '               | 94        | I       | 91                        | ı         | 1 055      | 988         |
| Information                          |          |                                   |                 |           |         |                           |           |            |             |
| Military Veterans                    | I        | 38                                | I               | I         | I       | 1 068                     | I         | 1 106      | 1 313       |
| National School of Government        | I        | 41                                | '               | 8         | 26      | 117                       | 1         | 192        | 178         |
| Public Service Commission            | I        | 121                               | •               | 42        | 1       | 681                       | •         | 844        | 544         |
| Traditional Affairs                  | I        | 59                                | '               | I         | 1       | •                         | 1         | 59         | 59          |
| Refunds for previous financial       |          |                                   |                 |           |         |                           |           |            |             |
| years                                |          |                                   |                 |           |         |                           |           |            |             |
| Police                               | I        | I                                 | (15 151)        | I         | I       | -                         | I         | (15 151)   | (15 151)    |
| Total                                | I        | 1 520 356                         | 354 206         | 7 001 249 | 131 839 | 929 804                   | 427 171   | 10 364 625 | 11 394 889  |

Working paper 2B (continued)

STATEMENT OF DEPARTMENTAL REVENUE COLLECTED AS AT 31 MARCH 2021

For the vear ended 31 March 20

|                                     |                     | goods<br>goods<br>and  |                    |                       |         | Financial                 |           |           | Amount         |
|-------------------------------------|---------------------|------------------------|--------------------|-----------------------|---------|---------------------------|-----------|-----------|----------------|
|                                     | National<br>Revenue | services<br>other than | Fines<br>penalties | Interest<br>dividends | Sale of | transactions<br>in        |           |           | Received<br>bv |
|                                     | Fund                | capital                | and                | and rent              | capital | assets and<br>liabilitios | Transfers | Total     | Revenue        |
| Name of department                  | R 000               | R 000                  | R 000              | R 000                 | R 000   | R 000                     | R 000     | R 000     | R 000          |
| The Presidency                      | 1                   | 298                    | 1                  | 32                    | 254     | 266                       | 1         | 850       | 840            |
| Communication                       | ı                   | 26                     | ı                  | 1 229                 | •       | 358                       | ·         | 1 613     | 1 855          |
| Cooperative Governance              | ·                   | 210                    | '                  | 620                   | 253     | 494                       | ·         | 1 577     | 43 891         |
| Home Affairs                        | •                   | 1 008 968              | 23 146             | 2 184                 | 1 503   | 16 590                    | 507       | 1 052 898 | 1 046 006      |
| International Relations and         | •                   | 1 231                  | 43                 | 798                   | 4 472   | 52 223                    |           | 58 767    | 52 999         |
| Cooperation                         |                     |                        |                    |                       |         |                           |           |           |                |
| National Treasury                   | I                   | 75 445                 | I                  | 8 303 466             | 35      | 260 141                   | 1         | 8 639 087 | 7 855 013      |
| Planning Monitoring and Evaluation  | '                   | 101                    | '                  | 36                    | 38      | 6 640                     | ı         | 6 815     | 6 798          |
| Public Enterprises                  | 1                   | 65                     | ı                  | '                     | ı       | 44                        | '         | 109       | 109            |
| Public Service & Administration     | ı                   | 181                    | ı                  | с<br>С                | 277     | 286                       |           | 747       | 797            |
| Public Works                        | 1                   | 305                    | '                  | 25 652                | 139     | 971                       | ı         | 27 067    | 13 818         |
| Statistics SA                       | I                   | 827                    | I                  | 334                   | 2       | 609                       | I         | 1 772     | 1 698          |
| Women                               | ı                   | 53                     | ı                  | 10                    | •       | 71                        | ı         | 134       | 192            |
| Basic Education                     | ı                   | 3 044                  | ı                  | 11 137                | •       | 1 529                     | ı         | 15 710    | 19 725         |
| Higher Education and Training       | '                   | 12 192                 | '                  | 2 007                 | 429     | 8 131                     | 1         | 22 759    | 22 878         |
| Health                              | '                   | 3 713                  | '                  | 3 554                 | 298     | 369                       | 1         | 7 934     | 8 594          |
| Social Development                  | '                   | ~                      | '                  | 2 601                 | •       | 270 432                   | ı         | 273 034   | 79 765         |
| Correctional Services               | I                   | 63 424                 | 16 165             | 1 827                 | 5 567   | 44 022                    | I         |           | 130 102        |
| Defence                             | '                   | 764 759                | 1 804              | 6 010                 | S       | 157 203                   | 356 875   | 1 289 155 | 1 304 472      |
| Independent Police Investigative    |                     | 117                    | '                  | 12                    | 61      | 123                       | ı         | 313       | 317            |
| Directorate                         |                     |                        |                    |                       |         |                           |           |           |                |
| Justice and Constitutional          | 1                   | 173 075                | 211 573            | 11 030                | 5 612   | 15 713                    | 6 525     | 423 528   | 416 441        |
| Development                         |                     |                        |                    |                       |         |                           |           |           |                |
| Office of the Chief Justice         | I                   | 659                    | 9                  | -                     | 262     | 1 967                     | ı         | 2 895     | 2 975          |
| Police                              | I                   |                        | 43 394             | 1 755                 |         | 139 810                   | ı         | 601 703   | 594 889        |
| Agriculture, Forestry and Fisheries | 1                   | 201 211                | 30                 | 2 776                 | 6 183   | 8 093                     | 339       | 218 632   | 219 677        |

STATEMENT OF DEPARTMENTAL REVENUE COLLECTED AS AT 31 MARCH 2020 Working paper 2B

For the year ended 31 March 2021

| STATEMENT OF DEPARTMEN                                 |                     | L REVEN                  | NUE CO   | DLLECTE     | D AS A  | TAL REVENUE COLLECTED AS AT 31 MARCH 2020 | <b>CH 202</b> | 0          |                       |
|--|---------------------|--------------------------|----------|-------------|---------|---|---------------|------------|-----------------------|
|  |                     | Sales of<br>goods<br>and |          |             |         | Financial                                 |               |            |                       |
|  | National<br>Revenue | services<br>other than   | Fines    | Interest    | Sale of | transactions                              |               |            | Amount<br>Received bv |
|  | Fund                | capital                  | and      | and rent on | capital | assets and                                | Transfers     | Total      | Revenue               |
|  | receipts            | assets                   | forfeits | land        | assets  | liabilities                               | received      | received   | Fund                  |
| Name of department                                     | R 000               | R 000                    | R 000    | R 000       | R 000   | R 000                                     | R 000         | R 000      | R 000                 |
| Economic Development                                   | 1                   | 28                       | 61 250   | 370         | 1       | 19  | 1             | 61 667     | 61 667                |
| Energy   | I                   | 4 121                    | I        | С           | 1       | 142                                       | 764           | 5 030      | 53 593                |
| Environmental Affairs                                  | I                   | 2 940                    | 4 033    | 7 410       | 120     | 94 014                                    | '             | 108 517    | 94 624                |
| Labour   | I                   | 5 009                    | 853      | 1 381       | 723     | 4 400                                     | '             | 12 366     | 12 438                |
| Mineral Resources                                      | I                   | 11 126                   | 3 129    | 21 250      | 2 379   | 292                                       | '             | 38 176     | 34 430                |
| Science and Technology                                 | I                   | 69                       | I        | 13          | ı       | 19 334                                    | ı             | 19 4 16    | 19 415                |
| Small Business Development                             | I                   | 58                       | I        | 26          | 145     | 23 028                                    | ı             | 23 257     | 23 287                |
| Telecommunications                                     | I                   | 82                       | I        | 664 637     | 484     | (1 612)                                   | 360           | 663 951    | 663 522               |
| Tourism  | I                   | 166                      | I        | 179         | 254     | 3 651                                     | 1             | 4 250      | 4 419                 |
| Trade and Industry                                     | I                   | 746                      | 139      | 7 895       | 32      | 91 798                                    | 5 453         | 106 063    | 85 738                |
| Transport*   | I                   | 1 462                    | I        | 42 593      | I       | 5 888                                     | I             | 49 943     | 45 309                |
| Water and Sanitation                                   | I                   | 1 977                    | 1 310    | 3 561       | 379     | 8 130                                     | I             | 15 357     | 15 361                |
| Arts & Culture   | I                   | 235                      | I        | 47          | 221     | 368                                       | I             | 871        | 871                   |
| Human Settlements                                      | I                   | 204                      | I        | 136         | 180     | 340                                       | I             | 860        | 200                   |
| Rural Development and Land Reform                      | I                   | 28 699                   | I        | 47 471      | 2 425   | 44 802                                    | I             | 123 397    | 143 975               |
| Sport and Recreation                                   | I                   | 99                       | I        | 0           | 39      | 105                                       | I             | 212        | 176                   |
| Centre for Public Service Innovation                   | I                   | 5                        | I        | ~           | I       | I   | I             | 9          | 2                     |
| Civil Secretariat for police                           | I                   | 71                       | I        | I           | I       | I   | I             | 71         | 126                   |
| Government Communication and                           | I                   | 1 149                    | I        | 321         | I       | 257                                       | I             | 1 727      | 1 747                 |
| Information  |                     |                          |          |             |         |   |               |            |                       |
| Military Veterans                                      | I                   | 41                       | I        | 1           | 1       | 1 042                                     | '             | 1 083      | 418                   |
| National School of Government                          | I                   | 44                       | I        | 81          | 69      | 153                                       | I             | 347        | 309                   |
| Public Service Commission                              | I                   | 117                      | I        | 92          | I       | 441                                       | I             | 650        | 706                   |
| Traditional Affairs                                    | I                   | 50                       | I        | I           | I       | I   | I             | 50         | 49                    |
| Refunds for previous financial years                   |                     |                          |          |             |         |   |               |            |                       |
| Police   | '                   |                          | (6118)   |             |         |   | '             | (6118)     | (6118)                |
| Total  | '                   | 2 699 578                | 360 757  | 9 174 543   | 120 875 | 1 282 677                                 | 370 823       | 14 009 253 | 13 080 708            |
| * See disclosure note on restatements for more details | more details        |                          |          |             |         |   |               |            |                       |

Working paper 2B (continued)

For the year ended 31 March 2021

|  | 2020/21      | 2019/20      |
|--|--------------|--------------|
|  | Amount       | Amount       |
|  | Received by  | Received by  |
|  | Revenue Fund | Revenue Fund |
| Items  | R 000        | R 000        |
| Non- Cash  | 25 769 916   | 12 801 334   |
| Revenue Fund Receipts: Penalties on Retail Bonds             | 1 811        | 2 345        |
| Revenue Fund Receipts: Premium Received                      | 14 328 319   | 3 462 654    |
| Revenue Fund Receipts: Premium on Bonds issued               | 11 042 461   | 378 078      |
| Revenue Fund Receipts: Profit on Foreign Currency Investment | 397 326      | 8 958 256    |
| Total  | 25 769 916   | 12 801 334   |

STATEMENT OF NATIONAL REVENUE FUND RECEIPTS

Working paper 2C

For the year ended 31 March 2021

| STATEMENT OF VOTED FUNDS SURRENDERED FOR PREVIOUS APPROPRIATIONS | EVIOUS APPROPRIA                       | TIONS                                  |
|--|--|--|
|  | 2020/21                                | 2019/20                                |
|  | Appropriated funds/<br>Equitable Share | Appropriated funds/<br>Equitable Share |
| Name of Department   | R 000                                  | R 000                                  |
| Presidency   | 61 460                                 | 47 337                                 |
| Cooperative Governance and Traditional Affairs                   | 3 374 925                              | 3 118 627                              |
| Home Affairs   | 187                                    | 200                                    |
| International Relations and Cooperation                          | 445 439                                | 182 530                                |
| Performance Monitoring and Evaluation                            | 42 421                                 | 83 281                                 |
| Public Works   | 146 833                                | 34 777                                 |
| Women  | 6 2 0 9                                | 7 855                                  |
| Communications   | 82 910                                 | 28 126                                 |
| National Treasury  | 857 632                                | 1 057 940                              |
| Asset and Liability Management                                   | 36 785                                 | 20 236                                 |
| Public Enterprise  | 36 641                                 | 48 122                                 |
| Public Service and Administration                                | 38 378                                 | 24 641                                 |
| Statistics S A   | 11 846                                 | 17 704                                 |
| Arts and Culture   | 227 519                                | 100 753                                |
| Basic Education  | 611 651                                | 284 816                                |
| Health   | 422 391                                | 388 308                                |
| Higher Education and Training                                    | 227 256                                | 200 335                                |
| Labour   | 217 323                                | 196 179                                |
| Social Development   | 125 384                                | 15 223                                 |
| Sport and Recreation S A   | 26 402                                 | 14 764                                 |
| Correctional Services  | 131 804                                | 103 326                                |
| Defence and Military Veterans                                    | 5 875                                  | 4 162                                  |
| Independent Police Investigative Directorate                     | 43                                     | 282                                    |
| Justice  | 757 215                                | 444 875                                |
| Chief Justice  | 110 626                                | 27 728                                 |
| Police   | 754 044                                | 1 255 419                              |
| Agriculture Forestry and Fisheries                               | 152 089                                | 158 714                                |
| Telecommunications   | 63 689                                 | 12 272                                 |
| Economic Development   | 23 285                                 | 28 587                                 |

Working paper 3A

For the year ended 31 March 2021

| Appropriated funds/<br>Equitable Share         Appropriated<br>Equitable Share  |  | 2020/21             | 2019/20             |
|---|--|---------------------|---------------------|
| Equitable Share         Equitable   |  | Appropriated funds/ | Appropriated funds/ |
| R         000           256         327           117         024           516         516           516         516           13         27           97         27           97         27           97         27           97         27           98         277           12         8           12         12           12         364           38         324           12         386           334         334           12         2499           386         12           12         2499           334         334           12         2499           336         12           12         12           12         12           12         12           12         12           12         12           12         12           12         12           12         12           12         12           12         12           11         11  |  | Equitable Share     | Equitable Share     |
| mental Affairs         256 327         117 024           Settlements         117 024         516 369           Settlements         13 927         516 369           Settlements         73 679         73 679           settlements         27 556         27 556           and Industry         27 556         8 277           and Industry         122 614         324 331           and Industry         324 331         324 331           and Sanitation: Reallocation to other surrenders  | Name of Department                                     |                     | R 000               |
| mental Affairs     117 024       mental Affairs     516 369       Settlements     516 369       s Resources     22 430       evelopment and Land Reform     22 430       evelopment and Land Reform     27 556       evelopment?     27 556       evelopment?     27 3679       evelopment?     27 3679       evelopment?     27 3679       evelopment?     27 3679       and Industry     122 614       of     324 331       of     324 331       of     324 331       of     324 331       of     2499 386       of     2499 386       of     12 980 183       of     12 28 639       of     12 38 639       of     14 455       of     16 31 545       of     16 38 545   | Energy   | 256 327             | 73 293              |
| nd Land Reform     516 369       nd Land Reform     13 927       opment'     22 430       39     27 556       31     27 556       32 4 331     23 4 331       122 614     32 4 331       23 4 331     2 499 386       12 980 183     9       12 980 183     9       Reallocation to other surrenders     (1 296 633)       mpetition     (7 49 63)       11 681 545     1   | Environmental Affairs                                  | 117 024             | I                   |
| nd Land Reform<br>gy<br>opment'<br>comment'<br>comment'<br>comment'<br>comment'<br>comment'<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comment<br>comme  | Human Settlements                                      | 516 369             | 260 458             |
| nd Land Reform<br>gy<br>opment'<br>ng 27566<br>8 277<br>122 614<br>324 331<br>2 499 386<br>122 614<br>324 331<br>2 499 386<br>122 614<br>324 331<br>2 499 386<br>12 614<br>324 331<br>2 499 386<br>12 614<br>32 616<br>32 616<br>31 61  | Minerals Resources                                     | 13 927              | 10 538              |
| gy<br>opment <sup>*</sup> 73 679<br>27 556<br>8 277<br>122 614<br>324 331<br>2 499 386<br><b>12 98 638</b><br><b>12 98 638</b><br><b>12 98 638</b><br><b>12 28 638</b><br><b>12 28 638</b><br><b>12 28 638</b><br><b>12 249 693</b><br><b>11 249 613</b><br><b>11 249 613</b><br><b>11 249 613</b><br><b>11 249 613</b><br><b>11 161 745</b><br><b>11 </b> | Rural Development and Land Reform                      | 22 430              | 144 143             |
| 27 556       8 277         8 277       122 614         324 331       324 331         2 499 386       12 980 183         9       12 980 183         7       12 980 183         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         12 980 183       1         14 1455       1         11 1681 545       1  | Science and Technology                                 | 73 679              | 65 813              |
| 8<277   | Small Business Development                             | 27 556              | 68 935              |
| 122 614       324 331         324 331       324 331         2499 386       12 980 183         12 980 183       12 980 183         6       (12 98 638)         7       (12 29 633)         7       (12 49 693)         7       (12 49 693)         7       (14 1455)         7       (7490)         9       (14 1455)         11       (81 545)  | Tourism  | 8 277               | 27 016              |
| 324 331       324 331         2 499 386       2 499 386         12 980 183       9         (12 98 633)       1         (12 49 693)       1  | Trade and Industry                                     | 122 614             | 41 516              |
| 2 499 386       2 499 386       9;         12 980 183       12 980 183       9;         Reallocation to other surrenders       (1 298 638)       (1 1 298 638)         Supetition       (1 249 693)       (1 249 693)         Impetition       (7 490)       -         Impetition       (1 1 268 638)       -         Impetition       (1 1 268 638)       -         Impetition       (1 1 268 638)       -         Impetition       -       -   | Transport  | 324 331             | 645 064             |
| 12 980 183       12 980 183         Reallocation to other surrenders       (1 298 638)         Reallocation to other surrenders       (1 249 693)         Impetition       (1 41 455)         Impetition       (7 490)         Impetition       11 681 545  | Water Affairs  | 2 499 386           | 76 754              |
| Reallocation to other surrenders       (1 298 638)       (1 298 633)         Reallocation to other surrenders       (1 249 693)       (7 249 693)         Impetition       (1 249 693)       (7 249 693)  |  | 12 980 183          | 9 320 649           |
| Reallocation to other surrenders     (1 298 638)     (1 249 693)       Reallocation to other surrenders     (1 249 693)     (7 249 693)       Impetition     (1 249 693)     (7 249 693)   |  |                     |                     |
| Reallocation to other surrenders       (1 249 693)       (7 249 693)         Reallocation to other surrenders       (41 455)       (7 490)         Impetition       (7 490)       1   | Refunds  | (1 298 638)         | (148 371)           |
| Reallocation to other surrenders         -           (41 455)         (41 455)           (7 490)         -           -         -           -         11 681 545   | Water and Sanitation                                   | (1 249 693)         | (114 654)           |
| mpetition     (41 455)       7 490)     (7 490)       -     -       11 681 545  | Water and Sanitation: Reallocation to other surrenders | 1                   | 114 654             |
| Impetition     (7 490)       -     -       11 681 545   | Communication  | (41 455)            | Ι                   |
| 11 681 545  | Trade Industry and Competition                         | (7 490)             | Ι                   |
| 11 681 545  | Environmental Affairs                                  | -                   | (33 717)            |
|   | Total  | 11 681 545          | 9 286 932           |

Working paper 3A (continued)

STATEMENT OF VOTED FUNDS SURRENDERED FOR PREVIOUS APPROPRIATIONS

For the year ended 31 March 2021

|   | 2020/21            | 2019/20            |
|---|--------------------|--------------------|
|   | Amount Surrendered | Amount Surrendered |
| Name of Department                                      | R 000              | R 000              |
| Other Surrenders  | 1 202 176          | 629 436            |
| Parliament  | -                  | 23 789             |
| National School of Government                           | 4 919              | 2 157              |
| Public Service Commission                               | 3 700              | 431                |
| Various received in excess                              | 7                  | 12                 |
| Arts and Culture : Mali Project                         | •                  | 74                 |
| Military Veterans                                       | 175 287            | 85 109             |
| Centre for Public Service Innovation                    | 8 581              | 2 308              |
| Government Communication and Information System         | 13 116             | 12 306             |
| Government Printers                                     | •                  | 200 000            |
| Traditional Affairs                                     | 7 635              | 9 043              |
| Civilian Secretariat Police                             | 5 617              | 13 684             |
| Human Settlement  | 117 700            |                    |
| Women   | 4 510              |                    |
| Environmental Affairs                                   | 23 001             |                    |
| Telecommunication and Digital Technologies              | -                  |                    |
| Tourism   | 838 110            |                    |
| Transport: Driving Licence Card Account                 | •                  | 272 898            |
| Health  | •                  | 7 625              |
|   |                    |                    |
| Public Entities   | 1 610 084          | 664 022            |
| Marine Living Resources                                 | 160 700            |                    |
| SASSA   | 1 061 560          |                    |
| Independent Development Trust                           | 156 977            | •                  |
| Deeds Office  | •                  | 14 300             |
| South African National Accreditation System (SANAS)     | 17 863             | 1                  |
| National Regulator for Compulsory Specifications (NRCS) | 88 510             | 1                  |
| National Consumer Commission                            | 34 974             |                    |
| Companies Tribunal                                      | 14 700             |                    |

STATEMENT OF OTHER SURRENDERS

Working paper 3B

For the year ended 31 March 2021

| Name of Department                               |                    |                    |
|--|--------------------|--------------------|
| Name of Department                               | Amount Surrendered | Amount Surrendered |
|  | R 000              | R 000              |
| Companies and Intellectual Properties Commission | 74 800             | 245 400            |
| National Credit Regulator                        | I                  | 22 700             |
| Housing Development Agency                       | I                  | 631                |
| National Library - Arts and Culture              | 1                  | 2 000              |
| ALHA - Rural Development                         | 1                  | 197 691            |
| Economic Development: SEDA                       | I                  | 58 200             |
| Conditional Grants                               | 552 104            | 1 309 955          |
| Basic Education Gauteng                          | 30 579             | 36 564             |
| Basic Education: Free State                      | 1                  | 7 800              |
| Basic Education: Limpopo                         | 1                  | 62 632             |
| Basic Education: Eastern Cape                    | 1                  | 14 471             |
| Basic Education: Northern Cape                   | 1                  | 535                |
| Basic Education: Mpumalanga                      | 1                  | 2 350              |
| Health: Eastern Cape                             | 1                  | 28 018             |
| Health: Gauteng                                  | 1                  | 379 872            |
| Human Settlement: Free State                     | 1                  | 2 385              |
| Human Settlement: North West                     | 1                  | 161 708            |
| Human Settlement: Gauteng                        | 1                  | 2 993              |
| Human Settlement: Limpopo                        | 1                  | 1 391              |
| Human Settlement: Mpumalanga                     | 1                  | 10 496             |
| Human Settlement: Northern Cape                  | 1                  | 7 133              |
| Human Settlement: Eastern Cape                   | 1                  | 2 385              |
| Arts & Culture: Northern Cape                    | 260 901            | 345                |
| Arts & Culture: Mpumalanga                       | 1                  | 168                |
| Arts & Culture: Limpopo                          | 1                  | 6 715              |
| Arts & Culture: Free State                       | 1                  | 5 485              |
| Arts & Culture: Eastern Cape                     | 1                  | 78                 |

STATEMENT OF OTHER SURRENDERS

Working paper 3B (continued)

For the year ended 31 March 2021

|                                      | 2020/21            | 2019/20                   |
|--------------------------------------|--------------------|---------------------------|
|                                      | Amount Surrendered | <b>Amount Surrendered</b> |
| Name of Department                   | R 000              | R 000                     |
| Arts & Culture: Gauteng              | 1                  | 18 606                    |
| Arts & Culture: North West           | 1                  | 15 880                    |
| Arts & Culture: KwaZulu-Natal        | 1                  | 31                        |
| Public Works: Eastern Cape           | 12 398             | 1 798                     |
| Public Works: Free State             | 1                  | 773                       |
| Public Works: Gauteng                | 1                  | 1 257                     |
| Public Works: Limpopo                | 1                  | 4 629                     |
| Public Works: Mpumalanga             | I                  | 1 318                     |
| Public Works: KwaZulu-Natal          | 1                  | 808                       |
| Public Works: North West             | 1                  | 2 191                     |
| Public Works: Northern Cape          | 1                  | 2 464                     |
| Sports and Recreation: Northern Cape | I                  | 179                       |
| Sports and Recreation: North West    | 1                  | 1 898                     |
| Sports and Recreation: Limpopo       | 1                  | 882                       |
| Sports and Recreation: Free State    | 1                  | 117 549                   |
| Sports and Recreation: Gauteng       | 1                  | 1 272                     |
| Sports and Recreation: Western Cape  | I                  | 15                        |
| Sports and Recreation: KwaZulu Natal | 1                  | ~                         |
| Social Development: Eastern Cape     | 14 378             | 4 745                     |
| Social Development: Gauteng          | I                  | 18 441                    |
| Social Development: Free State       | I                  | 19 823                    |
| Social Development: Limpopo          | I                  | 3 569                     |
| Social Development: Mpumalanga       | I                  | 2 333                     |
| Social Development: Northern Cape    | I                  | 3 209                     |
| Social Development: Western Cape     | 1                  | 1 636                     |
|                                      |                    |                           |

Working paper 3B (continued)

STATEMENT OF OTHER SURRENDERS

For the year ended 31 March 2021

|                                 | 2020/21            | 2019/20            |
|---------------------------------|--------------------|--------------------|
|                                 | Amount Surrendered | Amount Surrendered |
| Name of Department              | R 000              | R 000              |
| Agriculture: Eastern Cape       | 173 351            | 18 899             |
| Agriculture: Free State         | 1                  | 24 498             |
| Agriculture: Gauteng            | 1                  | 1 481              |
| Agriculture: KwaZulu-Natal      | 1                  | 487                |
| Agriculture: Limpopo            | •                  | 38                 |
| Agriculture: Mpumalanga         | 1                  | 400                |
| Agriculture: North West         | 1                  | 9 400              |
| Cooperative Governance: Gauteng | 54                 | 55 945             |
| Transport: Limpopo              | •                  | 1 637              |
| Transport: Free State           | 1                  | 215 934            |
| Transport: Gauteng              | 1                  | 3 378              |
| Transport: Mpumalanga           | 1                  | 5                  |
| Transport: Northern Cape        | 1                  | 2 847              |
| Transport: Eastern Cape         | 1                  | 1 637              |
| Treasury: Mpumalanga            | 1                  | 215 934            |
| Municipalities                  | 162 659            | 318 742            |
| Local Government Surrender      | 162 659            | 318 742            |
| Refunds                         | (838 110)          |                    |
| Tourism                         | (838 110)          | 1                  |
| Water and Sanitation            | •                  | (114 654)          |
| Total                           | 2 688 913          | 2 807 501          |
|                                 |                    |                    |

Working paper 3B (continued)

STATEMENT OF OTHER SURRENDERS

For the year ended 31 March 2021

|  | 2020/21      | 0/21                  | 2019/20      | /20                   |
|--|--------------|-----------------------|--------------|-----------------------|
|  | Amount to be | Amount<br>Received by | Amount to be | Amount<br>Received by |
|  | Received     | Revenue Fund          | Received     | Revenue Fund          |
| Name of Department                           | R 000        | R 000                 | R 000        | R 000                 |
| Reallocated from Departmental Revenue        | •            | 1 725 266             | •            | 1 554 525             |
| Department of Communication: ICASA           |              | 1 504 914             |              | 1 490 587             |
| DTI: Various entities                        |              | 1 106                 |              | 5 250                 |
| Economic Development: Competition Commission |              | 209 625               |              | 58 688                |
| Home Affairs: Immigration Control Account    |              | 1 485                 |              | •                     |
| Presidency: Ford foundation                  |              | 8 136                 |              | I                     |
|  |              |                       |              |                       |
| Other  | •            | 76 860                | •            | 85 481                |
| Prevention of Organised Crime Act (POCA)     |              | 2 617                 |              | 3 166                 |
| Financial Intelligence Centre (FIC)          |              | 28 000                |              | 78 984                |
| Asset Forfeiture Unit                        |              | 44 743                |              | 2 331                 |
| SARB: Brightrock Life                        |              | 1 500                 |              | 1 000                 |
| Total  | •            | 1 802 126             | •            | 1 640 006             |

STATEMENT OF OTHER REVENUE RECEIVED

Working paper 3C

## STATEMENT OF AMOUNTS TRANSFERRED TO DEPARTMENTS FOR PREVIOUS **APPROPRIATED FUNDS**

|                                | 2020/21            | 21                    | 2019/20            |                       |
|--------------------------------|--------------------|-----------------------|--------------------|-----------------------|
|                                | Equitable<br>Share | Amount<br>Transferred | Equitable<br>Share | Amount<br>Transferred |
| Name of Department             | R 000              | R 000                 | R 000              | R 000                 |
| Asset and Liability Management | 511                | 511                   | 76                 | 76                    |
| Chief Justice                  | 1                  | •                     | 98                 | 98                    |
| Environmental Affairs          | '                  | •                     | 372 528            | 372 528               |
| Total                          | 511                | 511                   | 372 702            | 372 702               |

## Working paper 4B

## STATEMENT OF OTHER EXPENDITURE

UNAUDITED SUPPLEMENTARY WORKING

NOT APPLICABLE TO NRF

## Working paper 4C

# STATEMENT OF CRIMINAL ASSET RECOVERY ACCOUNT (CARA) PAYMENTS

|                    | 2020/21  | 21             | 2019/20  |                |
|--------------------|----------|----------------|----------|----------------|
|                    |          | Amount         |          | Amount         |
|                    | Amount   | transferred by | Amount   | transferred by |
|                    | Approved | Revenue Fund   | Approved | Revenue Fund   |
| Name of Department | R 000    | R 000          | R 000    | R 000          |
| CARA               | 150 699  | 150 699        | 147 472  | 147 472        |
| Total              | 150 699  | 150 699        | 147 472  | 147 472        |

PAPERS (WP)

For the year ended 31 March 2021

Working paper 4D

# STATEMENT OF APPROPRIATED FUNDS NOT RECEIVED FROM NATIONAL GOVERNMENT

NOT APPLICABLE TO NRF

## Working paper 4E

STATEMENT OF OTHER EXPENDITURE IN TERMS OF AN ACT OF PARLIAMENT (With Funding)

NOT APPLICABLE TO NRF

## Working paper 4F

# STATEMENT OF ADDITIONAL INFORMATION ON NATIONAL REVENUE FUND PAYMENTS

|                                     | 2020/21      | /21                 | 2019/20      | 0              |
|-------------------------------------|--------------|---------------------|--------------|----------------|
|                                     |              | Amount              |              | Amount         |
|                                     | Amount to be | Transferred by      | Amount to be | Transferred by |
|                                     | Transferred  | <b>Revenue Fund</b> | Transferred  | Revenue Fund   |
| Items                               | R 000        | R 000               | R 000        | R 000          |
| GFECRA                              | 111 331      |                     | 11 042 461   |                |
| Premium paid                        | 410 339      |                     | 397 326      |                |
| Loss on Scriptlending               | 66 520       |                     | (0)          |                |
| Loss on Foreign Currency Investment | 151          |                     | I            |                |
| Total                               | 588 341      | •                   | 11 439 787   | •              |

# STATEMENT OF APPROPRIATION FOR UNAUTHORISED EXPENDITURE AS AT 31 MARCH 2021

| STATEMENT OF APPROPRIATION | APPROF  | RIATION   |                    | THORISED I                           | FOR UNAUTHORISED EXPENDITURE AS AT 31 MARCH 2021 | E AS AT 31 I | MARCH 2021         |
|----------------------------|---------|-----------|--------------------|--------------------------------------|--|--------------|--------------------|
|                            |         |           | Una                | Unauthorised approved by Finance Act | d by Finance Act                                 |              |                    |
|                            |         |           |                    | With F                               | With Funding                                     |              | Without Funding    |
|                            |         |           | Amount<br>Approved |                                      | Amount<br>Approved                               |              | Amount<br>Approved |
|                            | Finance | Financial | Funded by          | Amount                               | Not funded by                                    | Amount       | Not funded by      |
|                            | Act No  | Year      | Revenue Fund       | Transferred                          | Revenue Fund                                     | Transferred  | Revenue Fund       |
| Name of Department         | R 000   |           | R 000              | R 000                                | R 000  | R 000        | R 000              |
| No Finance Act Passed      |         |           |                    |                                      |  |              |                    |
| Total                      |         |           | 1                  | •                                    |  | 1            | •                  |

PAPERS (WP)

**UNAUDITED SUPPLEMENTARY WORKING** 

For the year ended 31 March 2021

STATEMENT OF APPROPRIATION FOR UNAUTHORISED EXPENDITURE AS AT 31 MARCH 2020

|                       |                       |                   | Unauthc                   | Unauthorised approved by Finance Act | by Finance Act                |                       |                               |
|-----------------------|-----------------------|-------------------|---------------------------|--------------------------------------|-------------------------------|-----------------------|-------------------------------|
|                       |                       |                   |                           | With F                               | With Funding                  |                       | Without Funding               |
|                       |                       |                   | Amount<br>Approved        |                                      | Amount<br>Approved            |                       | Amount<br>Approved            |
|                       | Finance Act<br>Act No | Financial<br>Year | Funded by<br>Revenue Fund | Amount<br>Transferred                | Not funded by<br>Revenue Fund | Amount<br>Transferred | Not funded by<br>Revenue Fund |
| Name of Department    | R 000                 |                   | R 000                     | R 000                                | R 000                         | R 000                 | R 000                         |
| No Finance Act Passed |                       |                   |                           |                                      |                               |                       |                               |
|                       |                       |                   |                           |                                      |                               |                       |                               |
| Total                 |                       |                   | -                         | •                                    | -                             | -                     | •                             |

## Working paper 5B

## STATEMENT OF UNAUTHORISED EXPENDITURE AS AT 31 MARCH 2021

| •                               |                   | •                         | 199 858  | Total                                   |
|---------------------------------|-------------------|---------------------------|--|---|
|                                 |                   |                           | 49 727   | Health                                  |
|                                 |                   |                           | 150 131  | International Relations and Cooperation |
| R 000                           |                   | R 000                     | R 000  | Name of Department                      |
| Amount                          | Financial<br>Year | Funded by<br>Revenue Fund | Not funded by<br>Revenue Fund (Exceeding of vote)<br>From Working Paper 1A 1B & 1D |   |
| departments                     | depart            |                           | Unauthorised Reported  |   |
| Revenue Fund and surrendered by | Revenue Fund ar   |                           |  |   |
| Unauthorised funded by          | Unauthorise       |                           |  |   |

Working paper 5A

## STATEMENT OF UNAUTHORISED EXPENDITURE AS AT 31 MARCH 2020

|   | Unauthorised Reported  | ported                    | Unauthorised funded by<br>Revenue Fund and surrendered by<br>departments | unded by<br>surrendered by<br>ents |
|---|--|---------------------------|--|------------------------------------|
|   | Not funded by Revenue Fund<br>(Exceeding of vote)<br>From Working Paper 1A 1B & 1D | Funded by Revenue<br>Fund | Financial<br>Year  | Amount                             |
| Name of Department                      | R 000  | R 000                     | R 000  | R 000                              |
| Transport                               | 1  |                           | 2018/2019  | 980                                |
| International Relations and Cooperation | 251 969  |                           |  |                                    |
| Statistics SA                           | 50 940   |                           |  |                                    |
| Women                                   | 3 199  |                           |  |                                    |
| Social Development                      | 15 133 788   |                           |  |                                    |
| Total                                   | 15 439 896   | •                         |  | 980                                |

\*See disclosure note on restatement

### **UNAUDITED SUPPLEMENTARY WORKING** PAPERS (WP)

For the year ended 31 March 2021

STATEMENT OF FINANCIAL INSTRUMENTS VALUATION AND CAPITAL SUBSCRIPTION

| OF INVESTMENTS  |                         |                          |
|---|-------------------------|--------------------------|
|   | 2020/21                 | 2019/20                  |
|   | Amount                  | Amount                   |
|   | R 000                   | R 000                    |
| Capital Subscription on Investments<br>Paid up Shares in New Development Bank     | 1 157 393               | 8 771 385                |
| Financial Instrument Valuation  | (29 385 804)            | (86 215 544)             |
| Foreign revaluation reconciliation  | 50 691 561              | (96 965 388)             |
| ALM - Movement on Paymaster General Account                                       | 48 465                  | 376 086                  |
| Increase/(decrease) in Investments  | (27 996 185)            | 75 757 335               |
| Increase/(decrease) in Multi-Lateral Institutions                                 | (27 197 498)            | (80 537 345)             |
| Revaluation Exchequer Investments including net movement of ALM restatement       | (24 932 146)            | 15 153 766               |
| Rounding  | (2)                     | 2                        |
| Total   | (28 228 411)            | (77 444 159)             |
| MOVEMENT IN CAPITAL SUBSCRIPTION OF INVESTMENTS                                   |                         |                          |
| New Development Bank purchase price in 2020/21                                    | (19 789 988)            | 22 489 425               |
| Value of subscription: 1 April 2020<br>Additional Purchase: Value of subscription | (20 108 400)<br>318 413 | 17 020 500<br>5 468 925  |
| MOVEMENT ON MULTILATERAL INSTITUTIONS   | 15 831 990              | (17 991 540)             |
| Value of subscription: 1 April 2020   | 20 108 400              | (17 020 500)             |
| Additional Purchase: Value of subscription<br>Net Investment 1 Anril 2020         | (318 413) (4 021 680)   | (5 468 925)<br>3 404 100 |
| Additional Purchase: Net Investment   | 63 683                  | 1 093 785                |
|   |                         |                          |
| Nett movement   | (3 957 998)             | 4 497 885                |

Working paper 6

For the year ended 31 March 2021

|  |          | 2020/21     |             |          | 2019/20     |             |
|--|----------|-------------|-------------|----------|-------------|-------------|
|  | Domestic | Foreign     | Total       | Domestic | Foreign     | Total       |
| Investee                                       | R 000    | R 000       | R 000       | R 000    | R 000       | R 000       |
| International Monetary Fund quota subscription |          | 63 986 569  | 63 986 569  |          | 74 502 890  | 74 502 890  |
| African Development Bank                       |          | 59 041 287  | 59 041 287  |          | 71 384 722  | 71 384 722  |
| International Bank for Reconstruction and      |          | 32 281 356  | 32 281 356  |          | 38 494 197  | 38 494 197  |
| International Monetary Fund SDR Holding        |          | 31 402 750  | 31 402 750  |          | 36 553 813  | 36 553 813  |
| International Finance Corporation              |          | 1 965 162   | 1 965 162   |          | 311 625     | 311 625     |
| Multilateral Investment Guarantee Agency       |          | 266 098     | 266 098     |          | 321 730     | 321 730     |
| New Development Bank                           |          |             |             |          |             |             |
| Paid up Shares                                 |          | 24 415 628  | 24 415 628  |          | 23 258 235  | 23 258 235  |
| Callable Shares                                |          | 97 662 510  | 97 662 510  |          | 93 032 940  | 93 032 940  |
| Total  |          | 311 021 360 | 311 021 360 |          | 337 860 152 | 337 860 152 |

## Working paper 7A

## STATEMENT OF CURRENT INVESTMENTS

NOT APPLICABLE TO NRF

STATEMENT OF NON-CURRENT INVESTMENTS

Working paper 7B

For the year ended 31 March 2021

STATEMENT OF DOMESTIC BORROWINGS AS AT 31 MARCH 2021

Working paper 8A

|   | Opening<br>balance |               |               | as              | Closing balance<br>as at 31 March 2021 | L.            |
|---|--------------------|---------------|---------------|-----------------|--|---------------|
|   | 2020               | Issued        | Repaid        | Total           | Current                                | Non-current   |
| Borrowings  | R 000              | R 000         | R 000         | R 000           | R 000                                  | R 000         |
| Domestic long-term  | 2 427 915 534      | 602 998 667   |               | 3 030 914 202   | •                                      | 3 030 914 202 |
| Domestic long-term bonds debentures and other                                 | 2 305 196 734      | 602 998 667   | ı             | 2 908 195 402   | I                                      | 2 908 195 402 |
| Former Regional Authorities   | 38 867             | 1             | I             | 38 867          |  | 38 867        |
| Transfer to short term  | (36 442 124)       | •             | '             | (36 442 124)    | •                                      | (36 442 124)  |
| Revaluation of inflation bonds  | 159 122 056        | I             |               | 159 122 056     | I                                      | 159 122 056   |
|   |                    |               |               |                 |  |               |
| Domestic short-term   | 470 082 069        | 1 101 260 209 | 1 058 990 081 | 512 352 196     | 512 352 196                            | •             |
| Debt at 1 April   | 32 212 012         | 4 891 996     | 57 949 770    | (20 845 762)    | (20 845 762)                           | ı             |
| Bonds created   | (8 423 090)        |               |               | (8 423 090))    | (8 423 090)                            |               |
| Bonds reduced   | (23 788 921)       |               | '             | (23 788 921)    | (23 788 921)                           |               |
| Transfer from long-term as at 31 March 2019                                   | 53 057 774         |               | ı             | 53 057 774      | 53 057 774                             |               |
| Transfer from long-term as at 31 March 2020<br>Revaluation of inflation bonds | 56 301 955<br>-    |               |               | 56 301 955<br>- | 56 301 955<br>-                        |               |
| Treasury Bills  | 333 433 015        | 672 792 773   | 550 182 513   | 456 043 275     | 456 043 275                            |               |
| Other Loans   | 27 289 324         | 423 575 440   | 450 857 799   | 6 965           | 6 965                                  |               |
| Rounding  | I                  |               | (1)           | I               | I                                      |               |
| Total   | 2 897 997 603      | 1 704 258 876 | 1 058 990 081 | 3 543 266 397   | 512 352 196                            | 3 030 914 202 |

For the year ended 31 March 2021

|   | Opening<br>balance<br>as at 1 Anril |               |             | ä             | Closing balance<br>as at 31 March 2020 | 0             |
|---|-------------------------------------|---------------|-------------|---------------|--|---------------|
|   | 2019                                | Issued        | Repaid      | Total         | Current                                | Non-current   |
| Borrowings  | R 000                               | R 000         | R 000       | R 000         | R 000                                  | R 000         |
| Domestic long-term                                  | 2 089 773 253                       | 349 658 583   | 4           | 2 460 337 455 | •                                      | 2 460 337 455 |
| Domestic long-term bonds debentures and other loans | 2 008 595 925                       | 349 658 583   | I           | 2 358 254 508 | I                                      | 2 358 254 508 |
| Former Regional Authorities                         | 38 871                              | •             | 4           | 38 867        |  | 38 867        |
| Transfer to short term                              | (53 057 774)                        | ı             | I           | (53 057 774)  | I                                      | (53 057 774)  |
| Revaluation of inflation bonds                      | 155 101 854                         | I             | I           | 155 101 854   | I                                      | 155 101 854   |
| Domestic short-term                                 | 409 914 623                         | 960 163 720   | 956 298 230 | 413 780 114   | 413 780 114                            |               |
| Debt at 1 April                                     | 15 998 394                          | (8 423 090)   | 23 788 921  | (16 213 618)  | (16 213 618)                           |               |
| Bonds created                                       | (2 688 713)                         | '             | ı           | (2 688 713)   | (2 688 713)                            |               |
| Bonds reduced                                       | (24 385 631)                        | '             | ı           | (24 385 631)  | (24 385 631)                           |               |
| Transfer from long-term as at 31 March 2019         | 43 287 962                          | ı             | I           | 43 287 962    | 43 287 962                             | I             |
| Transfer from long-term as at 31 March 2018         | 53 057 774                          | I             | I           | 53 057 774    | 53 057 774                             | ı             |
| Revaluation of inflation bonds                      | ı                                   |               | 1           |               | I                                      |               |
| Treasury Bills                                      | 307 432 585                         | 550 928 647   | 524 928 217 | 333 433 015   | 333 433 015                            | ı             |
| Other loans   | 17 212 252                          | 417 658 164   | 407 581 092 | 27 289 324    | 27 289 324                             | I             |
| Total   | 2 499 687 876                       | 1 309 822 303 | 956 298 234 | 2 874 117 569 | 413 780 114                            | 2 460 337 455 |

Working paper 8A

**STATEMENT OF DOMESTIC BORROWINGS AS AT 31 MARCH 2020** 

For the year ended 31 March 2021

**STATEMENT OF FOREIGN BORROWINGS AS AT 31 MARCH 2021** 

Working paper 8B

|                         | Opening<br>balance |            |           | ac          | Closing balance<br>as at 31 March 2021 |             |
|-------------------------|--------------------|------------|-----------|-------------|--|-------------|
|                         | as at 1 April 2020 | Issued     | Repaid    | Total       | Current                                | Non-current |
| Borrowings              | R 000              | R 000      | R 000     | R 000       | R 000                                  | R 000       |
| Current borrowings      | 11 976 102         | •          | 7 960 585 | 4 015 517   | 4 015 517                              | •           |
| Loans                   | 7 960 585          | '          | 7 960 585 | •           |  | •           |
| Transfer from long-term | 1 995 428          | '          | '         | 1 995 428   | 1 995 428                              | •           |
| Revaluation             | 2 020 089          | •          | •         | 2 020 089   | 2 020 089                              | •           |
|                         |                    |            |           |             |  |             |
| Non- current borrowings | 296 499 091        | 91 919 /4/ | I         | 388 418 838 | •                                      | 388 418 838 |
| Loans                   | 260 487 312        | 91 919 747 |           | 352 407 059 | '                                      | 352 407 059 |
| Transfer to short-term  | (1 995 428)        | •          | '         | (1 995 428) |  | (1 995 428) |
| Revaluation             | 38 007 207         | '          | '         | 38 007 207  | '                                      | 38 007 207  |
| Total                   | 308 475 193        | 91 919 747 | 7 960 585 | 392 434 355 | 4 015 517                              | 388 418 838 |

## **STATEMENT OF FOREIGN BORROWINGS AS AT 31 MARCH 2020**

| STATEMENT OF FOREIGN BORKOWINGS AS AT 31 MARCH 2020 | EIGN BORKOW        | INGS AS AT  | 31 MAKCH 2 | 070         |  |             |
|---|--------------------|-------------|------------|-------------|--|-------------|
|   | Opening balance    |             |            | - 27        | Closing balance<br>as at 31 March 2020 |             |
|   | as at 1 April 2019 | Issued      | Repaid     | Total       | Current                                | Non-current |
| Borrowings  | R 000              | R 000       | R 000      | R 000       |  |             |
| Current borrowings                                  | 61 941 677         | 6 705 864   | 53 981 092 | 14 666 449  | 14 666 449                             | •           |
| Loans   | 26 952 291         | •           | 26 952 291 | ·           | •                                      | •           |
| Transfer from long-term                             | 7 960 585          | •           | •          | 7 960 585   | 7 960 585                              | •           |
| Revaluation   | 27 028 801         | 6 705 864   | 27 028 801 | 6 705 864   | 6 705 864                              | ·           |
| Non-current borrowings                              | 229 371 917        | 188 122 891 | 44 936 605 | 372 558 203 |  | 372 558 203 |
| Loans   | 192 395 898        | 76 052 000  | •          | 268 447 898 | '                                      | 268 447 898 |
| Transfer to short-term                              | (7 960 586)        | '           |            | (7 960 586) | '                                      | (7 960 586) |
| Revaluation   | 44 936 605         | 112 070 891 | 44 936 605 | 112 070 891 | '                                      | 112 070 891 |
| Total   | 291 313 594        | 194 828 755 | 98 917 697 | 387 224 652 | 14 666 449                             | 372 558 203 |

PAPERS (WP)

**UNAUDITED SUPPLEMENTARY WORKING** 

For the year ended 31 March 2021

STATEMENT OF CHANGES IN BORROWINGS

Working paper 8C

|   |               | 2020/21       |              |               | 2019/20       |             |
|---|---------------|---------------|--------------|---------------|---------------|-------------|
|   |               |               | Increase/    |               |               | Increase/   |
|   | Received      | Paid          | Decrease     | Received      | Paid          | Decrease    |
| Other financing activities                    | R 000         | R 000         | R 000        | R 000         | R 000         | R 000       |
| Treasury Bills                                | 672 792 773   | 550 182 513   | 122 610 260  | 550 928 647   | 524 928 217   | 26 000 430  |
| IGCC  | 423 571 943   | 450 855 321   | (27 283 378) | 417 659 184   | 407 582 815   | 10 076 369  |
| Late request non-voted: ALM                   | 6 472         | 1 020         | 5 452        | 1 020         | 1 723         | (203)       |
| Bonds   | 610 440 627   | 58 218 754    | 552 221 873  | 341 157 421   | 23 779 485    | 317 377 936 |
| Non voted funds to be surrendered ALM         | (102 735)     | (55 120)      | (47 615)     | (55 120)      | ı             | (55 120)    |
| Foreirn   oans                                | 01 010 777    | 14 416 310    | 77 503 428   | 76.052.000    | 51 228 Q57    | 24 823 043  |
| Payment ito Section 239 of the Constitution - | -             | 2 089         | (2 089)      |               | 4             | (4)         |
| Redemption of State Debt                      |               |               |              |               |               |             |
| Payment ito Section 58 of Act no 11 of 1997   |               |               | ı            | •             | 2 190 319     | (2 190 319) |
| IMF Valuation                                 |               |               |              |               |               |             |
| Revaluation of exchequer investments: FCI     | (28 841 678)  | I             | (28 841 678) | 20 027 737    | '             | 20 027 737  |
| and ALM PMG balance                           |               |               |              |               |               |             |
| Rounding                                      |               | 7             | ~            | '             | '             |             |
| Total   | 1 769 787 149 | 1 073 620 895 | 696 166 254  | 1 405 770 888 | 1 009 711 519 | 396 059 369 |
|   |               |               |              |               |               |             |

For the year ended 31 March 2021

|   | 2020/21     | 1/21                | 2019/20     |
|---|-------------|---------------------|-------------|
|   |             | Current Year        |             |
|   | Amount      | Increase/(Decrease) | Amount      |
|   | R 000       | R 000               | R 000       |
| IMF-Securities Account                                    | 114 298 475 | 46 119 133          | 68 179 342  |
| IMF-SDR Allocations                                       | 37 441 855  | (6 153 644)         | 43 595 499  |
| International Bank for Reconstruction and                 | 30 316 748  | (5 852 068)         | 36 168 816  |
| Development<br>Multi- Lateral Investment Guarantee Agency | 215 584     | (45 071)            | 260 655     |
| African Development Bank                                  | 55 008 973  | (11 500 422)        | 66 509 395  |
| New Development Bank                                      | 97 662 510  | 4 629 570           | 93 032 940  |
| Total   | 334 944 145 | 27 197 498          | 307 746 647 |

STATEMENT OF MULTILATERAL INSITUTIONS

Working paper 8D

## Working paper 9A

## STATEMENT OF OTHER RECEIVABLES

|                             | 2020/21        |          | 2019/20        |          |
|-----------------------------|----------------|----------|----------------|----------|
|                             | Amount         | Amount   | Amount         | Amount   |
|                             | to be received | Received | to be received | Received |
| Name of Department / Entity | R 000          | R 000    | R 000          | R 000    |
| SARS income in transit      | -              | 36 925   | 36 925         | 51 547   |
| ALM Non - voted funds       | 102 735        | 55 120   | 55 120         |          |
| Total                       | 102 735        | 92 045   | 92 045         | 51 547   |
|                             |                |          |                |          |

For the year ended 31 March 2021

STATEMENT OF OTHER FUNDS TRANSFERRED TO NATIONAL GOVERNMENT

Working paper 9B

NOT APPLICABLE TO NRF

## Working paper 9C

## STATEMENT OF OTHER PAYABLES

|                                   | 2020/21    | 0/21      | 2019/20    |           |
|-----------------------------------|------------|-----------|------------|-----------|
|                                   |            |           |            | Amount    |
|                                   | Amount     | Amount    | Amount     | Paid      |
|                                   | to be Paid | Paid      | to be Paid |           |
| Name of Department / Entity       | R'000      | R'000     | R'000      | R'000     |
|                                   |            |           |            |           |
| Payable SARS to RAF               | 68 624     | 122 519   | 122 519    | 536 486   |
| Payable SARS to UIF               | 1 680 699  | 1 895 789 | 1 895 789  | 1 696 711 |
| SARS in transit                   | 4 705      | ·         | 1          | •         |
| Late request for Non - Voted: ALM | 6 472      | 1 020     | 1 020      | 1 723     |
| Total                             | 1 760 500  | 2 019 328 | 2 019 328  | 2 234 920 |

## NOTES

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### CONSOLIDATED FINANCIAL STATEMENTS

for the year ended 31 March 2021

### NATIONAL TREASURY

Private Bag X115 | Pretoria, 0001. South Africa **Tel:** +27 12 313 5944 | **Fax:** +27 12 406 9055

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national treasury

Department: National Treasury REPUBLIC OF SOUTH AFRICA